

Wirral Council Statement of Accounts 2022/23

Contents

Narrative Report.....	4
Statement of Responsibilities for the Statement of Accounts.....	34
Independent Auditor’s Report	35
Movement in Reserves Statement.....	37
Comprehensive Income and Expenditure Statement	38
Balance Sheet	39
Cash Flow Statement.....	40
Note 1 - Accounting Policies.....	42
Note 2 - Accounting Standards Issued, Not Adopted	61
Note 3 - Critical Judgements in Applying Accounting Policies	62
Note 4 - Assumptions made about future and other major sources of estimation uncertainty.....	63
Note 5 - Material Items of Income and Expense.....	66
Note 6 - Events After the Balance Sheet Date	66
Note 7 - Expenditure and Funding Analysis	67
Note 8 - Adjustments between Accounting Basis and Funding Basis under Regulations	70
Note 9 - Transfers to/from Earmarked Reserves	72
Note 10 - Other Operating Expenditure.....	76
Note 11 - Financing and Investment Income and Expenditure	76
Note 12 - Taxation and Non-Specific Grant Income.....	76
Note 13 - Expenditure and Income Analysed by Nature.....	77
Note 14 - Property, Plant and Equipment.....	79
Note 15 - Heritage Assets.....	82
Note 16 - Investment Properties.....	85
Note 17 - Intangible Assets	87
Note 18 - Financial Instruments	88
Note 18a - Financial Instruments – Fair Value	95
Note 19 - Debtors.....	98
Note 20 - Debtors for Local Taxation	98
Note 21 - Cash and Cash Equivalents	99
Note 22 – Creditors	99
Note 23 – Provisions.....	100
Note 24 - Usable Reserves.....	101
Note 25 - Unusable Reserves	103
Note 26 - Cash Flow Statement: Operating Activities.....	109
Note 27 - Cash Flow Statement: Investing Activities	110
Note 28 - Cash Flow Statement: Financing Activities.....	110
Note 29 - Reconciliation of Liabilities Arising from Financing Activities.....	111
Note 30 - Pooled Budgets.....	111
Note 31 - Members’ Allowances	112
Note 32 – Officers’ Remuneration	113
Note 33 - External Audit Costs	115
Note 34 - Dedicated Schools Grant	115
Note 35 - Grant Income.....	117
Note 36 - Related Parties	120
Note 37 - Capital Expenditure and Capital Financing.....	125
Note 38 - Leases	125
Note 39 - Service Concession Arrangements	127

Note 40 - Pension Schemes Accounted for as Defined Contribution Schemes	130
Note 41 - Defined Benefit Pension Scheme check all tables include revised 21/22 & 22/23	131
Note 42 - Contingent Assets and Liabilities.....	139
Note 43 - Nature and Extent of Risks Arising from Financial Instruments	139
Collection Fund Statement.....	144
Glossary	147
Merseyside Pension Fund.....	152
Independent Auditor's Report	153

Narrative Report

The Statement of Accounts sets out the financial performance of the Council for the 2022/23 financial year and shows the year-end financial position at 31st March 2023. The Statement of Accounts is produced annually to give electors, local taxpayers, Members of the Council, employees, and other interested parties clear information about the Council's finances. Whilst plain language has been used wherever possible, technical language is required in some areas. To assist with understanding of the accounts a glossary of terms has been included at the end of the Statement of Accounts.

The narrative report provides a short summary of the Council's overall financial and non-financial achievements for the year and assists in the interpretation of the financial statements.

The narrative report is structured as follows:

1. About Wirral
2. Strategic priorities
3. Main influences on the Council and accounts in 2022/23
4. Key outcomes
5. Summary of financial performance for 2022/23
6. Going Concern
7. About the Statement of Accounts
8. Acknowledgements

1. About Wirral

Wirral is a unique place in the Northwest of England. A compact peninsula of 60 square miles in the Northwest of England, it is bounded to the west by the River Dee, which acts as boundary with Wales, the Irish Sea to the north, and the River Mersey to the East.

With a wealth of parks and countryside and over 20 miles of coastline Wirral is a combination of beautiful, rural countryside alongside cutting edge technology and advanced manufacturing industries and has a long and storied history of entrepreneurialism and culture.

The latest Census held in 2021 shows that the population of Wirral is 320,200, with a higher proportion of older (65+) people compared to England (22.0% compared to 18.4% in England), and a lower proportion of working age (15-64) people (61.1% compared to 64.2% in England). The latest population projections by the Office for National Statistics (ONS) show that the population in Wirral is estimated to increase by 4.1% to 336,300 between 2018 and 2043. Although a small increase, this hides large variations when looking at smaller age groups, with the population of children and young people (0-14) decreasing by 8.2%, while the population of older people (90+) is projected to increase by 96.3%.



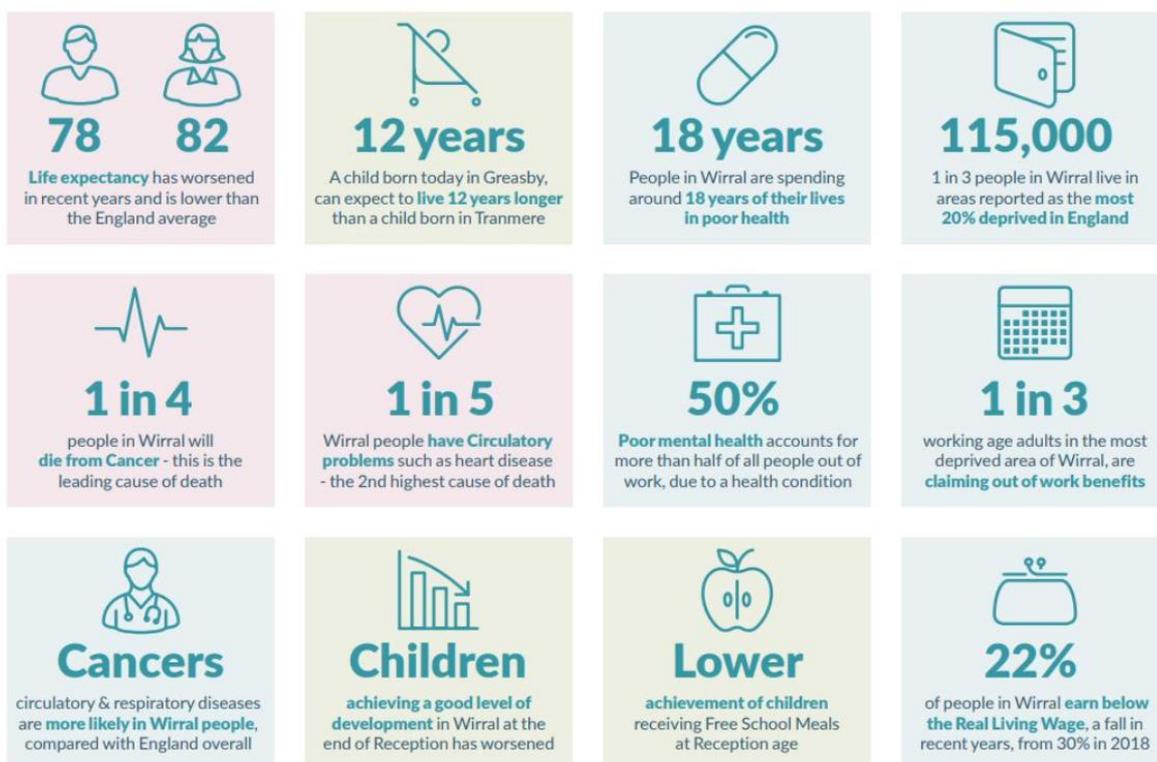
This increase in the elderly population has implications for statutory services, given that older people are the largest users of health and social care services.

There are wide health inequalities in Wirral which are illustrated by the difference in both [life expectancy](#) across the borough and by what proportion of people’s lives are spent in good health (known as [healthy life expectancy](#)).

The inequality in the life expectancy for men in different parts of Wirral is 12.6 years; ranging from 70.4 years in Birkenhead and Tranmere to 83.0 years in Greasby, Frankby and Irby in 2018-20.

It is a similar picture for women, with a gap of 11.9 years between Birkenhead and Tranmere where life expectancy is 75.4, to 87.3 years in Greasby, Frankby and Irby in 2018-20.

Healthy Life Expectancy data shows that people in Wirral spend only around three-quarters of their life in good health (78% for men and 77% for women); meaning that a considerable proportion of life (around a quarter) is spent in poorer health. In real terms, this means that on average, males in Wirral spend around 17 years of their life in poorer health, while for women it is 18.5 years.



Source: [Wirral State of the Borough Report](#), 2022

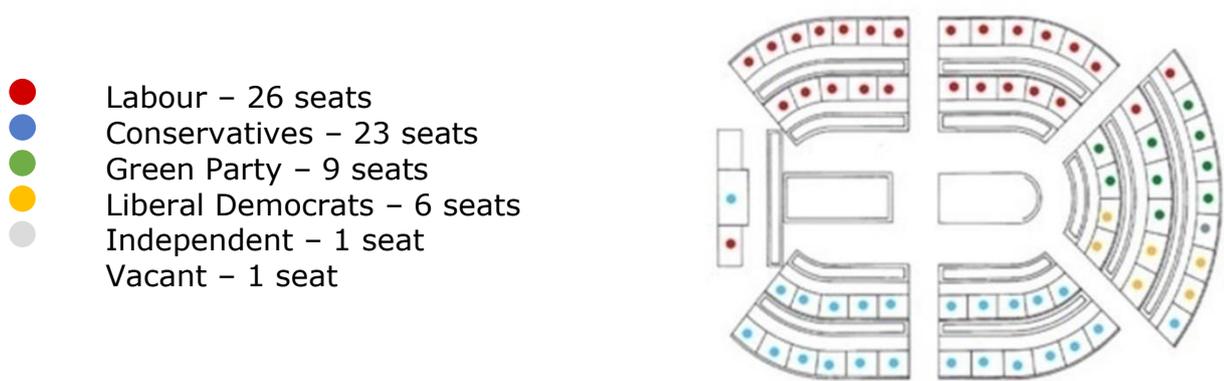
The 2021 Census identified that 95.2% of the Wirral population were White. Of the 4.8% who did not identify as White, the largest groups were Asian or Asian British (2.3%), Mixed or Multiple ethnic groups (1.5%), Other (0.6%) and 0.4% are Black, Black British, Caribbean or African (0.4%).

It is important to note, that one of the largest groups of non-UK born residents were those who identified as 'Other White' (1.8%). This group are counted within the overall 'White' group and so can sometimes be overlooked; the most commonly represented countries within the 'Other White' group were Polish (0.3%) and Romanian (0.2%).

A voluntary section was added to the 2021 Census which asked for sexual orientation of the population over 16 for which 93.5% of Wirral population responded. 90.7% identified as Straight or Heterosexual, 1.6% identified as Gay or Lesbian, 1.0% as Bisexual, 0.2% as Pansexual or Asexual.

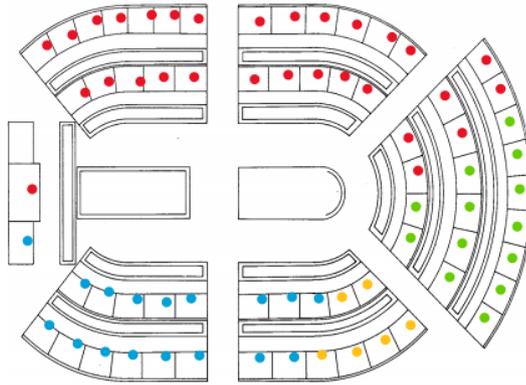
The Council is responsible for providing a range of services to residents, businesses, and visitors to the Borough. These include education, safeguarding vulnerable children and adults, social care, public health, highways, leisure, culture, waste collection, planning, housing benefits, regeneration, community engagement and many more. In addition to providing or commissioning services the Council is also responsible for the collection of local taxation in the form of Council Tax and Non-Domestic Rates on behalf of itself and local agencies such as Police and Fire authorities.

Wirral Council is made up of 66 locally elected Councillors across 22 electoral wards. As at 31st March 2023 there was one vacant Councillor position for Heswall Ward. The political composition of the Council at the end of 2022/23 was:



Local elections were held on 4th May 2023. This is the first year that Wirral has undertaken whole council (or 'all-out') elections. Meaning that all Councillors were up for election rather than a proportion. The results are that both the Green Party and Labour gained 4 seats each whilst the Conservative Party lost 6 seats and the Independent Group lost it's one remaining Councillor. The revised political composition is as follows:

- Labour – 30 seats
- Conservative – 17 seats
- The Green Party – 13 seats
- Liberal Democrats – 6 seats



Council Structures and Operating Model

The Council employs over 3,000 people in full time and part time posts, led by The Chief Executive and the Senior Leadership Team. 2022/23 has seen a number of key changes in its Senior Leadership team personnel and the creation of an additional Director.

At Senior Officer and Appointments Staffing Sub-Committee held on 28th July 2022, the establishment of a new post of Director of Finance (and S151 Officer) was approved. This was as a result of recommendations made in two independent reports that make up the External Assurance Review.

The Chief Executive of Wirral Council is Paul Satoor.
The Assistant Chief Executive is David Armstrong.

Chief Executive's Office

The Director responsible for the Chief Executive's Office is Nicola Butterworth

The function includes:
Communications, Strategy, Policy, and Partnerships, Customer Feedback and Members Enquires, Quality and Organisational Effectiveness.

Resources:

The Director of Resources is Shaer Halewood

The function includes:
Strategic Change, Digital and ICT, and Human Resources and Organisational Development.

Finance:

The Director of Finance (Section 151 Officer) is Matthew Bennett

The function includes:
Finance and Investment including Procurement and Accounts Payable, Internal Audit, Risk and Business Continuity, Revenues and Benefits including Accounts Receivable and the Merseyside Pension Fund hosting function.

Law and Governance:

The Director of Law and Governance (Monitoring Officer) is Jill Travers.

The function includes:

Legal Services, Licensing, Registrars, Committee Services, Electoral, Coroners Civic Services.

Neighbourhood Services:

The Director of Neighbourhood Services is Nicola Butterworth.

The function includes:

Highways, Traffic and Road Safety, Street Scene, Highways Design and Maintenance, Network Management, Traffic Management, Road Safety, Community Safety, Emergency Planning Assisted Travel, Major Events, Leisure, Libraries, Parks and Countryside, Trading Standards, Environmental Health, Waste and Environment, Climate change.

Regeneration and Place:

The Director of Regeneration and Place is David Hughes.

The function includes:

Major Planning and projects including Wirral Growth Company, Regeneration, Inward investment, Strategic Transport, Assets and Facilities Management, Housing, Supported housing and homelessness services, Development Management and Building Control, Culture strategy and Visitor Economy.

Adult Care and Health and Strategic Commissioning:

The Director of Adults' Care and Health is Graham Hodgkinson.

The function includes:

Commissioning Older People and Mental Health and Disability Services, Care standards, Strategic Commissioning, Public Health, Wirral Intelligence Service.

Children, Families and Education:

The Director of Children, Families and Education is Simone White.

The function includes:

Assessment and Intervention, Permanence, Fostering, Adoption and Placement Commissioning, Safeguarding, Quality Assurance and Practice Improvement, Early Childhood Services, Integrated Front Door, Multi Agency Safeguarding Hub, Safeguarding, Youth Service, Schools Improvement, Education and Lifelong Learning, Special Education Needs and Disabilities and Inclusion, Performance Improvement Modernisation, Business Support.

2. Strategic Priorities

Wirral Plan 2021-26

The Wirral Plan 2021-26 was approved by Council on 6 September 2021 and updated in July 2022 as a one-year refresh for 2022/23.

With the move to a 'whole Council election scheme' in May 2023, it is anticipated the Wirral Plan will be reviewed and re-set as a four-year plan to align with the term of office of the new Council administration.

The Wirral Plan sets out the vision for the borough: 'To create equity for people and place and opportunities for all to secure the best possible future for our residents, communities and businesses'. The Plan is built around the following five strategic priorities for the Council and its partners:



For 2022/23, there are some specific priorities the Council focused on to help achieve the Wirral Plan vision. These are summarised below and have been worked up through more detailed delivery plans through the Councils committee work programmes.



To help the Council achieve our vision and aims, there are a number of key plans and strategies that inform how it delivers the Wirral Plan priorities. These are set out below:

Wirral Strategic Delivery Framework				
Cross-Cutting Strategies to Support the Wirral Plan				
Local Plan 2035	Health Inequalities Strategy	Prevention Framework	Neighbourhoods Working	
Climate Emergency Action Plan	Stronger Economy Plan	Community Safety Strategy	Healthy Wirral Plan	
Key Underpinning Strategies linked to Wirral Plan Themes				
Inclusive Economy	Active & Healthy Lives	Brighter Futures	Sustainable Environment	Safe & Vibrant Communities
Strategic Regeneration Framework	Leisure & Physical Activity Strategy	Schools Sufficiency & Assets	Cool Wirral 2 Highways Infrastructure &	Community Safety Strategy

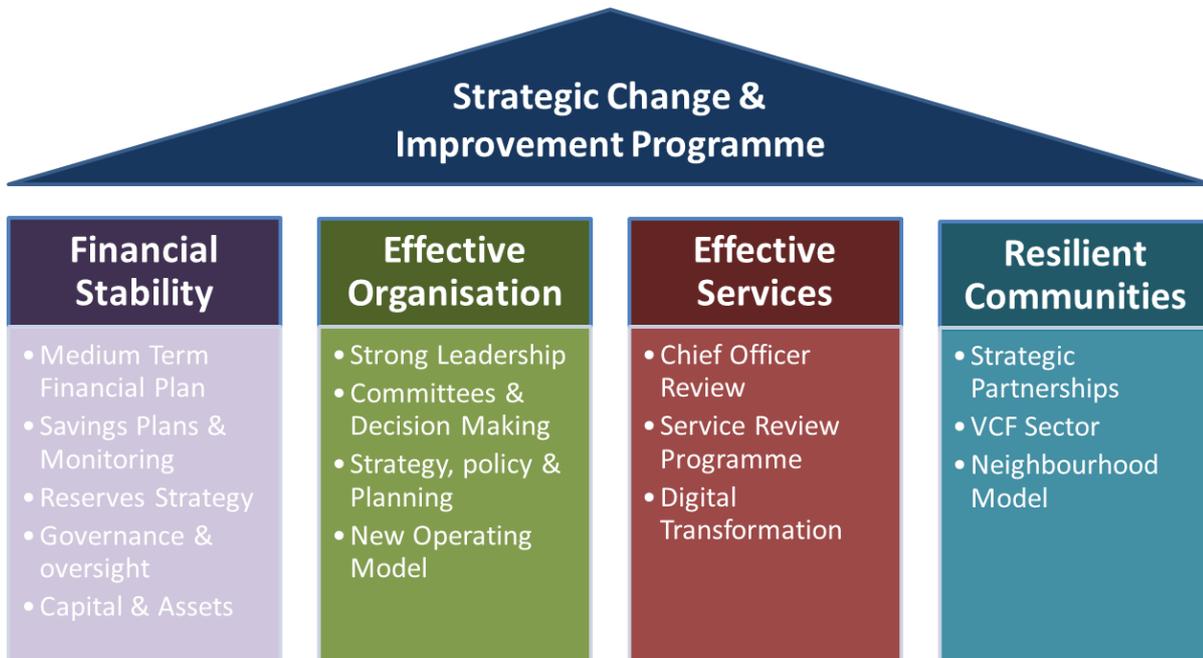
Birkenhead 2040 Community Wealth Building Strategy		Schools Improvement Strategy SEND Strategy Apprenticeship Strategy	Assets Management Strategy Tree Strategy	Domestic Abuse Strategy Libraries Strategy
---	--	--	---	---

Council Improvement Plan

An Improvement Plan was approved by Council in July 2022 to support the Council’s continued financial recovery and turnaround following the requirement for a capitalisation directive to support the budget in 2020/21 and 2021/22.

The Improvement Plan set out the vision for the organisation we are seeking to create to deliver the Wirral Plan and meet the needs of local residents. The plan details how we will secure the Council’s financial stability and how we will develop an effective organisation with a clear sense of priorities backed up by strong leadership and good governance. It provides a framework and schedule for systematically re-designing our services to ensure they are fit for purpose, deliver value for money and secure the best outcomes for Wirral residents.

The Improvement Plan is built around four key themes as set out below:



Supporting the Council’s improvement journey, with support from the Local Government Association, an Independent Assurance Panel was established in December 2021. The Panel acts in a critical friend role to advise and support the Council in its continued improvement journey. The Panel, chaired by Carolyn Downs (Chief Executive, London Borough of Brent), meets regularly and has been particularly focused on Wirral’s financial stability, governance and ambitious plans for regenerating the borough. The Panel reports

formally every six months to the Council and the Department for Levelling Up Housing and Communities on the Council's improvement progress.

