Wirral Clinical Commissioning Group: Quality Impact Assessment - Urgent Care Redesign - UTC/Primary Care Hubs

Overview

This tool involves an initial assessment (stage 1) to quantify potential impacts (positive or negative) on quality from any proposal to change the way services are commissioned and/or delivered. Where potential negative impacts are identified they should be risk assessed using the risk scoring matrix to reach a total risk score.

Quality is described in 6 areas, each of which must be assessed at stage 1. Where a potentially negative risk score is identified and is greater than (>) 8 this indicates that a more detailed assessment is required in this area. All areas of quality risk scoring greater than 8 must go on to a detailed assessment at stage 2.

Scoring

A total score is achieved by assessing the level of impact and the likelihood of this occurring and assigning a score to each. These scores are multiplied to reach a total score.

The following tables define the impact and likelihood scoring options and the resulting score: -

	LIKELIHOOD			IMPACT
1	ı	RARE	1	MINOR
2	2	UNLIKELY	2	MODERATE / LOW
3	3	MODERATE / POSSIBLE	3	SERIOUS
4	1	LIKELY	4	MAJOR
5	5	ALMOST CERTAIN	5	FATAL / CATASTROPHIC

Risk score	Category
1 - 3	Low risk (green)
4 - 6	Moderate risk (yellow)
8 - 12	High risk (orange)
15 - 25	Extreme risk (red)

A fuller description of impact scores can be found in the 'Risk Scoring Matrix' tab.

		IMPAC	Т			
		1	2	3	4	5
0	1	1	2	3	4	5
LIKELIHOOD	2	2	4	6	8	10
Ξ	3	3	6	9	12	15
볼	4	4	8	12	16	20
_	5	5	10	15	20	25

Please take care with this assessment. A carefully completed assessment should safeguard against challenge at a later date.

Stage 1

The following assessment screening tool will require judgement against the 8 areas of risk in relation to Quality. Each proposal will need to be assessed whether it will impact adversely on patients / staff / organisations. Where an adverse impact score greater than (>) 8 is identified in any area this will result in the need to then undertake a more detailed Quality Impact Assessment. This will be supported by the Clinical Quality & Nursing team.

Title and overall lead for scheme: Urgent Care Transformation - New Model of Care - Nesta Hawker, Director of Commissioning and Transformation

Brief description of scheme:

NHS Wirral CCG has undertaken a consultation process regarding the future of urgent care services in Wirral. This included implementation of an Urgent Treatment Centre (see description below) as well as consideration of what additional planned and unplanned services will be available to support patients in the community.

An Urgent Treatment Centre will be created on the Arrowe Park Hospital site, open 24 hours per day 7 days a week, matching the hospital's A&E hours. The centre will be GP led and will include access to diagnostics (e.g. x-rays, bloods etc) and will be integrated with A&E to enable consultant advice where required. The centre will comply with the 27 standards set out by NHS England within 'Urgent Treatment Centre's Principles and Standards' July 2017:

https://www.england.nhs.uk/wp-content/uploads/2017/07/urgent-treatment-centres%E2%80%93principles-standards.pdf.

As a result of NHS England guidance regarding the counting of Type 3 and 4 activity, we will be re-designating the Arrowe Park Walk in Centre as in interim Urgent Treatment Centre from 19th December 2019 until the main hospital redevelopment programme is complete (2023) which will see a new Urgent Treatment Centre established on the Arrowe Park site (as outlined above). The staffing of the interim UTC will be managed by Wirral Community Health and Care NHS Foundation Trust as the current Walk in Centre is. We are working with NHSE to establish certain exception criteria from the 27 UTC standards as some will be unachievable by December 2019. These standards will be developed over time in accordance with the NHSE UTC guidance.

The aims of the interium Urgent Treatment Centre are to provide high quality urgent primary care services, including assessment and treatment of patient presenting with minor and moderate illness and minor injuries. The Urgent Treatment Centre working collaboratively across the wider health and social care community will ensure that an integrated approach will maximise its resources safely, effectively and efficiently. The Urgent Treatment Centre will support the delivery of services and will contribute to reducing demand on secondary care.

