CABINET 22 FEBRUARY 2010

COUNCIL 1 MARCH 2010

**COUNCIL BUDGET 2010/11** 

#### REPORT OF THE DIRECTOR OF FINANCE

#### 1. EXECUTIVE SUMMARY

1.1 This report and appendices forms part of the financial planning process in that it provides Members with the information upon which to consider the Council budget for 2010/11. Members are asked to agree the Council budget and Council Tax levels for 2010/11.

### 2. BACKGROUND

- 2.1 The annual Council budget is an integral part of the overall financial management of the Council. The Medium Term Financial Strategy for 2010/14 was agreed by Cabinet on 24 September 2009 and considers issues at a strategic, rather than a departmental or operational, level. Covering a four year period it is subject to an annual review whilst Cabinet receive regular updates throughout the year on issues affecting the financial projections contained within the Strategy. By the 10 March each year the Council has to agree a budget and set Council Tax levels for the following financial year.
- 2.2 Under Section 25 of the Local Government Act 2003 I must present a written report on each budget proposal which addresses the robustness of the proposed budget with particular reference to :
  - a) The adequacy of General Fund balances and reserves.
  - b) The achievability of any savings included within the budget.
  - c) The impact upon any future years' budget.

### 3. INTRODUCTION

3.1 The financial projections for the period 2010/14 have been regularly updated and reported to Cabinet throughout the current financial year and Members are now requested to agree the budget for 2010/11. As the Government Comprehensive Spending Review and the Local Government Finance Settlement will cover three years Cabinet will shortly be asked to consider indicative budgets for future financial years.

- 3.2 The Base Estimate for 2010/11 consolidates the budgets of individual services and the savings considered by Cabinet. Where formal notification has been received regarding the proposed levies these have also been incorporated. More detailed information on outstanding precepts should be available for the meeting.
- 3.3 The budgets have again been prepared at out-turn prices. In accordance with the decision of Cabinet on 5 November 2009 no inflation has been included for general prices and contracts and pay awards due to be settled for 2010/11 have been included at 1% for all employees. 3% has been included for income.
- 3.4 Collection of outstanding Council Tax is continuing. Having taken into account previous experience and current collection rates the irrecoverable position has been estimated at 1.5% for 2010/11 which is the same as for 2009/10. Consequently the tax base has been adjusted by the estimated collection rate of 98.5%.
- 3.5 Regular reports have been presented to Cabinet throughout the financial year highlighting the projected financial position for 2010/11 with the most recent being submitted to Cabinet on 5 November 2009. The present position as detailed in the Summary of General Fund Estimates is:-.

	£000
Budget Requirement	333.2
Income before any Council Tax rise	330.1
Difference between requirement and income	3.1

- 3.6 The Government has again stated that it expect to see Council Tax increases at a 16 year low and this was re-affirmed on the announcement of the Local Government Finance Settlement. Capping action has already been initiated against three police authorities to limit their increase to around 3%.
- 3.7 Estimated General Fund balances at 31 March 2011 are £11.1 million and the Council will be expected to set a budget for 2010/11 leaving a minimum of £6.5 million in balances. This figure being the minimum level deemed necessary having regard to the financial position of, and the pressures facing, the Council as highlighted in the Medium Term Financial Strategy.

#### 4. FINANCIAL YEAR 2009/10

4.1 Since setting the budget for 2009/10 Cabinet agreed to increase spending primarily on libraries and winter maintenance(funded from balances) and the Wirral Apprentice scheme (funded from additional grant) whilst the decisions to reduce budgets following the 2009 pay award and the revised energy contracts saw a reduction in spending. The net effect is a reduction in the contribution from balances of £1 million.

- 4.2 Otherwise the changes in departmental budgets reflect transfers between departments including the consolidation of all administrative buildings under the Department of Law, HR & Asset Management, the transferring of schemes from the capital programme and associated Treasury Management financing and the re-allocation of the treasury management budget and capital, buildings and support services charges, all of which do not impact upon the overall level of Council spend.
- 4.3 A summary of the main changers from the Base Estimate for 2009/10 to the Current Estimate for 2009/10 are as follows:-

Details	£million	£million
Base Estimate 2009/10		312.1
Increased expenditure/reduced income Apprentice Scheme (from grant) Libraries Winter maintenance and other	0.8 0.8 <u>0.5</u>	+2.1
Reduced expenditure / increased income Employees Pay Energy Contracts	1.5 <u>0.7</u>	-2.2
Impact on balances Reduced contribution / increase in balances	S	+1.0
Current Estimate 2009/10		313.0

4.4 The latest projections for the current financial year, based upon the position at 31 January 2010 are included within the Summary of General Fund Estimates. Efforts continue to contain spend within the departmental budgets as detailed in Appendix A. No adjustments have been agreed in respect of the following potential variations which, if they do occur will reduce balances by £2.9 million:-

Department / potential variation	£million
Adult Social Services	+2.5
Essentially pressures on community care services Technical Services	+0.8
Income shortfalls and cost of winter maintenance	10.0
Regeneration	+0.3
Shortfall in income	0.7
Treasury Management  Management of cash flow and increased interest receipts	-0.7
management of cash now and increased interest receipts	

#### 5. FINANCIAL YEAR 2010/11

5.1 A summary of the main changes from the Base Estimate for 2009/10 to the Base Estimate for 2010/11 are:-

Details Budget Requirement 2009/10	£million	£million 312.1
Adjustments for One-off use of balances One-off other contributions Bridging finance for Asset Review Employees Pay 2009/10 Policy Options 2009/10 only	+3.2 +1.6 - 1.8 - 1.5 <u>- 0.8</u>	+0.7
Revised Budget Requirement		312.8
Increased requirements Area Based Grant-funded spend Capital financing Personal Care at Home Efficiency Investment Budget Libraries / One Stop Shops Inflation – pay and pensions Housing Benefits Private Finance Initiative Merseytravel Levy Waste Disposal Authority Levy Increased requirements	10.3 2.9 2.6 2.6 2.3 1.8 1.5 1.2 1.0 0.6 0.6	+27.4
Reduced requirements Energy Contracts Efficiencies Inflation – prices Insurance	1.5 1.4 1.0 <u>0.4</u>	-4.3
Use of Bridging finances / balances		-2.7
Budget requirement 2010/11		333.2

<sup>\*</sup> The transfer of further education responsibilities from the Learning & Skills Council has increased Council spending by £17.2 million from 2010/11 with this spend being matched by the receipt of a specific grant.

5.2 The Efficiency Investment Budget is allocated by Cabinet towards those schemes that will assist in the delivery of efficiencies and comprise both 'one-off' items as well as permanent changes to departmental budgets. The items approved by Cabinet in the 2009/10 financial year are detailed in Appendix A.

5.3 The Policy Options agreed for the 2009/10 financial year only when setting the 2009/10 Budget that have been deleted from the Base Estimate 2010/11 are detailed in Appendix A.

#### 6. LOCAL GOVERNMENT FINANCE SETTLEMENT

- 6.1 Whilst the Government Comprehensive Spending Review 2007 set out the intentions at a high level for the next three years the Local Government Finance Settlement identifies the Government grant support over this period for individual authorities. The Department for Communities and Local Government (DCLG) announced the three year Local Government Finance Settlement on 24 January 2008.
- 6.2 The Provisional Settlement for 2010/11 was announced by the DCLG on 26 November 2009 and the Final Settlement, confirming the earlier announcement, on 20 January 2010. With 2010/11 being the third year of the three year programme this essentially re-affirmed the grant allocations notified to authorities in January 2008.
- 6.3 The allocation of the grant (Formula Grant) is through a 'four block model':-
  - Relative Needs Block This is based upon formulae that cover seven areas and seek to reflect the relative needs of individual authorities in providing services.
  - Relative Resources Block This is a negative figure as areas that can raise more income locally require less Government support. It aims to recognise differences in the amount of local income that individual Councils have the potential to raise.
  - Central Allocation After the Relative Needs and Relative Resources have been assessed the balance of the grant is distributed on a per capita basis.
  - Floor Damping Block The mechanism for damping grant changes seeks to provide authorities with a minimum year on year grant increase.
- 6.4 As detailed in the reports to Cabinet on 9 December 2009 and 4 February 2010 the Local Government Finance Settlement included for Wirral:-

Components	2009/10	2010/11
	£ million	£ million
Relative Needs	125.4	128.5
Relative Resources	-25.3	-25.1
Central Allocation	60.2	61.8
Floor Damping	-7.6	-7.3
Final Grant	152.7	157.9

- 6.5 The Government incorporate a notional adjustment to the previous year's Formula Grant to reflect any new burdens and transfers of functions applicable to local authorities. There were no significant changes for 2010/11. The annual increase for 2010/11 represents an increase in grant of 3.4%. As previously reported this grant increase compares favourably with the national average and resulted in Wirral, for many years in receipt of additional support to reach the minimum floor increase now being above the floor and contributing to ensure that others received the floor increase.
- 6.6 The Government has no definitive capping principles but the statement by the Parliamentary Under-Secretary of State gave an indication of Government intentions. Excessive Council Tax increases will be capped; there should not be a presumption that there would be no capping even if the principles of 2009/10 are not breached (budget requirement increase of more than 4% and a band D increase of more than 5%) and there is an expectation that the average band D increase will fall to a 16 year low. Capping action has already been initiated against three police authorities in advance of 2010/11 to limit their increase to around 3%.
- 6.7 The continuing commitment to reduce the number of grants allocated for specific purposes saw the Government introduce the Area Based Grant from 2008/09. As with the Formula Grant authorities are able to use the resource as they deem appropriate although the Government have indicated which grants have been incorporated. For Wirral this grant is worth £41 million for 2010/11 a rise of over £10 million on 2009/10 as Supporting People grant is now included. Cabinet on 14 January 2010 agreed that the 2010/11 grant be allocated on the basis indicated by the Government.

#### 7. COLLECTION FUND

- 7.1 The Collection Fund is a separate fund for the collection and distribution of amounts in respect of Council Tax and National Non-Domestic Rates. The anticipated collection rate is 98.5% and collection above this rate generates a surplus for distribution whilst any under-performance has to be recovered from the Council and precepting authorities.
- 7.2 The Collection Fund for the year ending 31 March 2010 is estimated to be in a balanced position. The collection rate is in line with the 2008/09 performance and is on target although I continue to monitor collection performance in light of the national economic situation. As a consequence of the balanced position no surplus or deficit will be received by, or charged to, the General Fund during the 20010/11 financial year.
- 7.3 The reported deficit for 2008/09 was forecast to be £0.8 million and this was recovered from the precept bodies during 2009/10. This included the sum of £687,400 being the Wirral Council element which was reflected in the 2009/10 Budget. The actual deficit at 31 March 2009 was less than anticipated. Any additional funds in 2009/10 will be utilised to increase the Collection Fund provision for bad debts which follows a recommendation from the Audit Commission audit of the 2008/09 accounts.

#### 8. TAX BASE

- 8.1 The tax base is the number of properties in Bands A-H in the Borough expressed as an equivalent number of Band D units. The distribution of the Formula Grant takes into account the council tax base of an authority.
- 8.2 The tax base used in the calculation was reported to Cabinet on 9 December 2009. The tax base of 106,283.8 is adjusted by the estimated collection rate of 98.5% to give an adjusted tax base of 104,690. It is this figure that is used in calculating the Council Tax and the 2010/11 figure shows an increase of 0.4% upon the 2009/10 figure.

Со	uncil Tax Band	Properties	Discounted	Band	Band D
		•	Dwellings	Ratio	Equivalent
Α	Up to £40,000	58,641	47,574.25	6/9	31,716.2
В	£ 40 - £ 52,000	30,900	26,997.50	7/9	20,998.1
С	£ 52 - £ 68,000	27,203	24,401.25	8/9	21,690.0
D	£ 68 - £ 88,000	13,006	11.827.50	9/9	11.827.5
Е	£ 88 - £120,000	8,047	7,403.00	11/9	9,048.1
F	£120 - £160,000	4,278	3,954.50	13/9	5,712.1
G	£160 - £320,000	3,102	2,872.75	15/9	4,787.9
Н	Over £320,000	269	225.25	18/9	450.5
		145,446			106,230.4
Add : contributions for Government dwellings			2.0		
Add : Band A Disabled Relief Band D equivalent			51.4		
Total Council Tax Base 2010/11			106,283.8		
Estimated Collection Rate			x 98.5%		
Adjusted Council Tax Case 2010/11			104,690		
Ad	justed Council Tax	Base 2009/	10		104,276

#### 9. BALANCES

9.1 The budget for 2009/10 was set leaving £6 million in balances and the anticipated balances at 31 March 2010 can be summarised below: -

Actual Balances at 1 April 2009	£million 8.5
Adjustment for 2008/09 year end accounts Contributions from	(0.2)
VAT recovery	3.1
Housing Benefit Reserve / Provision	1.5
Other Reserves / Provisions	8.0
Contributions to	
Supporting Services	(2.2)
Projected Balances at 31 March 2010	11.5

9.2 Of the Projected Balances at 31 March 2010 Cabinet have agreed to use £0.5 million to support the delivery of the Strategic Asset Review.

9.3 Having regard to the statutory guidance and the management, control and risks associated with Council finances the general balance should be set at 2% of the net revenue budget. Whilst £6 million was deemed appropriate for 2009/10 the sum of £6.5 million is the acceptable level of balance for 2010/11 reflecting the changes to Government funding. Other resources are set aside for specific purposes as provisions and reserves and these are established and used in accordance with the purposes intended. All provisions and reserves are reviewed at least twice a year.