Partnerships

Partnership has a unique strategic role in shaping Wirral as a place, and Wirral has a strong track record of excellent collaboration and partnership working. Since the adoption of the Wirral Plan, the Council has been leading discussions with Partners about future joint priorities and how we can work together to deliver the Wirral Plan as our collective vision for the Borough. There is a strong appetite across the public, private and voluntary sectors for a shared strategic plan and partnership that supports collective ambitions, acknowledging that we can only achieve our goals by working together. A summary of current thematic partnerships under the Wirral Plan priorities is set out below:

Thematic Partnerships and Boards	
INCLUSIVE ECONOMY	<p>Regeneration and Growth partnerships with developers, skills providers, businesses, and employment support providers to bring forward relevant activity in support of our priorities.</p> <p>Employment & Skills sub-group</p> <ul style="list-style-type: none"> • Joint projects in enabling young people and people with significant health inequalities to access employment and skills opportunities, with notable joint commissions. <p>Housing & Homelessness Strategic Board:</p> <ul style="list-style-type: none"> • Delivery of new homes, increasing affordable housing in the borough, preventing, and relieving homelessness and supporting safe and pleasant communities. • Provision of accommodation and support services to help prevent and relieve homelessness and individuals to reach their full potential. • Collaboration and delivery of services to specifically target those sleeping rough within the borough. <p>Wirral Partnership Community Wealth Building task group</p>
SAFE & VIBRANT COMMUNITIES	<p>Wirral Community Safety Partnership (Safer Wirral) is made up of local agencies who work together to make Wirral safer. They include: Police Crime Commissioner's Office; Merseyside Police; Cheshire and Merseyside ICB; Merseyside Fire and Rescue Service; National Probation Service; Merseyside Community Rehabilitation Company; Merseytravel.</p> <p>Wirral Domestic Abuse Alliance is a formal partnership between a range of statutory authorities and voluntary organisations Partners.</p>

SUSTAINABLE ENVIRONMENT	<p>The Cool Wirral Partnership co-ordinates local action on climate change. The partnership is supported by Wirral Council brings together a diverse range of organisations, including Cheshire and Wirral Partnership NHS Foundation Trust; Community Action Wirral; Energy Projects Plus; Faiths4Change; Forum Housing; Magenta Living; Merseyside Fire and Rescue; Merseyside Police; Merseyside Recycling and Waste Authority; Merseytravel; Wirral Environmental Network; Wirral University Teaching Hospital NHS Foundation Trust.</p>
BRIGHTER FUTURES	<p>Partnership for Children, Young People & Families Collaborative partnerships with multi-disciplinary workers from across the borough to jointly deliver e.g., Prevention Policy and Framework; Breaking the Cycle; Safeguarding.</p> <p>Community Matters Partnership was launched in January 2019. The Partnership sees Wirral Council’s Early help services work with partners including HomeStart, WEB, Fender Community hub, Caritas, WIRED and North Birkenhead Development Trust and the Safer Wirral Hub.</p>
ACTIVE AND HEALTHY LIVES	<p>Health & Social Care; Health & Wellbeing Board A whole systems approach is key to reducing inequalities and improving access for underserved groups. The portfolio of partners and networks is wide ranging and includes Liverpool City Region & Local Economic Partnership; Healthy Wirral Partnership; Wirral Health and Care Commissioning; NHS Providers; Community, Voluntary and Faith partners; Chamber of Commerce Office for Health Improvement and Disparities (formerly Public Health England) NHSE/I; Healthwatch; Safeguarding; Children’s Services.</p> <p>Wirral is one of the defined places within the Cheshire and Merseyside ICS.</p> <p>Community Connectors and Social Prescribers have been an integral part to play in delivering personal care plans.</p> <p>Wirral Dementia Strategy Board brings together NHS, Local Authority and Voluntary Sector organisations. Wirral plays a key role in the Liverpool City Region Dementia Advisory Group which brings together statutory and voluntary organisations to meet with service users, families, and carers.</p>

Liverpool City Region

In addition to leading the above range of diverse partnerships, Wirral plays a key role within the Liverpool City Region Combined Authority (LCR), working together to drive devolution of powers & resources to have a real impact on the City Region’s communities

specifically in relation to economic development, education and skills, transport, employment, culture, digital and housing. Our key focus within the LCR is to:

- Ensure Wirral's interests are represented delivery of Wirral Plan is supported.
- Secure significant funding opportunities to support Wirral's Regeneration ambitions generating income for future sustainability.
- Lead Community Wealth Building and inclusive economic growth.
- Continue with joint lobbying to raise the LCR profile and for additional resources to support our local communities.

Forward Looking Financial Scenario

Wirral, and the local government sector as a whole, has faced significant funding challenges in recent years and uncertainty in relation to funding is a matter that all Councils face. Over the next five years, Wirral Council is planning for rising costs, alongside rising demand for services, coupled with changes to central government funding – a situation that may result in further financial challenges with a need to modify operations in line with resources available.

Our challenge for 2023/24 and beyond is to deliver the Wirral Plan 2026, through reducing costs of council services by only providing services that generate the most beneficial outcomes; generating income to bridge the gap between resources; managing the changes to government funding and increasing demand, whilst delivering services that are vital to residents in an efficient manner as possible.

In February 2023, the Council approved a budget for 2023/24 together with an indicative budget for the following four years. At the time the budget was approved the Council estimated a budget gap of £35.06m over the period to 2027/28.

3. Main influences on the Council and accounts in 2022/23

There have been several developments in 2022/23 that have impacted on the Council during the year, some of these have influenced the presentation of the 2022/23 Accounts and the reported financial position of the Council. Below are some of the key events.

- Government funding
- Ofsted inspection
- Spending and recruitment freeze
- Regeneration
- Better Care Fund
- Changes in pension estimates
- Cost of living crisis

Government funding

On 16th December 2021, the government confirmed details of its Local Government Funding Settlement for 2022/23. The impact on Wirral was positive with an increase in core spending power through council tax rises of up to 1.99% including a 1% adult social care precept, increased Social Care Grant and a new Services Grant and Market Sustainability and Fair Cost of Care Fund. However, this was only a one-year settlement which results in uncertainty for the Council and makes medium and long-term planning difficult.

The economic uncertainty resulting from cost-of-living increases, rising inflation, and volatile energy costs intensified following the Russian invasion of Ukraine, will continue to increase pressure on the sustainability of services. The Council continues to develop proposals that deliver services in line with priorities and key objectives, included in which is supporting the most vulnerable members of our local community, within the constraints of limited financial resources.

The Independent Panel, formed as part of the agreement with the Department for Levelling Up, Housing and Communities (DLUHC) to grant the Council a Capitalisation Directive, has noted improvements the Council has made in its finances.

Challenges remain however, and this is acknowledged in the Council's Annual Governance Statement for 2022/23, and for 2023/24 the Council has relied on the use of reserves to set a balanced budget, which is dependent on challenging savings and efficiencies being achieved during 2023/24 and beyond.

Implementing robust planning and monitoring of savings, increasing reserves, improving financial governance and oversight, and the management of capital and assets is essential.

Ofsted Inspection

Following the Local Area inspection of services for children and young people with Special Educational Needs and Disabilities (SEND) which took place in September 2021, Children's Services has needed to focus on addressing the ten priority areas identified for improvement.

These areas related to the following:

- Weaknesses in the quality and timeliness of EHC assessments and annual reviews
- The lack of meaningful co-production with parents and carers.
- The high level of parental dissatisfaction with the area's provision.
- The published local offer not being well publicised and not providing parents and carers with the information that they need.
- Poor communication with parents and carers across the area.
- The fractured relationship between the area and the Parent Carer Partnership Wirral and the impact of this on the area's progress in implementing the reforms.
- The lack of joint commissioning of services in the area.
- The lack of effective strategic oversight to ensure effectiveness of plans and provision and hold leaders, managers, and partners to account.
- The lack of accurate, up-to-date and useful information which informs the area's plans and evaluates the impact of their actions.
- The graduated response not being consistently applied across all schools and settings.

From March 2022, Children's Services was required to work with partners and produce a written statement of action to set out the plans and activity required to make the necessary improvements. A Transformation Programme was established with an overarching governance board and lead officers, at Assistant Director level responsible for leading and implementing change.

In December 2022, a joint targeted area inspection took place into child and family help. This inspection found key strengths across the Safeguarding Partnership in the provision

of early help services for families in Wirral. A few areas of improvement were identified, and an action plan and activity will be prioritised to address them.

Spending and vacancy controls

As the Council continues to face significant pressure on its budget, mitigations are continually reviewed including periods of time with recruitment and discretionary spending freezes. This continued during 2022/23 when the Council was forecasting large budget pressures.

Regeneration

The Birkenhead 2040 Framework was published in 2022 and forms a key part of the emerging Local Plan. It will be implemented in part by utilising grant funding from government funds made available via the Department of Levelling Up, Housing and Communities (DLUHC), Homes England and the Liverpool City Region Combined Authority (LCRCA). The council has been successful in securing over £100m from the Future High Streets Fund, Levelling Up Fund (directly and through the LCRCA) and Towns Fund to deliver regeneration projects across the Birkenhead area.

There are a number of developments geographically located across the Birkenhead regeneration area, which include a number of transport projects. These projects range from public realm and highway improvements, a new market and new housing developments, to support for private sector developers and Community Interest Companies in the creative industries sector, which often deliver support to residents with mental health issues or target hard to reach communities.

The programmes range from Birkenhead Waterfront, Central Birkenhead, Hind Street, Wirral Waters, Dock Branch Park, Cleveland Street Neighbourhood (formerly Hamilton Park), Scotts Quay, Seacombe River Corridor and Northside.

As well as more of the traditional capital regeneration projects the Town Deal skills projects address the issue of poor mental health, particularly in young people, where many feel the traditional education routes to employment are too academically focused. The skills outputs will focus on wider wellbeing development, such as resilience and self-confidence, that are crucial to achieving positive life outcomes.

Notable Highlights from the past year include:

1. Construction of the new Birkenhead Commercial District (BCD) offices in the Birkenhead town centre have made significant progress during 2022/23 and will be completed in September 2023. There is 90,000 sq. ft of office space which the Council will take occupancy during the first half of April 2024 once fitting out of the interior has been completed. The second building of 60,000 sq. ft is to be marketed for commercial letting.
2. The masterplan for St Werburgh's was completed and a new masterplan for the Birkenhead town centre (town centre) was commissioned with international architects BDP.
3. The Council supported a local housing association by underwriting the purchase of



land at Woodside as part of the future redevelopment of this important gateway to the town, and to protect land required for the realignment of the roads in this area. A new masterplan is being commissioned to focus on the long-term future of the waterfront.

4. Hind Street, which is the creation of a new urban village on the edge of Birkenhead that will deliver over 1500 new homes, progressed with the appointment of Ion Developments as the Development Manager for the project. Work on the design for phase one advanced and a planning application will be submitted in early summer 2023.
5. At Wirral Waters Miller's Quay, (formerly Legacy), the 500 new apartment development. The first units will be available in 2024.



6. The modular housing scheme, developed by Peel and Urban Splash, completed the first phase of 30 units in December 2022 and the first occupants moved in during February 2023.
7. Towns Fund – all Tranche one projects now have Grant Funding Agreements in place, which protects the Council from any project issues arising from third parties.
 - a. Start Yard's expansion by the creation of additional flexible business space is on site and there is already strong interest in the new units.
 - b. Future Yard's redevelopment of workshop and studio space has commenced and is on target for completion in summer 2023. This will provide live music industry training and will offer tailored career pathways to local residents outside of traditional routes.
 - c. Work on the **Wellbeing and Opportunity Centre** called **Joy** has also commenced. It will provide a one-site hub for all services provided by award winning charity Open Door, alongside a range of other health and wellbeing services. The hub will serve as a new national Centre of Excellence in how arts and culture can be used to reimagine how mental health is supported and understood and was the focus for a recent visit from HRH the Prince and Princess of Wales (Kate and William).
 - d. The Eureka! Science and Discovery project was completed and opened in November and has been very successful since with thousands of visitors.



Pooled Budgets

In line with policy requirements, Cheshire & Merseyside Integrated Care Board – Wirral Place, and Wirral Council have entered into a pooled budget arrangement under section 75 of the NHS Act 2006; The pool incentivises the NHS and local government to work more closely together around vulnerable people, placing their well-being as the focus of care and health services. The pooled budget is hosted by Wirral Council and commenced on 1 April 2015; it includes but is not limited to services funded by the Better Care Fund.

Locally, the primary aims of the pooled fund are:

- Supporting independence in the community by place-based activity,
- Reducing non-elective admissions and reducing residential admissions by providing the right care and support within the community,
- Facilitating earlier hospital discharge.

The pooled revenue budget in 2022/23 was £251m, which included £58m of Better Care Funding.

Changes in the Pension liability

The Local Government Pension Scheme (LGPS) is a statutory pension scheme funded over the long term to meet the pension promises to scheme members and their beneficiaries. The Council participates in the scheme through the Merseyside Pension Fund.

The Accounts show an annual position of the scheme for the share that relates to the Council. Any change in the assets or liabilities of the scheme due to the size and the Councils share can have a significant impact on the Balance Sheet and its Unusable reserves. The assets of the scheme for the Council are £1.390bn and liabilities of £1.401bn. The net change in the scheme for 2022/23 was an increase of the assets by £428.1m. Most of this movement relates to the change in financial assumptions.

The purpose of the actuarial valuation is for the administering authority to determine:

- The expected cost of providing the benefits built up by members at the valuation date (the "liabilities"), and compare this against the funds held by the Fund (the "assets")
- The contributions needed to cover the cost of the benefits that active members will build up in the future and other costs incurred in running the Fund (the "Primary Contribution Rate")
- An appropriate plan for making up the shortfall if the Fund has less assets than liabilities. The plan will cover the amounts which will need to be paid (the Secondary Contribution Rate) and the timeframe over which they will be paid (the Recovery Period)

The actuarial triennial valuation was finalised at 31 March 2022 and the valuation rates effective from 1st April 2023 agreed.

Cost of Living Crisis

Within the financial year 2022/23, Wirral residents have been impacted by inflationary cost of living pressures.

To mitigate this, Wirral Council has targeted specific resources towards those who are in greatest need, this range of support for the local population has included:

- **Local emergency financial support provision.**
This has supported residents via making contributions for necessary items and expenses. The scope of this includes meeting essential and specialist food, furniture and household goods, white goods, fuel and utilities including phone and broadband bills and some medical expense needs.

- **Utilisation of the two national Household Support Fund grant allocation totalling £6.1m for the period April 2022 to March 2023.**

The use of this grant has enabled help to be provided for vulnerable residents who are unable to pay for the fuel, who are struggling with fuel and water debt and who are unable to repair or replace broken or obsolete heating.

The facilitation of a small grants programme for community-based food and welfare support groups to help ensure that food and essential items are available to those most in need in their local communities. Supported local schools to provide essential food items and holiday hampers. It allowed Merseyside Fire & Rescue Service provided Winter Warmer Packs to vulnerable people across the borough and contributed towards housing costs in exceptional cases of genuine emergency where existing housing support schemes could not be used.

- **Allocation of the national Discretionary Housing Payment grant supplemented by Wirral Council contribution.**

The Discretionary Housing Payment scheme continued to support people experiencing financial hardship if in receipt of Housing Benefit or Universal Credit with Housing Costs and have a shortfall in their rent.

- **Money and Debt advice**

Wirral Council provide funding to ensure that residents could continue to receive advice on a wide range of issues, including benefits, debt, housing and work from Ask Us Wirral- a partnership of Citizens Advice Wirral, Age UK Wirral, Wirral Change and Wirral Mencap.

- **Fuel Poverty support**

Wirral Council allocated non-recurrent funding to an established collaborative partnership between Wirral Foodbank, Age UK, Ask Us Wirral, Energy Project Plus and Involve North West. This has provided extra capacity across services, including specialist energy advisors, benefit maximisation support, debt management support, warm home packs, emergency heaters, LED Bulbs, emergency out-of-hours support with fuel, and a winter warm campaign for the over 65's.

- **Cost of Living Charitable Voluntary Faith Sector Grants**

A one-off allocation was to be used to help the local Charitable Voluntary Faith sector respond to an increased demand for support from residents and communities faced by increasing cost of living pressures. This targeted resource encompassed the establishment of Warm Hubs and meeting Food Poverty, Fuel Poverty and Vulnerable group's needs.

4. Key Outcomes

As previously stated, the Wirral Plan has a number of themes and strategies for which the Council prioritises and which the outcomes can be measured. During 2022/23 Wirral has achieved many key outcomes delivered under these priorities and are set out below.

Sustainable Environment

Working towards a clean-energy sustainable borough, which leads the way in its response to the declared environment and climate emergency and is environmentally friendly.

In brief:

- In 2022 the Council reached its tree planting target which means it's on track for the goal to plant 210,000 by 2030. Thanks to volunteers and partners who helped contribute to this by planting 9,062 trees at community planting events last year.
- In 2022 the Council provided 60 new allotment plots and 33 raised beds. This has enabled more green space allowing residents to. The next target is to provide an additional 1,000 plots for residents by 2027.
- Last year, the Council was awarded 31 Green Flag Awards for providing safe, welcoming, clean and environmentally green spaces. This was achieved thanks to the dedication of Parks & Countryside staff along with the support from volunteers who donated their time to help keep Wirral looking beautiful.
- In 2022 the Council supported 50 schools to achieve Green Flag status through its eco schools officer. 12 schools completed the outdoor education National Curriculum training with LJMU covering a range of subjects whilst 12 teachers undertook Level 3 Forest School training: a child-led outdoor learning experience. This is helping teach children on how to work towards a greener future.

A Greener and more resilient energy network for Wirral

In November 22, Wirral Council partnered with SP Energy Networks to complete a full replacement of Birkenhead's grid substation.

The substation, that supplies more than 160,000 homes and businesses in Wirral, is now ready to support green technology such as electric vehicles and heat pumps as well as providing a safe, reliable, and resilient electricity supply. Previous upgrades, including a project completed in October to replace overhead powerlines with modern underground cables, will help to facilitate the increased demand placed on the network, ensuring all residents and businesses receive a reliable, constant connection, while also supporting the transition to greener, low-carbon technologies.



On-street electric vehicle charging to continue

After a successful pilot scheme encouraging motorists to switch to a 'greener' way to travel, on-street electric charging points - provided through a number of lighting columns on Wirral streets - is set to continue. More than 50 on-street electric vehicle charging points were installed around the borough, which makes it easier for owners of electric vehicles to stay charged up, as well as encouraging people to consider making the switch away from petrol and diesel.



[Brighter Futures](#)

Working together for brighter futures for our children, young people and their families by breaking the cycle of poor outcomes for all regardless of their background.

In brief:

- In 2022 the Council welcomed 20 new foster carers to the team. This brings the total number of carers supporting Wirral children to 269. Thanks to their support, together providing brighter futures for young people in Wirral.
- The Council supported 270 care leavers aged 16-21 into education, employment, and training, with 23 currently in Higher Education. After leaving care, the Council continued to engage and work with them through a dedicated Personal Employability Coach.
- In 2022, Holiday Activities with Food Programme provided 11,895 places for local young people over the Easter, Summer and Christmas holidays. Local children enjoyed a huge range of activities, including dance & drama, arts & crafts, sports and fitness as well as trips out. To make sure nobody went hungry, the 183 different schemes at clubs across Wirral served up 80,000 tasty meals.

Inspectors told of 'a magic key' to achieving improvements to children's lives in Wirral

A check-up of multi-agency care for children and families in the borough delivered by the council, NHS and police was carried out by inspectors from Ofsted, the Care Quality Commission (CQC) and His Majesty's Inspectorate of Constabulary and Fire & Rescue Services (HMICFRS) over several days in December.

The detailed letter outlining the inspection findings said:

"For many children, plans are well matched to need and are used well to monitor progress. However, this is not the case for all children." The letter also said that "Many parents spoke positively to inspectors about the support they received" and that "parents described practitioners as 'a magic key' to achieving improvements in their children's lived experiences."



Youth Spaces for young people launched

A 'Party in the Park' launched a new Neighbourhood Youth Model for Wirral's Youth and Play Service, which does an amazing job for young people right across Wirral. The service offers a range of activities for young people aged 11 to 19 years (and 20-25 for young people with disabilities) from all backgrounds and provides a safe space for young people to be themselves meet and socialise with friends and participate in positive opportunities to learn, develop, grow, have a voice and be inspired while having a good time too.



[Active and Healthy Lives](#)

Working to provide happy, active and healthy lives for all, with the right care, at the right time to enable residents to live longer and healthier lives.

In brief:

- 15,333 people contacted the Adult Social Care team with questions about care and health related support. The team were able to support them with areas such as equipment for homes, living independently, and temporary care after leaving hospital. The majority of people were able to remain living independently in their own home because of this support.
- In 2022 the Council shared £2.8m worth of grant funding with local community groups, enhancing the support they could provide to residents following the pandemic.
The funding was used to help residents facing financial hardship, providing help with food and fuel poverty, mental health support, assisting those facing social isolation and helping to improve employment opportunities for young people.
- Along with Wirral's partner Alpha Living, the Council opened a new independent living development. Poppyfields houses 78 new apartments for residents who need extra care, with on-site support 24 hours a day. This brings the total number of independent-living homes in Wirral to 414. There are plans to provide an additional 211 places in 2023.
- In 2022 the Council supported 344 adults with disabilities in Wirral by providing personal care and life skills activities. This has helped them gain employment and volunteering opportunities to help maximise their potential.

Wirral's Stop Smoking service ranked best in the country

ABL Health was recognised nationally as the top service, out of a pool of 169 local services. Working with Public Health more than 7,116 locals per 100,000 have set quit dates during this time, with 4,099 people per 100,000 supported to successfully quit in the borough.



Health report shines light on community groups 'at the heart' of Wirral

The 2022 Public Health Annual Report shone a spotlight on the hard work and dedication of Wirral's Community, Voluntary and Faith sectors. The report gave residents a first-hand look at how Wirral Council worked with local groups when responding to the unique challenges they were faced with during the pandemic.



Invigor8 launches Les Mills classes and virtual fitness suites

Keeping Wirral active, the Invigor8 Fitness Team, part of Leisure Services, partnered up with the Les Mills international fitness brand to bring residents a raft of new virtual and in-person fitness classes at leisure facilities across the borough.



Safe and Vibrant Communities

Working for safe and vibrant communities where our residents feel safe and are proud to live and raise their families.

In brief:

- In 2022, the Environmental Health team carried out 906 food hygiene inspections. Only 14 inspections found an immediate risk and the team advised businesses on how to improve hygiene conditions.
- The Highways team have been working hard to keep Wirral moving. In 2022, they treated 144 roads, 40 pavements, and repaired 583 potholes as part of their annual programme of works.
- In 2022, the community safety team handled 16,216 incoming calls to our emergency control room and issued 4 Public Spaces Protection Orders.

Projects to help people in Wirral help others in times of crisis

Working in partnership with Merseyside Police and Wirral Mind, Wirral Council launched two new projects to assist in emergency situations, or where people find themselves in a position to help someone in crisis. The first campaign provides members of the public with information, help and guidance on what to do if they see someone in crisis. Free training in suicide awareness is now available to anyone. The second project sees numbered signs installed on motorway bridges to enable the public and the emergency services to identify those locations in the event of an emergency – such as traffic collisions and other crisis situations.