An appropriately trained multidisciplinary clinical workforce will be deployed whenever the urgent treatment centre is open. The hours of operation will remain consistent with the current Walk in Centre (14 hours per day, 8am-10pm). The urgent treatment centre will usually be a GP-led service, which is under the clinical leadership from an ED consultant.

Service Provision

- Unscheduled care for patients presenting with minor illness and injuries
- Initial and urgent assessment, treatment and referral for all patients attending the site
- Diagnostic tests as available and appropriate and arrange follow up or referral
- · Work collaboratively and closely with other organisations to ensure quick, effective treatment in the most appropriate setting
- Provide Education and Health Promotion to patients and their carers
- The scope of practice in urgent treatment centres must include minor illness and injury in adults and children of any age, including wound closure, removal of superficial foreign bodies and the management of minor head and eye injuries (we are currently working collaboratively with both Wirral Community Health and Care NHS FT and WUTH to develop these pathways)
- Where appropriate, patients attending an urgent treatment centre should be provided with health and wellbeing advice and sign-posting.

Answer positive/negative or not applicable (P/N or N/A) in each area. If N, please score the impact and likelihood. If score greater than 8 a full stage 2 assessment will be required.

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Area of Quality	Impact question					
		P/N or N/A	Impact	Likelihood	Score	Full Assessment - Stage 2 to be completed

Could the proposal impact positively or negatively on any of the following - compliance with the NHS Constitution, partnerships, safeguarding children or adults and the duty to promote equality?	Р	N/A	N/A	N/A	This model of care provides a clear and standardised pathway of care for patients. It enables effective partnership working and brings together agencies for closer MDT working, which should improve issues regarding information flow and continuity of care for patients. This could lead to more patient centred service, improved safeguarding approaches and compliance with the A&E target to ensure 95% of emergency patients are treated, admitted or transferred within 4 hours.
Could the proposal impact positively or negatively on any of the following - positive survey results from patients, patient choice, personalised & compassionate care?	Р	N/A	N/A	N/A	This option will provide a clear and standardised pathway of care for patients both within the community and on the acute site. Patients have told us that the current service provision (in the community) is confusing and difficult to navigate. The new model of care will provide a clear and consistent approach across Wirral by the introduction of Primary Care Hubs with clear access routes and service provision. Patients will no longer need to be signposted to A&E for a range of issues that the current Walk in Centre cannot deal with such as low level diagnostics and minor injuries as the UTC will be able to treat these conditions.
Could the proposal impact positively or negatively on any of the following – safety, systems in place to safeguard patients to prevent harm, including infections?	P	N/A	N/A	N/A	This option will provide a clear and standardised pathway of care for patients both within the community and on the acute site. It brings together agencies for closer MDT working, which should improve issues regarding information flow and safety of patients. This could lead to a more patient centred service, improved safeguarding approaches and compliance with the target to ensure 95% of emergency patients are treated, admitted or transferred within 4 hours. Clinical decision making support from A&E to the UTC and community offer supports patient safety.
Could the proposal impact positively or negatively on evidence based practice, clinical leadership, clinical engagement and/or high quality standards?	Р	N/A	N/A	N/A	The GP led MDT model at the Urgent Treatment Centre should provide improved clinical engagement between GPs and A&E clinicians. It should ensure that the patient is seen at the right place at the right time and by the right clinician. Clinical decision making support from A&E to the UTC supports patient safety and escalation.