#### 10. BUDGET SUSTAINABILITY AND PROJECTED BUDGETS

- 10.1 The Council Medium Term Financial Strategy refers to the pressures being faced at both national and local level as the Council seeks to deliver the objectives as set out in the Corporate Plan. The Government has introduced three year Settlements and the Council Corporate Plan and underpinning strategies already reflect this period. The future year budget projections are regularly updated and reported to Cabinet to enable the continued meeting of the objectives within the available resources.
- 10.2 When setting previous budgets reference has been made to the pressures faced through the demands for adult and child care services, meeting the waste agenda, responding to climate change and the increasing need to identify, and deliver, efficiencies. Last year this included responding to the impact of the recession and whilst the national and global economic situation is improving the Chancellor of the Exchequer in his Pre-Budget Statement outlined the forecast economic projections. These promise to put further pressure upon the financial position of the Council.
- 10.3 The Council continues to identify efficiencies and savings, often requiring difficult decisions, with the Council now better placed financially to face the future. The Government has set the public sector a target of achieving 4% efficiencies for the final year of the Comprehensive Spending Review 2008/11 which authorities are able to re-invest in service delivery. Authorities must demonstrate that the efficiencies have been identified and re-invested. The economic situation will require authorities to find substantially greater efficiencies in future years. The overall position, and actions required, will form part of the next Medium Term Financial Strategy and Cabinet will continue to be updated on a regular basis as these actions are developed.

#### 11. CORPORATE, DEPARTMENTAL AND FINANCIAL PLANS

11.1 The Corporate Plan 2008/11 was agreed on 21 April 2008 and aims to deliver the Vision for Wirral approved by Council on 17 December 2007. The Plan details the strategic objectives, medium term aims and the immediate priorities for improvement alongside a framework for delivery.

- 11.2 The Plan provides the strategic direction for departments which are responsible for delivering the objectives through the departmental plans. This continues the further integration of Service and Financial Planning and alignment with other strategies as contained in the report on the Medium Term Financial Strategy presented to Cabinet on 24 September 2009.
- 11.3 The Corporate Plan priorities for 2010/11 were confirmed by Cabinet on 24 September 2009 and these informed the updated Corporate Plan and Departmental Service Plans reported to Cabinet on 14 January 2010.

#### 12. RISK ASSESSMENT

12.1 The management of risk helps in the achievement of the Council objectives, improves services and delivers value for money. In considering the annual budget the main financial risks are:-

Risk	Actions	Category
Efficiencies / savings are not	Appraisal of issues at start	High
delivered	Regular monitoring	
	Use of balances	
Service spend under-estimated	Regular monitoring of volatile	Medium
(impact of demand lead areas)	budget areas	
	Use of balances	
Balances are insufficient	Set at recommended level	Medium
	Regular monitoring and twice	
	yearly review	
Government grant funding is not	Lobbying of Government	Medium
as expected	Three year Settlements	
Inflation levels vary from those	Pay awards predicted	Low
projected	Regular review	
	Use of balances	
Income from Council Tax below	Annual review of tax base	Low
expected levels	Monitoring of collection rates	

12.2 The economic situation referred to within this report continues to be a risk to the delivery of a number of the Council's objectives as set out in the Vision for Wirral and the Corporate Plan. In terms of the budget the following continue to be kept under consideration:-

Risk	Actions	Category
Increase in worklessness	Housing Benefit caseload and	Medium
	budget reviewed and increased	
Impact on health and well-being	Fees and charges policies	Medium
	reviewed to remain affordable	
Asset sales not realised	Capital programme projections	Medium
	for capital receipts reviewed	
Investment returns not realised	Treasury management income	Low
	projections reduced for 2009/10	
Income projections not realised	Further use of Direct Debit	Low
	Review provisions for potential	
	bad debts	

#### 13. REVENUE ESTIMATES

- 13.1 This Budget report identifies the latest position regarding the draft Budget for 2010/11 including the implications of the Local Government Finance Settlement, agreed growth and savings. The position is reflected in the Summary of General Fund Estimates Gold Sheet.
- 13.2 Appendix A contains the departmental revenue estimates that show the main departmental variations together with an analysis of the budget by activity and by type of expenditure and income.

#### 13.3 Capital Programme

This is detailed in Appendix B and was presented to Cabinet on 9 December 2009 and subsequently approved by Council on 14 December 2009. Included is updated information relating to confirmation of government grant funding especially that relating to the Local Transport Plan.

#### 13.4 Insurance Fund

Appendix C provides details of the Insurance Fund budget that was agreed by Cabinet on 14 January 2010.

#### 13.5 Schools Budget

Based upon the Dedicated Schools Grant and the Area Based Grant allocation for school activities the Schools Budget is detailed in a separate report to this Cabinet from the Director of Children's Services.

## 13.6. Treasury Management and Investment Strategy

A requirement under the Chartered Institute of Public Finance and Accountancy (CIPFA) Code of Practice for Treasury Management in the Public Services this Strategy is on this agenda.

#### 13.7 Carbon Budget

One of the Council's key aims is to reduce the Council's carbon footprint the first Carbon Budget has been prepared by the Director of Technical services and is on this agenda.

#### 14. **RECOMMENDATIONS**

- 14.1 That Members consider the Council Budget for 2010/11 and determine the levels of Council Tax for 2010/11.
- 14.2 That following the agreement of the Council Budget for 2010/11 a report be brought to Cabinet updating the financial projections for 2011/14 to further support the Council in planning over the medium term.

IAN COLEMAN DIRECTOR OF FINANCE

# **SUMMARY OF GENERAL FUND ESTIMATES**

	BASE ESTIMATE 2009/10 £	CURRENT ESTIMATE 2009/10 £	BASE ESTIMATE 2010/11 £
EXPENDITURE			
Adult Social Services Children and Young People Schools Corporate Services Finance Law, HR and Asset Management Regeneration Technical Services	86,097,900 77,249,900 663,700 5,649,400 28,833,800 2,479,500 46,511,700 41,921,500	85,363,900 77,509,000 665,600 5,876,700 21,123,600 8,226,000 47,578,500 43,003,300	86,936,500 77,811,900 493,200 5,663,300 27,789,300 8,318,300 56,671,000 43,110,800
Departmental budgets	289,407,400	289,346,600	306,794,300
Merseytravel Local Pay Review Contribution to / (from) balances LABGI grant LAA grant	26,305,000 1,177,100 (3,193,000) (200,000) (1,400,000)	26,305,000 1,204,700 (2,222,800) (200,000) (1,400,000)	27,344,000 1,130,800 (500,000) (200,000) (1,400,000)
BUDGET REQUIREMENT	312,096,500	313,033,500	333,169,100
INCOME			
Revenue Support Grant National Non Domestic Rate Area Based Grant Council Tax Income Collection Fund Surplus	28,643,000 124,094,400 31,038,000 129,008,500 (687,400)	28,643,000 124,094,400 31,975,000 129,008,500 (687,400)	20,016,300 137,844,200 42,725,000 129,520,000 0
TOTAL INCOME	312,096,500	313,033,500	330,105,500
STATEMENT OF GENERAL BALANCE			
General Balance at 1 April Adjustment (following 2008/09 outturn) Budgeted contribution Contribution from Reserves VAT Reimbursement	8,507,400 0 (3,193,000) 687,400 0	8,507,400 (224,000) (2,222,800) 2,358,400 3,142,000	11,561,000 0 (500,000) 0 0
GENERAL BALANCE AT 31 MARCH	6,001,800	11,561,000	11,061,000

# **APPENDIX A**

# **WIRRAL COUNCIL**

# **DRAFT REVENUE ESTIMATES**

2010/11

#### **REVENUE ESTIMATES 2010/11**

#### INTRODUCTION

The following pages have been prepared to enable Members to consider the formulation of the Current Estimate for 2009/10 and the Base Estimate for 2010/11. They provide, for each General Fund Service, a revision of the 2009/10 Base Estimate to the Current Estimate, a summary of the Base Estimate 2010/11 and a subjective and objective analysis.

The estimates have been prepared at out-turn prices with pay awards due to be settled for 2010/11 included at 1% for all employees. No provision has been included for inflation on general prices and contracts whilst 3% is included for income.

The table below includes the decisions of Council up to, and including, the recommendations from Cabinet on 4 February 2010.

DEPARTMENT	Base	Current	Base
	Estimate	Estimate	Estimate
EXPENDITURE	2009/10	2009/10	2010/11
	£	£	£
Adult Social Services	86,097,900	85,363,900	86,936,500
Children & Young People	77,249,900	77,509,000	77,811,900
Education – Schools	663,700	665,700	493,200
Corporate Services	5,649,400	5,876,700	5,663,300
Finance	28,833,800	21,123,600	27,789,300
Law HR, Asset Management	2,479,500	8,226,000	8,318,300
Regeneration	46,511,700	47,578,500	56,671,000
Technical Services	41,921,500	43,003,300	43,110,800
	289,407,400	289,346,600	306,794,300

#### **EFFICIENCY INVESTMENT BUDGET**

The Efficiency Investment Budget is allocated by Cabinet towards those schemes that will assist in the delivery of efficiencies and comprise both 'one-off' items as well as permanent changes to departmental budgets. The following were approved by Cabinet in the 2009/10 financial year:-

Department and scheme	2009/10 £
Adult Social Services Reform Team	518,000
Corporate Services Equality	68,000
Finance Change, Procurement and Customer Services Teams Merseyside Procurement VAT recovery Operational Efficiency Programme	2,154,000 11,000 629,000 5,000
Law, HR and Asset Management Asset Management – Land Registry Children's Services solicitor	30,000 92,000
Regeneration Parks/Countryside Gateway Review	160,000
Technical Services Energy Efficiency Street Lighting Automatic meter reading equipment	137,000 100,000
Unallocated	1,396,000
Total Budget	5,300,000

## **POLICY OPTIONS 2009/10**

The following were agreed for the 2009/10 financial year only when setting the 2009/10 Budget and have been deleted from the Base Estimate 2010/11.

Department and scheme	£
Children and Young People Residential Care	280,000
Corporate Services You Decide Support for micro-businesses	260,000 50,000
Regeneration Community Asset Transfer	50,000
Technical Services Street lighting energy contract	180,000
Total	£820,000

ADULT SOCIAL SERVICES	Current Estimate 2009/10		Base Estimate 2010/11	
BUDGET CHANGES	£000	£000	£000	£000
BASE ESTIMATE 2009/10	-	86,097.9	-	86,097.9
Adjustments To Base Pay Inflation 1% in 2009/10	(347.3)	(347.3)	(347.3)	(347.3)
<u>Transfers Between Departments</u> Finance – CADT Posts	_		40.2	
Law, HR, Asset Mgt – Admin Buildings 2010/11	-		-	
<u>Inflation</u>		-		40.2
Pay Income	-		403.7 (609.3)	(00= 0)
Increased Expenditure		-		(205.9)
Personal Care at Home	-		2,600.0	
Reform Team from Social Care Grant	-		350.0	
Learning Disabilities Insurance	173.0		50.1	
Local Pay Review	288.9		292.7	
Area Based Grant-funded spend	200.5		32.0	
Support Services	5.0		-	
		466.9		3,324.8
Reduced Expenditure				
Capital Charges	(718.5)		(718.5)	
In-House Supported Living	(400.7)		(347.0)	
Energy Contracts	(130.7)		(261.4)	
Transport Services Support Services	_		(180.0) (112.5)	
Administrative Buildings	(4.4)		(3.8)	
7 tarriinottativo Ballanigo	(1.1)	(853.6)	(0.0)	(1,623.2)
Increased Income				
Social Care Reform Grant	-		(350.0)	(0.70.0)
		-		(350.0)
ESTIMATE 2009/10 and 2010/11		85,363.9		86,936.5

ADULT SOCIAL SERVICES	Base Estimate	Current Estimate	Base Estimate
SUBJECTIVE SUMMARY	2009/10 £	2009/10 £	2010/11 £
Expenditure			
Employees	30,902,300	32,644,200	32,564,900
Premises	1,941,800	1,660,800	1,170,200
Transport	2,568,300	2,696,600	2,543,800
Supplies and Services	82,176,400	80,906,200	83,965,100
Third Party Payments	3,463,300	3,500,100	3,500,100
Transfer Payments	104,500	104,500	104,500
Support Services	15,228,700	19,637,300	25,061,200
Financing Costs	1,902,500	3,974,500	1,181,300
	138,287,800	145,124,200	150,091,100
LESS Income			
Government Grants	(41,000)	(4,297,900)	(1,918,000)
Other Grants and Reimbursements	(9,732,700)	(11,010,000)	(11,010,000)
Customer and Client Receipts	(20,646,600)	(20,450,300)	(21,236,900)
Recharge to Other Revenue Accounts	(21,769,600)	(24,002,100)	(28,989,700)
	(52,189,900)	(59,760,300)	(63,154,600)
ADULT SOCIAL SERVICES TOTAL	86,097,900	85,363,900	86,936,500

ADULT SOCIAL SERVICES OBJECTIVE SUMMARY	Base Estimate 2009/10 £	Current Estimate 2009/10 £	Base Estimate 2010/11 £
FINANCE AND PERFORMANCE			
Management Property Management Savings Finance Support Service Manager Westminster House	316,700 (3,770,800) - 983,400 -	55,400 - - - -	- 48,700 - - - -
INTEGRATED COMMUNITIES & WELLBE	<u>EING</u>		
I C and W Support Service Manager Assessment and Care Management Community Care	1,080,800 3,732,100	95,500 - 1,071,800 4,490,100	95,800 - 1,075,700 4,542,400
REFORM TEAM			
Reform Team Support	-	-	-
ACCESS & ASSESSMENT			
Service Manager Bebington and West Wirral Locality Birkenhead Locality Wallasey Locality Mental Health Learning Disabilities Equipment and Adaptations Home Care Emergency Duty Team Other Services	18,822,600 16,710,100 11,616,400 5,986,700 9,845,800 1,428,200 - 129,700 772,300	17,360,100 15,428,100 10,761,100 5,564,100 9,897,600 1,283,900 419,600 314,800 684,600	17,859,100 15,959,100 11,426,000 5,610,800 9,997,800 1,286,700 425,500 358,700 694,000
DIRECT LOCALITY SUPPORT SERVICES	<u>S</u>		
Service Manager Day Care Residential Homes Supported Employment Supported Living Transport	6,168,500 9,339,300 834,700 2,101,400	6,733,300 7,938,600 974,600 2,290,700	6,642,200 7,962,700 973,400 1,977,900
ADULT SOCIAL SERVICES TOTAL	86,097,900	85,363,900	86,936,500