Over £1m invested to reduce crime in Wirral

The Safer Streets programme, funded through the Home Office, has provided numerous benefits to Seacombe and Birkenhead, two areas which have been adversely affected by anti-social behaviour. These include:

- 70 new alley gates
- 18 new state of the art CCTV installations
- 13 upgrades to existing CCTV
- 300 upgraded streetlights



- 12 clean up days
- 300 home safety packs given to residents

New Help Points launched

In total, 28 Emergency Help Points have been installed throughout the borough in town centres, coastal areas and close to other places where people are likely to gather or visit.



At each help point there is a direct, two-way audio connection with the council's Emergency Control Centre that people can use if they find themselves in difficulty or danger. The help points are backed up by CCTV surveillance cameras so control centre operators can immediately monitor the situation and alert emergency services if necessary.

Inclusive Economy

Working for a prosperous, inclusive economy - helping businesses to thrive and creating jobs and opportunities for all.

In brief:

- In 2022, the Council helped 620 residents secure employment, education, or training thanks to a partnership with Involve Northwest.
- In 2022 the Business Support Service, in partnership with Wirral Chamber, assisted 1,433 businesses. Some of this year's highlights include supporting 'Oh Polly' to develop a Carbon Neutral Plan in collaboration with the world's first UN 2030 hub and working with 'Brooktherm Refrigeration' scale up their business and create new local jobs.
- Over 130 businesses received intensive business support to assist their growth plans.

Consultation on reimagining New Brighton and Seacombe

Back in October, a new immersive virtual reality experience helped residents' step into the future and see how New Brighton and Seacombe could look in years ahead. New Brighton and Seacombe have been identified as priority areas for regeneration in the draft Local Plan because of their potential as a high-quality visitor destination, and opportunities to create sustainable neighbourhoods for existing and new residents.



Eureka! hailed as a 'catalyst for regeneration'

Wirral's newest visitor attraction Eureka! Science + Discovery launched late last year. As well as welcoming more than 187,000 visitors and delivering a projected £12m to the local economy by 2032, the multi-million pound visitor attraction will pave the way for young people to explore vital STEAM subjects (Science, Technology, Education, Arts and Mathematics). The new £11.4m visitor attraction has received funding from both public and private sector donations, including £6.4m from the Liverpool City Region Combined Authority's Strategic Investment Fund, and a £3m investment from the Wellcome Trust/UKRI's 'Inspiring Science Fund'. Other key funders include The Johnson Foundation, Ørsted and Wirral Council, with the attraction playing a key part in extensive regeneration plans to revitalise Birkenhead, its iconic waterfront and the Left Bank area.



BirkenEd's Place set up to showcase the latest on Regeneration in Wirral

Birkenhead is undergoing significant transformation with more than £100 million of Government funding secured by Wirral Council to support it. A major programme of events was put in place to allow people to have their say about changes to the town. The easily accessible location was perfect for anyone wanting to learn about the council's ambitious plans for Birkenhead and, crucially, to help shape decisions about the future of the town.



5. Summary of Financial Performance for 2022/23

Revenue expenditure

Revenue expenditure relates to those items that are used within the year on the provision of services to the people of Wirral. Before the start of the financial year, the Council prepares its annual Budget which is approved by Members, which sets out the income and expenditure required during the year to provide services. In February 2022, the Council agreed a net budget of £330.6m for 2022/23.

The net spend of the Council is met from a combination of government grants, the local taxpayer through Council Tax and other income. In 2022/23, the Council Tax band D charge was £2,052.58, representing a general increase of 1.99% and 1.00% ringfenced increase to Adult Social Care.

Throughout the year spend against the approved Budget was monitored and reported monthly to maintain an approach of robust financial management to ensure the maintenance of services.

The table below shows the budget and actual spend for each directorate as reported and monitored in year. The Statement of Accounts report the same expenditure and income but in a different format to comply with the statutory external reporting requirements.

This incorporates additional costs such as depreciation or changes to the value of property which, under regulation, is not chargeable to usable reserves in the year. The impact of such costs in the Accounts is set out in the Expenditure and Funding Analysis note to the accompanying statements.

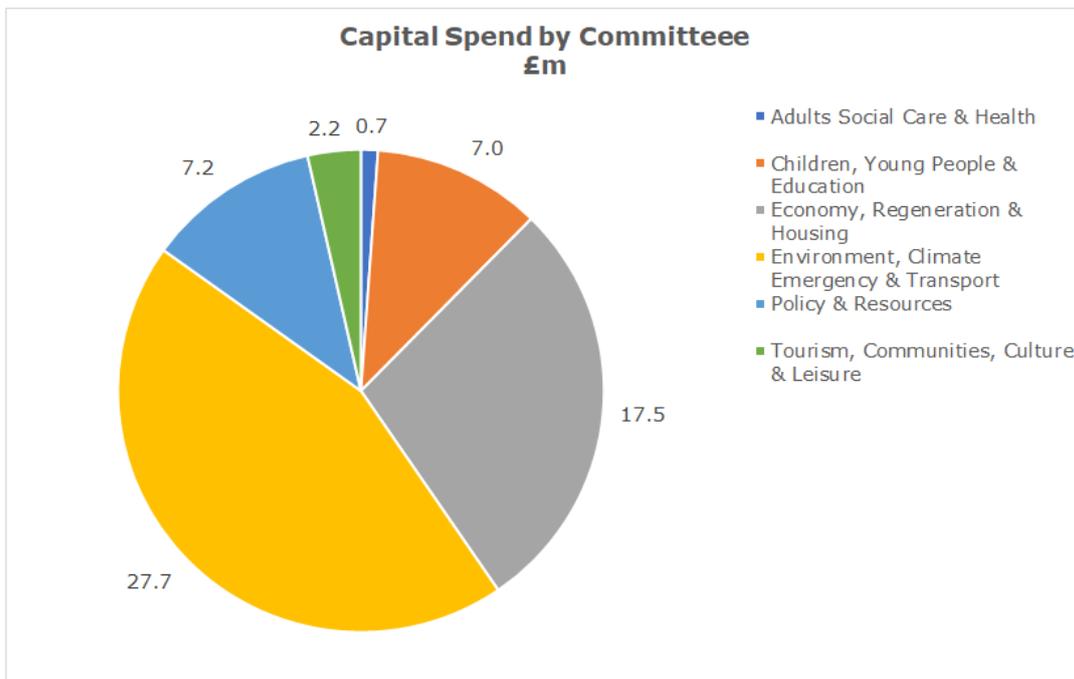
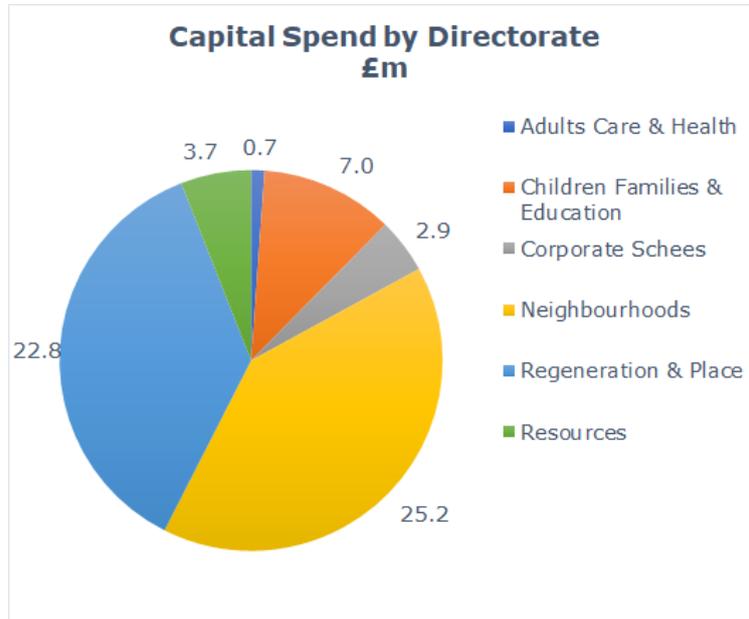
In 2022/23 the Council reported an adverse variance of £13.0m within Directorates which was supported by the use of Earmarked Reserves to bring a balanced Outturn.

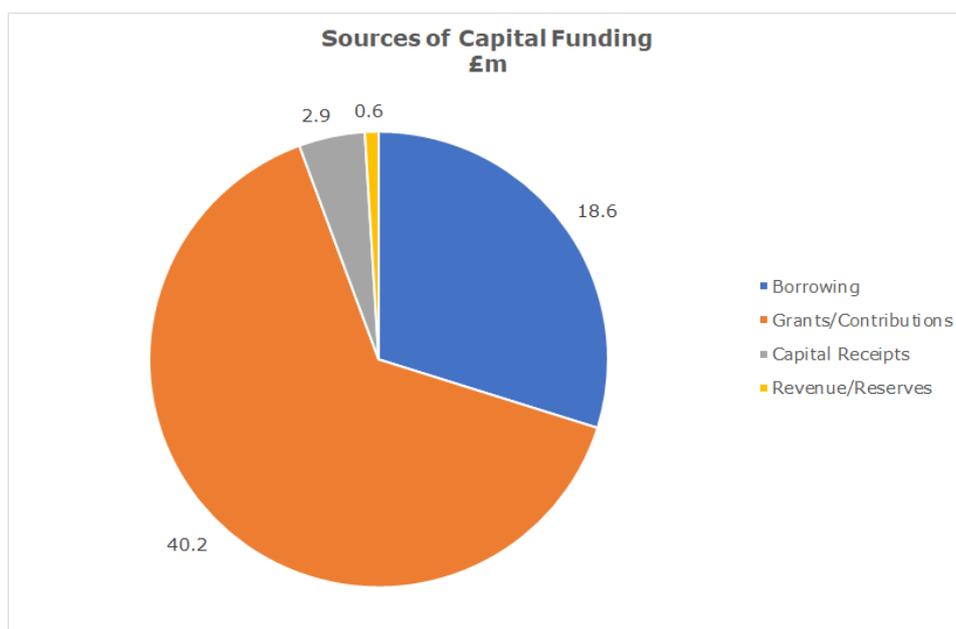
The General Fund balance has increased by £2.5m to £13.18m.

	Budget	Outturn	Variance		Adverse/ Favourable
	£000	£000	(+ Fav / - Adv) £000	%	
Adult Care & Health	114,962	114,617	345	0%	Favourable
Chief Executive Office	1,786	1,859	-73	-4%	Adverse
Children, Families & Education	79,234	82,705	-3,471	-4%	Adverse
Law & Governance	5,821	6,009	-188	-3%	Adverse
Neighbourhoods Services	46,189	55,656	-9,467	-20%	Adverse
Regeneration and Place	37,775	37,681	94	0%	Favourable
Resources	44,813	44,023	790	2%	Favourable
Total Directorate Surplus / (Deficit)	330,580	342,550	-11,970	-4%	Adverse
Budget Funding	-330,580	-329,502	-1,078	0%	Adverse
Total Council Surplus / (Deficit)	0	13,048	-13,048		Adverse
Total Mitigation	0	-13,048	13,048		Favourable
Approved contribution from earmarked reserves to General Fund Balances		-2,500	2,500		Favourable
Total Surplus (Transfer to General Fund)	0	-2,500	2,500		Favourable

Capital Expenditure

Capital expenditure is different from revenue expenditure, in that it is investment in services and the area (such as buildings, roads and land) that will provide benefits over more than one year. The capital programme for the period 2023–2028 is £239.1m. The capital spend for 2022/23 was £62.3m (2021/22 £46.7m).





Summary of the Council's Cashflow and Balance Sheet

The Council's Balance Sheet shows the financial position at the year-end and reflects everything that the Council owns and has control over. As a result of the Comprehensive Income and Expenditure Statement the final position of the General Fund balance as at 31 March 2023 is £13.18m, which is still in line with the Council's approved policy to provide a prudent financial safety net for unforeseen events.

The Balance Sheet as at 31 March 2023 shows a net asset of £537.3m (2021/22 liability £76.2m). The net asset worth of the Council excluding the Pension Liability is £566.1m (2021/22 £496.5m). The movement for 2022/23 of £613.5m is explained in the sections below. The Council has reviewed its financial performance for 2023/23 and the budget for 2022/23 and considers that the Council may be viewed as a going concern.

	31 March 2022	31 March 2023	Change
	£000	£000	£000
Long term Assets	749,422	838,066	88,644
Current Assets	140,522	126,460	(14,062)
Current Liabilities	(212,364)	(221,592)	(9,228)
Long-Term Liabilities - Pension	(572,706)	(28,875)	543,831
Long-Term Liabilities - Other	(181,074)	(176,800)	4,274
Net Assets	(76,200)	537,259	613,459
Usable reserves - General Fund	(10,676)	(13,176)	(2,500)
Usable reserves - Earmarked reserves	(97,186)	(72,257)	24,929
Usable reserves - Capital	(45,840)	(54,453)	(8,613)
Unusable reserves	229,902	(397,373)	(627,275)
Total Reserves	76,200	(537,259)	(613,459)

Long-Term Assets

	31 March 2022	31 March 2023	Change
	£000	£000	£000
Property, Plant and Equipment	681,845	764,044	82,199
Heritage Assets	18,883	19,063	180
Investment Property	18,914	19,558	644
Intangible Assets	0	728	728
Long-Term Investments	11,317	11,848	531
Investment in Joint Ventures	0	8,455	8,455
Long-Term Debtors	18,463	14,370	(4,093)
Total	749,422	838,066	88,644

The £88.6m increase in Long Term Assets is due to capital expenditure of £50.5m, property and intangibles, valuations increase of £73.9m, recognition of the investment within the joint venture £8.5m off-set by depreciation and disposals of £38.8m, a transfer of asset held for sale to current assets £1.8m and a repayment relating to the Merseyside Residual Debt Fund reducing the long term debt.

The portfolio of investment properties is valued annually, while the property and land within the Property, Plant and Equipment (PPE) note to the account are valued on a short cycle basis, which is a maximum of every five years.

A breakdown of the assets can be found in the Property, Plant and Equipment, Heritage Assets, Investment Properties, and Intangible Assets notes to the accounts.

Current Assets / Liabilities

	31 March 2022	31 March 2023	Change
	£000	£000	£000
Current Assets			
Short-Term Investments	8,306	6,719	(1,587)
Inventories	410	435	25
Short-Term Debtors	84,824	105,380	20,556
Cash and Cash Equivalents	46,982	12,126	(34,856)
Assets Held for Sale	0	1,800	1,800
Total Current Assets	140,522	126,460	(14,062)
Current Liabilities			
Cash and Cash Equivalents	(6,195)	(1,327)	4,868
Short-Term Borrowing	(71,919)	(136,666)	(64,747)
Short-Term Creditors	(121,570)	(70,620)	50,950
Provisions	(12,680)	(12,979)	(299)
Total Current Liabilities	(212,364)	(221,592)	(9,228)
Total	(71,842)	(95,132)	(23,290)

Total current assets in the Balance Sheet (Investments, debtors including other debtors and cash and cash equivalents) are £126.5m off-set by current liabilities (short term borrowing, creditors and provisions) of £221.6m, giving a net current liability of £95.1m.

Short-term investments have decreased by £1.6m and cash by £30m. Throughout 2021/22 additional funding from central government was received, lessening the need for short-term borrowing, this returned to typical levels during 2022/23, resulting in an increase in short-term borrowing of £64.7m. Further details can be found in the Financial Instruments note to the accounts.

Creditors have decreased by £51.0m and Provisions increased by £0.3m (see Creditors

and Provisions notes to the accounts respectively). These movements will be dependent on outstanding payments due to suppliers and accruals at year-end and the increase of provisions during the year.

Long-Term Liabilities

	31 March 2022	31 March 2023	Change
	£000	£000	£000
Provisions	(3,876)	(2,877)	999
Long-Term Borrowing	(145,268)	(144,252)	1,016
Other Long-Term Liabilities	(31,675)	(29,229)	2,446
Pension Liability	(572,706)	(28,875)	543,831
Grants Receipts in Advance - Capital	(255)	(442)	(187)
Total	(753,780)	(205,675)	548,105

The most significant change in long-term liabilities is the decrease in the net Pension liability of £543.8m (2021/22 it increased by £40.9m). This is made up of a £539.7m decrease for the Local Government Pension Scheme (LGPS) liability, and a £4.1m reduction on the Unfunded Teachers' element. This change is recognising the actuarial changes in a number of factors including financial assumptions, changes to the Consumer Price Index (CPI), pay and inflation. Details of these can be found in the Defined Benefit Pension Scheme note to the accounts.

Reserves

The Council holds Usable Reserves of £139.9m (2021/22 £153.7m), consisting of Earmarked Reserves of £72.3m (2021/22 £97.2m), General Fund Balance of £13.2m (2021/22 £10.7m), Capital Receipts of £3.0m (2021/22 £6.2m) and Capital Grants Unapplied of £51.5m (2021/22 £39.7m). A breakdown of these can be found in the Usable Reserves note to the accounts.

Earmarked reserves are regularly reviewed to assess their adequacy for the purpose intended and whether they are still required. Movements during 2022/23 are summarised in the table below, with more detail provided in the Transfers to/from Earmarked Reserves note to the accounts.

	Balance at 31 Mar	Transfers in 2022/23	Transfers out	Balance at 31
	2022		2022/23	Mar 2023
	£000	£000	£000	£000
School Reserves	(18,156)	(1,579)	4,176	(15,559)
Covid-19 Reserves	(30,071)	(4,334)	27,307	(7,098)
Ringfenced Reserves	(25,234)	(3,047)	5,160	(23,121)
Other Reserves	(23,725)	(9,554)	6,800	(26,479)
Total Earmarked Reserves	(97,186)	(18,514)	43,443	(72,257)

Unusable Reserves are held for managing the statutory accounting adjustments that are not permitted to be reported in Outturn and therefore to support service budgets. The change in Unusable reserves of £627.3m is due primarily to the change in pensions liability of £543.8m and the revaluation of assets of £62.8m. Further information can be found in the Unusable Reserves note and the Collection Fund statement and notes.

6. Going Concern

In February 2023 the Council approved a budget for 2023/24 and were provided with an indicative budget for the following four years. At the time the budget was approved the Council was forecasting a deficit of £35.05m over the period 2024-28.

At 31 March 2023 the council's balanced budget showed general fund reserves of £13.17m which is in line with, but at the lower of its agreed levels. The use of earmarked reserves in year was below planned £29.065m. Earmarked reserves at the end of this year are £72.2m. It is projected that £8m of Earmarked reserves will be used during 2023/24.

The Council is closely monitoring the budget position and where necessary taking corrective action to ensure a balanced position is maintained for 2023/24 and 2024/25. Work has been on-going as part of the budget process to identify income and savings and reduce cost pressures, which will continue to be reviewed.

To ensure financial stability amidst the financial challenges that are being faced requires a shift in the way services are delivered and funded - this will be achieved via a medium to long term programme of cost savings, enabling reviews, income, investment and growth in future years. This has meant that the Council has had to review what its most critical services are, determine which are required to still be operational and this is being achieved through the service reviews. This may also require the Council to review the structural position of its budget and how that needs to change in the future.

As the nation entered in 2022 an unprecedented and unexpected increase in inflation and the cost of living; budget pressured exceeded anything that could not have been foretold. The impact of continuing inflation and the cost of energy increases will continue to put on-going financial pressure on the Council.

The Council is constantly monitoring and reviewing how it delivers its services, along with service reviews planned. Any changes to service delivery from an operational approach will ensure it focuses on the prioritising services in line with the Wirral Plan 2026 and these will be reflected in the Medium-Term Financial Plan (MTFP) to achieve financial sustainability through the use of benchmarking and other monitoring activity, in a manner that continues to give consideration to the Council's strategic objectives. Over the five years to 2027/28 the Council reported a forecast that shows a structural deficit. Work continues to ensure this deficit is mitigated and a balanced five-year plan can be achieved.

Cash flows are monitored, and requirements forecast on a daily basis in line with good treasury practices and to maximise interest costs. The forecast to March 2024 carries a degree of estimation, however there are not believed to be any cash flow issues. The Council has a good history of managing its cash flow and does not anticipate any issues with borrowing either on a short or long-term basis as indicated by our brokers. The facilities to borrow and how we borrow are continuously monitored, and the Council considers its' ability to borrow on both a short and long-term basis strong. The Council continues to utilise short-term borrowing, due to competitive interest rates; and as long-term borrowing becomes more competitive the Council will give consideration to this facility to maximise interest costs and long-term cash flow demands i.e., Short-term borrowing at 31 March 2023 was £136.7m, of which £121m was peer to peer borrowing.

Conclusion

The entities which Wirral Council have an investment in has been adequately provided for in the Council's single entity accounts as at 31 March 2023, and regular board meetings are held where the viability of these entities is discussed and any risk associated would then be assessed and appropriate decisions made. The Council believes it is adequately protected for the known risks associated with these entities.

7. About the Statement of Accounts

The Statement of Accounts brings together the financial performance for the Council for the year and its financial standing as at the 31 March 2023. They contain both revenue and capital transactions across all services.

The Council is required to produce an annual Statement of Accounts by the Accounts and Audit Regulations 2015 in accordance with proper accounting practices, comprising of the Code of Practice on Local Authority Accounting in the United Kingdom 2022/23 (the Code) supported by International Financial Reporting Standards (IFRS).

The costs of the capitalization directives from previous financial years mean the Council will charge a Minimum Revenue Provision (MRP) over the life of the assets, no more than 20 years. Where capital financing is increased as a result of the capitalisation directive, further borrowing will be obtained from the PWLB (Public Works Loan Board) and charged interest at 1% higher than the loan would otherwise be subject to.

The Council reviews annually any interests in companies and other entities for any financial arrangements that may require the production of Group Accounts. In 2022/23 there were no material transactions that require this.

The following provides brief descriptions of the purpose of the various statements:

- **Narrative Report** provides an overview of the Council's financial and non-financial position for 2022/23.
- **Statement of Responsibilities for the Statement of Accounts** details the responsibilities of the Council and of the Director of Finance (S151).
- **Independent Auditor's Report** is the Council external Auditor's report to Members of Wirral Council including the conclusion of arrangements for securing Value for Money. This will be added to the Statement of Accounts following completion of the audit by our external auditors Grant Thornton.