Prevention	Could the proposal impact positively or negatively on promotion of self-care and health inequality?	P	N/A	N/A	N/A	The current offer does not specifically address health inequalities and population need due to the service provision within the community being inconsistent. The introdcution of Primary Care Hubs will align services and provide a more equitable offer for patients by streamlining processes and providing a consistent level of service. This model is based on providing local care within communities and as such the Primary Care Hubs are tailored to meet specific local needs such as health inequalities. This will be monitored by Public Health colleagues who will inform the developing model.
Productivity and Innovation	Could the proposal impact positively or negatively on - the best setting to deliver best clinical and cost effective care; eliminating any resource inefficiencies; low carbon pathway; improved care pathway?	Р	N/A	N/A	N/A	This option will provide a clear pathway of care for patients within the community by providing a consistent and equitable offer based on local needs. The GP led MDT at the Urgent Treatment Centre will provide improved clinical engagement between GPs and A&E clinicians. It should ensure that the patient is seen at the right place at the right time and by the right clinician. It should reduce the number of inappropriate admissions to A&E. This model should maximize clinical effectiveness having the UTC co-located with the A&E site and enable clinical escalation and enhanced system resillience.
Vacancy Impact	Could the proposal impact positively or negatively as a result of staffing posts lost?	P and N	2	2	4	There are no planned post losses, however the impact on staffing will need to be considered in more detail. Due to the number of providers and sites of delivery there may be more opportunity to enable flexible working across the workforce.
Resource Impact	Could this proposal impact positively or negatively with regard to estates, IT resource, community equipment service or other agencies or providers e.g. Social care/voluntary sector/District nursing	Р	N/A	N/A	N/A	Being co-located on the same site as A&E will provide a clearer route for patients in regards to the physical estate. Development works taking place will ensure the new UTC is fit for purpose and creates a single front door. As there are a number of providers and sites of delivery there is some opportunity to share the overhead costs between agencies. We are currently exploring opportunities to deliver an integrated approach to IT across services.

Please describe your rationale for any positive impacts here (this is in addition to the narrative within each assessed area: Duty of Quality

The urgent care system will be supported by an integrated model of urgent care at the Arrowe Park site with integration across the urgent treatment centre and A&E. The model also includes urgent care services in the community delivering from locations within each locality.

Patient Experience

The proposed model will enhance patient experience through delivery of additional services within the urgent treatment centre, ensuring access to diagnostics to enable more patients to have their needs met without the need to go to A&E. We are also anticipating that less patients will require an admission. The integration with A&E will provide direct access to the A&E consultants to support decision making within the urgent treatment centre and patients will be seen and treated within a maximum of 2 hours compared to 4 hour A&E standard. The Primary Care Hubs will provide a wide range of services to proactively support patients care to avoid the need for urgent care services such as A&E and urgent treatment centre. It will also include access to same day (within 24 hours) GP and Nurse appointments for more urgent care needs and will be bookable by NHS 111. As the Primary Care Hubs will include same day GP referral to X-Ray, along with additional services on some sites such as pharmacy and voluntary sector information and advice, this would provide a 'one stop shop' approach to delivery of care and reduce the need for multiple journeys. The proposed model will facilitate compassionate and personalised care, this is already an approach fostered by existing staff, however this will be enhanced through a consistent offer in the community as well as enhanced care at urgent treatment centre.

Patient Safety

This will enhance patient safety through delivery of a clearer, consistent model to urgent care in Wirral with closer integrated working between organisations delivering urgent care. This will reduce risk of harm across the urgent care system. As noted above, we will ensure that the services have robust safeguarding practice in place.

Clinical Effectiveness

This model will provide consistent, standardised care for patients. It will also ensure patients are seen in the most appropriate place. The urgent treatment centre, as an integrated model with A&E, will undertake clinical streaming. Closer working between partners and consistency across community provision will also facilitate evidence based practice and demonstrate clinical leadership and engagement as well as delivery a high quality standard.

Productivity and Innovation

This model aims to deliver clinical and cost effective care as it better matches levels of clinical resource to the presenting needs. In addition to this, providing a clearer system will ensure patients access the most appropriate service first time, reducing the number of patients visiting more than one urgent care service for the same condition/incident. This will reduce the carbon footprint for patients previously traveling to numerous centres to get their needs met.