Current Estimate 2009/10		Base Estimate 2010/11	
£000	£000	£000	£000
	77,249.9		77,249.9
(312.3)	(312.3)	(312.3)	(312.3)
(30.0)		(30.0) (7.0)	
850.0 - 10.0		850.0 75.3 10.0	
	830.0		898.3
-	-	448.0 (23.4)	424.6
- 174.4 29.1 8.6	212.1	17,237.9 1,221.6 176.5 -	18,636.0
(61.2) - (404.3) - - (5.2)	(470.7)	(122.4) (404.3) (404.3) (280.0) (495.6) (40.0) (65.5)	(1,842.1)
	Estimate 2009/10 £000  (312.3)  (30.0) - 850.0 - 10.0  - 174.4 29.1 8.6  (61.2) - (404.3) (404.3)	Estimate 2009/10 £000 £000	Estimate 2010/11 £000 £000 £000  77,249.9  (312.3) (312.3) (312.3) (312.3)  (30.0) (30.0) (7.0)

Increased Income

Further Education – Grant – (17,237.9)

Support Services to Schools - (34.6)

- (17,272.5)

ESTIMATE 2009/10 and 2010/11 77,509.0 77,811.9

CHILDREN & YOUNG PEOPLE	Base Current		Base
SUBJECTIVE SUMMARY	Estimate 2009/10 £	Estimate 2009/10 £	Estimate 2010/11 £
Expenditure			
Employees	38,861,800	39,861,400	40,160,300
Premises	1,275,000	2,091,900	1,632,300
Transport	3,937,500	3,886,000	3,947,200
Supplies and Services	24,490,000	24,384,700	24,097,600
Third Party Payments	8,217,200	8,238,700	26,768,200
Transfer Payments	2,121,600	2,493,400	2,418,600
Support Services	19,751,900	19,937,300	18,574,800
Financing Costs	13,146,400	16,053,000	15,740,300
	111,801,400	116,946,400	133,339,300
LESS Income			
Government Grants	(7,511,100)	(10,623,100)	(12,061,000)
Other Grants and Reimbursements	(4,690,600)	(5,351,000)	(21,164,200)
Customer and Client Receipts	(688,800)	(815,200)	(1,044,700)
Recharge to Other Revenue Accounts	(21,661,000)	(22,648,100)	(21,257,500)
	(34,551,500)	(39,437,400)	(55,527,400)
CHILDREN & YOUNG PEOPLE TOTAL	77,249,900	77,509,000	77,811,900

CHILDREN & YOUNG PEOPLE	Base Current Estimate Estimate		Base Estimate
OBJECTIVE SUMMARY	2009/10	2009/10	2010/11
	£	£	£
CHILDREN'S SERVICES			
Looked After Child Educational Services Adoption Services Assessment and Care Management Childrens Fund Childrens Homes Family Centres Foster/Family Placements Home Care Leaving Care Service Manager Youth Offending Service Carers Grant Multi Disciplinary Area Teams Aiming Higher for Disabled Children	207,100	222,600	227,300
	928,800	924,400	926,500
	24,132,200	24,048,100	23,550,800
	1,206,900	1,205,400	1,276,000
	2,651,000	2,583,000	2,594,000
	2,781,300	2,759,600	2,764,000
	1,586,000	1,578,600	1,571,600
	556,900	556,900	556,900
	1,042,900	1,037,400	1,003,700
	144,100	127,400	466,400
	1,273,600	1,219,900	1,223,400
	373,100	373,100	396,400
	467,300	464,800	540,900
LEA SCHOOL COSTS			
Regulation Premature Retirement Costs Other SEN Costs School Improvement Asset Management Home to School Transport Pupil Support Oaklands Centre Social Welfare Service Psychology Service Curriculum Advice	2,625,100	2,625,100	2,699,300
	3,515,700	3,515,700	3,518,700
	119,900	119,900	228,500
	4,464,300	4,464,300	3,686,500
	2,676,800	3,525,800	4,747,700
	4,937,500	4,924,000	5,019,000
	5,700	5,700	5,700
	81,200	72,500	59,600
	870,600	861,200	893,500
	1,301,400	1,292,000	1,338,300
	210,800	204,100	215,400
MANAGEMENT & SUPPORT SERVICES			
Inspect & Advisory Service Building Cleaning DSO Hamilton Building Solar Building Debt Management Professional Development Centre	(12,000)	91,200	(378,700)
	-	(8,400)	-
	-	(17,800)	-
	-	(4,200)	-
	11,367,600	11,013,400	11,005,600
	(2,500)	(7,800)	(3,000)

# NON SCHOOL COSTS

4,084,300	3,501,900	3,299,200
,	,	- ,
84.400	92,300	84,600
-	(10,300)	-
-	582,400	827,800
577,500	576,000	582,200
2,563,800	2,549,500	2,466,600
321,300	339,500	311,500
105,300	99,800	106,000
	321,300 2,563,800	321,300 339,500 2,563,800 2,549,500 577,500 576,000 - 582,400 - (10,300)

CORPORATE SERVICES	Current Estimate 2009/10		Base Estimate 2010/11	
BUDGET CHANGES	£000	£000	£000	£000
BASE ESTIMATE 2009/10	-	5,649.4	-	5,649.4
Adjustments To Base Pay Inflation 1% in 2009/10	(32.3)		(32.3)	
		(32.3)		(32.3)
Transfers Between Departments	0000		0000	
Finance – West Wirral Schemes	200.0		200.0	
Children – Area Forums	(10.0)	190.0	(10.0)	400.0
Inflation		190.0		190.0
Pay	_		38.4	
Income	_		(0.4)	
		-	(51.)	38.0
Increased Expenditure				
Local Pay Review	15.9		15.9	
Area Based Grant-funded spend	22.5		114.0	
Capital Charges	29.5		29.5	
Support Services	1.7		17.4	
		69.6		176.8
Reduced Expenditure				
You Decide Option 2009/10	-		(260.0)	
Support for Micro Businesses Option 2009/10	-		(50.0)	
Insurance	-		(46.4)	
Administrative. Buildings	-		(2.2)	
		-		(358.6)
ESTIMATE 2009/10 and 2010/11	-	5,876.7	-	5,663.3

CORPORATE SERVICES	Base Estimate	Base Current Estimate Estimate	
SUBJECTIVE SUMMARY	2009/10 £	2009/10 £	Estimate 2010/11 £
Expenditure Employees Premises Transport Supplies and Services Third Party Payments Transfer Payments Support Services Financing Costs	3,198,700 24,700 25,900 1,041,100 694,600 398,600 1,215,100 412,100	3,172,500 224,700 25,900 1,323,700 834,800 398,600 1,216,800 441,600	3,161,800 224,700 25,900 997,900 774,500 398,600 1,326,300 441,600
	7,010,800	7,638,600	7,351,300
LESS Income Government Grants Other Grants and Reimbursements Customer and Client Receipts Interest Recharge to Other Revenue Accounts	(209,300) (200) (3,000) (1,148,900) <b>(1,361,400)</b>	(250,300) (209,300) (200) (3,000) (1,299,100) <b>(1,761,900)</b>	(139,900) (209,300) (200) (3,000) (1,335,600) <b>(1,688,000)</b>
CORPORATE SERVICES TOTAL	5,649,400	5,876,700	5,663,300

CORPORATE SERVICES	Base	Current	Base	
OBJECTIVE SUMMARY	Estimate 2009/10 £	Estimate 2009/10 £	Estimate 2010/11 £	
CENTRAL SERVICES				
Central Support Administration	-	-	-	
CORPORATE POLICY				
Grants to Voluntary Bodies Performance Management & Consultation Merseyside Information Service	550,300 1,420,400 101,600	540,300 1,404,400 101,600	540,300 1,205,300 101,600	
STRATEGIC DEVELOPMENT				
Economic & Strategic Development West Wirral Schemes	2,190,200	2,216,200 200,000	2,187,200 200,000	
TOURISM AND MARKETING				
Graphics / PR / Tourism Tourism Events Tourism ERDF	1,270,500 116,400 -	1,297,800 116,400 -	1,312,500 116,400 -	
CORPORATE SERVICES TOTAL	5,649,400	5,876,700	5,663,300	

FINANCE	Current Estimate		Base Estimate	
BUDGET CHANGES	2009/10 £000	£000	2010/11 £000	£000
BASE ESTIMATE 2009/10		28,833.8		28,833.8
Adjustments To Base Pay Inflation 1% in 2009/10	(258.3)	(258.3)	(258.3)	(258.3)
Transfers Between Departments Corporate Services – West Wirral Schemes Regeneration – Cultural Services Works Law, HR, Asset Mgt – Planned Maintenance Children - Schools Maintenance Technical Services – Highways Maintenance Law, HR, Asset – Corporate Management Law, HR, Asset – External Audit Law, HR, Asset – Democratic Representation Law, HR, Asset – Admin Buildings 2010/11 Children & Adults - CADT Posts Various Departments – Rates and Postage All Departments – Local Pay Review Children - Multi Systemic Therapy	(200.0) (300.0) (1,610.0) (850.0) (1,000.0) (2,062.3) (659.7) (2,671.0) - (151.5) (1,250.0)	(10,754.5)	(200.0) (750.0) (1,710.0) (850.0) (1,000.0) (2,154.5) (673.0) (2,731.5) - (115.5) (151.5) (1,250.0) 7.0	(11,579.0)
Inflation Pay Income	-	(10,754.5)	343.3 (20.8)	(11,579.0)
Increased Expenditure Efficiency Investment Budget Housing Benefits One Stop Shops Maintenance Capital Finance Costs Local Pay Review Discretionary Rate Relief	- - - - 107.0 80.0	187.0	2,600.0 1,470.0 300.0 2,900.0 107.0 80.0	322.5 7,457.0
		.01.0		.,

ESTIMATE 2009/10 and 2010/11	21	,123.6	27,789.3
	3	,373.3	4,341.2
Support Services	-	967.9	
Capital Charges	3,373.3	3,373.3	
Reduced Income			
		-	(42.4)
Recharge to Pension Fund	-	(42.4)	
Increased Income		(	(1,20010)
insurance		(257.7)	(1,285.8)
Insurance	-	(6.8)	
Administrative Buildings	(3.2)	(4.7)	
Support Services	(72.0)	·	
Energy Contracts	(56.7)	(113.4)	
Procurement Savings	-	(700.0)	
Software Management Staffing	-	(170.0)	
Efficiency Investment Budget - To Depts	(125.8)	(290.9)	
Reduced Expenditure			

FINANCE	Base	Current	Base
	Estimate	Estimate	Estimate
SUBJECTIVE SUMMARY	2009/10	2009/10	2010/11
	£	£	£
Expenditure Employees Premises Transport Supplies and Services Third Party Payments Transfer Payments Support Services Financing Costs	28,893,000	29,172,600	28,853,000
	1,389,800	1,187,600	726,300
	188,200	179,700	179,700
	6,824,300	6,713,600	6,112,800
	10,173,900	9,980,600	9,848,700
	133,013,100	147,776,900	148,182,600
	21,456,700	15,174,000	18,583,700
	27,766,900	24,398,200	26,377,700
	<b>229,705,900</b>	<b>234,583,200</b>	<b>238,864,500</b>
LESS Income Government Grants Other Grants and Reimbursements Customer and Client Receipts Interest Recharge to Other Revenue Accounts	(130,940,600)	(145,970,000)	(145,476,300)
	(794,100)	(795,400)	(709,200)
	(2,911,700)	(2,911,700)	(2,894,200)
	(1,260,000)	(1,260,000)	(700,000)
	(64,965,700)	(62,522,500)	(61,295,500)
	<b>(200,872,100)</b>	(213,459,600)	<b>(211,075,200)</b>
FINANCE TOTAL	28,833,800	21,123,600	27,789,300

FINANCE	Base Estimate	Current Estimate	Base Estimate
OBJECTIVE SUMMARY	2009/10 £	2009/10 £	2010/11 £
BENEFITS, REVENUES & CUSTOMER	SERVICES		
Benefits Call Centre	8,632,700	8,542,700	10,490,800
Council Tax Customer Services Development Income One Stop Shops	4,602,000 255,100 354,200 130,700	4,676,400 249,800 354,300 100,000	4,830,200 261,000 349,600 400,000
CHANGE MANAGEMENT			
Change Management	676,400	671,300	675,800
FINANCIAL SERVICES			
Financial Services	-	-	-
INTERNAL AUDIT			
Internal Audit	-	-	-
IT SERVICES			
Administrative Buildings	-	-	-
Business Architecture Central Telephones	-	-	-
Infrastructure	-	-	-
IT Services	-	- (141 200)	750,000
IT Quality Services IT Technical Support Services	-	(141,300)	-
Printing	-	-	-
Superstructure	-	-	-
OTHER OPERATIONS			
Efficiency Fund Pensions and Funding Costs	5,307,000 3,298,300	1,886,000 4,571,900	5,300,000 3,545,600
PENSION FUND			
Pension Fund	-	-	-

# **SUPPORT SERVICES**

FINANCE TOTAL	28,833,800	21,123,600	27,789,300
Former Treasury Management Treasury Management	5,336,900 (288,700)	(322,500)	647,000
TREASURY MANAGEMENT			
Pay & Tax Control Procurement	30,000	41,300	- -
Central Administration Information Management Management	499,200	493,700 -	539,300