The Core Financial Statements comprise four key statements:

1. **Comprehensive Income and Expenditure Statement**, which shows all income and expenditure for the Council during 2022/23.
2. **Movement in Reserves Statement**, which shows the movement during the year on the different reserves that the Council holds.
3. **Balance Sheet**, which shows the financial standing of the Council at 31 March 2023, summarising all assets and liabilities.
4. **Cash Flow Statement**, which shows the inflows and outflows of cash arising from transactions with other parties.

The **Notes to the Core Financial Statements** provide further detail and explanation of the items contained within the four Core Financial Statements.

There are **Additional Financial Statements** for:

- The **Collection Fund** (and notes), which covers Council Tax and Non-Domestic Rates collected and the amounts paid to precepting authorities.
- The **Merseyside Pension Fund Accounts** covering the financial position of the Merseyside Pension Fund, which is administered by Wirral Council.

The **Annual Governance Statement**, which does not form part of the formal Statement of Accounts is a separate publication which sets out to:

- Give public assurance that the Council has proper arrangements in place to manage its affairs. The Statement summarises the Council's responsibilities and shows the effectiveness of the arrangements in place to manage its affairs. Show the actions agreed by the Leader and Chief Executive to address those matters identified as requiring action to further enhance the governance arrangements.

8. Acknowledgements

The production of the Statement of Accounts would not have been possible without the exceptionally hard work and dedication of staff across the Council. I would like to express my gratitude to all colleagues, from the Finance team and other services, who have assisted in the preparation of this document. I would also like to thank them for all their support during the financial year.

Matthew Bennett
Chief Finance Officer
Director of Finance
S151 Officer

Statement of Responsibilities for the Statement of Accounts

The Council's responsibilities

The Council is required to:

- Make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. The responsible officer is designated as the Chief Financial Officer, or equivalent. In this Council, that officer is the Director of Finance (S151).
- Manage its affairs to secure economic, efficient, and effective use of resources and safeguard its assets.
- Approve the Statement of Accounts.

The Chief Finance Officer's Responsibilities

The Chief Financial Officer is responsible for the preparation of the Council's Statement of Accounts in accordance with proper practice as set out in the Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this Statement of Accounts the Chief Financial Officer has:

- Selected suitable accounting policies and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with the Code of Practice.

The Chief Financial Officer has also:

- Kept proper accounting records which were up to date.
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

Certification of the Accounts

I certify that the Statement of Accounts presents a true and fair view of the financial position of Wirral Council at 31 March 2023 and its income and expenditure for the year then ended.

Signed by Matthew Bennett

Director of Finance (S151 Officer)

xx

Independent Auditor's Report

Intentionally left blank



Core Financial Statements

Movement in Reserves Statement

This Statement shows the movement in the year on the different reserves held by the Council, analysed into 'usable reserves' (i.e., those that can be applied to fund expenditure or reduce local taxation) and other reserves. The surplus or deficit on the Provision of Services line shows the true economic cost of providing the Council's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for council tax setting purposes. The Increase/Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to, or from, Earmarked Reserves undertaken by the Council.

Further details of these reserves and the in-year movements can be found in the Transfers to/from Earmarked Reserves note, and the Usable Reserves and Unusable Reserves notes.

	General Fund Balance	Earmarked General Fund Reserves	Total General Fund Balance	Capital Receipts Reserve	Capital Grants Un-applied Account	Total Usable Reserves	Unusable Reserves	Total Reserves
	£000	£000	£000	£000	£000	£000	£000	£000
Balance at 31 March 2022	(10,676)	(97,185)	(107,861)	(6,182)	(39,658)	(153,701)	229,901	76,200
Movement in reserves during 2022/23								
Surplus or deficit on the provision of services	45,713	0	45,713	0	0	45,713	0	45,713
Other Comprehensive Income / Expenditure	0	0	0	(45)	0	(45)	(659,127)	(659,172)
Total Comprehensive Income and Expenditure	45,713	0	45,713	(45)	0	45,668	(659,127)	(613,459)
Adjustments between accounting basis and funding basis under regulations	(23,284)	0	(23,284)	3,248	(11,816)	(31,852)	31,852	0
Net Increase or Decrease before Transfers to Earmarked Reserves	22,429	0	22,429	3,203	(11,816)	13,816	(627,275)	(613,459)
Transfers to / from Earmarked Reserves	(24,929)	24,929	0	0	0	0	0	0
Increase or Decrease in 2022/23	(2,500)	24,929	22,429	3,203	(11,816)	13,816	(627,275)	(613,459)
Balance at 31 March 2023	(13,176)	(72,256)	(85,432)	(2,979)	(51,474)	(139,885)	(397,374)	(537,259)

	General Fund Balance	Earmarked General Fund Reserves	Total General Fund Balance	Capital Receipts Reserve	Capital Grants Un-applied Account	Total Usable Reserves	Unusable Reserves	Total Reserves
	£000	£000	£000	£000	£000	£000	£000	£000
Balance at 31 March 2021	(10,676)	(114,632)	(125,308)	(1,190)	(24,429)	(150,927)	207,014	56,087
Movement in reserves during 2021/22								
Surplus or deficit on the provision of services	36,929	0	36,929	0	0	36,929	0	36,929
Other Comprehensive Income / Expenditure	0	0	0	0	0	0	(16,816)	(16,816)
Total Comprehensive Income and Expenditure	36,929	0	36,929	0	0	36,929	(16,816)	20,113
Adjustments between accounting basis and funding basis under regulations	(19,482)	0	(19,482)	(4,992)	(15,229)	(39,703)	39,703	0
Net Increase or Decrease before Transfers to Earmarked Reserves	17,447	0	17,447	(4,992)	(15,229)	(2,774)	22,887	20,113
Transfers to / from Earmarked Reserves	(17,447)	17,447	0	0	0	0	0	0
Increase or Decrease in 2021/22	0	17,447	17,447	(4,992)	(15,229)	(2,774)	22,887	20,113
Balance at 31 March 2022	(10,676)	(97,185)	(107,861)	(6,182)	(39,658)	(153,701)	229,901	76,200

Comprehensive Income and Expenditure Statement

This Statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

2021/22			2022/23		
Expenditure £000	Income £000	Net £000	Expenditure £000	Income £000	Net £000
2,238	(108)	2,130	2,336	(149)	2,187
152,481	(110,507)	41,974	141,458	(101,058)	40,400
86,638	(24,593)	62,045	82,926	(23,434)	59,492
7,744	(1,757)	5,987	8,532	(1,544)	6,988
38,059	(15,767)	22,292	41,837	(15,639)	26,198
333,520	(240,727)	92,793	370,464	(258,250)	112,214
195,844	(83,158)	112,686	201,489	(85,568)	115,921
816,524	(476,617)	339,907	849,042	(485,642)	363,400
		Cost of Services			
48,251	0	48,251	44,541	0	44,541
25,203	(1,970)	23,233	36,797	(11,732)	25,065
0	(374,462)	(374,462)	0	(387,293)	(387,293)
889,978	(853,049)	36,929	930,380	(884,667)	45,713
		Surplus or Deficit on Provision of Services			
		(21,682)			(72,558)
		Surplus or deficit on revaluation of Property, Plant and Equipment Impairment losses on non-current assets charged to the Revaluator			
		47			99
		Surplus or deficit from investments in equity instruments designated at fair value through other comprehensive income			
		45			506
		Surplus or deficit on financial assets measured at fair value through other comprehensive income			
		4,774			(587,219)
		Remeasurement of the net defined benefit liability / asset			
		(16,816)			(659,172)
		Other Comprehensive Income and Expenditure			
		20,113			(613,459)
		Total Comprehensive Income and Expenditure			

Balance Sheet

This shows the value of the assets and liabilities recognised by the Council at the Balance Sheet date. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories, usable and unusable reserves. Usable reserves are those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use. Unusable reserves are those that the Council is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses where amounts would only become available to provide services if the assets were sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations.'

31 March 2022			31 March 2023
£000	Notes		£000
681,845	14	Property, Plant and Equipment	764,044
18,883	15	Heritage Assets	19,063
18,914	16	Investment Property	19,558
0	17	Intangible Assets	728
11,317	18	Long-Term Investments	11,848
0	18	Investment in Joint Ventures	8,455
18,463	18 & 19	Long-Term Debtors	14,370
749,422		Long Term Assets	838,066
8,306	18	Short-Term Investments	6,719
410		Inventories	435
84,824	19	Short-Term Debtors	105,380
46,982	21	Cash and Cash Equivalents	12,126
0	14	Asset Held for Sale	1,800
140,522		Current Assets	126,460
(6,195)	21	Cash and Cash Equivalents	(1,327)
(71,919)	18 & 29	Short-Term Borrowing	(136,666)
(121,570)	22	Short-Term Creditors	(70,620)
(12,680)	23	Provisions	(12,979)
(212,364)		Current Liabilities	(221,592)
(3,876)	23	Provisions	(2,877)
(145,268)	18 & 29	Long-Term Borrowing	(144,252)
(31,675)	18, 22 & 29	Other Long-Term Liabilities	(29,229)
(572,706)	40	Pension Liability	(28,875)
(255)	35	Grants Receipts in Advance - Capital	(442)
(753,780)		Long Term Liabilities	(205,675)
(76,200)		Net (Liabilities)/Assets	537,259
(153,702)	24	Usable Reserves	(139,886)
229,902	25	Unusable Reserves	(397,373)
76,200		Total Reserves	(537,259)

Cash Flow Statement

The Cash Flow Statement shows the changes in Cash and Cash Equivalents of the Council during the reporting period.

The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing, and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or by raising income from the recipients of services provided by the Council.

Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery.

Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e., borrowing) to the Council.

2021/22		2022/23
£000	Notes	£000
36,929	Net (surplus) or deficit on the provision of services	45,713
(97,424)	26 Adjustment to surplus or deficit on the provision of services for non-cash movements	(1,621)
39,462	26 Adjustment for items included in the net surplus or deficit on the provision of services that are investing or financing activities	53,788
(21,033)	Net cash flows from operating activities	97,880
(8,728)	27 Net cash flows from investing activities	382
10,248	28 Net cash flows from financing activities	(68,274)
(19,513)	Net increase or decrease in cash and cash equivalents	29,988
21,270	21 Cash and cash equivalents at the beginning of the reporting period	40,787
40,787	21 Cash and cash equivalents at the end of the reporting period	10,799
(19,517)	21 Cash and cash equivalents movement during reporting period	29,988



Notes to the Core Financial Statements

Note 1 - Accounting Policies

Significant Accounting Policies

General Principles

The Statement of Accounts summarises the Council's transactions for the 2022/23 financial year and its balance sheet position as at 31st March 2023. The Council is required by The Accounts and Audit (England) Regulations 2015 to prepare an annual Statement of Accounts, and those regulations require it to be prepared in accordance with proper accounting practices. These practices primarily comprise the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom 2022/23 supported by International Financial Reporting Standards (IFRS).

The Statement of Accounts has been prepared on a 'going concern' basis. The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments. The Accounts have been prepared on a going concern basis. The accounting convention adopted is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

1.0 Accruals of Income and Expenditure

1.1 Revenue Recognition

Revenue is a sub-set of income and is defined as the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net worth. Revenue is defined as income arising from the result of the Council's normal operating activities and where income arises from contracts with service recipients it is recognised when or as the Council has satisfied a performance obligation by transferring a promised good or service to the service recipient. Revenue is measured as the amount of the contract/transaction price which is allocated to that performance obligation when met. Where the Council is acting as an agent of another organisation the amounts collected are excluded from revenue.

1.2 Income and Expenditure

Income and expenditure are accounted for on an accrual basis in the year the activity takes place; income is recorded when it is earned not when it is received and expenditure when it is incurred not paid.

Activity is accounted for in the year that it takes place rather than when cash payments are made or received:

- Revenue from sales, fees, charges and rents due from customers are accounted for as income at the date the Council has satisfied a performance obligation by transferring promised goods and services to the recipient.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption, they are carried as inventory on the Balance Sheet.
- Interest receivable on investments and payable on borrowings is accounted for per the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.

- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where assets are identified as impaired because of the likelihood arising from a past event that payments due under the contract will not be made, the asset is impaired and written down to the recoverable amount and a charge made to the revenue for income that might not be collected.
- Where payment is made, or income received in advance of a service being received or delivered then a prepayment or receipt in advance is recorded in the Balance Sheet;
- Income from the sale of non-current assets is recognised only when all material conditions of sale have been met and is measured as the sums due under the sale contract; and
- Accruals are recognised where the value is equal to or exceeds £5,000 for any individual debtor or creditor.

The amounts included are based on actual invoices raised or received and, where actual amounts are not known, estimates are included based on an assessment of the value of goods and services rendered or received in the financial year. Any estimates are calculated using the best available information.

Income from Council Tax and National Non-Domestic Rates is recognised within the Comprehensive Income and Expenditure Statement (CIES) as the amount due to the Council for the financial year, including its share of the Collection Fund balances for these items at the end of the financial year. This value is subsequently amended through the Movement in Reserves Statement and the Collection Fund Adjustment Account to reflect the amount to be credited to the General Fund for the Council's Council Tax Requirement and income from National Non-Domestic Rates.

2.0 Assets Held for Sale

When it becomes probable an asset will be sold rather than in its continued use as an operational or investment asset, it will be reclassified within current assets as held for sale subject to strict criteria being met. The asset must be available for immediate sale, actively marketed and must have a high probability of being sold within one year of the date of classification. Held for sale assets are carried at the lower of cost or the fair value less costs to sell and not depreciated.

3.0 Capital Receipts

Sales of assets give rise to capital receipts if the receipt is greater than or equal to £10,000. These are recorded on an accrual basis and, if required, are divided into a reserved part (based on applicable statutory requirements) and a useable part (the balance). Receipts under £10,000 in value remain as credits within the General Fund.

The Secretary of State has determined that, under provisions included in the Local Government Act 2003, the Council is required to pay over to the Department of Levelling Up Housing and Communities, a proportion of receipts derived from the disposal of housing land.

The Council has and continues to use the flexibilities over the use of capital receipts to support a range of transformational activities.

4.0 Capitalisation Directive

In October 2020, the Council requested for exceptional financial support (capitalisation directive) from the Department of Levelling Up Housing and Communities (DLUHC) formally Ministry of Housing, Communities and Local Government (MHCLG) to enable a balanced budget to be reported for 2020/21 and 2021/22. The Secretary of State approved a capitalisation direction of £12.4m, subject to conditions set out in capitalisation direction.

This directs the Council to treat as capital expenditure, expenditure which is either:

- Revenue expenditure and meets the definition of an additional cost pressure as identified and agreed with DLUHC through the Council's formal request for exceptional financial support; or
- Any revenue expenditure not exceeding the value of income losses in the financial period as identified and agreed with DLUHC through the application.

The costs that can be capitalised are expenditure costs as they are incurred, the Council will charge a Minimum Revenue Provision (MRP) over the life of the assets, no more than 20 years; the aim, as requested by DLUHC, is to repay early, over a 5-year period, using capital receipts. Where capital financing is increased as a result of the capitalisation directive, further borrowing will be obtained from the PWLB (Public Works Loan Board) and charged interest at 1% higher than the loan would otherwise be subject to.

5.0 Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions recoverable on-demand, with a notice period of not more than 24 hours without material penalty. Cash equivalents are short-term, highly liquid investments which are readily convertible to known amounts of cash and are subject to an insignificant risk of change in value.

6.0 Employee Benefits

6.1 Benefits payable during employment

The Council recognises the costs of benefits received by current employees (other than termination benefits). They include benefits such as salaries, wages and paid annual leave and are recognised as an expense for services in the year in which employees render service. An accrual is made for the cost of outstanding annual leave that staff have earned but not taken before the year-end and charged to the CIES to ensure that the cost of annual leave is charged to revenue in the financial year to which it relates. An annual accrual is undertaken to reflect these untaken entitlements at current rates of pay, as any change to current rates of pay for which the entitlement is paid is deemed not material and therefore no uplift has been accrued.

To prevent fluctuations from impacting on Council Tax, the year-on-year change in costs generated by this accrual is transferred to a specific reserve via the Movement in Reserves Statement.

6.2 Termination benefits

Termination benefits are dealt with separately from other employee benefits because the event which gives rise to an obligation is termination rather than employee service.

Termination benefits are payable from either:

- the Council's decision to terminate an employee's employment before the normal retirement date; or
- an employee's decision to accept voluntary redundancy in exchange for those benefits.

Termination benefits are often lump-sum payments. The liability for termination benefits is charged on an accrual basis to the CIES when either the Council can no longer withdraw the offer of those benefits or when the Council recognises restructuring costs which involve the payment of termination benefits, whichever is earlier. However, enhanced retirement benefits, paid via the Pension Fund, are charged to the General Fund in accordance with the pension regulations.

6.3 Post-employment benefits

Most employees of the Council participate in one of three separate pension schemes which provide members with defined benefits (retirement lump sums and pensions) related to pay and service. The schemes are as follows:

- The Teachers' Pension Scheme, which is a defined benefit scheme administered by the Teachers Pensions Agency (TPA), on behalf of the Department for Education (DfE). The scheme is unfunded, the Government operates a notional fund as the basis for calculating employers' contributions. The CIES is charged with the employer's contributions payable to the Teachers' Pensions Scheme in the year. The scheme is accounted for as a defined contribution scheme and no liability for future payments is recognised in the Balance Sheet.
- The National Health Service (NHS) Pension Scheme, which is an unfunded defined benefit scheme that covers NHS employers, general practices and other bodies, covering staff transferred to the employment of the Council following the transfer of public health services on 1 April 2013. It is not possible for the Council to identify its share of the underlying scheme liabilities. The scheme is accounted for as a defined contribution scheme, and therefore no liability for future payments is recognised in the Balance Sheet.
- The Local Government Pension Scheme (LGPS) administered by the Merseyside Pension Fund for all other employees that are eligible to join subject to certain qualifying criteria. This operates as a defined benefit scheme and the liabilities attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit credit method. This method is based on an assessment of the future payments that will be made to members of the scheme in relation to future retirement benefits earned to-date; using assumptions about mortality rates, employee turnover and projected earnings for current members and discounted to their present date equivalent using the indicative rate or return on a high quality corporate bond. The scheme is governed by the Public Services Pensions Act 2013 and administered with the following secondary legislation on behalf of all participating employees:

- The LGPS Regulations 2013 (as amended)
- The LGPS (Transitional Provisions, Savings and Amendment) Regulations 2014 (as amended)
- The LGPS (Management and Investment of Funds) Regulations 2016

Post-employment benefits are accounted for in accordance with International Account Standard 19 (IAS19) on Employee Benefits. Retirement benefits are therefore accounted for at the point that a commitment arises, even if the actual payment will be many years in the future. This reflects the Council's long-term commitment to increase contributions to make up any shortfall in attributable net assets in the LGPS.

The assets of the Merseyside Pension Fund attributable to the Council are included in the Balance Sheet at their fair value, as determined by:

- Quoted securities - market value, based on prices quoted to sellers in the market ("bid price")
- Unquoted securities - based on professional estimate
- Unitised securities - the average of the price quoted to sellers ("bid price") and the price offered to buyers in the market (the "offer price"), *and*
- Property - market value

The change in the net pension liability is analysed into the following components:

- A) **Service Costs**
- Current service cost – any increase in liabilities as a result of years of service earned in the financial year;
 - Past service cost/gains – changes arising from in-year decisions where the effect relates to years of service earned previously. Curtailments are additional employer liabilities incurred when a member stops contributing to the scheme earlier than expected e.g. following redundancy, but without a reduced pension;
 - Gains/Losses on settlement – the result of actions that change the scope of the Council's future pension liability, for example a group of staff transferring to a different employer;
- B) **Net interest on the net defined benefit liability** – difference between the increase in the present value of liabilities as they move a year closer to payment and the expected return on investments over the same period;
- C) **Remeasurement on the defined benefit liability** – the impact of changes to the assumptions underpinning the actuarial estimates of the value of assets and liabilities are charged to the Pension Reserve as Other Comprehensive Income and Expenditure. These could be due to changes in assumed mortality rates, discount rates, inflation or because the actual level of investment returns is different from the long-term averages assumed under B;
- D) **Contributions paid to the Fund** – employer's contributions paid to the Pension Fund;
- E) **Administration costs**

Statutory provisions require the General Fund balance to be charged with the amount payable to the Pension Fund or pensioner in the year, not the amount calculated according

to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve, to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the Pension Fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits based on cash flows rather than as benefits are earned by employees.

The Council has restricted powers to make discretionary awards of retirement benefits in cases of early retirement. Any liabilities estimated to arise from an award to any member of staff (including teachers) are either accrued in-year or reimbursed to the Pension Fund over a five-year period.

7.0 Events after the Balance Sheet date

Events after the Balance Sheet date are those, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period (the Statement of Accounts is adjusted to reflect such events).
- those that are indicative of changes in conditions after the reporting period. The Statement of Accounts is not adjusted to reflect such events but where they will have a material impact, disclosure is made in the Notes of the nature of these events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the accounts, see Events after the Balance Sheet Note for details.

8.0 Fair Value Measurement

Some non-financial assets such as Investment Properties and surplus assets are measured at fair value and its financial instruments at amortised costs or fair value at each reporting date. All fair value is the price that would be received to sell an asset or paid to transfer a liability. A fair value assessment assumes that the transaction to sell the asset or transfer the liability occurs either:

- in the principal market for the asset or liability, *or*
- in the most advantageous market for the asset or liability (if no principal market exists)

The Council measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming market participants act in their economic best interest.

When measuring the fair value of a non-financial asset, the Council takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The Council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs, which considers three levels of categories from inputs to valuations for fair value assets or liabilities:

- Level 1 – Quoted prices;
- Level 2 – Inputs other than quoted prices that are observable, either directly or indirectly;
- Level 3 – Unobservable inputs

9.0 Financial Instruments

9.1 Recognition and Measurement

A financial instrument is any contract that gives rise to a financial asset of an entity and a financial liability or equity instrument in another. The term “financial instrument” includes, amongst others, trade receivables and payables, borrowings, financial guarantees, bank deposits and loans receivable.