Prevention

Zoe Delaney	Senior Commissioning Lead	Nov-19
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Stage 2			Risk (5x5 risk matrix)			
Area of quality	Indicators	Description of impact (Positive or negative)	Impact	Likelihood	Overall Score	Mitigation strategy and monitoring arrangements
	What is the impact on the organisation's duty to secure continuous improvement in the quality of the healthcare that it provides and commissions. In accordance with Health and Social Care Act 2008 Section 139?	equality of access across the borough to Urgent Care. It enables effective partnership working, has multiple access points, with a	N/A	N/A	N/A	Additional work would need to be undertaken to enable effective partnership working across agencies to streamline the patient pathway with the Urgent Treatment Centre and enable a partnership approach to continuous improvement.
	Does it impact on the organisation's commitment to the public to continuously drive quality improvement as reflected in the rights and pledges of the NHS Constitution?	standardised service offering across Wirral. It brings together agencies for closer MDT working, which should improve issues regarding information flow and continuity of	N/A	N/A	N/A	Yes. The implementation of these indicators will continue to be monitored by the key performance measures within the urgent care dashboard such as the target to ensure 95% of emergency patients are treated, admitted or transferred within 4 hours.
	Does it impact on the organisation's commitment to high quality workplaces, with commissioners and providers aiming to be employers of choice as reflected in the rights and pledges of the NHS Constitution?	care for patients. This could lead to more patient centred service, improved safeguarding approaches and compliance with the target to ensure 95% of emergency patients are treated, admitted or transferred within 4 hours.	N/A	N/A	N/A	This dashboard is monitored by the Urgent Care Operational Group and the A&E delivery Board. The co-location of the UTC on the Arrow Park Hospital site should improve the strategic relationship between the secondary care provider and primary care.
	What is the impact on strategic partnerships and shared risk?		N/A	N/A	N/A	
DUTY OF QUALITY	What is the equality impact on race, gender, age, disability, sexual orientation, religion and belief, gender reassignment, pregnancy and maternity for individual and community health, access to services and experience of using the NHS	An Equality Impact Assessment has been undertaken separately	N/A	N/A	N/A	
	Are core clinical quality indicators and metrics in place to review impact on quality improvements?	This model of care would provide a clear pathway of care for patients. It improves equality of access across the borough to	N/A	N/A	N/A	Additional work would need to be undertaken to enable more effective partnership working and information sharing across agencies to streamline the patient pathway with the Urgent
	Will this impact on the organisation's duty to protect children, young people and adults?	Urgent Care. It enables effective partnership working, has multiple access points, with a standardised service offering across Wirral. It brings together agencies for closer MDT working, which should improve issues regarding information flow and continuity of care for patients. This could lead to more patient centred service, improved safeguarding approaches and compliance with the target to ensure 95% of emergency patients are treated, admitted or transferred within 4 hours.	N/A	N/A	N/A	Treatment Centre and enable a partnership approach to continuous improvement and effect implementation of safeguarding policies and procedures. The implementation of these indicators will continue to be monitored by the key performance neasures within the urgent care dashboard such as the target to ensure 95% of emergence patients are treated, admitted or transferred within 4 hours. This dashboard is monitored by the Urgent Care Operational Group and the A&E delivery Board.
PERIENCE	What impact is it likely to have on self reported experience of patients and service users? (Response to national/local surveys/complaints/PALS/ incidents)	This model of care provides an enhanced service for patients using the UTC as well as a more robust and consistent offer locally within community settings. Feedback from the public is that the current community services are difficult to navigate and this model will mitigate that by providing a clear and accessible route.	N/A	N/A	N/A	Additional work would need to be undertaken to enable more effective partnership working across agencies along with an engagement plan to ensure patients are aware of what services they can access. More GP appointments have been available for patients in Wirral from April 2018 - this includes appointments available from 8am to 8pm 7 days a week within each local area. Feedback from our patients has been that they use walk in centres/minor injuries services because they are unable to access a GP appointment. The extra appointments afforded by the new model should mean easier access to a GP closer to home for patients. This could be monitored by patient surveys and utilisation of healthwatch reviews of services. A Transportation workstream has been set up to look at alternative parking facilities, given the constraints on the existing Arrowe Park Hospital site.

