

WIRRAL HEALTH & WELLBEING BOARD

Meeting Date	10 July 2013	Agenda Item	5
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Report Title	Information on funding transfers from the NHS for Adult Social Care 2013/14 and arrangements for transfer under Section 256 of the NHS Act 2006 in 2013/14
Responsible Board Member	Graham Hodgkinson, Director of Adult Social Services Dr Abhi Mantgani, Chief Clinical Officer, WCCG

Link To Shadow HWB Function	Board development		
	JSNA/JHWS		
	Health and social care integrated commissioning or provision		x
Equality Impact Assessment Required & Attached	Yes x	No	N/A
Purpose	For approval	To note	To assure x

Summary of Paper	The paper outlines the NHS Operating Framework and the Local Authority Grant Settlements for 2013-14 included funding transfers made from the NHS to local authorities to support social care.		
Financial Implications	Total financial implication	New investment required	Source of investment (e.g. name of budget)
	£	£	£ NHS Transfer
Risks and Preventive Measures	Agreement under Section 256 of the National Health Service Act 2006		
Details of Any Public/Patient/Service User Engagement	N/A		
Recommendations/Next Steps	Health and Well-Being Board members are asked to note and support outline proposals which will be subject to a formal section 256 agreement involving the Council, Clinical Commissioning Groups, and the Area Team of the National Commissioning Body (NCB).		

Report History		
Submitted to:	Date:	Summary of outcome:
List of Appendices	Appendix: Section 256 agreement	

Publish On Website	Yes	Private Business	Yes
	No		No

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Report for:

Wirral Health and Wellbeing Board and Cheshire, Warrington and Wirral Area Team.

Subject of Report: Information on funding transfers from the NHS for Adult Social Care 2013/14 and arrangements for transfer under Section 256 of the NHS Act 2006 in 2013/14

Summary

The NHS Operating Framework and the Local Authority Grant Settlements in 2011-12, 2012-13 included funding transfers made from the NHS to local authorities to support social care.

1. The NHS Operating Framework and the Local Authority Grant Settlements for 2013-14 again includes funding transfers to be made from the NHS to local authorities to support social care. This agreement covers this and historical recurrent joint finance arrangements.
2. There are five main areas of funding:
 - (i) **Social Care Fund:** The Government has announced a continuation of NHS funding for transfer to Adult Social Care in 2013-14 with a requirement that this spending should be reported to the Health and Well-Being Board. This funding stream is to be administered through the Area Team of the National Commissioning Body (NCB). The agreement defines the activities for which Wirral Council will use a transfer of £6,443,824 from the Area Team, being the NHS Social Care Fund allocation for Wirral Council in financial year 2013-14.
 - (ii) **Re-ablement:** £300m has been allocated nationally to Clinical Commissioning Groups CCGs for 2013-14 and must be spent on re-ablement. (CCGs) are required to transfer funding to LAs having agreed the use of the local allocation to invest in social care services to benefit health, and to improve overall health gain. The CCG and LA are developing an agreement which will define activity against this budget for 2013-14. As with the Social Fund there is accountability through the Health and Wellbeing Board and the Local Area Team on the use of this grant..
 - (iii) **Winter Pressures:** Spending may again be allocated in 2013 by Department of Health for Supporting Local Resilience during winter and maintaining Access for 2013-14, with a requirement for local agreement between Councils and NHS partners. The Council and NHS partners are developing an agreed approach to utilising any such funding allocated for Supporting Local

Resilience during winter and maintaining Access in 2013/14. Subject to funding being allocated for this purpose in 2013/14 the details will be appended to this years agreement.

- (iv) **Joint Finance:** These are the recurrent joint finance arrangements in operation during 2013-14.
- (v) **NHS funded Posts:** There are a number of posts where recurrent funding was agreed by the PCT.

This report outlines the funding available to Wirral Council how this is to be utilised by the local authority to support local health and social care outcomes.

Action Required

Health and Well-Being Board members are asked to note and support the section 256 agreement involving the Council, Clinical Commissioning Groups, and the Area Team of the National Commissioning Body (NCB).