9.2 Initial Recognition

Financial instruments are recognised in the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument, i.e., when the purchasers become committed to the purchase or, in the case of the loan, cash changes hands. Sales and disposals of financial assets are recognised in the same way.

Trade receivables and payables are, in contrast, only recognised when the goods and services are delivered or received.

9.3 Initial Measurement

Financial assets and liabilities are measured initially at fair value less transaction costs that are directly attributable to the acquisition or issue of the financial asset or liability and carried at amortised cost (carrying value).

9.4 Financial Assets

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cashflow characteristics. There are three main classes of financial assets:

- At amortised cost
- At fair value through profit and loss (FVPL)
- At fair value through other comprehensive income (FVOCI)

The Council’s business model is to buy and hold investments to collect contractual cash flows i.e., payments of interest over the term of the asset and repayment of the principal amount invested at the end. Most of the Council’s financial assets are therefore classified as being at amortised cost.

i. Measured at amortised cost

For most of the financial instruments held by the Council, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to CIES is the amount receivable for the year in the loan agreement. Any profit or loss on the sale of the financial instrument is debited/credited to the Financing and Investment Income and Expenditure line in the CIES in the year of sale.

ii. Measured at fair value through Other Comprehensive Income (FVOCI)

The Council has made an irrevocable election to designate certain financial assets as FVOCI on the basis they are not held for trading but held for longer-term strategic purposes.

The asset is initially measured and subsequently re-measured to current fair value at each balance sheet date. Dividend income is credited to Financing and Investment Income and Expenditure in the CIES when it becomes receivable by the Council. Changes in fair value between balance sheet dates are charged / credited to Other Comprehensive Income and Expenditure and are matched by an entry in the Financial Instruments Revaluation Reserve. This matching entry means that there is no impact on the Surplus or Deficit on the Provision of Services at that time. When the assets concerned are finally sold the cumulative profits or losses previously recognised in Other Comprehensive Income and Expenditure (i.e., sale proceeds less original cost) are transferred from the Financial Instruments Revaluation Reserve and recognised in the Surplus or Deficit on Provision of Services (SDPS).

iii. Measured at fair value through Profit and Loss (FVTPL)

These are measured and carried at fair value (market price). At each balance sheet date, the asset's fair value is re-measured to the current fair value and any change is reported in the SDPS. On disposal any gains and losses are recognised in the Financing and Investment Income line in the CIES. The fair value measurement is based on the following techniques:

- Instruments with quoted market prices – the market price
- Other instruments with fixed determinable payments – discounted cash flow analysis

The inputs to the measurement techniques are categorised in accordance with the accounting policy set out in the section on Fair Value Measurement.

9.5 Impairments to Financial Assets Measured at Amortised Cost

Allowances for impairment losses have been calculated for amortised cost assets, applying the expected credit losses model. Changes in loss allowances (including balances outstanding at the date of derecognition of an asset) are debited/credited to the Financing and Investment Income and Expenditure line in the CIES.

9.6 Expected Credit Loss Model

The Council recognises expected credit losses (i.e., non-payment of principal and / or interest) on all its financial assets held at amortised cost (or where relevant FVOCI). Usually only credit losses arising in the next twelve months are calculated. Lifetime losses are only recognised when the risk of the amount lent out not being made in full increases significantly over the year. Trade receivables (debtors) are permitted to use the simplified approach to expected credit losses. Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations.

9.7 Financial Liabilities

Financial liabilities are initially measured at fair value and subsequently measured at amortised cost (carrying value). The amount presented in the Balance Sheet is therefore the outstanding principal repayable (plus accrued interest). Annual charges to the Financing and Investment Income and Expenditure line in the CIES for interest payable are

based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised. For most of the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the CIES is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the CIES in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write down is spread over the life of the loan by an adjustment to the effective interest rate. This is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement. Where premiums and discounts have been charged to the CIES, regulations allow the impact on the General Fund Balance to be spread over future years. The Council has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium payable or discount receivable when it was repaid.

9.8 Disclosure of the nature and risk arising from Financial Instruments

The Council's activities expose it to a variety of financial risks, such as:

- Credit risk – the risk that other parties might fail to pay amounts due;
- Liquidity risk – insufficient funds available to meet commitments;
- Market risk – financial loss from changes in interest rates

To minimise these risks, the Council complies with the CIPFA Prudential Code, the CIPFA Treasury Management in Public Services Code of Practice and Investment Guidance issued to meet the requirements of the Local Government Act 2003.

10.0 Government Grants and Other Contributions

Government grants and other contributions are accounted for on an accrual basis in the CIES, when there is reasonable assurance that the money will be received, and all conditions attached to the funding will be met. Where conditions attached to grants and contributions remain outstanding, monies received to date are carried forward in the Balance Sheet as Creditors (Receipts in Advance) until the conditions have been satisfied.

Capital grants are treated as income within the CIES, within the Taxation and Non-specific Grant Income and Expenditure Note, when the conditions regarding their use are met. A corresponding amount is transferred, as shown in the Movement in Reserves Statement, from the General Fund Balance to the Capital Adjustment Account in the Unusable Reserves Note, if the grant has been used to finance capital expenditure in the year, or to the Capital Grants Unapplied Account until it is used. Capital grants with conditions attached are held as receipts in advance in the Capital Grants Unapplied Account until such time as the conditions are met and the grant applied to finance capital expenditure. Where a capital grant has been received but the conditions regarding its use are not met, it is transferred to Capital Grants Received in Advance until such time as the grant conditions are met, when it is recognised as a capital grant within the CIES.

Separate accounts are maintained for capital and revenue grants in accordance with the Code.

11.0 Interests in Companies and Other Entities

Group Accounts are referred to in IFRS10 Consolidated Financial Statements, IFRS11 Joint Arrangements, IFRS12 Disclosure of Interests in Other Entities, International Accounting Standard (IAS) 27 Separate Financial Statements and IAS 28 Investments in Associates and Joint Ventures.

The Council has interests in other entities that fall within the group boundary of the Council on the grounds of control and significant influence in line with the Code. Within the single entity Financial Statements and Notes there is the Council's share of Joint Operations and details of any Related Party Transactions and Involvement with Companies.

For 2022/23, an assessment of the criteria for the completion of Group Accounts has been undertaken and the conclusion reached that there was no requirement to produce such accounts for the Council. This is because the activity of both a quantitative and qualitative nature isn't expected to be material.

12.0 Joint Operations

Joint operations are arrangements where the parties that have joint control of the arrangement have rights to the assets and obligations for the liabilities relating to the arrangement. The activities undertaken in conjunction with other joint operators involve the use of the assets and resources of those joint operators. The Council as a joint operator recognises on its Balance Sheet its share of the assets and liabilities generated by the operation, and the Cost of Services within the CIES includes its share of the expenditure incurred and of income earned from the activity.

Under Section 75 of the Health Act 2006, the Council is able to establish joint working arrangements with NHS bodies and to pool funds from the two organisations to create a single budget. Where pooled budgets are established, the Council's accounts reflect only the Council's share of the overall budget and exclude the share attributable to partner organisations.

13.0 Leases

Leases are classified as either **finance** or **operating** leases based on the extent to which risks and rewards incidental to ownership of a leased asset lie with the lessor or the lessee. Whether a lease is a finance or an operating lease depends on the substance of the transaction rather than the form of any legal agreement. Leases are classified as finance leases where the terms of the lease transfer most of the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases. Land and building elements of a lease are considered separately for lease classification.

13.1 Finance Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards of ownership from the lessor to the lessee. This judgement is made at the inception of the lease using criteria set out in IAS 17. Arrangements that are

not legally leases but convey the right of use in return for a payment are subject to the same accounting treatment as if they were in fact a lease.

Where the Council grants a finance lease (lessor) over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) as part of the gain or loss on disposal. A gain, representing the Council's net investment in the lease, is credited to the same line in the CIES also as part of the gain or loss on disposal (i.e., netted off against the carrying value of the asset at the time of disposal), matched by a Debtor in the Balance Sheet. Lease rentals receivable are apportioned between:

- a charge for the acquisition of the interest in the property – applied to write down the lease debtor (together with any premiums received); and
- finance income (credited to the Financing and Investment Income and Expenditure line in the CIES).

The gain credited to the CIES on disposal is not permitted by statute to increase the General Fund Balance and will be required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the leased asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the Debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

13.2 Operating Leases

Rentals paid under operating leases are charged to the CIES as an expense of the services benefitting from use of the leased assets. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments.

14.0 Minimum Revenue Provision

The Council is not required to use Council Tax to fund depreciation, revaluation and impairment losses or amortisation of non-current assets. However, it is required to make an annual contribution from revenue towards provision for the reduction in its overall borrowing requirement. Regulation 28 of the 2003 Regulations requires a local authority to calculate in each financial year an amount of MRP that it considers to be prudent.

15. Non-Current Assets

15.1 Property, Plant and Equipment

These are tangible assets that have physical substance and are held for use in the provision of services, for rental to others or for administrative purposes, and which are expected to be used for more than one year. Property, Plant and Equipment (PPE) includes expenditure on such things as the acquisition of land and buildings, vehicles, plant and equipment and the construction and enhancement of roads, buildings and other structures. This category does not typically include Assets Held for Sale, as they would normally be expected to be sold within twelve months; properties held solely for the purpose of generating a financial return (see Investment Property Note 16) and those held primarily for their contribution to knowledge and culture (see Heritage Assets Note 15).

15.2 Initial Recognition and Valuation

Expenditure on the acquisition, creation or enhancement of PPE is capitalised on an accrual basis if it yields benefit for more than one year; the cost is equal to or exceeds the minimum threshold for capitalisation of £10,000; and the cost can be measured reliably. Expenditure that maintains but does not enhance the benefit that an asset can provide – such as repairs and maintenance – is charged as an expense to revenue when it is incurred.

The Council does not capitalise borrowing costs against capital projects, which are incurred when borrowing takes place to finance capital spending on assets under construction. Such costs are charged as an expense to revenue within the CIES under Financing and Investment Income and Expenditure.

The categories of PPE are as follows:

- Land and buildings;
- Vehicles, plant and equipment;
- Infrastructure assets – from which benefit can be obtained only from continued use, for example, highways and bridges;
- Community assets - from which the Council intends to hold in perpetuity which have no determinable finite useful life and may have restrictions on their disposal, for example, parks;
- Surplus assets – those not essential to the operation of the Council or its services;
- Assets under construction – those currently being built, and not available for use in providing services in the current accounting year.

15.3 Measurement

PPE is valued on the basis recommended by the Code and in accordance with the Statements of Asset Valuation Principles and Guidance Notes issued by The Royal Institution of Chartered Surveyors (RICS).

Assets are initially measured at the direct cost of bringing the asset into working condition for its intended use and subsequently using professionally undertaken valuations using bases recommended by RICS:

- Historic cost – Infrastructure, Community and Assets under construction
- Current value – All other PPE assets

Infrastructure, community assets, assets under construction and vehicles, plant and equipment are then carried in the Balance Sheet at depreciated historic cost (DHC). Other categories of PPE are subsequently re-measured at existing use or fair value, as per the table below:

Asset class	Accounting Basis in CIES
Land and Buildings	Where prices for comparable properties are available in an active market, properties are valued at market value considering the existing use. Where no market exists or the property is specialised, current value is measured at depreciated replacement cost
Surplus Assets	Fair value

The Code definition of current value requires PPE that are operational are recognised in the Accounts at their service potential value and not their fair value, which means that some specialised assets with no available market will be valued at Depreciated Replacement Cost (DRC), which uses a Modern Equivalent Asset methodology to estimate the value of an asset based on the cost of replacing it with a new asset that can deliver the same services.

Assets are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum every five years. Assets are revalued in accordance with the methodologies and requirements of the Royal Institute of Professional Valuers.

15.4 Revaluation

All assets held at current value are subject to revaluation (this includes Investment Property). Property assets are revalued when due under the five-year cycle (the short period as defined by the Code) or earlier where there has been a change in circumstances either for the specific asset or the wider asset group, which may have a material impact on value. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains, however if the asset had previously been impaired or suffered a revaluation decrease which was charged to the CIES then the gain is instead credited to the CIES. Where decreases in value are identified, they are accounted for as follows:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gain).
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the CIES.
- where valuation gains or losses are recognised in the CIES, equivalent amounts are transferred into the Capital Adjustment Account

The Revaluation Reserve contains revaluation gains recognised since 1st April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

15.5 Impairment

Assets are assessed at each year-end for indications of impairment and where conditions exist and possible differences are estimated to be material, the recoverable amount is estimated and, where this is less than the carrying amount, an impairment loss is recognised for the shortfall. Where impairment losses are identified, they are accounted for in the same way as revaluation losses. When an asset is disposed of or decommissioned, the carrying amount in the Balance Sheet (whether PPE or Assets Held for Sale) is written-off to the Other Operating Expenditure line in the CIES against any receipts arising from the disposal as a gain or loss. To avoid impairment becoming a charge against Council Tax the value of such impairments is reversed out within the Movement in Reserves Statement and charged to the Capital Adjustment Account.

15.6 Depreciation

Depreciation is charged to the CIES to reflect the usage of assets over their estimated useful life. It is provided for on all PPE assets with the exception of:

- Land or other assets without a determinable useful life; and
- Assets under construction as they are not being used yet.

Depreciation is calculated on the following bases:

- Buildings - straight-line allocation over the useful life of the property as estimated by a qualified valuer
- Vehicles, plant, furniture and equipment - straight line allocation over the estimated useful life of each class of assets in the Balance Sheet, as advised by a suitably qualified officer
- Infrastructure - straight-line allocation over the estimated useful life of the asset

The Code requires that each part of an item of PPE with a cost that is significant in relation to the total cost of the item is depreciated separately. Where assets are material, with individual component valuations comprising significant proportions of the total cost of the asset (greater than 10% of the asset value) but with markedly different useful lives, the components are depreciated separately. Only material assets with a value equal to or in excess of £2million are componentised. Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Within the Council's asset portfolio there are asset classes where componentisation will not be considered for the following reasons:

- Equipment – considered immaterial;
- Asset classes which are not depreciated – such as land, investment property, heritage assets, community assets, surplus assets and assets held for sale.

The remaining assets, which are contained with the operational portfolio, are often of a specialised nature such as schools and leisure centres. The Council's valuers are asked to provide component information for each asset which is reviewed to assess if inclusion of different components will have a material impact.

Charges commence when the asset becomes available for use and cease on derecognition.

15.7 Derecognition of Assets

Any disposal receipts equal to and above £10,000 are categorised as capital receipts on an accruals basis and are credited to the Capital Receipts Reserve. A proportion of receipts relating to housing disposals are paid over to Central Government as a 'housing pooled capital receipt'. This is charged to Net Operating Cost within the CIES and the same amount is appropriated from the useable Capital Receipts Reserve and credited to the Movement in Reserves Statement.

The written off value of disposals is not a charge against Council Tax but is subject to separate arrangements for capital financing. Amounts reflected in the CIES are appropriated to the Capital Adjustment Account via the Movement in Reserves Statement.

An asset is derecognised by disposal when no future economic benefit or service potential is expected from its use. When an asset is disposed of or decommissioned, the carrying amount of the asset is de-recognised in the Balance Sheet. This amount, net of any receipts from disposal, are accounted for as a gain or loss on disposal and taken to the Other Operating Expenditure line in the CIES. Any revaluation gains previously accounted for in the Revaluation Reserve are transferred to the Capital Adjustment Account. Receipts from disposals are credited to Other Operating Expenditure within the CIES as part of the gain or loss on disposal (i.e., offset against the carrying value at the time of disposal). Any revaluation gains in the Revaluation Reserve are transferred to the Capital Adjustment Account.

15.8 Charges to Revenue for Non-current Assets

The CIES is charged with the following amounts to record the real cost of non-current assets used in the provision of services during the year:

- Depreciation attributable to the assets used by the relevant service;
- Impairment/revaluation losses on assets used by the service;
- Amortisation of intangible assets attributable to the service
- Profit and loss on disposal of assets

The financing of capital expenditure from revenue is disclosed separately as an appropriation in the Movement in Reserves Statement.

15.9 Heritage Assets

These assets have historic, artistic, scientific, geophysical or environmental qualities and are held principally for their contribution to art and culture. Their value at the time of recognition is, wherever possible, at either valuation or cost. If this has not been possible, particularly in respect of the art collection assets and civic regalia, where the distinctive and rare nature of these assets can make valuations complicated (and in some cases unobtainable), the assets are not included as a value on the Balance Sheet but are detailed in notes to the Statement of Accounts. Such assets are deemed to have infinite lives and are not subject to depreciation, but the carrying amounts are reviewed where there is evidence of impairment such as physical damage. Any impairment is recognised and measured in accordance with the Council's general accounting policy on impairment.

15.10 Investment Properties

Investment properties are held exclusively for revenue generation or for capital gain and not used directly to deliver services. Such assets are measured initially at cost and subsequently at fair value and are not depreciated but are revalued annually according to market conditions at the year-end.

Net rental income together with any revaluation gains and losses or impairments are recognised in the Financing and Investment Income and Expenditure line within the CIES. However, regulations do not permit unrealised gains and losses to impact the General Fund balance. Therefore, gains and losses are reversed via the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for sale proceeds equal to and above £10,000) to the Capital Receipts Reserve.

15.11 Intangible Assets

Intangible assets do not have physical substance but are identifiable and are controlled through custody or legal rights. Purchased intangibles, such as software licences, are capitalised at cost, whilst internally developed intangibles are only capitalised where there is a readily ascertainable market value for them.

These assets are capitalised on the Balance Sheet where they are separately identifiable and controlled and are expected to bring benefits for more than one financial year. Intangible assets are only capitalised if their value equals or exceeds the capital threshold of £10,000. Intangible assets are reviewed for impairment at the end of the first full financial year following operation.

16.0 Overheads and Support Service Costs

Services are analysed in the CIES and Expenditure and Funding Analysis (EFA) in line with the organisational structure of the Council and in accordance with the Code for:

- Corporate and Democratic
- Trading Accounts

Income and Expenditure is allocated to services to reflect the way the Council operates its services and reported to management. The full costs of overheads, such as utility bills, are apportioned to services within the Net Cost of Services section of the CIES and the EFA. Central support recharges and Corporate costs are reported in accordance with the Code as Corporate Services within the CIES and EFA. Overheads and support services for trading accounts are allocated in accordance with the Code and CIPFA Service Reporting Code of Practice (SeRCOP).

17.0 Prior Year Adjustments and Changes in Accounting Policies

Prior year adjustments may arise because of changes in accounting policies and are made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions. Material adjustments from changes in accounting policies or the correction of fundamental errors are accounted for by restating the comparative figures for the preceding period in the Statement of Accounts and supporting notes.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more clear and reliable information about the effect of transactions, other events and conditions on the Council's financial position or financial performance. Where a change is made, it is applied retrospectively (unless otherwise stated) by adjusting opening balances and comparative amounts for the prior year as if the new policy had always been applied. The Council has not adopted any new accounting standards or amendments with a significant impact on the Council's position during 2022/23.

18.0 Private Finance Initiative (PFI) and Service Concession Arrangements

PFI and similar contracts are agreements for the Council (grantor) to receive services, where the responsibility for making available the PPE needed to provide the services passes to the PFI contractor (Operator). As the Council is deemed to control the services that are provided under its PFI schemes, and as ownership of the PPE will pass to the Council at the end of the contracts for no additional charge, the Council carries the assets used under the contracts on its Balance Sheet as PPE, except in relation to schools which have transferred to Academy status.

The original recognition of these assets at fair value (based on the cost to purchase PPE) is balanced by the recognition of a liability for amounts due to the scheme operator to pay for the capital investment. The Council recognises the asset and liability on the Balance Sheet, and accounts for it as if it were a finance lease. Non-current PFI assets recognised on the Balance Sheet are revalued and depreciated in the same way as PPE owned by the Council. The amounts payable to the PFI operator each year are analysed as follows:

- **Service costs** - charged to the relevant service in the CIES;
- **Finance Cost** – An interest charge on the outstanding Balance Sheet Liability, charged to the Financing and Investment Income and Expenditure line in the CIES. The interest rate is calculated for the scheme so that the Balance Sheet liability is zero at the end of the contract;
- **Contingent Rent** – increases in the amounts to be paid for the property arising during the contract, are charged to the Financing and Investment Income and Expenditure line in the CIES;
- **Payment towards liability** – applied to write-down the balance sheet liability towards the PFI operator (the profile of write-downs is calculated on the same basis as for a finance lease)
- **Lifecycle costs** – recognised as expenditure on non-current assets and added to the assets on the Balance Sheet

The cost of the PFI is partly funded from Government Grant. This grant is treated as non-specific and credited to the Taxation and Non-Specific Grant Income line in the CIES.

19.0 Provisions, Contingent Assets and Contingent Liabilities

Provisions are recognised where there is a present legal or constructive obligation arising from past event(s) which has placed the Council in a position where it has an obligation that is likely to lead to it incurring a cost. The precise timing and value of the cost may be unknown but can be reliably estimated. Provisions are charged as an expense to the appropriate service line in the CIES in the year the Council becomes aware of the obligation, based on a best estimate of the likely settlement.

Where some or all of the payment required to settle a provision is expected to be recovered from a third party, this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the Council settles the obligation. When payments for expenditure are incurred to which the provision relates, they are charged directly to the provision.

Provision estimates are reviewed at the Balance Sheet date and adjusted as necessary to reflect the current best estimate in the CIES. When payments relating to the provision are made, they are charged to the provision created in the Balance Sheet.

Contingent Assets and Contingent Liabilities are obligations or assets arising from past events where:

- The existence or value of the obligation is dependent on future events which are outside the control of the Council;
- It is not probable that a flow of economic benefits will be required to settle the obligation; and
- The obligation/contingent asset cannot be easily quantified

Contingent assets and liabilities are not recognised in the Balance Sheet and are disclosed in the notes to the accounts. The notes set out the scale of the potential costs and the likelihood of them being realised.

20.0 Reserves

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Earmarked reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement.