			Risk	(5x5 risk m	atrix)	
Area o	Indicators	Description of impact (Positive or negative)	Impact	Likelihood	Overall	Mitigation strategy and monitoring arrangements
PATIENT EXP	How will it impact on choice?	There will be multiple access points in the Urgent Care pathway similar to what is currently the situation. However, the option provides for improved standardisation of care and a right place right treatment right time model with clinical resources being utilised more efficiently.	N/A	N/A	N/A	Additional work would need to be undertaken to enable more effective partnership working across agencies and to implement an engagement plan to ensure the public are aware of what additional services are available to them within the community. This could be monitored by patient surveys and utilisation of healthwatch reviews of services.
	Does it support the compassionate and personalised care agenda?	As there are no changes (only enhancements and improvements) to the model of care that patients already receive, there are no percieved implications for the ongoing support of the compassionate and personalised care agenda.	N/A	N/A	N/A	Ongoing work will be undertaken to enable more effective partnership working to enable a consistent approach to personalise and compassionate care. The roll out of the Wirral Care Record would enable shared care records to be utilised as appropriate.
						This could be monitored by patient surveys and utilisation of healthwatch reviews of services.

			Risk	(5x5 risk m	atrix)	
Area of quality	Indicators	Description of impact (Positive or negative)	Impact	Likelihood	Overall	Mitigation strategy and monitoring arrangements
	How will it impact on patient safety?	The Urgent Care pathway will remain similar to	N/A	N/A	N/A	Ongoing work will be undertaken to enable more effective partnership working and information
-	How will it impact on preventable harm?	what is currently the situation. However, the option provides for improved standardisation of	N/A	N/A	N/A	sharing across agencies to streamline the patient pathway with the Urgent Treatment Centre and enable a partnership approach to continuous improvement and effective implementation of
_	Will it maximise reliability of safety systems?	care and a right place right treatment right time	N/A	N/A	N/A	high quality clinical care and safeguarding policies and procedures.
ET	How will it impact on systems and processes for ensuring that the risk of healthcare acquired	model with clinical resources being utilised	N/A	N/A	N/A	
<u> </u>	What is the impact on clinical workforce capability care and skills?	more efficiently. Clinical engagement should improve from the co-location of the UTC with ED. There should be no adverse impact on preventable harm, risk of acquired infections. The community offer will promote self-care and a wider social offering for patients with LTCs which will help patients stay well.	N/A	N/A	N/A	The implementation of these indicators will continue to be monitored by the key performance measures within the urgent care dashboard such as the target to ensure 95% of emergency patients are treated, admitted or transferred within 4 hours. This dashboard is monitored by the Urgent Care Operational Group and the A&E delivery Board.
	How does it impact on implementation of evidence based practice?	Pathways for the treatment of urgent care should be better aligned with the co-location of the UTC and ED.	N/A	N/A	N/A	The implementation of these indicators will continue to be monitored by the key performance measures within the urgent care dashboard such as the target to ensure95% of emergency patients are treated, admitted or transferred within 4 hours.
	How will it impact on clinical leadership?	The development of the UTC brings together ED Consultants and Primary Care in a closer collaboration delivernig the urgent care pathway.	N/A	N/A	N/A	This dashboard is monitored by the Urgent Care Operational Group and the A&E delivery Board.
	Does it support the full adoption of Better care, Better Value metrics?	This option supports the principles of better care, better value with the emphasis of reducing unnecessary hospital admissions and an enhanced urgent care option in the form of the UTC.	N/A	N/A	N/A	
CLINICAL EFFECT	Does it reduce/impact on variations in care?	This model of care should reduce the variation in care in terms of multiple pathways for patients to receive care for minor illness/injuries with a standardisation of service offering within the UTC.	N/A	N/A	N/A	Ongoing work will be undertaken to enable more effective partnership working and information sharing across agencies to streamline the patient pathway with the Urgent Treatment Centre and enable a partnership approach to continuous improvement and high quality clinical care.
	Are systems for monitoring clinical quality supported by good information?	Yes - existing systems will continue to be utilised.	N/A	N/A	N/A	The implementation of these indicators will continue to be monitored by the key performance measures within the urgent care dashboard such as the target to ensure 95% of emergency patients are treated, admitted or transferred within 4 hours.
	Does it impact on clinical engagement?	Positive - yes - the benefits of co-locating the UTC on the same site as Arrowe Park ED should bring about closer working between Primary Care and Secondary Care medical professionals	N/A	N/A	N/A	This dashboard is monitored by the Urgent Care Operational Group and the A&E delivery Board. There is a Digital Wirral Working Group reviewing IT accross the board.
	Does it support people to stay well?	Positive - yes - this offer supports individuals to stay well and provides an emphasis on self-care as part of the offer.	N/A	N/A	N/A	Ongoing work will be undertaken to enable more effective partnership working across agencies to enable self care to be embedded in the patient pathway.
	Does it promote self-care for people with long term conditions?	Positive - this offer will help support people by offering an enhanced service offer and closer working between both ED and primary care which will improve continuity of care for patients and help manage their overall care.	N/A	N/A	N/A	Existing services would need to explore opportunities to tailor services to meet the health inequalities and population need. The implementation of these indicators will continue to be monitored by the key performance measures within the urgent care dashboard such as the target to ensure 95% of emergency patients are treated, admitted or transferred within 4 hours. This dashboard is monitored by the Urgent Care Operational Group and the A&E delivery Board.

