

JOINT STRATEGIC COMMISSIONING BOARD

Proposed Public Health Commissioning Intentions 2019-2020

Risk Please indicate	High	Medium Y	Low
Detail of Risk Description	Please refer to section 5.		

Engagement taken place	Y
Public involvement taken place	Y
Equality Analysis/Impact Assessment completed	N
Quality Impact Assessment	N
Strategic Themes	
To empower the people of Wirral to improve their physical, mental health and general wellbeing	Y
To reduce health inequalities across Wirral	Y
To adopt a health and wellbeing approach in the way services are both commissioned and provided	Y
To commission and contract for services that: <ul style="list-style-type: none"> • Demonstrate improved person-centred outcomes • Are high quality and seamless for the patient • Are safe and sustainable • Are evidenced based • Demonstrate value for money 	Y
To be known as one of the leading organisations in the Country	Y
Provide systems leadership in shaping the Wirral Health and Social Care system so as to be fit for purpose both now and in five years' time.	Y

JOINT STRATEGIC COMMISSIONING BOARD

(Committee in Common)

Meeting Date:	4 December 2018
Report Title:	Proposed Public Health Commissioning Intentions 2019-2020
Lead Officer:	Julie Webster

1 REPORT SUMMARY

- 1.1 The aim of this report is to seek agreement from The Joint Strategic Commissioning Board to progress the proposed commissioning intentions for public health services for the period 2019-2020.
- 1.2 The proposals in this report link to the delivery of the Wirral Plan 2020 and the statutory responsibilities of Wirral Council in respect of its public health functions.
- 1.3 The proposed actions affect all Wards within the borough and the decisions requested are key decisions.

2 RECOMMENDATION/S

It is recommended that the Joint Strategic Commissioning Board agrees: -

- 2.1 The re-commissioning of the following contracts:
 - a) The provision and delivery of an integrated drug and alcohol treatment service for an initial five-year contract term (2020-25) with the option of two further one-year extensions at a maximum budget of £42,000,000 (£6,000,000 per annum).
 - b) The provision and delivery of the Healthy Child Programme for an initial five-year contract term (2020-25) with the option of two further one-year extensions at a maximum budget of £47,206,131 (£6,743,733 per annum)
 - c) The provision and delivery of a Community Connectors Programme for an initial three-year contract term (2020-23) with the option of two further one-year extensions at a maximum budget of £2,310,000 (£462,000 per annum).
 - d) The provision and delivery of tier two weight management services for a three-year contract term (2019-22) at a maximum budget of £600,000 (£200,000 per annum).
- 2.2 To receive a report in October 2019 on the outcomes of the re-commissioning process to authorise the award of contracts following the tender evaluation process.

- 2.3 The schedule of commissioning and contracting activities for public health services in 2019-20 as set out in Appendix 1.

3 BACKGROUND AND KEY ISSUES

- 3.1 The Health and Social Care Act (2012) gave Wirral Council statutory duties across three “domains” of Public Health, as described in the Public Health Outcomes Framework.
- 3.2 The Public Health grant awarded to the council is designed to deliver the responsibilities set out in the Public Health Outcomes Framework. This paper is intended to provide transparency in relation to our commissioning intentions delivered through external contracts.
- 3.3 Public health services are delivered by a range of providers; Appendix 1 details public health contracts by provider for 2019/20. These contracts are subject to consistent contract management approach, which is designed to maximise return on investment and improve health outcomes.
- 3.4 The main criteria against which contracts are tested include the following:
- Evidence base e.g. academic research, Joint Strategic Needs Assessment
 - Performance of targets i.e. financial and activity based; outcomes against plans and benchmarking information
 - Value for money
 - National policy and technical guidance e.g. Public Health Outcomes Framework
 - Strategic direction e.g. Wirral Plan and Healthy Wirral strategic aspirations to narrow the gap in life expectancy
 - Legal and contractual frameworks
 - Service user feedback
- 3.5 The commissioning intentions outlined in this paper will be delivered through the systems and processes of Wirral Health and Care Commissioning and will focus on place-based delivery to tackle health inequalities.

4 CONTRACTING PROPOSALS (please refer to Appendix 1)

- 4.1 The proposed commissioning intentions for public health services in 2019/20 are summarised in Table 1.

Table 1 – Summary of commissioning plans 2019/20

Action	Financial Value	Number of Contracts
Contracts subject to no changes	£5,100,833	16
Contracts being retendered in-year	£14,441,262	10
Contracts subject to evaluation and review.	£206,166	4
TOTAL	£19,748,261	30

- 4.2 **Contracts subject to no changes:** There are sixteen contracts (with a value of £5,100,833) which will not be subject to any change during 2019/20. This is because the contracts are in term or are being extended for a further year. All extensions comply with Wirral Council Contract Procedure Rules and are allowed as part of the contractual terms and conditions.
- 4.3 The service specification for these contracts will be reviewed and re-negotiated with providers as part of the 2019/20 contract negotiations. Any changes to the specifications e.g. performance metrics, are designed to ensure that contracts reflect our commissioning intentions and maximise performance in terms of outcomes and value for money.
- 4.4 **Contracts forming part of retendering in-year:** Several contracts will be re-tendered during the 2019/2020 financial year. It is anticipated that the new contracts will be operational by April 2020. Current contracts for these services will continue during the re-commissioning process so that there is no loss of service to local people.
- 4.5 Services to be recommissioned during 2019/2020 are as follows:
- Integrated Drug and Alcohol Treatment Services
 - The Healthy Child Programme 0-19
 - The Community Connectors Programme
 - Weight Management Services
- 4.6 It is necessary to recommission these services to comply with the Public Contract Regulations and Wirral Council Contract Procedure Rules. The value of the proposed contracts will be above the relevant European Union threshold and the supplier selection process will be conducted in accordance with The Public Contract Regulations 2015 and Wirral Council Contract Procedure Rules.