LAW, HR, ASSET MANAGEMENT	Current Estimate 2009/10		Base Estimate 2010/11	
BUDGET CHANGES	£000	£000	£000	£000
BASE ESTIMATE 2009/10		2,479.5		2,479.5
Adjustments To Base Pay Inflation 1% in 2009/10	(72.8)	(72.8)	(72.8)	(72.8)
Transfers Between Departments		,		, ,
Finance – Planned Maintenance Finance – Corporate Management Finance – External Audit	1,610.0 2,062.3 659.7		1,710.0 2,154.5 673.0	
Finance – Democratic Representation Children – Solicitor	2,671.0 30.0		2,731.5 30.0	
Finance – Rates and Postage Technical – Managed Properties	30.5		30.5 8.4	
All – Admin Buildings 2010/11	-	7 062 5	-	7 227 0
<u>Inflation</u> Pay	-	7,063.5	101.5	7,337.9
Income	-	_	(35.2)	66.3
Increased Expenditure Efficiency Investment Budget Reallocation Local Pay Review Area Based Grant-funded spend Support Sonices	55.8 38.8 2.0		95.5 38.8 2.0	
Support Services	5.1	101.7	-	136.3
Reduced Expenditure Capital Charges Energy Contracts Administrative. Buildings	(1,280.1) (65.2) (0.6)		(1,280.1) (130.4)	
Insurance	-	(1,345.9)	(45.4)	(1,455.9)
Increased Income			(470.0)	
Support Services	-	-	(173.0)	(173.0)
ESTIMATE 2009/10 and 2010/11		8,226.0		8,318.3

LAW, HR, ASSET MANAGEMENT	Base	Current	Base
	Estimate	Estimate	Estimate
SUBJECTIVE SUMMARY	2009/10	2009/10	2010/11
	£	£	£
Expenditure Employees Premises Transport Supplies and Services Third Party Payments Support Services Financing Costs	7,742,200	7,781,600	8,337,600
	1,079,100	2,648,400	5,521,400
	72,200	72,200	73,200
	1,778,800	2,613,500	2,658,000
	685,300	861,700	836,800
	3,413,300	7,736,800	7,884,900
	1,856,400	604,400	1,159,800
	<b>16,627,300</b>	<b>22,318,600</b>	<b>26,471,700</b>
LESS Income Government Grants Other Grants and Reimbursements Customer and Client Receipts Interest Recharge to Other Revenue Accounts	(60,400)	(60,400)	(60,400)
	(121,200)	(121,200)	(121,200)
	(2,251,300)	(2,251,300)	(2,514,400)
	(10,000)	(10,000)	(10,000)
	(11,704,900)	(11,649,700)	(15,447,400)
	<b>(14,147,800)</b>	<b>(14,092,600)</b>	(18,153,400)
LAW, HR, ASSET MGT TOTAL	2,479,500	8,226,000	8,318,300

LAW, HR, ASSET MANAGEMENT	Base Estimate	Current Estimate	Base Estimate	
OBJECTIVE SUMMARY	2009/10 £	2009/10 £	2010/11 £	
ASSET MANAGEMENT				
Administrative Buildings Corporate Assets Disabled Access Estates Management Managed Properties Property Maintenance	1,371,700 - 515,700 (654,400) -	35,500 100,000 558,600 (638,300) 1,510,000	35,500 100,000 550,000 (692,600) 1,610,000	
CENTRAL SERVICES				
Central Support Administration Wallasey Complex Management	- 46,400	4,200	90,800	
HUMAN RESOURCES				
Human Resources	48,500	51,200	-	
LEGAL & DEMOCRATIC				
Coroners Electoral & Member Services Legal Services Registrar	436,900 467,400 46,400 200,900	435,900 466,000 88,600 198,100	437,500 455,600 - 154,400	
CORPORATE AND DEMOCRATIC CORE				
Corporate Management Democratic Representation and Management	-	3,282,300 2,133,900	3,415,600 2,161,500	
LAW, HR, ASSET MGT TOTAL	2,479,500	8,226,000	8,318,300	

REGENERATION	Current Estimate 2009/10		Base Estimate 2010/11	
BUDGET CHANGES	£000	£000	£000	£000
BASE ESTIMATE 2009/10		46,511.7		46,511.7
Adjustment To Base				
Pay Inflation 1% in 2009/10	(297.5)	(297.5)	(297.5)	(297.5)
Transfers Between Departments		(237.3)		(237.3)
Finance – Cultural Services Works	300.0		750.0	
Finance – Rates	100.0		100.0	
Law, HR, Asset Mgt – Admin Bldg 2010/11	-		-	
		400.0		850.0
<u>Inflation</u>				
Pay	-		361.1	
Income	-		(255.6)	405.5
Ingragand Expanditure		=		105.5
Increased Expenditure Area Based Grant-funded spend	807.0		10,548.3	
Libraries	830.0		830.0	
Libraries- Maintenance	000.0		1,200.0	
Efficiency Investment Budget Reallocation	70.0		90.0	
Local Pay Review	585.2		586.5	
Support Services	40.1		55.1	
••		2,332.3		13,309.9
Reduced Expenditure				
Strategic Asset Review			(1,835.0)	
Energy Contracts	(336.4)		(672.8)	
Capital Charges	(1,081.4)		(1,081.4)	
Administrative. Buildings	(5.3)		(84.1)	
Insurance	-		(55.2)	
Community Asset Transfer Option 2009/10	-		(50.0)	
		(1,423.1)		(3,778.5)
Increased Income			(OF 4)	
Floral Pavilion - Income adjustment	-		(85.1)	(OF 4)
		-		(85.1)

## Reduced Income

West Kirby – Invest to Save Scheme	55.0	55.0	
·	55.0		55.0
ESTIMATE 2009/10 and 2010/11	47,578.4	į	56,671.0

REGENERATION	Base	Current	Base
SUBJECTIVE SUMMARY	Estimate	Estimate	Estimate
	2009/10	2009/10	2010/11
	£	£	£
Expenditure Employees Premises Transport Supplies and Services Third Party Payments Transfer Payments Support Services Financing Costs	29,719,100	30,176,800	30,594,300
	11,259,400	7,986,900	9,012,800
	1,707,400	1,173,300	1,169,800
	16,825,200	18,619,300	17,761,500
	9,035,400	9,105,400	9,124,200
	(377,800)	613,600	(1,129,500)
	11,674,400	12,000,000	11,979,900
	6,693,900	21,320,700	21,286,500
	<b>86,537,000</b>	<b>101,016,000</b>	<b>99,799,500</b>
LESS Income Government Grants Other Grants and Reimbursements Customer and Client Receipts Interest Recharge to Other Revenue Accounts	(13,735,200)	(29,185,200)	(18,844,200)
	(1,017,000)	(1,017,000)	(1,028,600)
	(10,561,700)	(11,809,100)	(12,139,600)
	(1,500)	(1,500)	(1,500)
	(14,709,900)	(11,404,800)	(11,114,600)
	<b>(40,025,300)</b>	<b>(53,417,600)</b>	<b>(43,128,500)</b>
REGENERATION TOTAL	46,511,700	47,578,400	56,671,000

REGENERATION	Base Estimate	Current Estimate	Base Estimate
OBJECTIVE SUMMARY	2009/10 £	2009/10 £	2010/11 £
		L	L
HOUSING AND REGENERATION SERVICE	<u>CES</u>		
Housing Market Renewal Initiative Housing Strategy Private Sector Housing Regeneration Implementation Rehousing Services	179,900 649,900 747,200 1,132,900 844,700	200,400 649,200 242,600 655,200 822,000	235,900 660,300 249,100 676,400 868,500
Supporting People	1,378,200	1,713,800	12,074,900
Tranmere Together Working Neighbourhoods Fund	350,000 9,909,200	350,000 10,713,000	350,000 10,117,600
REGULATORY SERVICES	3,303,200	10,7 10,000	10,117,000
Community Safety Environmental Health Licensing	2,105,900 2,801,500 67,700	2,116,600 2,720,400 63,600	2,086,700 2,722,800 53,300
Neighbourhood Nuisance	217,600	242,300	303,100
North Western and North Wales Sea Fisheries Committee	45,000	45,000	45,000
Port Health Authorities Trading Standards & Consumer Advice	128,500 894,100	128,500 893,800	128,500 894,900
CULTURE & HERITAGE			
Art Galleries and Museums Theatre, Arts and Culture	987,500 1,253,100	970,000 1,149,400	960,500 1,007,600
Tramway	173,800	163,500	156,800
LIBRARY SERVICE			
Bebington Complex Management Halls Libraries	724,900 6,625,800	(17,900) 713,900 6,637,700	701,000 7,729,000
PARKS & OPEN SPACES			
Allotments Beach Lifeguards Birkenhead Park Cemeteries and Crematorium Golf Parks and Open Spaces Ranger Service	44,300 323,100 548,600 154,900 (76,200) 5,074,200 910,000	43,500 350,600 535,900 205,200 (71,200) 4,583,000 876,900	42,700 352,300 533,500 40,800 (95,800) 4,631,600 900,000

## **SPORT & RECREATION**

REGENERATION TOTAL	46,511,700	47,578,400	56,671,000
Strategic Asset Review Service Re-Engineering Vacancy Control	(637,000) (777,100) (89,400)	354,400 (777,100) 15,800	(1,388,700) (777,100) (7,100)
AGREED SAVINGS			
Support Services	-	300,000	750,000
SUPPORT SERVICES			
Community Services	1,627,700	1,573,900	1,546,500
COMMUNITY SERVICES			
Health & Sports Grant Funded Initiatives Sports Centres Sports Development	9,400 7,943,900 237,900	14,300 8,143,400 256,800	16,000 7,844,400 260,000

TECHNICAL SERVICES	Current Estimate 2009/10		Base Estimate 2010/11	
BUDGET CHANGES	£000	£000	£000	£000
BASE ESTIMATE 2009/10		41,921.5		41,921.5
Adjustments To Base Pay Inflation 1% in 2009/10  Transfers Between Departments	(126.8)	(126.8)	(126.8)	(126.8)
Finance – Highways Maintenance Finance - Rates Law, HR, Asset Mgt – Admin Buildings 2010/11 Law, HR, Asset Mgt – Managed Properties	1,000.0 21.0		1,000.0 21.0 - (8.4)	
		1,021.0	(211)	1,012.6
Inflation Pay Income	-		159.2 (90.7)	00.5
Increased Expenditure Waste Disposal Authority Levy Office Waste Collection Efficiency Investment Budget Reallocation Local Pay Review Area Based Grant-funded spend Capital Charges Support Services Administrative. Buildings Winter Maintenance	- 43.6 - 83.8 15.5 16.8 250.0		565.0 70.0 100.0 44.2 7.0 81.5 - 49.6	68.5
Reduced Expenditure Street Lighting Contract Option 2009/10 Insurance Energy Contracts Support Services	(180.0) - (42.1) -	409.7 (222.1)	(180.0) (210.6) (156.7) (225.7)	917.3
Reduced Income Waste Infrastructure Grant		_		90.7
ESTIMATE 2009/10 and 2010/11		43,003.3		43,110.8

TECHNICAL SERVICES	Base	Current	Base	
SUBJECTIVE SUMMARY	Estimate	Estimate	Estimate	
	2009/10	2009/10	2010/11	
	£	£	£	
Expenditure Employees Premises Transport Supplies and Services Third Party Payments Transfer Payments Support Services Financing Costs	10,252,300	11,165,800	11,111,500	
	10,105,000	10,031,000	8,521,400	
	1,632,900	1,661,000	1,636,300	
	2,446,300	2,641,300	2,433,400	
	30,456,700	30,456,700	31,087,400	
	8,400	33,400	33,400	
	8,374,600	9,090,400	8,591,700	
	3,025,200	3,399,400	3,356,100	
	<b>66,301,400</b>	<b>68,479,000</b>	<b>66,771,200</b>	
LESS Income Government Grants Other Grants and Reimbursements Customer and Client Receipts Recharge to Other Revenue Accounts	(50,000)	(11,000)	(11,000)	
	(312,700)	(351,700)	(261,000)	
	(10,801,700)	(12,145,300)	(11,959,000)	
	(13,215,500)	(12,967,700)	(11,429,400)	
	(24,379,900)	<b>(25,475,700)</b>	<b>(23,660,400)</b>	
TECHNICAL SERVICES TOTAL	41,921,500	43,003,300	43,110,800	

TECHNICAL SERVICES	Base Estimate	Current Estimate	Base Estimate
OBJECTIVE SUMMARY	2009/10 £	2009/10 £	2010/11 £
PLANNING & BUILDING DESIGN			
Building Control Design Consultancy Planning Development	595,800 - 316,700	615,100 (24,000) 332,500	590,100 134,400 312,000
TRANSPORT			
Transport	20,000	20,000	20,000
<u>ENGINEERS</u>			
Car Parks Drainage & Sea Defences Emergency Planning Highway Maintenance Levies & Financing Street Lighting Traffic	(1,759,400) 871,200 472,700 7,509,400 153,700 2,625,600 2,087,000	(1,745,100) 813,700 480,800 8,520,900 153,700 2,639,600 2,096,500	(1,845,300) 802,200 438,900 8,058,300 153,700 2,635,100 1,994,800
SUPPORT SERVICES			
Administration & Management Administrative Buildings	-	-	-
WASTE & ENVIRONMENTAL SERVICES			
Waste Disposal Authority Levy Waste & Environmental Services	16,479,500 12,549,300	16,479,500 12,620,100	17,044,500 12,772,100
TECHNICAL SERVICES TOTAL	41,921,500	43,003,300	43,110,800

## **APPENDIX B**

## **WIRRAL COUNCIL**

## **CAPITAL PROGRAMME**

2009/13

#### **WIRRAL COUNCIL**

#### **CAPITAL PROGRAMME 2009/13**

#### **SUMMARY**

The Capital Programme for 2009/13 is included on the following pages and incorporates the resolution of Cabinet on 9 December 2009 that was approved by Council on the 14 December 2009.

#### **CABINET 9 DECEMBER 2009**

#### Minute 225 - CAPITAL PROGRAMME AND FINANCING

A report by the Director of Finance set out a draft Capital Programme for 2009/13 for consideration by the Cabinet and referral to the Council for approval. It also included the related capital financing requirements based upon the prudential indicators that inform the Treasury Management Strategy.

Resolved – That it be recommended to Council:

- (1) the new submissions, as detailed in section 7.2 of the report by the Director of Finance, be approved.
- (2) the re-allocation of schemes to revenue, with any associated funding, as detailed in section 7.3.1 of the report be approved.
- (3). the removal from the programme of the schemes, detailed in section 7.3.2, be approved.
- (4) if the changes are approved, the capital financing requirements be reflected in the Projected Budget.
- (5) the Prudential Indicators be noted and reported as part of the Treasury Management Strategy in February 2010.
- (6) update reports on the progress of the programme be presented in accordance with the Performance and Financial Monitoring reporting cycle.
- (7) a report be presented to the Cabinet at its meeting on 14 January 2010 on building maintenance requirements to include the review of Regeneration -Cultural Services facilities.
- (8) the options for funding building maintenance be presented to the Cabinet at its meeting on 14 January 2010.