	Risk (5x5 risk matrix)				atrix)	
Area of quality	Indicators	Description of impact (Positive or negative)	Impact	Likelihood	Overall	Mitigation strategy and monitoring arrangements
	Does it tackle health inequalities, focusing resources where they are needed most?	Yes - this offer supports an integrated, collaborative and flexible workforce with the ability to focus resources on where they are needed. The co-location of the UTC on the acute site will enhance system resillience.	N/A	N/A	N/A	
	Does it ensure care is delivered in the most clinically and cost effective way?	Yes, this model of care encourages collaborative working and supports a more robust and responsive workforce that will be able to deliver care more efficiently both clinically (by an integrated, co-located model) and cost effective by a flexible workforce able to flex to meet demand.	N/A	N/A	N/A	Clear marketing campaign to help patients navigate the system to ensure they are seen in most appropriate place at most appropriate time.
	Does it eliminate inefficiency and waste?	The aspiration behind having a UTC co-located with ED s that it will divert patients away from A&E and therefore create efficiencies within the A&E system through reducting inappropriate attendances/ admissions.	N/A	N/A	N/A	As above, plus assurance that the Primary Care Hubs will divert as much activity from ED as appropriate
AND IN	Does it support low carbon pathways?	Yes - the co-location of the UTC with ED means that patients across Wirral have equitable access to urgent care (within a c. 20m drive time). Public transportation routes are available and the locality provision across the 4 Wirral localities supports a low carbon	N/A	N/A	N/A	
PRODUCTIVITY	Will the service innovation achieve large gains in performance?	The commencement of an urgent treatment centre will enhance performance as will support integrated decision making at ED site and should reduce activity flowing into A&E and ultimately aims to reduce avoidable admissions. The greatest improvement in performance is anticipated to be against 4 hour standard	N/A	N/A	N/A	The implementation of these indicators will continue to be monitored by the key performance measures within the urgent care dashboard such as the target to ensure 95% of emergency patients are treated, admitted or transferred within 4 hours. This dashboard is monitored by the Urgent Care Operational Group and the A&E delivery Board. It is hoped that the establishment of the UTC under this option will help prevent unnecessary admissions/ attendances at A&E which are coslty to the health system financially but also in terms of clnical time and patients journeys.
	Does it lead to improvements in care pathway(s)?	As noted above, the integration on the Arrowe Park site of the urgent treatment centre and A&E will improve care pathways and support a reduction in inappropriate A&E admissions.	N/A	N/A	N/A	

ategy and monitoring arrangements
e the staffing levels as a result of this option. As part of the ddressing issues of recruitment and retention to ensure we
rough this process.
unded collaboratively by the lead provider of the interim
ken to ensure appropriate IT systems are in place within rgent Treatment Centre and the new Integrated Urgent implementation of the new model. There is a Digital dering IT implementation/ systems across the local health
rovide patients access to the social, voluntary and third ce within existing services.
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			Risk	(5x5 risk m	atrix)	
Area of quality	Indicators	Description of impact (Positive or negative)	Impact	Likelihood	Overall	Mitigation strategy and monitoring arrangements

Signature: Zoe Delaney Designation: Senior Commissioning Lead Date: November 2019 (previous version May 2019)