- 4.7 Table two details the services to be re-tendered, the proposed contract length and maximum budget allocation.

Table two – Services to be retendered in 2019-20

Service	Current contract termination date	Proposed contact length	Proposed maximum budget envelope
Integrated drug and alcohol treatment services	31 st January 2020	5 years plus two further one-year extensions	£42,000,000 (£6,000,000 per annum)
Healthy Child Programme	31 st January 2020	5 years plus two further one-year extensions	£47,206,131 (£6,743,733 per annum)
Community Connectors	31 st January 2020	3 years plus two further one-year extensions	£2,310,000 (£462,000 per annum)
Tier two weight management services	31 st March 2020	3 years	£600,000 (£200,000 per annum)

- 4.8 The specifications for the retendered services will be based on local insight and engagement with local people and stakeholders, identified need as referenced by the Joint Strategic Needs Assessment and evidence-based practice. This will provide an opportunity to reconsider the funding and delivery model, enabling the release of cost savings and the refocussing of service delivery considering current developments and the healthcare needs of service users.

- 4.9 **Contracts to be evaluated and reviewed during 2019/20:** Four contracts with a value of £206,166 will be reviewed during the year. The outcomes of the review and evaluation will determine future commissioning intentions. These are listed in Appendix 1.

5 RELEVANT RISKS

- 5.1 There is always a risk of disruption to service provision during service redesign, recommissioning and commencement of new services. In order to mitigate against this and minimise disruption, adequate time to plan for, and implement the mobilisation of new services is built into the procurement process between contract award and commencement.
- 5.2 The procurement process is subject to scrutiny and at risk of legal challenge. Particular regard is given to contract procedure rules and relevant legislation at all stages of the process and the Public Health team works closely with the Procurement team to ensure compliance.

- 5.3 In the current challenging financial climate, the impact of any future reductions in budget or policy implications on the amount of funding available for Public Health is unknown. The value and availability of the Public Health grant for 2020 onwards is not yet known. It is important to acknowledge that the council will need to review all financial allocations in order to achieve a balanced budget over the next few years. Therefore, there is a risk associated with commitment to contracts for 5 years, in advance of funding settlements. This will be mitigated by the insertion of appropriate termination clauses in relevant contracts.

6 OTHER OPTIONS CONSIDERED

- 6.1 No other options have been considered.

7 FINANCIAL IMPLICATIONS

- 7.1 There is currently allocated funding for the services highlighted. The value and availability of the Public Health grant for 2020 onwards is not yet known. The tendering exercises highlighted will provide the opportunity for more integrated and cost-effective models to be developed.

8 ENGAGEMENT / CONSULTATION

- 8.1 The following consultations have or are planned to take place to inform the re-commissioning of services outlined in this paper; to ensure that local services are joined up and that the re-commission will maximise outcomes for local people.
- 8.2 **Healthy Child 0-19 programme** - a large scale consultation exercise is currently being undertaken with children, young people and their families; following this phase engagement with schools and other key agencies will be completed.
- 8.3 **Integrated Drug and Alcohol Service** - a large scale consultation exercise is currently being undertaken with individuals accessing drug and alcohol treatment services. This is focusing on the specific needs of the in-treatment population. We are also consulting with key partners, stakeholders and those not engaged with services.
- 8.4 **Community Connectors Programme** – there are two elements to engagement and consultation for this commission as follows:
- Liverpool John Moores University Centre for Public Health Research have been commissioned to evaluate the impact and outcomes of the current community connector's programme. Results from this evaluation will shape and inform the development of the future service specification.
 - There will also be consultation with key stakeholders, community groups and service users to inform future service design and delivery.

8.5 **Weight Management Services** - regular meetings have been held to discuss proposed joint commissioning and service design with co-commissioners in Wirral Health and Care Commissioning. There will be ongoing consultation with key stakeholders, community groups and service users in order to inform future service design and delivery.

9 LEGAL IMPLICATIONS

9.1 It is necessary to ensure the proposed procurement complies with the Public Contract Regulations 2015 and Wirral Council Contract Procedure rules. Contractual legal advice will also be provided to ensure that the terms and conditions ensure compliance with the Council's duties under the Health and Social Care Act 2012.

9.2 Wirral Council's Standing Financial Instructions will be followed.

10 RESOURCE IMPLICATIONS: ICT, STAFFING AND ASSETS

10.1 Transfer of Undertakings (Protection of Employment) Regulations 2006 (TUPE) will be applicable.

11 EQUALITY IMPLICATIONS

11.1 Each area of re-commissioning will have an equalities/quality impact assessment to support the recommissioning process.

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APPENDICES

Appendix 1 - Public Health contracts by provider 2019/20 (including commissioning intentions)

REFERENCE MATERIAL

N/A

HISTORY

Meeting	Date
Cabinet	17 July 2017