#### **COUNCIL 14 DECEMBER 2009**

At its meeting on 14 December 2009 the Council approved the Capital Programme as required by the Constitution.

#### **UPDATE ON THE CAPITAL PROGRAMME 2009/13**

The revenue implications of the agreed capital programme, including those from Invest-to-Save schemes and the transfer of schemes to revenue, are reflected in the budget projections over the period of the programme.

Further to Council approval of the programme in December 2009 the Government issued the Local Government Finance Settlement which incorporated announcements on the support towards the Council Capital Programme. This was referred to in reports to Cabinet on 14 January 2010 including the Local Transport Plan Programme 2010/11 and this approval has been reflected in the programme.

Central Government support is known as Supported Capital Expenditure (SCE) with revenue support for capital borrowing (SCE(R)) paid to the Council as part of Formula Grant. The support for 2009/10-2010/11 remains as per the earlier notifications from Government with 2011/12 assumed at 2010/11 levels:-

	2009/10	2010/11	2011/12
	£000	£000	£000
Children & Young People	4,355	1,859	1,859
Non Trading Transport	2,992	3,441	3,441
Total SCE(R)	7,347	5,300	5,300

Grant support from Government Departments and agencies has been included based upon the latest notifications and now includes the North West Development Agency support for the New Brighton Development Phase 2 and the Government support for the Mersey Heartlands Growth Point scheme.

## **WIRRAL COUNCIL**

## **CAPITAL PROGRAMME 2009/13**

## **POSITION AS AT 31 JANUARY 2010**

SUMMARY	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
Expenditure				
Adult Social Services	3,533	471	141	0
Children & Young People	47,759	43,527	17,643	10,743
Corporate Services	3,048	2,050	300	300
Law, HR & Asset Management	1,842	1,600	1,500	1,500
Regeneration	23,385	19,802	17,612	17,612
Technical Services	12,222	11,145	9,702	8,735
Total Expenditure	91,789	78,595	46,898	38,890
Resources				
General Resources	11,873	12,040	8,636	7,669
Supported Borrowing	10,092	5,300	5,300	5,300
General Resources	21,965	17,340	13,936	12,969
Grants – Education	38,922	41,300	15,466	8,566
Grants – HMRI	7,265	7,485	7,485	7,485
Grants - Regional Housing Pot	5,241	4,577	4,577	4,577
Grants - Local Transport Plan	3,515	4,243	4,243	4,243
Grants – Other	14,381	3,300	891	750
Revenue, reserves contributions	500	350	300	300
Specific Resources	69,824	61,255	32,962	25,921
Total Identified Resources	91,789	78,595	46,898	38,890
	•	•	•	•

General Resources	£000	£000	£000	£000
Borrowing				
Supported Capital Expenditure	10,092	5,300	5,300	5,300
Unsupported Capital Expenditure	7,873	9,040	5,636	4,669
Capital Receipts	4,000	3,000	3,000	3,000
Total General Resources	21,965	17,340	13,936	12,969

ADULT SOCIAL SERVICES	<b>2009/10</b> £000	<b>2010/11</b> £000	<b>2011/12</b> £000	<b>2012/13</b> £000
Expenditure Information Management Mental Health Single Capital Pot	127 348	134 173	141	0
Social Care Single Capital Pot Extra Care Housing facility Total Expenditure	328 2,730 <b>3,533</b>	164 0 <b>471</b>	0 0 <b>141</b>	0 0 <b>0</b>
Resources General Capital Resources	0	0	0	0
Grant Other	3,533	471	141	0
Total Identified Resources	3,533	471	141	0
CHILDREN & YOUNG PEOPLE	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
Expenditure			_	_
Children's Centres - Phase 3	1,390	178	0	0
City Learning Centres	527	0	0	0
Early Years Quality & Access	2,367	1,239	0	0
Aiming Higher - Disabled Child	252	359	0	0
Condition / Modernisation	8,238	2,479	3,679	3679
Formula Capital	5,833	4,592	4,592	4592
Extended Schools	783	301	301	301
Schools - Access Initiative	623	611	611	611
Schools - Harness Technology	2,581 580	1,310 0	1,310 0	1310 0
Schools - Property Works Building Schools For The Future	19,373	7,454	0	0
Birkenhead High Girls Academy	450	11,370	0	0
Oaklands Centre	574	0	0	0
Private Finance Initiative	50	50	0	0
Primary Reorganisation - Surplus	250	250	250	250
Primary Schools Programme				
- Park Primary School	600	5,839	0	0
- Pensby Primary School	100	4,000	900	0
- Our Lady & St Edwards	406	0	0	0
School Meals Uptake & Quality	200	254	0	0
Practical Cooking Spaces	1,045	200	0	0
Co-Location Fund	168	759	0	0
Music Service	86	0	0	0
Playbuilder Programme	531	0	0	0
Play Lottery	100	100	0	0
Old Final Accounts	18	0	0	0

SEN and Disabilities Youth Capital Fund Total Expenditure	0	2,000	6,000	0
	634	182	0	0
	<b>47,759</b>	<b>43,527</b>	<b>17,643</b>	<b>10,743</b>
Resources General Capital Resources Supported Borrowing	1,537	318	318	318
	7,100	1,859	1,859	1,859
Grant – Education Revenue, reserves, contributions	38,922 200	41,300 50	15,466	8,566
Total Identified Resources	47,759	43,527	17,643	10,743
CORPORATE SERVICES	<b>2009/10</b>	<b>2010/11</b>	<b>2011/12</b>	<b>2012/13</b>
	£000	£000	£000	£000
Expenditure Think Big Investment Fund	442	300	300	300
West Wirral Schemes Destination West Kirby Wirral Country Park	206	0	0	0
	1,100	150	0	0
	1,300	1,600	0	0
Total Expenditure	3,048	2,050	300	300
Resources General Capital Resources	1,698	1,050	300	300
Grant – Other  Total Identified Resources	1,350 <b>3,048</b>	1,000 <b>2,050</b>	0 <b>300</b>	3 <b>00</b>
FINANCE	<b>2009/10</b>	<b>2010/11</b>	<b>2011/12</b>	<b>2012/13</b>
	£000	£000	£000	£000
Expenditure Strategic Asset Review – IT One Stop Shops	1,500	1,500	1,500	1,500
	242	0	0	0
Total Expenditure	1,742	1,500	1,500	1,500
Resources General Capital Resources Total Identified Resources	1,742	1,500	1,500	1,500
	<b>1,742</b>	<b>1,500</b>	<b>1,500</b>	<b>1,500</b>

LAW/HR/ASSET MGT	<b>2009/10</b> £000	<b>2010/11</b> £000	<b>2011/12</b> £000	<b>2012/13</b> £000
Expenditure				
Microregeneration	100	100	0	0
Total Expenditure	100	100	0	0
Resources				
General Capital Resources	40	40	0	0
Grant – Other	60	60	0	0
Total Identified Resources	100	100	0	0
REGENERATION	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
Expenditure				
Improvement to Stock	3,385	3,380	3,380	3,380
Clearance	8,721	8,682	8,682	8,682
Disabled Facilities - Adaptations	2,390	1,550	1,550	1,550
Adaptations - DFGs	0	500	0	0
Bidston Stream	250	0	0	0
Mersey Waterfront Reg Park	280	0	0	0
Working Wirral – SRB	1,600	0	0	0
Landican Mercury Abatement	1,500	1,983	0	0
Hoylake Golf Course	450	0	0	0
Cultural Services Assets	0	2,000	4,000	4,000
CCTV / IT Project	0	530	0	0
Oval Centre - Artificial pitches	0	160	0	0
Europa Pool - Heating system	0	200	0	0
Mersey Heartlands Growth Pt	909	817	0	0
New Brighton Phase 2	3,900	0	0	0
Total Expenditure	23,385	19,802	17,612	17,612
Resources				
General Capital Resources	2,736	5,873	4,500	4,500
Grant – HMRI	7,265	7,485	7,485	7,485
Grants - Regional Housing Pot	5,241	4,577	4,577	4,577
Grants – Other	7,843	1,567	750	750
Revenue,reserves,contributions	300	300	300	300
Total Identified Resources	23,385	19,802	17,612	17,612

TECHNICAL SERVICES	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
Expenditure				
LTP – Accessibility	150	150	150	150
LTP - Air Quality	1,500	950	950	950
LTP – Congestion	425	605	605	605
LTP - Roads, bridges, lighting	3,534	4,529	4,529	4,529
LTP - Road Safety	980	980	980	980
LTP - Transportation	579	470	470	470
Highway Structural	500	500	0	0
Street Lighting Columns	300	300	0	0
Coast Protection	55	55	55	55
Marine Lake	1,660	0	0	0
Highways Works	1,000	1,000	1,000	1,000
Bidston Viaduct (contribution)	615	1,304	967	0
Energy Schemes	186	0	0	0
Asset Management	85	0	0	0
Waste Infrastructure	653	202	0	0
Wirral Traffic Model (contribution)	0	100	0	0
Total Expenditure	12,222	11,145	9,702	8,735
Resources				
General Capital Resources	4,120	3,259	2,018	1,051
Supported Borrowing	2,992	3,441	3,441	3,441
Grants - Local Transport Plan	3,515	4,243	4,243	4,243
Grant – Other	1,595	202	0	0
Total Identified Resources	12,222	11,145	9,702	8,735

#### WIRRAL COUNCIL

**CABINET** 

**9 DECEMBER 2009** 

#### REPORT OF THE DIRECTOR OF FINANCE

#### **CAPITAL PROGRAMME AND FINANCING 2009-2013**

#### 1. EXECUTIVE SUMMARY

1.1. This report provides Cabinet with a draft Capital Programme for 2009/13 for consideration and referral to Council for approval. It also includes the related capital financing requirements based upon the prudential indicators that inform the Treasury Management Strategy.

#### 2. CAPITAL STRATEGY

- 2.1 Achieving Council objectives requires capital investment. The Capital Strategy sets a framework that enables the Council to work with partners and stakeholders to prioritise and effectively deliver capital investment that contributes to the achievement of Council objectives.
- 2.2 The Capital Strategy is key to drawing together the capital requirements emerging from the Investment Strategy and service strategies to prioritise the capital needs of services and to maximise opportunities for joined-up investment with local partners. Bids for inclusion in the capital programme are prioritised against criteria taking account of the priorities identified in the Corporate Plan.
- 2.3 The Capital Strategy was reviewed to reflect the revised Corporate Plan and was agreed by Cabinet on 24 September 2009. It considers issues at a strategic level and is used to determine the Capital Programme.

#### 3. CAPITAL INVESTMENT PROGRAMME GUIDANCE DOCUMENT

- 3.1 To increase understanding of the capital programme across the Council the procedures and key guidance have, since 2005, been consolidated into one document. The latest version of the document was agreed by Cabinet on 23 July 2008 and covers:
  - a) identification and prioritisation of schemes for inclusion in the programme.
  - b) approval process and implementation of the approved projects.
  - c) monitoring and reporting of the approved programme.
  - A number of key documents are incorporated as appendices including the Contract Procedure Rules.

3.2. Schemes identified are the subject of a Business Case which details how the proposed project meets Council objectives, how it will be managed, including resource implications and the outcomes expected. The various schemes are then prioritised using criteria that reflect the aims and objectives of the Corporate Plan,

#### 4. CAPITAL PROGRAMME

- 4.1. The programme covers three years and is aligned to other plans and strategies, including the Medium Term Financial Strategy and the Corporate Plan. It is reviewed, updated and considered by Council each December and informs the annual budget setting process.
- 4.2. The out-turn figures for 2009/10 are assumed to be in line with those reported to Cabinet. Capital receipts offer flexibility in their use to either balance the current programme or to address future budgetary issues. A year-end report for 2009/10 will be presented in June 2010 identifying the final spend and financing for the year.
- 4.3. In preparing the programme for 2010/13 the process has followed that set out in the Guidance document. All submissions for inclusion in the capital programme required the completion of a Business Case and have been assessed against the prioritisation criteria and recommendations made.
- 4.4. The general principle adopted was that existing schemes and programmes would continue. Consequently the programme reflects the fact that the investment into schools and the Local Transport Plan will be maintained. Similarly the external support in respect of the Housing Market Renewal Initiative is dependant upon a level of resources being input by the Authority. At this stage assumptions have been made upon the continuation of Government support beyond 2010/11. It is recognised that given the current economic climate, changes as a consequence of the Chancellor of the Exchequer's Pre-Budget Report and the next Comprehensive Spending Review will be influential upon the level of Government support and future programmes.
- 4.5. Financing is from a combination of borrowing (part of which is Supported Capital Expenditure and part Prudential Borrowing), grant, contributions from revenue and reserves and capital receipts. Further information on financing is contained in Section 5 of this report.
- 4.6. The prioritisation of schemes has been based upon the appraisal criteria linking the Corporate Plan and the Capital Strategy and approved by Cabinet on 24 September 2009. This is included at Appendix A. Appendix B details the on-going approved capital programme whilst Appendix C outlines the highest scoring capital submissions.

- 4.7. Another important aspect of the 2009 capital programme process is the need to address issues raised by the Audit Commission in the Annual Governance Report. The Commission highlighted a risk arising from Financial Reporting Standard (FRS) 15 in that items may be charged to capital when they should be classed as revenue expenditure.
- 4.8. Under FRS 15 capital expenditure is defined as expenditure incurred on the acquisition, creation or enhancement of an asset. Enhancement works are defined as leading to at least one of the following:
  - Substantially lengthening the useful life of the asset
  - Substantially increasing the open market value of the asset
  - Substantially increasing the extent to which the asset can be used in connection with the functions of the Local Authority.

Expenditure which purely maintains the useful life or open market value of an asset should be charged to revenue.