1. Background

- 1.1 The Government has announced continuation of NHS funding for Adult Social Care in 2013-14 and continuation of Re-ablement Support Funding. Winter Pressures Funding for 2013-14 has not yet been announced. This report outlines the funding available and makes proposals on how this should be used by adult social care, and outlines the agreement of the parties involved.

2. Funding to Support Adult Social Care

- 2.1 In 2011-12 the Council was allocated £4.929m and in 2012-13 £4.697m was transferred from the CCG (Clinical Commissioning Group) in Wirral to support joint working on social care between the Council and the NHS. The CCG and Wirral Council (NCC) have agreed this transfer under Section 256 of the NHS Act 2006.

The funding was used by Adult Social Care for:

- Community Equipment and Adaptations
- Telecare
- Crisis Response Services
- Meeting increased demand and contributing to the social care demographic pressure enabling maintenance of Eligibility Criteria at substantial and critical
- NHS/DASS Long Term Conditions Service Redesign including support for the LTC Integration Programme

2.2 On 19 December 2012 the funding transfer from the NHS to Social Care for 2013-14 was announced and the amount allocated for Wirral is £6,443,824. As in the previous years the Government required that the local authority agrees with its local health partners how the funding is best used within social care, and the outcomes expected from this investment. The Government states that Health and Well-Being Boards will be the natural place for discussions between the National Commissioning Board, Clinical Commissioning Groups (CCGs) and local authorities on how the funding should be spent, as part of their wider discussions on the use of their total health and care resources in their area. The payments will be made via a Section 256 agreement between the National Commissioning Board (NCB) and the Council.

2.3 The guidance states that the funding must be used to support adult social care services in each local authority, which also has a health benefit. The guidance recognises that the transfer can be used to support continuation of existing services, new services and transformation programmes.

However, beyond this broad condition, the Department of Health wants to allow flexibility for local areas to determine how this investment in social care services is best used. In line with their responsibilities under the Health and Social Care Act, the Board should ensure that local authorities, the National Commissioning Board, and Clinical Commissioning Groups have regard to the Joint Strategic Needs Assessment (JSNA) for their local population, and existing commissioning plans for both health and social care, in how the funding is used.

2.4 On the 20 December 2012 the NHS National Commissioning Board (NCB) published *Everybody Counts*, guidance on priorities for 2013-14 highlighted the need for Clinical Commissioning Groups and local authorities to continue joined up planning through Health and Well-Being Boards, and commission a more integrated delivery approach from providers. In particular joint work by health and social care services can contribute significantly to the following priorities of the National Commissioning Board;

- Improving care and health services seven days a week (including assessment and rapid care response)
- Support for re-ablement
- Enhancing the quality of life for people with long term conditions (including personal health and care budgets)
- Dementia services
- Helping people recover from episodes of illness (including keeping people out of hospital, post discharge support and preventing inappropriate admission)
- Improving mental health recovery rates.

- 2.5 Whilst the funding can relate to sustaining existing services, It is a condition of the transfer that local authorities will also demonstrate how the funding transfer will make a positive difference to social care services, and outcomes for service users, compared to service plans in the absence of the funding transfer.
- 2.6 This funding transfer can be utilised to maintain existing services or transformation programmes, where such services or programmes are of benefit to the wider health and care system, provide good outcomes for service users, and would be reduced due to budget pressures in local authorities without this investment. The funding may also support new services or transformation programmes, again where joint benefit with the health system and positive outcomes for service users have been identified.
- 2.7 At this stage of budget planning within the Council it has been assumed that the money received by Wirral Council will be used for similar purposes in 2013-14 as in 2012-13. As such support for existing services will mitigate significant risks due to increasing demand in the 2013-14 budgets for Adult Social Care which would otherwise require a reduction in the amount of care purchased from care providers. Support for the Long Term Conditions integration programme is also included as this programme to resource and oversee the major transformation required to deliver cost effective services aimed at improving outcomes for people.
- 2.8 In addition to maintaining the existing spend from the previous NHS transfers, it is proposed that the additional funding in 2013-14 is used for the following broad purposes:
- To contribute to maintaining patient flow through the acute care sector to the community by increasing the availability of domiciliary and residential care packages
 - To contribute to improving hospital discharge arrangements by ensuring seven day per week availability of social care assessment capacity
 - To continue to improve integration and a whole system approach to the local health and social care economy
 - To invest short term initiatives aimed at developing the market to respond to the integrated model of care and in particular more extensive and effective support to older people in their own homes.