Where expenditure has been incurred which is to be financed from an earmarked reserve, the expenditure is charged to the relevant service within the SDPS line within the CIES. An amount is then transferred from the earmarked reserve to the General Fund Balance via an entry in the Movement in Reserves Statement so that there is no net charge against Council Tax for the expenditure.

Reserves are categorised as either "useable" or "unusable". Useable reserves are those which may be used to fund revenue or capital expenditure. Unusable reserves are kept for managing the accounting treatment of non-current assets, financial instruments, retirement and employee benefits; and do not represent useable resources.

21.0 Revenue Expenditure Funded from Capital Under Statute (REFCUS)

REFCUS is expenditure of a capital nature that does not result in the creation of a non-current asset on the Balance Sheet, but which have been charged to the CIES. Legislation requires defined items of revenue expenditure charged to services to be treated as capital expenditure; such expenditure is transferred from the General Fund balance via the Movement in Reserves Statement to the Capital Adjustment Account. These items are normally written-off in the year of payment. If financed from existing capital resources or borrowing, a transfer to the Capital Adjustment Account from the Movement in Reserves Statement is used to offset the amounts charged to the CIES, so there is no impact on Council Tax.

22.0 Schools

Where the balance of control for maintained schools lies with the Council, i.e., those categories of school identified in the School Standards and Framework Act 1998, as amended, then the income, expenditure, assets, liabilities and cash flows are recognised in the Council's main financial statements, rather than within Group Accounts. Other types of school, such as academies and free schools are outside of the Council's control and therefore not included in the Council's accounts.

Schools' non-current assets (school buildings and playing fields) are recognised on the Balance Sheet where the Council directly owns the assets, where the Council holds the balance of control of the assets or where the school, or the school governing body own the assets or have had the right to use the assets transferred to them.

When a maintained school converts to an Academy, the school's non-current assets held on the Council's Balance Sheet are treated as a disposal. The carrying value of the asset is written off to Financing and Investment Income and Expenditure within the CIES. Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account. The written-off asset is not a charge to the General Fund, as the cost is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

23.0 Value Added Tax (VAT)

Income and Expenditure excludes any amounts relating to VAT and will be included as an expense only if it is irrecoverable from Her Majesty's Revenue and Customs.

Note 2 - Accounting Standards Issued, Not Adopted

The Code of Practice on Local Authority Accounting in the United Kingdom (the Code) requires the Council to disclose information setting out the impact of accounting changes by a new accounting standard that has been issued but not yet adopted by the Code. The following changes have been identified:

Changes to Accounting Standards

The following changes to IFRSs apply, but are not yet endorsed for use in the EU or UK as at 31st March 2023:

- IFRS 16 Leases (but only for those local authorities that have decided to adopt IFRS 16 in the 2023/24 year).
- Where an authority adopted IFRS 16 in 2022/23 but chose to defer implementation of IFRS 16 to PFI/PPP arrangements until 2023/24 information on that more specific accounting change will be required in its 2022/23 statements of accounts.
- Definition of Accounting Estimates (Amendments to IAS 8) issued in February 2021.
- Disclosure of Accounting Policies (Amendments to IAS 1 and IFRS Practice Statement 2) issued in February 2021.
- Deferred Tax related to Assets and Liabilities arising from a Single Transaction (Amendments to IAS 12) issued in May 2021.
- Updating a Reference to the Conceptual Framework (Amendments to IFRS 3) issued in May 2020.

The various changes above are considered relatively minor updates to the accounting standards framework as it applies to the Council, and none are assessed to have a material impact on this Statement of Accounts.

IFRS 16: Leases (effective on or after 1st April 2024)

IFRS 16 will bring most leases on-balance sheet including operating leases, thereby removing the distinction between finance and operating leases, with a recognition that low-value and short-term leases may be exempt. The estimated impact based on current operating lease non-cancellable obligations is £0.8m (£1.2m in 21/22) further details can be found in the Leases note to the accounts. This is applicable when either the authority or group companies are the lessee.

Note 3 - Critical Judgements in Applying Accounting Policies

The following significant accounting judgements have been made in applying the accounting policies. The Council has had to make certain critical judgements about complex transactions or those involving uncertainty about future events.

Funding Levels

There is a high degree of uncertainty about the future levels of funding for local government, the impact on the economy and the unexpected increases of inflation. However, the Council has reviewed material estimates and taken any inflationary factors into account and these are reflected in the Councils provisions and estimates.

Group Boundary

The Council has interests in a number of external entities either as direct owner or in partnership with other organisations. The nature of these relationships has been assessed under IFRS 11, IAS 27 and IAS 28 (Accounting for Joint Arrangements, Subsidiaries and Associates). The Council had one operational company during 2022/23; Wirral Evolutions Ltd, this has now ceased trading. There are a further two operational joint ventures/Partnership; Edsential Community Interest Company and Wirral Growth Company Limited Liability Partnership (LLP). There are two dormant companies Wirral Growth Company Nominee Limited and Wirral Holding Limited.

An assessment of the Councils interests has been carried out during the year in accordance with the Code of Practice to determine the Group relationships that exist. Inclusion in the Group is dependent upon the extent the Council has control over the entity as demonstrated through ownership, such as shareholding in the entity or representation on the entity's board of Directors. For 2022/23 the Council did not have any interests it considers material in the form of both qualitative and quantitative measures and therefore, the Council has only produced accounts on a single entity basis rather than group accounts. Non-consolidation of these entities is based on a number of factors including the extent of the Council's interest and power to influence and control, materiality, investment and transparency. A list of Council members having with related parties can be found in the Related Parties note.

Pooled Budgets

The Section 75 agreement by which Better Care Fund resources have been pooled between the Council and Wirral NHS Clinical Commissioning Group and has been assessed against the appropriate Accounting Standards mainly IFRS 10 and IFRS 11. The arrangement has been assessed to be classified as a Joint Operation given the governance and control arrangements of the pool. As such each party accounts separately for its assets, liabilities, revenues and expenses relating to its involvement in the Joint Operation. The details are included in the Pooled Budgets note.

Treatment of Schools

In line with the Accounting Standards and the Code of Practice on Group Accounts and consolidation all maintained schools in the Borough are considered to be entities of the Council. Rather than produce Group Accounts the income, expenditure, assets, liabilities, reserves and cash flows of each school are recognised in the Councils single entity accounts.

The transactions relating to the income and expenditure for schools is included in the Comprehensive Income and Expenditure Statement under Childrens services.

Balance sheet recognition of schools

The Council recognises the land and buildings used by schools in line with the provisions of the CIPFA Code of Practice. It states that property used by local authority-maintained schools should be recognised in accordance with the asset recognition tests relevant to the arrangements that prevail for the property. IAS16 (Property, Plant and Equipment) determines that an asset shall be recognised on the balance sheet if:

- it is possible that the future economic benefits or service potential associated with the item will flow to the authority, that is the authority does not have to own the item but have gained the rights to generate cash from the item or to use it for the provision of services.
- the cost of the item can be measured reliably, where costs are identifiable and not an integral part of some wider expenses.

In accordance with the Code of Practice the Council has completed a school-by-school assessment across the different types of schools. Judgements have been made to determine the arrangements in place and the accounting treatment of the land and building assets.

Three schools converted to an Academy during 2022/23 and seven pending conversions.

The Council has included the following schools in its balance sheet:

	Total Schools	Council Controlled Schools (on Balance Sheet)	Outside Council Control (off Balance Sheet)
Community Schools:			
Nursery	3	3	0
Primary	47	47	0
Secondary	1	1	0
Special	12	12	0
Foundation Schools	3	3	0
Voluntary Controlled	5	0	5
Voluntary Aided	22	0	22
Academies	33	0	33
Total	126	66	60

Note 4 - Assumptions made about future and other major sources of estimation uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates take into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could materially differ from the assumptions and estimates. The items in the Council's Balance Sheet at 31 March 2023 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows.

Material judgements may be affected by inflation, and this could relate to transactions previously not deemed material. The authority has taken this into account when considering the following:

- **Property Valuations**

Uncertainty

The Council re-values its assets on a five-year rolling cycle (excluding investment assets, surplus assets and assets held for sale), with one fifth of these assets being reviewed each year and all investment properties surplus and assets held for sale reviewed annually, together with any valuations which exceeds the materiality threshold. It is possible that property, plant and equipment values could fluctuate within this five-year timeframe.

The Council bases its valuations on assumptions about asset conditions, useful lives, residual values and market conditions. These judgements are underpinned by the best available information and made by qualified valuation officers but are still based on estimates.

Effect if Results Differ from Assumptions

A 1% fluctuation in property values would amount to a +/- £5.6m change to the Non-Current Assets value on the Balance Sheet.

Should remaining asset lives fall by an average of 10%, then there would be a corresponding 10% increase in relevant annual depreciation charges, approx. £1.3m across operational land and building assets.

- **Pension Liability**

Uncertainty

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. Details of pension assumptions are in Note 41 of the accounts. The Council is advised on the assumptions it makes by Mercer, a firm of professional actuaries. Assumptions are disclosed in the Defined Benefit Pension Scheme note and reflects best advice on reasonable judgements at 31 March 2023.

Effect if Results Differ from Assumptions

The Fund has significant unquoted investments within Private Equity, Infrastructure, Property and other Alternative investments. These are valued within the financial statements using valuations from the Managers of the respective assets. There are clear accounting standards for these valuations and the Fund has in place procedures for ensuring that valuations applied by Managers comply with these standards and any other relevant best practice. The value of unquoted assets as at 31 March 2023 was £5,423m (£5,391m at 31 March 2022).

Private Equity investments are valued at fair value in accordance with International Private Equity and British Venture Capital Association guidelines. These investments are not publicly listed and as such there is a degree of estimation involved in the valuation.

Hedge Funds are valued at the sum of the fair values provided by the Administrators of the underlying Funds plus adjustments that the Hedge Fund Directors or Independent Administrators judge necessary. These investments are not publicly listed and as such there is a degree of estimation involved in the valuation.

Direct property and pooled property funds use valuation techniques to determine the carrying amount. Where possible these valuations are based on observable data, but where this is not possible management uses the best available data. With regards to the Fund's level 3 investments, these are well diversified between sectors and also vintage year (year in which first influx of investment capital is delivered to a project or company) meaning that there will be a wide dispersion between the potential valuation effects. Some of the underlying level 3 investment assets could have seen positive uplifts to their valuations (e.g., broadband/telecommunications infrastructure providers), as well as those which will have seen negative (e.g., transport sectors due to short-term demand shocks).

Public Works Loan Board (PWLB) Loans

Both the carry value and the fair value of PWLB loans are included in disclosures within the Financial Instruments notes. The fair values disclosed have been determined by discounting the contractual cash flows over the life of the loan at the market rate for local authority loans. PWLB loans are carried at amortised cost and their fair value is disclosed for information only.

Should the loan be cancelled or reissued with the PWLB at today's interest rates the value would differ to the carry value disclosed in the accounts. This would depend on prevailing interest rates at this point in time and the formula used by the PWLB to determine the early redemption 'penalty'. If interest rates changed by +/- 10% the fair value of PWLB loans would change by +/- £13.7m.

- **Business Rates**

Uncertainty

The Council which is part of the Liverpool City Region 100% Business Rates Retention Pilot, of which in 2022/23 the Council retained 99% (£63.7m) of the business rates income it collected.

Effect if actual results differ

If business rates income fell by 10%, the impact on the Council would be approximately £6.4m. The impact of inflation and the war in Ukraine is increasing the cost of living and this is likely to have a further impact on the collection rates.

- **Debt Impairment**

Uncertainty

If collection rates or recovery of debtor and loans were to deteriorate an increase in the amount of the impairment would be required.

Effect if uncollected debt changes

At 31st March 2023, the Council had a debtors and specific loans of (short and long term) of £161.1m. A review of significant balances suggested that an impairment of expected credit losses of £41.6m was appropriate.

Note 5 - Material Items of Income and Expense

Exceptional items are ones that fall within the ordinary activities of the Council but are material in terms of the Council's overall expenditure and not expected to recur frequently or regularly. Exceptional items are included on the face of the Comprehensive Income and Expenditure Statement (CIES) where it is felt that the costs are so significant as to warrant a separate disclosure.

Note 6 - Events After the Balance Sheet Date

Relevant events after the balance sheet date have been considered up to 24 October 2023. This is the date the final accounts were authorised by the Director of Finance (S151 Officer).

Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provide information about conditions which existed as at 31st March 2023, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

Inflation and increased interest rates will have an impact on estimate uncertainty and may have an impact after the balance sheet date, both in terms of materiality in judgements in relation to events and the occurrences of unusually high inflation potentially constituting an event in its own right.

Wirral Community Health and Care NHS Foundation Trust (WCHCFT) and the Council entered into a contractual arrangement on 30 May 2017, for the provision of social care services. Following the end of the contract it was agreed by Adult Social Care and Public Health Committee during meetings in 2022 and 2023 to transfer of social care services and staff back to the Council during 2023.

The construction and delivery of two commercial building in Birkenhead was completed in the autumn of 2023, these are referred to as the Birkenhead Commercial District. The lease and the assets of the two premises will be recognised in the Councils accounts from 2023 for a period of 35 years. See note 18 for further information with regard the commercial arrangements.

Note 7 - Expenditure and Funding Analysis

The Expenditure and Funding Analysis demonstrates how the funding available to the Council (i.e., council tax, business rates and government grants) for the year has been used in providing services, in comparison with those resources used by the Council in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for decision making purposes between the Council's Functions. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement (CIES).

2021/22			2022/23		
Net Expenditure Chargeable to the General Fund Balance	Statutory Adjustments	Net Expenditure in the Comprehensive Income and Expenditure Statement	Net Expenditure Chargeable to the General Fund Balance	Statutory Adjustments	Net Expenditure in the Comprehensive Income and Expenditure Statement
£000	£000	£000	£000	£000	£000
2,019	111	2,130	1,860	327	2,187
29,526	12,448	41,974	36,794	3,606	40,400
37,601	24,444	62,045	38,614	20,878	59,492
3,755	2,232	5,987	6,298	690	6,988
10,626	11,666	22,292	15,286	10,912	26,198
83,262	9,531	92,793	87,436	24,778	112,214
115,048	(2,362)	112,686	117,051	(1,130)	115,921
281,837	58,070	339,907	303,339	60,061	363,400
(264,390)	(38,588)	(302,978)	(280,910)	(36,777)	(317,687)
17,447	19,482	36,929	22,429	23,284	45,713
(125,308)			(107,861)		
17,447			22,429		
0			0		
(107,861)		Closing Combined General Fund Balance	(85,432)	0	0

Note 7a - Note to the Expenditure and Funding Analysis

The analysis in the following tables outlines the annual expenditure allocated for decision making purposes between the Council's functions and how this compares with those resources used by the Council in accordance with generally accepted accounting practices.

2022/23										
	Net Expenditure reported for Resource Management	Movements in reserve	Items reported to members that sit below Net Cost of Services	Other adjustments reported to Management	Total Net Expenditure Chargeable to the General Fund	Net Capital Statutory Adjustments	Net Pensions Statutory Adjustments	Other Statutory Adjustments	Total Statutory Adjustments	Net Expenditure in the Comprehensive Income and Expenditure Statement
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Chief Executive Officer	1,859	0	0	1	1,860	6	325	(4)	327	2,187
Resources	44,023	1,123	(8,014)	(338)	36,794	106	3,728	(228)	3,606	40,400
Neighbourhood Services	55,656	1,071	(18,542)	429	38,614	15,536	5,480	(138)	20,878	59,492
Law & Governance	6,009	84	8	197	6,298	6	686	(2)	690	6,988
Regeneration & Place	37,681	(8,815)	(13,462)	(119)	15,285	8,849	2,126	(62)	10,913	26,198
Children, Families & Education	82,705	3,384	1,710	(365)	87,434	5,183	16,248	3,349	24,780	112,214
Adults Care and Health and Strategic Commissioning	114,617	294	1,946	195	117,052	330	(1,477)	16	(1,131)	115,921
Net cost of services	342,550	(2,859)	(36,354)	0	303,337	30,016	27,116	2,931	60,063	363,400
Other Income & Expenditure	(345,050)	27,788	36,354	0	(280,908)	(44,731)	16,272	(8,320)	(36,779)	(317,687)
Surplus (Transfer to General Fund)	2,500	(2,500)	0	0	0	0	0	0	0	0
Total	0	22,429	0	0	22,429	(14,715)	43,388	(5,389)	23,284	45,713

2021/22										
	Net Expenditure reported for Resource Management	Movements in reserve	Items reported to members that sit below Net Cost of Services	Other adjustments reported to Management	Total Net Expenditure Chargeable to the General Fund	Net Capital Statutory Adjustments	Net Pensions Statutory Adjustments	Other Statutory Adjustments	Total Statutory Adjustments	Net Expenditure in the Comprehensive Income and Expenditure Statement
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Chief Executive Officer	2,000	20	0	(1)	2,019	5	273	(167)	111	2,130
Resources	33,473	(113)	(6,599)	2,765	29,526	(2,173)	3,077	11,544	12,448	41,974
Neighbourhood Services	54,443	758	(16,667)	(933)	37,601	22,077	4,885	(2,518)	24,444	62,045
Law & Governance	3,904	(177)	39	(11)	3,755	(3)	598	1,637	2,232	5,987
Regeneration & Place	34,407	(3,916)	(20,247)	382	10,626	7,482	1,657	2,527	11,666	22,292
Children, Families & Education	86,678	(5,183)	2,119	(352)	83,262	3,949	13,220	(7,638)	9,531	92,793
Adults Care and Health and Strategic Commissioning	112,592	523	1,929	4	115,048	229	794	(3,385)	(2,362)	112,686
Net cost of services	327,497	(8,088)	(39,426)	1,854	281,837	31,566	24,504	2,000	58,070	339,907
Other Income & Expenditure	(327,497)	25,535	39,426	(1,854)	(264,390)	(24,644)	11,613	(25,557)	(38,588)	(302,978)
Surplus (Transfer to General Fund)	0	0	0	0	0	0	0	0	0	0
Total	0	17,447	0	0	17,447	6,922	36,117	(23,557)	19,482	36,929

Adjustments to the General Fund

Net Expenditure reported for Resource Management Adjustments needed to arrive at the net expenditure chargeable to the General Fund:

- Movements in reserve – removal of contributions (to)/ from general fund earmarked revenue reserves.
- Items reported to members that sit below Net Cost of Services – removal of activity reported in the CIES in other income and expenditure including interest payable, investment income and specific non-ring-fenced grants.
- Other adjustments reported to Management – removal of internal re-alignments between Council functions.

Adjustments needed to arrive at the net expenditure reported in the CIES (Statutory Adjustments):

- Net Capital Adjustments – addition of capital related income and expenditure including depreciation, impairment and revaluation gains and losses and capital grant income.
- Net Pensions Adjustments – impact of applying IAS19 accounting requirements including the replacement of employer pension contributions made by the authority with current service costs/past service costs and the addition of net interest on the defined benefit liability.
- Other Adjustments – impact of all other statutory adjustments including the impact of investment premiums/discounts, movements in the accumulated absences account and the timing differences in relation to recognition of business rates and council tax income.

Net Expenditure in the Comprehensive Income and Expenditure Statement

Note 8 - Adjustments between Accounting Basis and Funding Basis under Regulations

This note details the adjustments that are made to the total Comprehensive Income and Expenditure recognised by the Council in the year, in accordance with proper accounting practice, to the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.

2022/23	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
	£000	£000	£000	£000
Adjustments to the Revenue Resources				
Pension cost (transferred to (or from) the Pensions Reserve)	(43,388)	0	0	43,388
Financial Instruments (transferred to the Financial Instruments Adjustments Account)	46	0	0	(46)
Council tax and NDR (transfers to or from the Collection Fund Adjustment Account)	8,320	0	0	(8,320)
Holiday pay (transferred to the Accumulated Absences reserve)	94	0	0	(94)
In-year Dedicated Schools Grant (DSG) deficit (transferred to DSG Adjustment Account)	(3,073)	0	0	3,073
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account)	(26,259)	(55)	0	26,314
Total Adjustments to Revenue Resources	(64,260)	(55)	0	64,315
Adjustments between Revenue and Capital Resources				
Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve	2,122	(2,122)	0	0
Repayment of MRDF debt	0	(4,469)	0	4,469
Repayment of debt - Group company loan - Wirral Growth Company	0	2,500	0	(2,500)
Statutory Provision for the repayment of debt (transfer to the Capital Adjustment Account)	9,347	0	0	(9,347)
Capital expenditure financed from revenue balances (transfer to the Capital Adjustment Account)	592	0	0	(592)
Total Adjustments between Revenue and Capital Resources	12,061	(4,091)	0	(7,970)
Adjustments to Capital Resources				
Use of the Capital Receipts Reserve to finance capital expenditure	0	2,930	0	(2,930)
Write off MRDF receipt to LT debtors	0	4,469	0	(4,469)
Application of capital grants to finance capital expenditure	28,915	0	(11,816)	(17,099)
Cash payments in relation to deferred capital receipts	0	(5)	0	5
Total Adjustments to Capital Resources	28,915	7,394	(11,816)	(24,493)
Total Adjustments	(23,284)	3,248	(11,816)	31,852

2021/22	General Fund Balance £000	Capital Receipts Reserve £000	Capital Grants Unapplied £000	Movement in Unusable Reserves £000
Adjustments to the Revenue Resources				
Pension cost (transferred to (or from) the Pensions Reserve)	(36,117)	0	0	36,117
Financial Instruments (transferred to the Financial Instruments Adjustments Account)	45	0	0	(45)
Council tax and NDR (transfers to or from the Collection Fund Adjustment Account)	25,556	0	0	(25,556)
Holiday pay (transferred to the Accumulated Absences reserve)	(2,033)	0	0	2,033
In-year Dedicated Schools Grant (DSG) deficit (transferred to DSG Adjustment Account)	(11)	0	0	11
Reversal of entries included in the Surplus or Deficit on the Provision of Services in relation to capital expenditure (these items are charged to the Capital Adjustment Account)	(43,832)	(153)	0	43,985
Total Adjustments to Revenue Resources	(56,392)	(153)	0	56,545
Adjustments between Revenue and Capital Resources				
Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve	2,133	(2,133)	0	0
Repayment of MRDF debt	0	(4,469)	0	4,469
Repayment of debt - Group company loan - Wirral Growth Company	0	(2,250)	0	2,250
Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(250)	(456)	0	706
Statutory Provision for the repayment of debt (transfer to the Capital Adjustment Account)	7,537	0	0	(7,537)
Capital expenditure financed from revenue balances (transfer to the Capital Adjustment Account)	158	0	0	(158)
Total Adjustments between Revenue and Capital Resources	9,578	(9,308)	0	(270)
Adjustments to Capital Resources				
Write off MRDF receipt to LT debtors	0	4,469	0	(4,469)
Application of capital grants to finance capital expenditure	27,332	0	(15,229)	(12,103)
Total Adjustments to Capital Resources	27,332	4,469	(15,229)	(16,572)
Total Adjustments	(19,482)	(4,992)	(15,229)	39,703

Note 9 - Transfers to/from Earmarked Reserves

This note sets out the amounts set aside from the General Fund in Earmarked Reserves to provide financing for future expenditure plans and the amounts transferred back from Earmarked Reserves to meet expenditure in 2022/23 and 2021/22.