- 4.9. To comply with FRS 15 expenditure which does not clearly fit the definition will be removed from the capital programme and placed within revenue. The sums originally earmarked to fund the borrowing for this expenditure can be similarly transferred to fund the expenditure that will now be within the revenue budget. Appendix D details the schemes being transferred from the capital programme to revenue.
- 4.10. I have also removed from the capital programme those previously approved capital schemes which have not progressed and which were being funded through the use of Council borrowing. These schemes are detailed in Appendix D.

#### 5. **CAPITAL FINANCING**

- 5.1. Supported Capital Expenditure
- 5.1.1. As part of the annual Local Government Finance Settlement local authorities are issued with a Supported Capital Expenditure (Revenue) (SCE(R)) figure. This is the total amount of borrowing that the Government is prepared to support. The funding to cover the revenue cost of this borrowing is distributed as part of the Formula Grant.
- 5.1.2. The figures are within the Local Government Finance Settlement which will not be confirmed until February 2010. It should be noted that Government departments do give indicative allocations which are not reflected in the Provisional Local Government Finance Settlement. Wirral currently expects to receive support for around £5 million of borrowing.

- 5.2. Prudential Borrowing (unsupported borrowing)
- 5.2.1. The Prudential Capital Finance system was introduced in 2004 and it allows local authorities to self-finance borrowing for capital expenditure without Government consent. The system seeks to facilitate the use of borrowing for capital projects, provided it is affordable. Local authorities must manage their debt responsibly and decisions about debt repayment should be made through the consideration of prudent treasury management practice.
- 5.2.2. As a rough guide, borrowing incurs a revenue cost of approximately 10% of the loan each year, comprising the interest charges and money set aside to cover the repayment of the debt. For a loan to be prudent the Council needs be satisfied that it can afford this annual revenue cost which is a combination of interest charges and minimum revenue provision (MRP).
- 5.2.3. The Government has given local authorities greater freedom in the way that they provide for their debts. As mentioned above local authorities have to earmark revenues each year as provision for repaying debts incurred on capital projects. This "Minimum Revenue Provision" (MRP) regime changed on 31 March 2008 when the Government removed the complex MRP regulations in favour of a simple duty on each local authority to make provision for debt which the Authority considers prudent.
- 5.2.4. The Council has determined that the most prudent method of earmarking revenues to repay unsupported borrowing is by matching the debt repaid each year to the life of the asset which the borrowing helped to finance (known as MRP option 3). As an example, if the Council borrowed £5 million to build a new asset with a life of 20 years then revenue costs would be £0.25 million each year for 20 years plus the interest cost of the borrowing.
- 5.3. Government Grants
- 5.3.1. These are specific to schemes and are therefore allocated in accordance with the terms of the grant approval, primarily being within the areas of Education and Regeneration. These include the Building Schools for the Future pathfinder scheme and the Housing Market Renewal Initiative. Changes in grant levels reflect the timing of individual initiatives.
- 5.3.2. Having regard to the implications of FRS 15 the Government is intending to review the grant arrangements to clarify whether the support constitutes support for capital or revenue expenditure. This is expected to form part of the Local Government Finance Settlement.
- 5.4. Revenue / Other Contributions
- 5.4.1. There is presently limited support for specific schemes. The Prudential Code allows for the use of additional revenue resources within agreed parameters.

5.4.2. Implementing the Strategic Asset Review will involve maximising opportunities for the provision of facilities with other local agencies. It is anticipated that, as the proposals are developed, contributions will be forthcoming from these partners although, at this stage, this has not been assumed.

## 5.5. Capital Receipts

- 5.5.1. Capital receipts are estimated and are based upon the likely sales of assets as identified under the Asset Management Plan. These include development sites, former school sites and the agreement with Wirral Partnership Homes for the sharing of receipts from sales of former Council houses. The Strategic Asset Review provides additional scope for receipts in the future.
- 5.5.2. The use of receipts has been estimated at £4 million for 2009/10 and £3 million for the next three years. This reflects the likely timing of such receipts and is based upon the latest projections of sites either available or which could become available over the period.
- 5.5.3. The Local Public Service Agreement resulted in the receipt of a reward grant with 50% of the sum to support capital schemes. This £2.1 million, as with capital receipts, provides flexibility over the timing and use of the resource.

#### 6. **MONITORING**

- 6.1. Cabinet on 9 April 2009 agreed the process and timing of the Performance and Financial Monitoring reports. This includes a section on capital comparing progress against the approved programme.
- 6.2. Whilst a presentation is made to Cabinet at the end of each quarter a summary report plus the departmental reports of Chief Officers is placed in the Members Library. The departmental reports of Chief Officers are appended and provide greater detail on the progress of specific schemes within the programme. There are references to the approved programme, agreed variations, the latest forecasts concerning spend and the resourcing of schemes.

#### 7. FINANCIAL IMPLICATIONS

#### 7.1. Capital Programme commitments

- 7.1.1. The programme detailed in Appendix B incorporates all the committed schemes including those referred to in Section 4 above. This indicates the resources required to fund the existing, and planned, commitments.
- 7.1.2. The Capital Programme 2009/12 and Capital Financing Requirements 2009/10 were agreed by Cabinet on 10 December 2008 and updated as part of the Estimates 2009/10 reported to Cabinet on 23 February 2009.

- 7.1.3. On 25 June 2009 the Capital Out-turn and Determinations report was submitted as part of the year-end accounts for the 2008/09 financial year and detailed the slippage into the 2009/10 financial year.
- 7.1.4. On 23 July 2009 Cabinet approved updated resources for the Landican Crematorium scheme. Other variations in the year reflect additional grants such as the Early Years Quality Grant, Playbuilder Programme and Practical Cooking Spaces Programme.
- 7.1.5. On 1 October 2009 Cabinet recommended to Council the revocation of the decision to develop Neighbourhood Centres.
- 7.1.6. In summary the changes to the Capital Programme since it was originally approved have increased the 2009/10 programme from £80 million to £100 million. This reflects additional Government support by bringing schemes forward from future years which are within Children & Young People and Regeneration; the Adult Social Services programme now including the scheme at the former Mendell Lodge which is grant funded and the Cabinet decision to cease the investment into Neighbourhood Centres. The other main impact has been the slippage from 2008/09.

## 7.2. Capital Programme submissions

7.2.1. Appendix C details the ranking of the new schemes in accordance with the prioritisation criteria. When the previous programme was agreed this built in annual allocations such as Property Maintenance for the period of the programme. This has reduced the number of new submissions for subsequent years. Based on those now received the ranking would result in the following being included:-

NEW SUBMISSIONS FOR APPROVAL	<b>2010/11</b> £000	<b>2011/12</b> £000	<b>2012/13</b> £000
Cultural Services assets - Programme of investment to be developed CCTV / IT project	2,000	4,000	4,000
- To proceed if tenders realise savings	530	0	0
Adaptations - Additional to Disabled Facilities Grants Over Sports Control	500	0	0
Oval Sports Centre - Improvements to artificial pitches	160	0	0
Europa Pool - Improved heating systems	200	0	0
Wirral Traffic Model (contribution) - Support Liverpool City Region scheme	100	0	0

- 7.2.3 A number of the submissions related to Cultural Services assets with the planned works comprising primarily of refurbishment and repair. The requirement for extensive investment was identified as part of the Strategic Asset Review and with the retention of a number of libraries there is an increased need to undertake a programme of investment. Under the definition of what constitutes capital expenditure much of this investment is of a repair nature and therefore a revenue liability. Given the ongoing work by the Directors of Law, Human Resources & Asset Management and Regeneration into the works required which are to be aligned with the future strategy developments for the services it is proposed to bring a more detailed report to Cabinet on 14 January 2010. The areas subject to consideration are Williamson Art Gallery, Birkenhead Central Library, Wallasey Central Library, Parks (PACSPE including football pitches, golf courses, cemeteries) and Sports Centres.
- 7.2.4. Within the submissions recommended for approval there are submissions which realise benefits of an 'Invest-to-Save' nature:-
  - a) CCTV / IT project although the level of saving is subject to the outcome of the tendering exercise.
  - b) Adaptations as there will be benefits through deferring individual pressures onto the Adult Social Services community care budget.
  - c) Oval Sports Centre as it ensures maintenance of income levels.
  - d) Europa Pool will realise energy savings of £40,000 per year.

## 7.3. Capital Programme variations

#### 7.3.1 Schemes transferred to revenue

The schemes in Appendix D are now classed as revenue expenditure and will be transferred to departmental revenue budgets.

SCHEMES TO REVENUE	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
Schools – Property Works	400	400	400	400
Schools – Boiler Renewals	250	250	250	250
Schools – Health & Safety	200	200	200	200
West Wirral Schemes	200	200	200	200
Property Maintenance	1,510	1,510	1,510	1,510
Disabled Access Provision	100	100	100	100
Cultural Services–Property Wks	300	300	300	300
Highways Works	1,000	1,000	1,000	1,000

#### 7.3.2 Schemes deleted from the programme

The schemes in Appendix D are being deleted either through the scheme not being developed along the lines of the original approval or because it was dependent upon grant funding which was not subsequently obtained.

SCHEMES DELETED	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
In House Residential	354	0	0	0
Girtrell Court	1,000	0	0	0
Adult Accommodation	943	0	0	0
Children's Invest-To-Save	1,300	0	0	0

#### 7.4 Prudential Indicators

- 7.4.1. In considering the programme for 2010/13 Cabinet is advised that:
  - a) The existing commitments require additional borrowing of around £26 million for 2009/10 with the additional requirements reducing in subsequent years.
  - b) To accommodate the additional items detailed in section 7.2.1 would increase the level of borrowing by £3.5 million in 2010/11 and by £4 million in each of the next two financial years.
  - c) The adjustments referred to in section 7.3 would reduce the need to borrow by £8 million in 2009/10 and £4 million per year in subsequent years.
  - d) The borrowing requirements for future years will be confirmed as part of the Treasury Management Strategy report to Cabinet in February 2010. Assuming the changes are approved the requirements are:-

Year	Increase in borrowing	Revenue costs (cumulative)
2010/11	£14 million	Increase of £2.9 million
2011/12	£11 million	Increase of £2.0 million
2012/13	£10 million	Increase of £1.9 million
2013/14	£10 million	Increase of £1.9 million

e) In terms of key Prudential Indicators the ratio of financing costs to the net revenue stream continues to increase as the capital programme increases. Based upon the latest projections it remains around 8%.

f) If the decision is taken to spend in excess of the level of identified resources then this would require increased use of borrowing which incurs annual revenue costs at the rate of £100,000 per £1 million of capital expenditure. In considering the impact upon Council Tax levels each 1% rise in Council Tax equates to £1.3 million of increased expenditure.

#### 8. STAFFING IMPLICATIONS

8.1. There are none arising directly from this report as any implications will be identified against individual projects at the scheme and estimate stage.

#### 9. EQUAL OPPORTUNITY IMPLICATIONS

9.1. These will be identified as part of the individual scheme proposals.

#### 10. **COMMUNITY SAFETY IMPLICATIONS**

10.1. These will be identified with the individual scheme proposals.

#### 11. HUMAN RIGHTS IMPLICATIONS

11.1. There are none arising directly from this report.

#### 12. LOCAL AGENDA 21 IMPLICATIONS

12.1. These will be identified with the individual scheme proposals.

#### 13. **PLANNING IMPLICATIONS**

13.1. There are none arising directly from this report.

#### 14. MEMBER SUPPORT IMPLICATIONS

14.1. There are none arising directly from this report.

#### 15. **BACKGROUND PAPERS**

- 15.1. Capital Investment Programme Guidance Document July 2008
- 15.2. Prudential Code for Capital Finance in Local Authorities CIPFA 2003
- 15.3. Local Authorities Capital Finance and Accounting Regulations 2008.

#### 16. **RECOMMENDATIONS**

- 16.1. That the new submissions as detailed in section 7.2 be approved.
- 16.2. That the re-allocation of schemes to revenue, with any associated funding, as detailed in section 7.3.1 be approved.
- 16.3. That the removal from the programme of the schemes detailed in section 7.3.2 be approved.
- 16.4. That, if the changes are approved, the capital financing requirements be reflected in the Projected Budget.
- 16.5. That the Prudential Indicators be noted and reported as part of the Treasury Management Strategy in February 2010.
- 16.6. That update reports on the progress of the programme be presented in accordance with the Performance and Financial Monitoring reporting cycle.
- 16.7. That a report be presented to Cabinet on 14 January 2010 on building maintenance requirements to include the review of Regeneration Cultural Services facilities.
- 16.8. That the options for funding building maintenance be presented to Cabinet on 14 January 2010.

IAN COLEMAN
DIRECTOR OF FINANCE

FNCE/325/09

## **CAPITAL INVESTMENT PROGRAMME**

#### PRIORITISATION EVALUATION CRITERIA AND WEIGHTINGS

PRIORITISATION CRITERIA	%	CORPORATE OBJECTIVE
1 Will the scheme create employment opportunities or assist in attracting private sector investment?	15	To create more jobs, achieve a prosperous economy and regenerate Wirral.
2 Will the scheme have environmental or streetscene benefits or impact on crime or health and safety?	15	To create a clean, pleasant, safe and sustainable environment.
3 Will the scheme cater for vulnerable people or address health inequality or contribute towards healthy lifestyle?	15	To improve health and well-being for all, ensuring people who require support are full participants in mainstream society.
4 Will the scheme have any educational attainment or learning opportunities or training benefits?	15	To raise the aspirations of young people.
5 Will it impact on revenue or attract significant external funding and build upon partnership working?	15	To create an excellent Council.
6 Does the scheme contribute towards more than one Corporate Strategy or the achievement of cross-cutting aims?	10	Partnership working is seen as integral to the future of the Council
7 Does the scheme provide value for money for the Council in terms of the use of its resources?	10	Value for money is desired in the delivery of all services
8 Are the outcomes clear and result in improvements in performance?	5	Performance, and improved performance, is recognised as a priority

## **NOTES**

- Schemes, as per the Business Cases, will the scored against the criteria on the basis of not meeting to fully meeting the objectives on a 0-2 basis.
- The % shown are the weightings that apply to each of the criteria.
- 3 Schemes which score in excess of 50% will be recommended for inclusion in the Capital Programme.