3. NHS Re-ablement Support funding

- 3.1 In the last Spending Review the Department of Health announced that social care would receive support from the NHS for re-ablement to help avoid demand upon social care. The stated aim was that this would help to break down the long-standing barriers between health and

social care, leading to benefits across the health and social care system.

3.2 In 2013/14, clinical commissioning groups have assumed responsibility for the management and administration of the £300 million a year re-ablement provision. As made clear in the NHS commissioning guidance (<http://www.commissioningboard.nhs.uk/everyonecounts/>), Clinical Commissioning Groups will work with local authorities to agree allocation of the monies to benefit health outcomes in their local population. They will account to their Health and Wellbeing Board and the Area Team on how health and care have benefited from the allocation.

3.1 There is currently underway a radical review of re-ablement and intermediate care with the aim of significantly shifting the balance of care with the presumption that individual be supported at home wherever possible. This year the CCG has been allocated £2.116m. This grant alongside the £2.5m currently invested by the LA in these services will provide base investment for the improved model to be implemented following the summer.

3.2 This current review of these services will clarify use of the grant and this will be outlined in an appendix to this 256 agreement in August 2013

4. Supporting Local Resilience during winter and maintaining Access

4.1 In 2010-11 Wirral received Winter Pressures funding of £600k , in 2011-12 funding of £1.133m and in 2012 -13 funding of £550k. This has been used to fund: emergency prevention of hospital admission; community equipment and assistive technology; additional assessment capacity; and social care packages to facilitate hospital discharge.

4.2 Spending may again be allocated by Department of Health for Supporting Local Resilience during winter and maintaining Access for 2013-14, with a requirement for local agreement between Councils and NHS partners. In anticipation The Council and NHS partners are currently developing an agreed approach to utilising any such funding allocated for Supporting Local Resilience during winter and maintaining Access in 2013/14. Subject to funding being allocated for this purpose in 2013/14 the details will be appended to the 256 agreement in due course.

5. Equality Impact Assessment

5.1 The council places diversity, equality and community cohesion at the heart of service development and service delivery. The department aims to ensure that activities and services are accessible to diverse

groups in Wirral. No specific Equality Impact Assessments required as a result of issues in this report.

6. Conclusion

- 6.1 The Council's arrangement with the Clinical Commissioning Group on joint commissioning means that it has been able to build on existing partnerships for the use of NHS Social Care funding, Winter Pressures and NHS re-ablement support funding.
- 6.2 Funding transferred through the NHS system into the Local Authority will be through Section 256 of the NHS Act 2006 to underpin existing services and for new developments to improve local health outcomes.
- 6.3 The fact that this resource is subject to joint agreement between the Area Team of the National Commissioning Body, the Clinical Commissioning Groups, and the Council is a source of strength to underpin integrated planning and commissioning, social care assessment services, and directly provided personal care and nursing services.
- 6.4 Through this process Council priorities for adult social care and the Adult Social Care Outcomes Framework (ASCOF), and the NHS Operating Framework and priorities are aligned and complimentary. These provide the basis for monitoring the effectiveness of the transferred funding.

7. Recommendation

- 7.1 Health and Well-Being Board members are asked to give support to the outline proposals which will be subject to a formal agreement involving the Council, Clinical Commissioning Groups, and the Area Team of the National Commissioning Body (NCB).

8. Background Papers

- Letter from Shaun Gallagher, Department of Health, Gateway ref: 18568, dated 19 December 2012, Funding transfer from the NHS to social care in 2013/14 – what to expect: <https://www.wp.dh.gov.uk/publications/files/2012/12/Funding-transfer-from-the-NHS-to-social-care-in-2013-14.pdf>
- Letter from David Flory, Department of Health, Gateway ref: 18580, dated 20 December 2012, Supporting Local Resilience during Winter and Maintaining Access



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Supporting Local Resi
in 2012/13.

- Everyone Counts: Planning for Patients 2013/14. NHS Commissioning Board <http://www.commissioningboard.nhs.uk/everyonecounts/>