	Balance at 1 April 2021	Transfers in 2021/22	Transfers out 2021/22	Balance at 31 March 2022	Transfers in 2022/23	Transfers out 2022/23	Balance at 31 March 2023
	£000	£000	£000	£000	£000	£000	£000
School Reserves							
School Balances	(13,481)	(2,875)	49	(16,307)	(1,149)	3,939	(13,517)
School Improvement	(723)	(370)	0	(1,093)	0	237	(856)
Schools Causing Concern	(500)	0	0	(500)	0	0	(500)
Schools Capital Schemes	(256)	0	0	(256)	(430)	0	(686)
Total Schools Reserves	(14,960)	(3,245)	49	(18,156)	(1,579)	4,176	(15,559)
Covid-19 Reserves							
Covid Additional Relief Fund	0	0	0	0	(4,334)	0	(4,334)
Local Council Tax Support Grant	0	(3,943)	0	(3,943)	0	1,517	(2,426)
Covid-19 reserves	(26,196)	(329)	12,463	(14,062)	0	13,724	(338)
NNDR Section 31 Grants	(33,430)	(11,794)	33,430	(11,794)	0	11,794	0
Local Income Tax Guarantee	(3,839)	0	3,567	(272)	0	272	0
Total Covid-19 Reserves	(63,465)	(16,066)	49,460	(30,071)	(4,334)	27,307	(7,098)
Ringfenced Reserves							
Insurance Fund	(9,445)	(327)	0	(9,772)	(1,680)	2,450	(9,002)
Public Health Outcomes	(3,682)	(2,912)	0	(6,594)	(318)	0	(6,912)
Social Care Fund	0	(3,340)	0	(3,340)	0	1,840	(1,500)
Selective Licensing	(538)	(816)	0	(1,354)	(113)	34	(1,433)
Resettlement Programme Grant	0	(992)	0	(992)	(794)	0	(1,786)
Domestic Abuse Bill Grant	0	(602)	0	(602)	0	0	(602)
Wirral Ways to Work	(273)	(223)	0	(496)	(129)	0	(625)
Building Control	(261)	(283)	75	(469)	(13)	62	(420)
Rental income for property repairs	(22)	(254)	0	(276)	0	0	(276)
Other ringfenced reserves	(4,625)	(2,987)	6,273	(1,339)	0	774	(565)
Total Ringfenced Reserves	(18,846)	(12,736)	6,348	(25,234)	(3,047)	5,160	(23,121)
Other Reserves							
Wirral Growth Company surplus	0	0	0	0	(8,455)	0	(8,455)
Business Rates Equalisation	(4,664)	(2,336)	0	(7,000)	0	0	(7,000)
Digital Transformation	0	(1,566)	0	(1,566)	0	0	(1,566)
Termination Payments	(1,000)	(2,455)	1,572	(1,883)	0	323	(1,560)
Regeneration & Inward Investment	(563)	(860)	0	(1,423)	0	38	(1,385)
SEND Improvement Action Plans	0	(775)	0	(775)	0	156	(619)
Financial Instrument Equalisation	(2,126)	0	4	(2,122)	0	1,638	(484)
Discretionary Housing Payments	(185)	0	0	(185)	(280)	0	(465)
Intensive Family Intervention	(505)	0	0	(505)	0	100	(405)
Treasury Management Equalisation	0	0	0	0	(360)	0	(360)
Economic Growth	0	(342)	0	(342)	0	0	(342)
Enterprise Zone Investment	(482)	(128)	0	(610)	(74)	345	(339)
Asset Consolidation	(398)	0	0	(398)	0	60	(338)
Emergency Maintenance	(71)	(135)	0	(206)	(68)	0	(274)
SEND OFSTED Inspection Support	(105)	(171)	0	(276)	0	15	(261)
Other reserves	(7,262)	(4,665)	5,493	(6,434)	(317)	4,125	(2,626)
Total Other Reserves	(17,361)	(13,433)	7,069	(23,725)	(9,554)	6,800	(26,479)
Total Earmarked Reserves	(114,632)	(45,480)	62,926	(97,186)	(18,514)	43,443	(72,257)

School Balances

These are earmarked for use purely by the schools. The balance consists of 76 maintained schools with a combined surplus balance of £16.282m, partially offset by 16 maintained schools with a combined deficit balance of £2.766m.

School Improvement

This reserve is held to support preparation for the governments education white paper and to enhance the Councils significant school improvement programme at a time of significant change that will require investment in education services. It will be used to deliver an enhanced offer to schools to 'catch-up' with the statutory requirements due to the impact of COVID-19.

Schools Capital Schemes

These reserves hold small amounts of money that schools have set aside from their revenue balances to fund specific capital schemes, including a classroom extension and a new roof.

Schools Causing Concern

There is a risk to the Council that if schools with a deficit balance are forced to convert to Academy status, their deficit may be left with the Local Authority to fund. As there are currently 12 maintained schools with a deficit balance, this reserve is held to mitigate this risk.

Covid Additional Relief Fund

The Covid Additional Relief Fund (CARF) was provided by the Department for Levelling Up, Housing and Communities to enable Local Authorities to apply relief to Business Rates bills of those businesses who met locally defined criteria but had not benefitted from any of the previous Covid support funding for businesses. The relief was applied to business rates bills during 2022/23 but this money is held in reserve to offset the timing difference of impact of the resulting Collection Fund deficit on the General Fund impact in 2023/24.

Local Council Tax Support Grant

This reserve holds grant income from the Local Council Tax Support Grant that was received as part of Central Government's response to the Covid-19 pandemic, and it was approved as part of the 2023/24 budget setting process that this would be used as part of funding to support the net revenue budget and reduce required savings by offsetting the collection fund deficit resulting from the Covid-19 pandemic.

Covid-19 reserves

Since the start of the Covid-19 pandemic various streams of funding have been received from Central Government to support various initiatives as part of the response and recovery. A small amount of Covid funding remains in reserves as there is committed expenditure within the financial year 2023/24 that relate to managing pressures and the impact of Covid-19 as follows:

	Balance at 31 March 2022	Balance at 31 March 2023
Covid-19 Reserves	£000	£000
Covid-19 emergency fund	(8,615)	(122)
Public Health Test & Trace Contain Outbreak Management Fund	(4,492)	0
Clinically Extremely Vulnerable (CEV)	(581)	(85)
Hardship Fund	(270)	(131)
Test & Trace Contain Outbreak Management Fund (COMF) - Enforceme	(103)	0
Local Restriction Support Grants	(1)	0
Total Covid reserves	(14,062)	(338)

Insurance Fund

This is required to cover possible liability insurance claims. The overall estimate of the amount required to cover these is based on an actuarial investigation which seeks to estimate the ultimate claims arising in respect of each risk period, adjusted to allow for any subsequent deterioration in the Council's claims experience. The basis for calculation of the provision is claims not yet reported but anticipated. In some circumstances the Council may be notified of a claim many years after an event has occurred, hence the insurance reserve is required to factor in the likelihood and size of such claims.

Public Health Outcomes

This reserve was set up to meet future commitments in relation to Public Health in accordance with the terms of the Public Health Grant provided by the Department of Health.

Resettlement Programme Grant

The Council receives front loaded funding for the resettlement of refugees as part of the local authority pledge for the UKVS Resettlement programme. This grant award is front loaded in earlier years but is for the 5-year period following arrival to provide continued support and the resettlement service. Payments are staggered for each intake arrival and money is passported across to other services over the 5-year period as required including schools funding, school uniforms and pays for the in-house staff costs for the management and support service provided.

Social Care Fund

This reserve holds ringfenced Social Care Grant not fully utilised as intended due to additional funding being received during 2021/22. The impact of Covid-19 is expected to continue to add strain on both adult and children's social care, while the longer-term impact of Covid is unknown. This reserve will be used to fund any unforeseen demand increases in future years.

Selective Licencing

This reserve holds income ringfenced by statute under the Housing Act 2004 that is raised from the two selective licensing schemes to enable the Council to continue operation of the schemes for a 5-year period to 31st March 2024 and 30th September 2025 respectively.

Wirral Ways to Work

This reserve holds European Union funding to support the Wirral Ways to Work Grant programme. This programme supports adults and young people into employment and aims to ensure that the number of young people classified as NEET (Not in employment education or training) is reduced, that every child who leaves care has the opportunity to start work, further their education or enrol on an apprenticeship, and helps to create greater job opportunities in Wirral.

Domestic Abuse Bill Grant

The Domestic Abuse (DA) ringfenced grant is held in reserve to be allocated to respond to the new DA bill requirements and is to be spent on these projects which have been commissioned or agreed with housing and children's services.

Wirral Growth Company surplus

This reserve holds accrued profits from Wirral Growth Company LLP for the period to 31/03/23, which are ringfenced to support regeneration activity and capital expenditure approved by the S151 Officer, including the initial 2-year costs of the Birkenhead Commercial District and future regeneration activities.

Business Rates Equalisation

This reserve is held to meet fluctuations in the income received from business rates. Although the Council has benefited from participation in the Liverpool City Region 100% Business Rates Retention Pilot, the future is unclear with the pilot being reviewed by DLUHC and only confirmed until 31st March 2024. To smooth any variation in income this reserve aims to mitigate against changes in the amount of business rates received. £3m of this reserve is committed to support the 2023/24 budget.

Digital Transformation

Following the commencement of the prototype for a service review, this will be used in future years to generate and accelerate long-term savings for the Council by redesigning services to operate in different ways and more efficiently and in line with the Council's priorities.

Termination Payments

This reserve will be used to fund severance payments to employees who leave in 2023/24 via an Early Voluntary Retirement or Voluntary Severance agreement.

Regeneration & Inward Investment

This reserve will be used to promote and support delivery of the Council's ambitious regeneration programme.

SEND Improvement Action Plans

This reserve will fund the work required to deliver the aims of the Written Statement of Action following the Local Area SEND Inspection Outcomes report and will support the necessary progress and improvement in identified areas of weakness in the service for children and young people with Special Education Needs and Disability.

Note 10 - Other Operating Expenditure

Other Operating Expenditure disclosed in the Comprehensive Income and Expenditure Statement is detailed` below.

2021/22		2022/23
£000		£000
40,741	Levies	40,615
6,880	Gains/(losses) on the Disposal of Non-Current Assets	3,209
630	Other	717
48,251	Total Other Operating Expenditure	44,541

Note 11 - Financing and Investment Income and Expenditure

2021/22		2022/23
£000		£000
13,496	Interest payable and similar charges	15,772
10,897	Net interest on the net defined benefit liability (asset)	15,555
(274)	Interest receivable and similar income	(1,133)
10	Changes in fair value and (profit) or loss on the disposal of investment properties	(1,334)
(1,167)	Income and expenditure in relation to investment properties	(743)
0	Loss on disposal of interest in Academy Schools	5,655
0	Surplus on Joint Ventures	(8,455)
271	Other investment income and expenditure	(252)
23,233	Total	25,065

Note 12 - Taxation and Non-Specific Grant Income

The Council receives funding which does not relate to specific services, and this is summarised in the following table.

2021/22		2022/23
£000		£000
(160,774)	Council tax income	(162,646)
(109,029)	Non-domestic rates income and expenditure	(110,723)
(67,185)	Non-ringfenced government grants	(62,386)
(37,329)	Capital grants and contributions	(51,566)
(145)	Other tax or non-specific grant income / expenditure	28
(374,462)	Total	(387,293)

Note 13 - Expenditure and Income Analysed by Nature

2021/22		2022/23
£000	Nature of Expenditure or Income	£000
(117,098)	Fees, charges and other service income	(118,111)
0	Surplus on Joint Ventures	(8,455)
(274)	Interest and investment income	(1,133)
(269,803)	Income from local taxation	(273,369)
(464,707)	Government grants and contributions	(482,009)
(1,167)	Other income	(743)
308,111	Employee benefits expenses	320,938
475,373	Other service expenses	501,080
33,841	Depreciation, amortisation and impairment	27,821
24,392	Interest payments	31,327
40,742	Precepts and levies	40,615
6,889	Gain or loss on disposal of non-current assets	7,530
630	Other expenditure	222
36,929	Surplus or Deficit for Year	45,713

Expenditure and Income Analysis by Directorate 2022/23	Chief Executive Officer	Resources	Neighbourhood Services	Law & Governance	Regeneration & Place	Children, Families & Education	Adults Care and Health and Strategic Commissioning	Other	Total
Expenditure	£000	£000	£000	£000	£000	£000	£000	£000	£000
Employee benefits expenses	2,210	34,006	34,349	4,596	16,115	221,540	8,122	0	320,938
Other service expenses	120	106,145	32,275	3,929	24,189	141,388	193,034	0	501,080
Depreciation, amortisation and impairment	6	1,307	16,303	6	2,330	7,537	332	0	27,821
Interest payments	0	0	0	0	0	0	0	31,327	31,327
Precepts and levies	0	91	18,060	0	22,464	0	0	0	40,615
Gain or loss on disposal of non-current assets	0	0	0	0	0	0	0	7,530	7,530
Other expenditure	0	0	0	0	0	-495	0	717	222
Total Expenditure	2,336	141,549	100,987	8,531	65,098	369,970	201,488	39,574	929,533
Income									
Fees, charges and other service income									
<i>Non IFRS 15</i>	0	0	0	0	0	0	0	0	0
<i>IFRS 15</i>	(149)	(7,737)	(22,615)	(1,542)	(8,020)	(26,804)	(51,244)	0	(118,111)
Total Fees, charges and other service income	(149)	(7,737)	(22,615)	(1,542)	(8,020)	(26,804)	(51,244)	0	(118,111)
Surplus on Joint Ventures	0	0	0	0	(8,455)	0	0	0	(8,455)
Interest and investment income	0	0	0	0	0	0	0	(1,133)	(1,133)
Income from local taxation	0	0	0	0	0	0	0	(273,369)	(273,369)
Government grants and contributions	0	(93,321)	(819)	(1)	(8,174)	(231,446)	(34,324)	(113,924)	(482,009)
Other income	0	0	0	0	0	0	0	(743)	(743)
Total Income	(149)	(101,058)	(23,434)	(1,543)	(24,649)	(258,250)	(85,568)	(389,169)	(883,820)
Surplus or Deficit for Year	2,187	40,491	77,553	6,988	40,449	111,720	115,920	(349,595)	45,713

Expenditure and Income Analysis by Directorate 2021/22	Chief Executive Officer	Resources	Neighbourhood Services	Law & Governance	Regeneration & Place	Children, Families & Education	Adults Care and Health and Strategic Commissioning	Other	Total
Expenditure	£000	£000	£000	£000	£000	£000	£000	£000	£000
Employee benefits expenses	2,130	37,678	38,537	4,686	16,137	202,532	6,411	0	308,111
Other service expenses	103	113,659	25,934	3,053	19,090	124,331	189,203	0	475,373
Depreciation, amortisation and impairment	5	1,144	22,167	6	3,632	6,658	229	0	33,841
Interest payments	0	0	0	0	0	0	0	24,392	24,392
Precepts and levies	0	625	18,046	0	22,071	0	0	0	40,742
Gain or loss on disposal of non-current assets	0	0	0	0	0	0	0	6,889	6,889
Other expenditure	0	0	0	0	0	0	0	630	630
Total Expenditure	2,238	153,106	104,684	7,745	60,930	333,521	195,843	31,911	889,978
Income									
Fees, charges and other service income									
<i>Non IFRS 15</i>	0	0	0	0	0	0	0	0	0
<i>IFRS 15</i>	(108)	(7,792)	(23,462)	(1,758)	(9,640)	(22,249)	(52,089)	0	(117,098)
Total Fees, charges and other service income	(108)	(7,792)	(23,462)	(1,758)	(9,640)	(22,249)	(52,089)	0	(117,098)
Interest and investment income	0	0	0	0	0	0	0	(274)	(274)
Income from local taxation	0	0	0	0	0	0	0	(269,803)	(269,803)
Government grants and contributions	0	(102,715)	(1,131)	0	(6,656)	(218,479)	(31,067)	(104,659)	(464,707)
Other income	0	0	0	0	0	0	0	(1,167)	(1,167)
Total Income	(108)	(110,507)	(24,593)	(1,758)	(16,296)	(240,728)	(83,156)	(375,903)	(853,049)
Surplus or Deficit for Year	2,130	42,599	80,091	5,987	44,634	92,793	112,687	(343,992)	36,929

Note 14 - Property, Plant and Equipment

The following table shows a summary of the movement on balances related to Property, Plant and Equipment assets during 2022/23. The equivalent table for 2021/22 has been restated below to correct the categorisation of some in year capital expenditure, previously included within Land and Buildings, as an Asset Under Construction.

Movements to 31 March 2023

	Land and Buildings	Vehicles, Plant, Furniture & Equipment	Community Assets	Surplus Assets	Assets Under Construction	Total Property, Plant and Equipment
	£000	£000	£000	£000	£000	£000
Cost or Valuation at 1 April 2022	488,642	39,838	29,124	7,890	22,589	588,083
<i>Adjustments to cost/value & depreciation/impairment</i>						
Additions	10,301	1,139	924	256	10,218	22,838
Revaluation increases/(decreases) recognised in the Revaluation Reserve	55,851	0	0	4,665	0	60,516
Revaluation increases/(decreases) recognised in the Surplus/Deficit on the Provision of Services	(861)	0	0	(280)	0	(1,141)
Derecognition – disposals	(6,885)	(355)	(39)	0	(360)	(7,639)
Reclassifications and transfer	(1,983)	0	0	2,039	0	56
Assets reclassified (to)/from Held for Sale	0	0	0	(1,800)	0	(1,800)
Cost or Valuation at 31 March 2023	545,065	40,622	30,009	12,770	32,447	660,913
Accumulated Depreciation and Impairment at 1 April 2022	(1,271)	(29,336)	0	0	0	(30,607)
<i>Adjustments to cost/value & depreciation/impairment</i>						
Depreciation charge	(13,486)	(2,129)	0	0	0	(15,615)
Depreciation written out to the Revaluation Reserve	11,862	0	0	0	0	11,862
Depreciation written out to the Surplus/Deficit on the Provision of Services	1,145	0	0	0	0	1,145
Derecognition – disposals	18	285	0	0	0	303
Accumulated Depreciation & Impairment at 31 March 2023	(1,732)	(31,180)	0	0	0	(32,912)
Net Book Value at 31 March 2023	543,333	9,442	30,009	12,770	32,447	628,001
at 31 March 2022	487,371	10,502	29,124	7,890	22,589	557,476
Infrastructure Assets						
Net book value at 1 Apr 2022					124,369	
Additions					26,783	
Derecognition - other					(3,013)	
Depreciation charge					(12,096)	
Infrastructure Assets net book value at 31 March 2023						136,043
Property Plant and Equipment net book value at 31 March 2023						764,044

Movements to 31 March 2022

	Land and Buildings (restated) £000	Vehicles, Plant, Furniture & Equipment £000	Community Assets £000	Surplus Assets £000	Assets Under Construction (restated) £000	Total Property, Plant and Equipment £000
Cost or Valuation at 1 April 2021	477,314	38,533	28,584	7,497	10,902	562,830
<i>Adjustments to cost/value & depreciation/impairment</i>						
Additions	5,955	1,365	540	30	11,687	19,577
Revaluation increases/(decreases) recognised in the Revaluation Reserve	5,716	0	0	2,220	0	7,936
Revaluation increases/(decreases) recognised in the Surplus/Deficit on the Provision of Services	(865)	0	0	21	0	(844)
Derecognition – disposals	(986)	(60)	0	(370)	0	(1,416)
Reclassifications and transfer	1,508	0	0	(1,508)	0	0
Cost or Valuation at 31 March 2022	488,642	39,838	29,124	7,890	22,589	588,083
Accumulated Depreciation and Impairment at 1 April 2021	(2,534)	(27,223)	0	0	0	(29,757)
<i>Adjustments to cost/value & depreciation/impairment</i>						
Depreciation charge	(13,673)	(2,155)	0	(1)	0	(15,829)
Depreciation written out to the Revaluation Reserve	13,372	0	0	1	0	13,373
Depreciation written out to the Surplus/Deficit on the Provision of Services	1,522	0	0	0	0	1,522
Derecognition – disposals	42	42	0	0	0	84
Accumulated Depreciation & Impairment at 31 March 2022	(1,271)	(29,336)	0	0	0	(30,607)
Net Book Value						
at 31 March 2022	487,371	10,502	29,124	7,890	22,589	557,476
at 31 March 2021	474,780	11,310	28,584	7,497	10,902	533,073
Infrastructure Assets						
Net book value at 1 Apr 2021					137,929	
Additions					12,003	
Derecognition - other					(7,554)	
Depreciation charge					(18,009)	
Infrastructure Assets net book value at 31 March 2022						124,369
Property Plant and Equipment net book value at 31 March 2022						681,845

During 2022/23, three schools have transferred out of Local Authority control to an Academy. A number of vehicles, plant and equipment assets have been disposed during the year. The former Kingsway Academy site has also returned to Local Authority control during the year.

As at 31st March 2023, capital commitments outstanding for the acquisition of items of Property, Plant and Equipment and Intangibles totaled £4.4m (£42.8m in 2021/22).