## **APPENDIX B**

## **CAPITAL PROGRAMME 2009/13**

# (EXCLUDES THE SCHEMES PER APPENDIX C AND ADJUSTMENTS IN APPENDIX D)

## **SUMMARY**

	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
Expenditure				
Adult Social Services	5,830	471	141	0
Children & Young People	49,909	44,377	18,493	11,593
Corporate Services	3,248	2,250	500	500
Finance	1,753	1,500	1,500	1,500
Law, HR & Asset Management	1,710	1,710	1,610	1,610
Regeneration	18,876	15,895	13,912	13,912
Technical Services	13,222	12,045	10,702	9,735
Total Expenditure	94,548	78,248	46,858	38,850
Resources				
General Resources	19,441	12,575	8,661	7,694
Supported Borrowing	10,092	5,235	5,235	5,235
General Resources	29,533	17,810	13,896	12,929
Grants – Education	38,922	41,300	15,466	8,566
Grants – HMRI	7,265	7,485	7,485	7,485
Grants - Regional Housing Pot	5,241	4,577	4,577	4,577
Grants - Local Transport Plan	3,515	4,243	4,243	4,243
Grants – Other	9,572	2,483	891	750
Revenue, Reserves	·	•		
Contributions	500	350	300	300
Specific Resources	65,015	60,438	32,962	25,921
Total Identified Resources	94,548	78,248	46,858	38,850
General Resources	£000	£000	£000	£000
Borrowing	2000	2000	2000	2000
Supported Capital Expenditure	10,092	5,235	5,235	3,441
Unsupported Capital Expenditure	15,441	9,575	5,661	6,488
Capital Receipts	4,000	3,000	3,000	3,000
Total General Resources	29,533	17,810	13,896	12,929

ADULT SOCIAL SERVICES	<b>2009/10</b> £000	<b>2010/11</b> £000	<b>2011/12</b> £000	<b>2012/13</b> £000
Expenditure	2000	2000	2000	2000
In House Residential	354	0	0	0
Girtrell Court	1,000	0	0	0
Adult Accommodation	943	0	0	0
Information Management	127	134	141	0
Mental Health Single Capital Pot	348	173	0	0
Social Care Single Capital Pot	328	164	0	0
Extra Care Housing facility	2,730	0	0	0
Total Expenditure	5,830	471	141	0
Resources				
General Capital Resources	2,297	0	0	0
Grant Other	3,533	471	141	0
Total Identified Resources	5,830	471	141	0
CHILDREN & VOUNC BEODLE	2000/40	2040/44	2044/42	2042/42
CHILDREN & YOUNG PEOPLE	2009/10	2010/11	2011/12	2012/13
Francis diture	£000	£000	£000	£000
Expenditure Children's Centres - Phase 3	1 200	178	0	0
City Learning Centres	1,390 527	0	0	0
Early Years Quality & Access	2,367	1,239	0	0
Aiming Higher Disabled Children	2,307 252	359	0	0
Children's Invest-To-Save	1,300	0	0	0
Condition / Modernisation	8,238	2,479	3,679	3,679
Formula Capital	5,833	4,592	4,592	4,592
Extended Schools	783	301	301	301
Schools - Access Initiative	623	611	611	611
Schools - Harness Technology	2,581	1,310	1,310	1,310
Schools - Property Works	980	400	400	400
Schools - Boiler Renewals	250	250	250	250
Schools - Health & Safety	200	200	200	200
Building Schools For The Future	19,373	7,454	0	0
Birkenhead High Girls Academy	450	11,370	0	0
Oaklands Centre	574	0	0	0
Private Finance Initiative	50	50	0	0
Primary Reorganisation - Surplus	250	250	250	250
Primary Schools Programme				
- Park Primary School	600	5,839	0	0
- Pensby Primary School	100	4,000	900	0
- Our Lady & St Edwards	406	0	0	0
School Meals Uptake & Quality	200	254	0	0
Practical Cooking Spaces	1,045	200	0	0
Co-Location Fund	168	759	0	0

Music Service Playbuilder Programme Play Lottery Old Final Accounts SEN and Disabilities Youth Capital Fund Total Expenditure	86 531 100 18 0 634 <b>49,909</b>	0 100 0 2,000 182 <b>44,377</b>	0 0 0 0 6,000 0 <b>18,493</b>	0 0 0 0 0 0 11,593
Resources				
General Capital Resources	3,687	1,233	1,233	1,233
Supported Borrowing	7,100	1,794	1,794	1,794
Grant – Education	38,922	41,300	15,466	8,566
Revenue, reserve, contributions	200	50	0	0
Total Identified Resources	49,909	44,377	18,493	11,593
CORPORATE SERVICES	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
Expenditure	4.40	000	222	000
Think Big Investment Fund	442	300	300	300
West Wirral Schemes	406	200	200	200
Destination West Kirby	1,100	150	0	0
Wirral Country Park	1,300	1,600	0	0
Total Expenditure	3,248	2,250	500	500
Resources				
General Capital Resources	1,898	1,250	500	500
Grant – Other	1,350	1,000	0	0
Total Identified Resources	3,248	2,250	500	500
FINANCE	0000/40	004044	0044/40	0040440
FINANCE	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
Expenditure	4.500	4.500	4.500	4 500
Strategic Asset Review – IT	1,500	1,500	1,500	1,500
One Stop Shops	253	0	0	0
Total Expenditure	1,753	1,500	1,500	1,500
Resources				
General Capital Resources	1,753	1,500	1,500	1,500
Total Identified Resources	1,753	1,500	1,500	1,500

LAW/HR/ASSET MGT	<b>2009/10</b> £000	<b>2010/11</b> £000	<b>2011/12</b> £000	<b>2012/13</b> £000
Expenditure Strategic Asset Review	0	0	0	0
Property Maintenance Disabled Access Provision	1,510 100	1,510 100	1,510 100	1,510
Microregeneration	100	100	0	100 0
Total Expenditure	1,710	1,710	1,610	1,610
Resources				
General Capital Resources	1,650	1,650	1,610	1,610
Grant – Other	60 4 <b>740</b>	60 4 <b>7</b> 40	0	0
Total Identified Resources	1,710	1,710	1,610	1,610
REGENERATION	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
Expenditure	2 205	2 200	2 200	2 200
Improvement to Stock Clearance	3,385 8,721	3,380 8,682	3,380 8,682	3,380 8,682
Disabled Facilities - Adaptations	2,390	1,550	1,550	1,550
Bidston Stream	250	0	0	0
Mersey Waterfront Regional Park	280	0	0	0
Working Wirral – SRB	1,600	0	0	0
Landican Mercury Abatement	1,500	1,983	0	0
Hoylake Golf Course	450	0	0	0
Cultural Services - Property Wks	300	300	300	300
Total Expenditure	18,876	15,895	13,912	13,912
Resources				
General Capital Resources	3,036	2,783	800	800
Grant – HMRI	7,265	7,485	7,485	7,485
Grants - Regional Housing Pot	5,241	4,577 750	4,577 750	4,577
Grants – Other Revenue, reserve contributions	3,034 300	750 300	750 300	750 300
Total Identified Resources	18,876	15,8 <b>95</b>	13,912	13,912
Total lacitimos Resources	10,010	10,000	10,012	10,012
TECHNICAL SERVICES	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
Expenditure				
LTP – Accessibility	150	155	150	150
LTP - Air Quality	1,500	445	440	440
LTP - Congestion	425 4 514	213 5 340	210 5.340	210 5 340
LTP - Road Safety LTP – Transportation	4,514 579	5,340 1,531	5,340 1,540	5,340 1,540
ETI — Transportation	318	1,551	1,540	1,540

Highway Structural	500	500	0	0
Street Lighting Columns	300	300	0	0
Coast Protection	55	55	55	55
Marine Lake	1,660	0	0	0
Highways Works	2,000	2,000	2,000	2,000
Bidston Viaduct (contribution)	615	1,304	967	0
Energy Schemes	186	0	0	0
Asset Management	85	0	0	0
Waste Infrastructure	653	202	0	0
Total Expenditure	13,222	12,045	10,702	9,735
Resources				
General Capital Resources	5,120	4,159	3,018	2,050
Supported Borrowing	2,992	3,441	3,441	3,441
Grants - Local Transport Plan	3,515	4,243	4,243	4,243
Grant – Other	1,595	202	0	0
Total Identified Resources	13,222	12,045	10,702	9,734

## **CAPITAL PROGRAMME 2009/13**

## **RANKING OF CAPITAL SUBMISSIONS**

## (SCHEMES ARE NOT INCLUDED WITHIN THE PROGRAMME IN APPENDIX B)

RECOMMENDED SCHEMES	DEPARTMENT	COST
Cultural Services Investment required consisting of improvements and repairs. The Directors of Law, HR & Asset Mgt and Regeneration to produce a programme that secures improvements in assets linked to service priorities. The key areas include Williamson Art Gallery, Birkenhead Central Library, Wallasey Central Library, Parks (PACSPE including football pitches, golf courses, cemeteries) and Sports Centres. Phased investment programme to include capital of £2 million from 2010/11 and £4 million in subsequent years. Detail to be developed by Directors of Law, HR & Asset Mgt and Regeneration.	Regeneration	2,000 (10/11) 4,000 (11/12) 4,000 (12/13)
CCTV / IT project Improvements to equipment and coverage to integrate with Council IT network. Investment will realise benefits with savings offset by the increased IT network costs which are subject to tender in 2009/10. Approved subject to outcome of tender.	Regeneration	530
Adaptations Additional to Disabled Facilities Grant to provide adaptations to support individuals in order to delay the impact upon the Community Care budget. Cases to be individually assessed.	•	500
Oval Sports Centre Improvements to artificial pitches in order to sustain the present income levels of £95,000 per year.	Regeneration	160
Europa Pool Use of new technology to improve heating systems in high consumption area due to essential heating. Aim to generate savings of £40,000 per year.	Regeneration	200
Wirral Traffic Model (contribution)  Development of model to support Liverpool City  Region. £490,000 scheme has secured funding from  Local Transport Plan and New Growth Point Fund.	Technical (plus Corporate Services)	100

## **CAPITAL PROGRAMME 2009/13**

#### SCHEMES TRANSFERRED FROM CAPITAL TO REVENUE

The following schemes are now classed as revenue expenditure and will be transferred to departmental revenue budgets.

	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
CHILDREN & YOUNG PEOPLE				
Schools – Property Works	400	400	400	400
Schools – Boiler Renewals	250	250	250	250
Schools – Health & Safety	200	200	200	200
CORPORATE SERVICES				
West Wirral Schemes	200	200	200	200
LAW, HR & ASSET MGT				
Property Maintenance	1,510	1,510	1,510	1,510
Disabled Access provision	100	100	100	100
REGENERATION				
Cultural Services-Property Wks	300	300	300	300
TECHNICAL SERVICES				
Highways Works	1,000	1,000	1,000	1,000

## SCHEMES DELETED FROM THE PROGRAMME

The following schemes are being deleted either through the scheme not being developed along the lines of the original approval or because it was dependant upon grant funding which was not subsequently obtained.

	2009/10	2010/11	2011/12	2012/13
	£000	£000	£000	£000
ADULT SOCIAL SERVICES				
In House Residential	354	0	0	0
Girtrell Court	1,000	0	0	0
Adult Accommodation	943	0	0	0
CHILDREN & YOUNG PEOPLE				
Children's Invest-To-Save	1.300	0	0	0

#### APPENDIX E

#### **CAPITAL PROGRAMME 2009/13**

#### **PROJECTED CAPITAL RECEIPTS**

#### **DISPOSALS**

Oliver Street, Birkenhead Europa Boulevard Site New Brighton Development Mendell Lodge, Bromborough 4 Cavendish Road, Birkenhead Rullerton Road, Wallasey Fellowship House 98 Bidston Road, Birkenhead Rosewarne 5/7 St.Andrews Road Oliver Street. Birkenhead Europa Boulevard Site New Brighton Development Poulton School, Wallasev Oliver Street. Birkenhead Feltree House. Beechwood Esher House, Beechwood Dock Road Depot, Wallasey Bridge Court, West Kirby Hillcroft. Heswall Moreton Family Centre Old Court House, Wallasey

Over the period a number of assets identified as part of the Strategic Asset Review will be made available for sale including those arising from the Accommodation Review.

It is anticipated that the current level of receipts plus those generated will be sufficient to fund a £4 million contribution in 2009/10 and £3 million per year in the subsequent years towards the capital programme.

## **APPENDIX C**

**WIRRAL COUNCIL** 

**INSURANCE FUND** 

2010/11

#### **WIRRAL COUNCIL**

#### **INSURANCE FUND 2010/11**

#### **SUMMARY**

The Insurance Fund is a fundamental component of the risk management strategy with any reduction in claims producing a direct benefit to the Council. To achieve best value in the management of losses through insurance claims Wirral wholly self-insures those risks that have the capacity to generate low value losses. For risk that have the potential to produce catastrophic losses the Council undertakes to meet the cost of claims in any given year up to an agreed figure with insurers meeting all costs above the sum.

#### **CABINET 14 JANUARY 2010**

#### Minute 271 - INSURANCE FUND BUDGET 2010/11

The Director of Finance gave details of the elements which made up the Insurance Fund, the costs of running the Risk & Insurance Section, and the budget for 2010/11. The headline from the Budget 2010/11 report was a reduction in estimated insurance costs for 2010/11 of £0.8 million which came partly as a result of extensive work undertaken with schools.

#### Resolved - That

- (1) the Insurance Fund budget for 2010/11 be agreed, and
- (2) the savings of £430,000 to the General Fund and £350,000 to Schools in 2010/11 be agreed.

#### **UPDATE ON THE INSURANCE FUND BUDGET - CABINET 14 JANUARY 2010**

#### Minute 288 - LIABILITY INSURANCE AND COMPUTER INSURANCE TENDERS

The Director of Finance advised Cabinet on the procurement process for the Computer insurance contract and the Liability insurance and claims handling contracts and recommended the awarding of the liability contract to Zurich Municipal and the Computer policy to Risk Management Partners. The contracts would be for up to seven years effective from 1 April 2010 and would save approximately £170,000 per year. The maximum self insured financial exposure to liability claims would also be reduced by 30% to £2.5 million per year.

#### Resolved - That

- (1) the Liability insurance and claims handling contract be awarded to Zurich Municipal for an initial period of 3 years commencing 1 April 2010, retaining the options to extend for two further periods of two years.
- (2) the Computer insurance contract be awarded to Risk Management Partners for an initial period of 3 years commencing 1 April 2010, retaining the options to extend for two further periods of two years.

#### WIRRAL COUNCIL

#### **CABINET**

#### **14 JANUARY 2010**

#### REPORT OF THE DIRECTOR OF FINANCE

#### **INSURANCE FUND BUDGET 2010/11**

#### 1. EXECUTIVE SUMMARY

- 1.1. This report sets out the elements which make up the Insurance Fund, the cost of running the Risk & Insurance Section and the budget for 2010/11.
- 1.2. The headline from the Budget 2010/11 report is a reduction in estimated insurance costs for 2010/11 of £0.8 million which is partly as a result of extensive work undertaken with schools.

#### 2. BACKGROUND

- 2.1. Under the provisions of the Local Government and Housing Act 1989 Local Authorities are allowed to set aside financial provisions to cover self-insured losses.
- 2.2. By self-insuring an Authority avoids paying insurers' administration, profit margins and Insurance Premium Tax on predictable levels of claims. Furthermore only rarely do external insurers return any premium irrespective of the profits generated by a policy.
- 2.3. Wirral has operated an Insurance Fund since its foundation and was one of the first local authorities to adopt a high degree of self-insurance when large excesses on liability and material damage insurance were negotiated in the 1980s.
- 2.4. Self-funding is a fundamental element of the risk management strategy. It provides a greater incentive to deal with risk more effectively since any reduction in claims directly benefits the Authority.

#### 3. **RISK MANAGEMENT**

3.1. To achieve overall best value in funding insurable losses a mixture of external and self-insurance is needed.

- 3.2. The Authority wholly self-insures those risks that have the capacity to generate low value losses. In respect of risks that have the potential to produce catastrophic losses, the Council undertakes to meet the cost of all claims in any given year up to an agreed figure. Insurers meet all costs above this sum.
- 3.3. External insurance premiums are met by the Insurance Fund and are recharged to departments together with self-insurance premiums.

#### 4. SELF FUNDED RISKS

4.1. Detailed below are the principal risks for which the Council currently self-insures together with the maximum sum the Council might have to pay for losses in any given financial year. It should be noted that expenditure in respect of claims for a given year will be spread over several subsequent years.

# 4.2. TYPE OF INSURANCE ANNUAL AGGREGATE DEDUCTIBLE

Combined Liability Material Damage & Business Interruption (Fire) Material Damage & Business Interruption	£3,600,000 £ 500,000
(Storm/Flood/Burst Pipes) Comprehensive Motor	£1,000,000 £ 200,000
Fidelity Guarantee	£ 25,000
Loss/Damage to Equipment Glazing (Schools)	Unlimited Unlimited

#### 5. CLAIMS AND PREMIUMS

5.1. A comparison of the premiums charged and claims incurred in recent years in respect of the three principal risks covered by the Insurance Fund follows. The premiums and claims for the years in question are highlighted.

#### a. **COMBINED LIABILITY**

This policy was placed with Zurich Municipal on 1 April 2005, following a competitive tender. At present the contract is subject to a Long Term Agreement which expires on 31 March 2010 and a tendering process is underway. Whilst this means that external premiums for 2010/11 onwards are uncertain the expectation is that they will continue at a similar level. Insurance Fund contributions are reviewed annually and have fallen sharply in recent years because of sustained and significant improvements in the claims experience brought about by more effective management of liability risk and a robust attitude to claims management. This has enabled the level of self-insurance to be negotiated down from a peak of £7.1 million in 2005/06 to the current level of £3.6 million.

Premium		ium	Expected final costs
Year	External Insurance**	Insurance Fund	(90% level of certainty)
	£000	£000	£000
2004/05	360	6,000	893
2005/06	286	4,000	1,100
2006/07	314	3,250	1,586
2007/08	236	3,300	2,860
2008/09	261	3,200	3,200
2009/10	270	2,800	N/K
2010/11	285	2,100	N/K

<sup>\*\*</sup> Exclusive of claims handling charges.

## b. MATERIAL DAMAGE & BUSINESS INTERRUPTION

The material damage policy was tendered in 2008 with the result being an extension of cover to include damage from storm flood and burst pipes and business interruption losses. The contract is subject to a Long Term Agreement which lasts until June 2013. The expectation is that premium rates will continue at the existing level. Insurance Fund contributions are reviewed annually and rose before 2006/07 to recover a shortfall caused by large losses sustained in the 2003/04 insurance period. Contributions fell significantly in 2007/08 and despite the Insurance Fund taking on an increased exposure through the extensions of cover the level of contribution is being reduced further in 2010/11.

Premiu		iums	Expected final costs		
Year	External	Insurance	External	Insurance	
	Insurance	Fund	Insurer	Fund	
	£000	£000	£000	£000	
2005/06	338	570	0	80	
2006/07	318	570	0	32	
2007/08	328	340	0	42	
2008/09	382	340	68	159	
2009/10	384	330	N/K	N/K	
2010/11	371	300	N/K	N/K	

#### c. **COMPREHENSIVE MOTOR**

This policy was placed with Zurich Municipal on 1 April 2009, following a competitive tender. The contract is subject to a Long Term Agreement that lasts until 31 March 2012. As such no significant change in the external premium is anticipated for 2010/11. Departments contribute a minimum of £500 for damage incurred to their own vehicles and any third party claims, the excess level varying according to the risk profile of the driver. The Insurance Fund contribution is reviewed annually and is also being reduced for 2010/11.

Premium		Expected final costs				
Year	External	Insurance	Department	Insurance.	Insurer	
	Insurance	Fund	Department	Fund	Illsulei	
	£000	£000	£000	£000	£000	
2005/06	49	81	43	90	0	
2006/07	52	81	35	103	0	
2007/08	55	81	32	58	0	
2008/09	49	81	30	79	0	
2009/10	50	90	N/K	N/K	N/K	
2010/11	44	65	N/K	N/K	N/K	

#### 6. **OTHER**

6.1. In addition to the three main classes of insurance the Authority also procures external insurance for smaller risks such as loss of money, fidelity guarantee and loss or damage to ICT equipment and self-insures other risks including loss of equipment and damage to glazing. These risks generate a modest level of losses and the premiums remain fairly stable over a period of years.

#### 7. PROVISIONS

- 7.1. Many claims are not settled within the financial year in which they arise. In the case of legal liabilities, claims may not even be reported in the year in which an incident occurs. Thus the total cost of all claims relating to a given year will be spread over several subsequent financial years.
- 7.2. Provisions have to be made in respect of losses previously incurred but which will be settled in future financial years. Without such provisions the Council would not have the funds available to meet these future claims costs.
- 7.3. The provisions are based on claims data held by the Risk & Insurance Section taken at the end of each financial year. After rising between 2001/02 and 2004/05 they have fallen significantly each year since 2005/06.

- 7.4. A funding study is now being undertaken by professional actuaries every two years to evaluate whether the sum held to meet liability losses is sufficient and also the sum needs to be invested to meet the costs of current claims.
- 7.5. In the intervening year this study is undertaken by officers, and the 2009 internal evaluation considered the adequacy of the sums held to meet liability losses. A professional judgement was also made for the other classes of insurance. In addition to considering the adequacy of provisions for losses in previous years the evaluation addressed the issue of the sum needing to be invested in the Insurance Fund to meet the cost of claims for the current year.
- 7.6 The 2009 evaluation showed that the continued improvements in our ability to defend claims, which released £2.975 million to Council balances during 2008/09, had been sustained. The Insurance Fund Annual Report to Cabinet on 25 June 2009 stated that there was a significant surplus in the provisions held for Property insurance losses and Cabinet agreed to transfer to General Fund balances the surplus in the provisions at 31 March 2009 of £2,106,000.

Class	Provision	Transferred to	
	Actual 31/03/09	Revised 31/03/09	General Balances
Combined Liability	£11,620,700	£11,620,700	£0
Property	£4,106,400	£2,000,000	£2,106,000
Motor	£274,900	£274,900	£0
Total	£16,002,000	£13,895,600	£2,106,000

#### 8. LIABILITY CLAIMS FUNDING

- 8.1. At present provisions for liability losses are based on a 90% chance that the actual outcome will be less than the worst reserves. At the time of the last formal actuarial study in 2008 there was concern that the unprecedented turbulence in claims patterns experienced by Wirral might have been skewing the results of the study towards unrealistically low sums. Also some uncertainty remained as to whether the low level of new claims reported would be sustained. It was concluded that the cautious approach to funding was therefore justified.
- 8.2. The results of the next formal actuarial study to be commissioned will be available in mid-2010 and will be based on claims data as at 31 March 2010.

#### 9. **ADMINISTRATION**

- 9.1. In addition to promoting the effective management of risk within the Authority the Risk and Insurance Section places and administers all external insurance policies, manages the Insurance Fund and oversees the handling of all claims.
- 9.2. A new insurance broking contract was awarded to Griffiths & Armour in November 2008 and this fixed price contract will run until 30 November 2010.
- 9.3. The costs of the Risk & Insurance Section are charged to the Insurance Fund and are recharged to departments in the form of a percentage overhead on insurance premia. For 2010/11 the relevant percentage will be approximately 8.3%. This is higher than for 2009/10 as a consequence of the reduction in estimated premia which has been achieved through the work of the section, and others, in reducing the number of claims submitted and also increasing the repudiation rates for those claims that are submitted.
- 9.4. Below is a breakdown of the estimated costs of the section for 2010/11.

Staffing & overheads £282,500
Insurance Brokers & Actuaries £ 20,000 **Total** £302,500

9.5. The section comprises four full time and one part time employees. In an informal benchmarking exercise undertaken earlier this year both the size and cost of the Wirral team compared favourably with the other Merseyside authorities. Taken in context the significant results achieved in recent years, in terms of wider cover at lower cost and a vastly improved claims experience, have been delivered by a small team.

## 10. INSURANCE FUND BUDGET 2010/11

10.1. The table below shows the estimated budget for 2010/11 compared with the base budget for 2009/10.

	2009/10 Base £000	2010/11 Base £000
Schools	1,560	1,210
General Fund	3,184	2,752
Total	4,744	3,962

- 10.2. The 2010/11 budget equates to an overall decrease of approximately 17%. This reduction in costs reflects the continuing improvements in claims experience and the effectiveness of the Risk & Insurance Team approach to procurement.
- 10.3. The 2009/10 Estimate contained a saving of £400,000 to the Department of Children & Young People resulting from a more equitable method of calculating costs for schools. Whilst this increased costs to schools in 2009/10 work done since by the Risk & Insurance Team including the risk ranking survey programme for secondary schools has assisted with reducing the charges to schools by £350,000 for 2010/11.
- 10.4. The Liability and Computer insurance contracts have been tendered and the outcome is reported elsewhere on this agenda. All other contracts are subject to Long Term Agreements which act to reduce the likelihood of any significant changes to cover or to premia. In the medium term there could be upward pressure on external premia if the recession causes insurers' investment returns to continue falling and reinsurance costs to rise. However the current position is that insurers are generally maintaining prices in order to retain business.
- 10.5. The Insurance Fund Budget for 2010/11 is shown in the Appendix.

#### 11. FINANCIAL IMPLICATIONS

11.1. In terms of the annual insurance premia the 2010/11 Budget shows a reduction of £0.8 million from the 2009/10 premia. This reflects the extensive work undertaken with schools during the year which has enabled the risks to be more accurately assessed and, more generally, the sustained improvements in claims management.

#### 12. STAFFING IMPLICATIONS

12.1. There are no direct staffing implications.

#### 13. **EQUAL OPPORTUNITIES IMPLICATIONS**

13.1. There are no direct equal opportunities implications.

#### 14. **COMMUNITY SAFETY IMPLICATIONS**

14.1. There are no direct community safety implications.

#### 15. **PLANNING IMPLICATIONS**

15.1. There are none arising out of this report.

## 16. LOCAL MEMBER SUPPORT IMPLICATIONS

16.1. There are no implications for any Members or wards.

## 17. BACKGROUND PAPERS

- 17.1. (i) Correspondence with Griffiths & Armour
  - (ii) Risk & Insurance Section Database
  - (iii) Zurich Municipal and Teceris Claims Management claims records

#### 18. **RECOMMENDATIONS**

- 18.1. That the Insurance Fund Budget 2010/11 be agreed.
- 18.2. That the savings of £430,000 to the General Fund and £350,000 to Schools in 2010/11 be agreed;

IAN COLEMAN DIRECTOR OF FINANCE

FNCE/317/09

#### **APPENDIX**

#### **WIRRAL COUNCIL**

## **INSURANCE FUND BUDGET**

## Base Budget 2009/10

## Base Budget 2010/11

## **Expenditure**

Class of Insurance	External Premia £	Insurance Fund Contributions £	Total £	External Premia £	Insurance Fund Contributions £	Total £
Liabilities*	408,000	2,800,000	3,208,000	435,000	2,100,000	2,535,000
Fire	384,000	330,000	714,000	371,000	300,000	671,000
Motor	50,000	90,000	140,000	44,000	65,000	109,000
Other*	230,000	168,000	398,000	183,000	137,000	344,000
Management Account			284,000			303,000
Total Expenditure			4,744,000			3,962,000
Income						
Schools General Fund			(1,560,000) (3,184,000)			(1,210,000) (2,752,000)
Total Income			(4,744,000)			(3,962,000)

<sup>\*</sup> Cabinet on 14 January 2010 agreed to the awarding of new Computer insurance and Liability insurance and claim handling contracts from 1 April 2010 which realised savings of £170,000 per year.