Capital expenditure totalling £50.5m was incurred on fixed assets, including intangible assets during the year and was funded as follows:

	Funding Sources			Total £000
	Borrowing £000	Grant / Contributions £000	Reserves / Revenue £000	
Additions				
Land & Buildings	3,528	6,755	18	10,301
VPE	495	644	0	1,139
Infrastructure	3,001	23,292	490	26,783
Community	670	254	0	924
Surplus	11	245	0	256
AUC	6,638	3,491	89	10,218
Intangibles	826	12	0	838
Total	15,169	34,693	597	50,459

Assets Held For Sale

As at 31st March one asset, the former Foxfield School site was classified as an asset held for sale and actively marketed.

	Current	
	2021/22 £000	2022/23 £000
Balance outstanding at 1 April 2022	0	0
Assets newly classified as held for sale:		
Property, Plant & Equipment	0	1,800
Balance outstanding at 31 March 2023	0	1,800

Infrastructure Assets

In accordance with the Temporary Relief offered by the Update to the Code on infrastructure assets this note does not include disclosure of gross cost and accumulated depreciation for infrastructure assets because historical reporting practices and resultant information deficits mean that this would not faithfully represent the asset position to the users of the financial statements.

This does not impact the financial statements as the Net Book Value of infrastructure assets remains unchanged, and information on gross cost and accumulated depreciation is maintained as memorandum information in the Local Authority's permanent records.

Revaluations

The Code requires the Council to revalue its assets sufficiently regularly to ensure that their carrying value does not differ materially from fair value at the year end.

In 2022/23, the Council based its revaluations on a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years. However, they must be revalued more regularly where a five-yearly valuation is insufficient to keep pace with material changes in fair value. To achieve this, several significant high value assets, for example leisure centres and schools, have been revalued irrespective of when the last valuation was undertaken.

The effective date of the valuation exercise for 2022/23 was 31st March 2023.

The following useful lives and depreciation rates have been used in the calculation of depreciation:

Class of Asset	Useful Life (Years)
Land	Indeterminable
Buildings	1-80
Vehicles, plant, furniture and equipment	1-40
Infrastructure	10-120
Surplus assets	3 to 24, or indeterminable

Carrying Value measured against Fair Value

All valuations were carried out internally. Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

	Other Land and Buildings	Surplus Assets	Total
	£000	£000	£000
Carried at historical cost	175,849	1,995	177,844
Valued at current value as at:			
31/03/2023	508,298	12,770	521,068
31/03/2022	13,730	0	13,730
31/03/2021	9,031	0	9,031
31/03/2020	8,663	0	8,663
31/03/2019	5,343	0	5,343
Total Cost or Valuation	545,065	12,770	557,835

Note 15 - Heritage Assets

A reconciliation of the carrying value of Heritage Assets held follows below:

2022/23	Decorative Arts	Buildings	Civic Regalia	Transport	Fine Art	Total
	£000	£000	£000	£000	£000	£000
Opening Balance	4,518	757	454	1,088	12,066	18,883
Revaluations	20	0	0	0	160	180
Closing Balance	4,538	757	454	1,088	12,226	19,063

2021/22	Decorative Arts	Buildings	Civic Regalia	Transport	Fine Art	Total
	£000	£000	£000	£000	£000	£000
Opening Balance	4,418	757	454	1,088	11,694	18,411
Donations	100	0	0	0	0	100
Revaluations	0	0	0	0	372	372
Closing Balance	4,518	757	454	1,088	12,066	18,883

Decorative Art

These collections include items such as British ceramics, drawings and photographs. The collections also include coins and medals, textiles, archaeological artifacts, sculptures, glass, metalwork, jewelry, furniture, and maritime models and Oriental collections. The majority of these collections have been revalued in 2020/21 with the exception of some of the ceramic and Oriental collections. Some sculpture collections have been revalued in 2022/23.

Buildings

There are two historic buildings held at fair value based on historic cost. These are Leasowe Lighthouse, which is the oldest brick-built lighthouse in the country and Bidston Hill Windmill, which was operational until 1875. Valuations were last undertaken between January 2008 and March 2018. Due to the specialist nature of these assets, a valuation has not been undertaken of these during the year.

Civic Regalia

The collection includes several items connected with civic functions undertaken as part of the mayoral role, such as mayoral badges, chains and maces. The oldest item dates back to 1893. The collection also includes memorabilia commemorating events and associations of local interest. Valuations were undertaken in 2020/21, although some had been valued between April and September 2012 and if this is the latest valuation, this has been the basis. Valuations are based on contemporary market and documentary research.

Transport

The collection consists of various vehicles, including historic buses, trams and motorcycles. The valuations are based on insurance quotes obtained by the internal Insurance Team during 2020/21.

Fine Art and Other Collections

These include British watercolours and drawings of the 18th and 19th century, by artists including the Liverpool School artist, Philip Wilson Steer and other leading local artists, within a collection of over 6,000 separate pieces. Values of the highest twenty-five pieces range between £60,000 to £720,000. Valuations are based on a revaluation carried out in 2022/23 largely and are based on contemporary market and documentary research.

Acquisition policy

Acquisitions will meet the requirements of the Accreditation Standard. It will consider limitations on collections imposed by such factors as staffing, storage and care of collection arrangements. The expansion of collections is achieved by donation, bequest and purchase using grant aid.

Disposal procedure

A decision will be taken after full consideration of the reasons for disposal. This includes curatorial and financial reasons as well as the public benefit, the implication for the Museum's collections and collections held by museums and other organisations collecting the same material. External expert advice will be obtained and the views of stakeholders such as donors, researchers, local and source communities served by the Museum will also be sought.

Conservation and storage

Access to professional conservation advice is by liaison with the National Museums Liverpool and freelance conservators. Environmental monitoring and control are maintained in display and storage areas. Improvements to the heating and humidifier equipment is undertaken as necessary based on curatorial staff and conservation advice. A programme of lighting, monitoring and control consistent with the preservation and maintenance of collections is maintained. Materials used will be consistent with good conservation practice. A record of all conservation work undertaken will be maintained.

Overall approach to valuation and accounting for Heritage Assets

The Code requires the Council to carry heritage assets at valuation rather than current or fair value, reflecting the fact that sales and exchanges of such assets are uncommon.

Valuations may be made by any method that is appropriate and relevant. There is no requirement for valuations to be carried out or verified by external valuers, nor is there any prescribed minimum period between valuations. In some cases, it may not be practicable to establish a valuation for a heritage asset, in which case the asset is carried at historical cost if this information is available. Where heritage assets are measured at valuation, the carrying amount shall be reviewed with sufficient frequency to ensure the valuations remain current.

The latest valuation was undertaken during 2022/23, although as noted above, not all assets were valued. The present Collection Management Plan suggests valuations to be reconsidered every ten years, but consideration may be given to individual items in the interim.

Acquisitions are initially recognised at cost (where that cost is greater than £10,000) and donations are recognised at valuation. Heritage assets are not depreciated as the Council considers they have indefinite lives.

Heritage Assets: Valuation Approach

Valuations have been commissioned externally via valuers with the requisite expertise in this particular field. The 2012 valuations had been undertaken by St George Valuations (London) and the 2020/21 valuations by Art & Antiques Appraisals Ltd. The latter were supervised a former Senior Valuer at Bonhams, supported by colleagues from Art & Antiques Appraisals Ltd.

Heritage Assets not reported in the Balance Sheet

Sites of Special Scientific Interest (SSIs) or Biological Importance (SBIs)

There are 12 SSIs based on nature conservation legislation and 27 Council owned SBIs (non-statutory sites). A number of these form part of an overall Community Asset but because of their specific nature any attempt to separately identify specific costs associated with the SSI or SBI would produce unreliable information, therefore they are not separately identified under the category of heritage assets.

War memorials and other monuments

There are 146 such assets that the Council owns ranging from those commemorating historic events to historic personages. Because of the lack of comparable market values, the Council considers that the cost of obtaining external valuations outweighs the benefit to the reader of the accounts in obtaining such information. Consequently, these assets are not included in the Balance Sheet.

Archaeological sites

In the case of the two sites that are considered of archaeological interest the Council does not consider that reliable cost or valuation information can be obtained because of the diverse nature of the assets and the lack of comparable market values. Consequently, any such assets are not included in the Balance Sheet.

Note 16 - Investment Properties

Investment properties are held by the Council for the purposes of income generation or capital gain.

There are no restrictions on the Council's ability to realise the value inherent in its investment property or on the Council's right to the remittance of income and the proceeds of disposal. The Council has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

The following items of income and expense have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

31st March 2022		31st March 2023
£000	Investment Property Income and Expenditure	£000
(2,045)	Rental income from investment property	(1,590)
878	Direct operating expenses from investment property	847
(1,167)	Net (gain)/loss	(743)

The table below summarises the movements in the value of investment properties during the year:

31st March 2022		31st March 2023
£000	Investment Properties Movements in Year	£000
19,033	Opening Balance	18,914
1	Subsequent expenditure	0
(109)	Disposals	(634)
(10)	Net gains/losses from fair value adjustments	1,334
	Transfers:	
(1)	to/from Property Plant and Equipment	(56)
18,914	Balance at the end of the year	19,558

The Council has not acquired any significant new Investment Properties during the year.

Fair Value Hierarchy for Investment Properties

Details of the Council's Investment Properties and information about the Fair Value hierarchy as at 31st March 2023 are shown in the following table:

	2021/22				2022/23			
	Quoted Prices in active markets for identical assets (Level 1)	Other significant observable inputs (Level 2)	Significant unobservable inputs (Level 3)	Fair value as at 31 March 2021	Quoted Prices in active markets for identical assets (Level 1)	Other significant observable inputs (Level 2)	Significant unobservable inputs (Level 3)	Fair value as at 31 March 2022
	£000	£000	£000	£000	£000	£000	£000	£000
Recurring fair value measuring usage								
General Buildings & Sites	0	14,461	0	14,461	0	14,665	0	14,665
Industrial Sites	0	4,453	0	4,453	0	4,893	0	4,893
Total	0	18,914	0	18,914	0	19,558	0	19,558

The Council measures its investment properties at Fair Value. The Fair Value measurement assumes that the transaction to sell the asset or transfer the liability takes place either in the principal market for the asset or liability, or, in the absence of a principal market, in the most advantageous market for the asset or liability. The Council

uses qualified RICS internal property valuers to provide a valuation of its assets in line with the highest and best use definition.

All the Council's investment properties have been assessed as Level 2 in the Fair Value hierarchy. The Fair Value has been determined using a market and income approach, which takes into account direct and indirect observable data from the market where there are no quoted prices. Information is obtained about similar assets, existing lease terms and rentals, research of market evidence including yields and rentals. Market conditions of similar assets actively purchased and sold within the market and from within the portfolio provide a level of observable inputs, leading to the properties being categorised as Level 2.

There have been no transfers between Levels 1, 2 or 3 during the year.

Fair value definitions:

- Level 1 – fair value is only derived from quoted prices in active markets for identical assets or liabilities, for example bond prices.
- Level 2 – fair value is calculated from inputs other than quoted prices that are observable for the asset or liability, for example interest rates or yields for similar instruments.
- Level 3 – fair value is determined using unobservable inputs, for example non-market data such as cash flow forecasts or estimated creditworthiness.

Valuation Basis for Investment Properties

In estimating the fair value of the Council's Investment Properties, the highest and best use of the properties is deemed to be their current use. The Council's Investment Properties have been assessed as Level 2 (based on other significant observable inputs) on the fair value hierarchy for valuation purposes.

Note 17 - Intangible Assets

The Council accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets relate to purchased licences.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Council. The major item of software relates to the Oracle financial system and has been assigned a 10-year life, which is fully amortised.

The gross carrying amount of intangible assets is amortised on a straight-line basis. The amortisation charged to revenue in 2022/23 was £0.1m (2021/22 £0.002m).

The movement on Intangible Asset balances during the year is shown in the table below:

31 March 2022			31 March 2023	
Other Assets	Total		Other Assets	Total
£000	£000		£000	£000
		Balance at start of year:		
4,400	4,400	Gross carrying amounts	4,379	4,379
(4,381)	(4,381)	Accumulated amortisation	(4,379)	(4,379)
19	19	Net carrying amount at start of year	0	0
0	0	Additions (acquired separately)	838	838
(21)	(21)	Other derecognition	0	0
(2)	(2)	Amortisation for the period	(110)	(110)
4	4	Amortisation written out on other derecognition	0	0
0	0	Net carrying amount at end of year	728	728
		Comprising:		
4,379	4,379	Gross carrying amounts	5,217	5,217
(4,379)	(4,379)	Accumulated amortisation	(4,489)	(4,489)
0	0	Total	728	728

All intangible assets acquired in previous years are all fully amortised.

Note 18 - Financial Instruments

Financial Instruments – Classifications

A financial instrument is a contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. Non-exchange transactions, such as those relating to taxes and government grants, do not give rise to financial instruments.

Financial Liabilities

A financial liability is an obligation to transfer economic benefits controlled by the Council and can be represented by a contractual obligation to deliver cash or financial assets or an obligation to exchange financial assets and liabilities with another entity that is potentially unfavourable to the Council.

The Council's financial liabilities held during the year are measured at amortised cost and comprised:

- long-term loans from the Public Works Loan Board and commercial lenders,
- short-term loans from other local authorities,
- overdraft with Lloyds bank,
- Private Finance Initiative contracts and
- trade payables for goods and services received.

Financial Assets

A financial asset is a right to future economic benefits controlled by the Council that is represented by cash, equity instruments or a contractual right to receive cash or other financial assets or a right to exchange financial assets and liabilities with another entity that is potentially favourable to the Council. The financial assets held by the Council during the year are accounted for under the following three classifications:

1. Amortised cost (where cash flows are solely payments of principal and interest, and the Council's business model is to collect those cash flow) comprising:
 - cash in hand;
 - bank current and deposit accounts;
 - fixed term deposits;
 - loans to small companies;
 - lease receivables; and
 - trade receivables for goods and services provided.
2. Fair value through other comprehensive income (where cash flows are solely payments of principal and interest, and the Council's business model is to both collect those cash flows and sell the instrument; and equity investments that the Council has elected into this category) comprising:
 - pooled bond fund managed by Columbia Threadneedle held as strategic investment.
3. Fair value through profit and loss (all other financial assets) comprising:
 - money market funds managed by external fund managers; and
 - pooled bond, equity and property funds managed by Payden, Royal London Asset Management, Altana Social Impact Fund (Public Sector Social Investment fund managers) and CCLA.
 - accrued profits from Wirral Growth Company LLP

Financial assets held at amortised cost are shown net of a loss allowance reflecting the statistical likelihood that the borrower or debtor will be unable to meet their contractual commitments to the Council.

	Current Financial Assets							
	Investments		Debtors		Cash		Total	Total
	31 March 2022	31 March 2023	31 March 2022	31 March 2023	31 March 2022	31 March 2023	31 March 2022	31 March 2023
	£000	£000	£000	£000	£000	£000	£000	£000
IFRS 9 Categories								
Fair value through profit and loss	6,024	5,802	0	0	46,964	12,126	52,988	17,928
Amortised cost	1,291	28	39,278	42,629	18	0	40,587	42,657
Fair value through other comprehensive income - designated equity instruments	990	889	0	0	0	0	990	889
Total financial assets	8,305	6,719	39,278	42,629	46,982	12,126	94,565	61,474

	Non-Current Financial Assets					
	Investments		Debtors		Total	Total
	31 March 2022	31 March 2023	31 March 2022	31 March 2023	31 March 2022	31 March 2023
	£000	£000	£000	£000	£000	£000
IFRS 9 Categories						
Amortised cost	1,494	2,355	18,463	14,370	19,957	16,725
Fair value through profit and loss	9,823	17,948	0	0	9,823	17,948
Total financial assets	11,317	20,303	18,463	14,370	29,780	34,673

	Current Financial Liabilities									
	Borrowings		Creditors		PFI Liability		Bank Overdraft		Total	Total
	31 March 2022	31 March 2023	31 March 2022	31 March 2023	31 March 2022	31 March 2023	31 March 2022	31 March 2023	31 March 2022	31 March 2023
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Amortised cost	(71,919)	(136,666)	(44,800)	(30,207)	(3,187)	(3,219)	(6,195)	(1,327)	(126,101)	(171,419)
Total financial liabilities	(71,919)	(136,666)	(44,800)	(30,207)	(3,187)	(3,219)	(6,195)	(1,327)	(126,101)	(171,419)

	Non-Current Financial Liabilities					
	Borrowings		PFI liabilities		Total	Total
	31 March 2022	31 March 2023	31 March 2022	31 March 2023	31 March 2022	31 March 2023
	£000	£000	£000	£000	£000	£000
Amortised cost	(145,268)	(144,252)	(31,216)	(28,002)	(176,484)	(172,254)
Total financial liabilities	(145,268)	(144,252)	(31,216)	(28,002)	(176,484)	(172,254)

The following table shows the debtors, see Debtors note, that are classified as financial instrument and non-financial instruments.

	31 March 2022	31 March 2023
	£000	£000
Financial instrument	57,741	56,999
Non Financial Instrument	45,546	62,750
Total	103,287	119,749

The following table show the split of Creditors note, by financial and non-financial instruments.

	31 March 2022	31 March 2023
	£000	£000
Financial instrument	(44,800)	(30,207)
Non Financial Instrument	(77,229)	(40,801)
Total	(122,029)	(71,008)

There is a requirement under onerous contracts to recognise a creditor for Kingsway School. £1.45m has been recognised in 2022/23 (£223k in current Other Payables and £1.226m in long-term Other Payables), this recognises the unavoidable costs of meeting the obligation under the PFI contract, for a period of 7 years.

	2021/22	2022/23
	£000	£000
(459) Other payables		(1,226)
(459) Total Long Term Creditors		(1,226)

Income, Expense, Gains and Losses	31 March 2022		31 March 2023	
	Surplus or Deficit on the provision of services	Other comprehensive Income and Expenditure	Surplus or Deficit on the provision of services	Other comprehensive Income and Expenditure
	£000	£000	£000	£000
Net gains/losses on:				
• financial assets measured at fair value through profit or loss	(113)	41	(702)	552
• financial assets measured at amortised cost	(116)	0	(92)	0
• investments in equity instruments designated at fair value	(22)	47	(31)	100
• financial liabilities measured at amortised cost	13,496	0	15,772	0
Total net gains/losses	13,245	88	14,947	652
Interest revenue:				
• financial assets measured at amortised cost	(116)	0	(92)	0
• financial assets measured at fair value through profit or loss	(113)	0	(702)	0
• other financial assets measured at fair value through other	(22)	0	(31)	0
Total interest revenue	(251)	0	(825)	0
Other Income	(23)	0	(308)	0

Financial Guarantees

The Council has a number of financial guarantees in place to support the regeneration of the Borough. There are three key developments, Wirral Waters, Birkenhead Commercial District and the Hythe, which have financial guarantees in respect to the leases or acquisition of premises. The details of these guarantees are presented below; the 2022/23 accounts disclosure recognises a contingent asset and liability for the Hythe Call and Put.

Development	Narrative	Risk/Liability
The Hythe	A PUT/CALL option is in place whereby Peel Holding and Wirral Council have an agreement to sell/acquire the Hythe Office Development for a maximum period of three years post practical completion. This option applies if at any point the value exceeds the option price of £4.98m. Where the value exceeds £4.98m the Put cannot be called upon.	<p>The Put is where the Council would have to purchase the Hythe if it fails to reach its negotiated Option Price. Where the value exceeds this sum the Put option falls away.</p> <p>If the Put was called the Council would be required to purchase the site and capital borrowing would be required of £4.98m. If the Council invoked the Call option, it could obtain the building for less than £4.98m and further options would then be evaluated as to the best course of action for the Council.</p>
Birkenhead Commercial District	The Council will pay the headlease for 35 years post completion.	<p>Two buildings are being constructed of which the Council intends to occupy one, therefore the Council carries no liability for failed lease income, from building 1, as budgets from exiting other buildings are available to fund the lease cost.</p> <p>If the Council did not occupy the building this would incur a cost starting at £1.34m per annum for thirty five years with an annual lease increase based on Retail Price Index increases under a cap and collar arrangement of between 1% and 4%.</p> <p>The second building will be leased and the highest liability if no occupancy occurred is £873k per annum for thirty five years with an annual RPI increase of between 1% and 4% under a cap and collar arrangement. To mitigate this risk however the Council is developing a detailed marketing and lettings strategy to identify potential end-users well in advance of the building reaching practical completion. The Council has also entered into early negotiations with a potential occupier, of significant covenant strength, who wishes to take the whole of the ground floor of building two.</p> <p>A risk reserve will be established in 2023/24 for this.</p>

Development	Narrative	Risk/Liability
		<p>The Council has an option between years 35 and 43 to purchase the sites for £1. The funder also has a 'put' option to transfer the assets between years 35 and 43 to the Council for £1.</p>

Development	Narrative	Risk/Liability
Millers Quay (Wirral Waters One (Legacy))	Peel L&P Legacy (Wirral Waters) Limited will take on a 250 year lease from Peel Holdings and will build the development. The scheme will be funded by Pension Insurance Corporation (PIC) who will take a 250 year lease from Peel Legacy. The Council will take a 50 year underlease for 350 units of the residential units and pay PIC a fixed rent (increasing with RPI) and estate service charges to secure repayment of the loan with interest. 150 units will be sub-underleased to Peel for years 1 to 10 and Peel will pay the rentals to the Council management company.	<p>The Council will grant a sub-underlease to Peel who will manage the apartments for years 0-10 for 350 units and Peel years 0-15 for 150 units and take on the Council's rental obligations. This company will make rental payments to the Council at a level which will cover the Council's payments to PIC.</p> <p>From Years 11-50 (for 350 units) the commercial risks will be transferred to the Council with the Council's Management Company being responsible for letting out the properties, managing the apartments and for securing the rental payments for the Council.</p> <p>At the end of the 50 year lease period the Council will have the ability to take up an option to acquire a lease for 200 years at a peppercorn rent from PIC of 350 of the residential units.</p> <p>The Council's commitment is its rental obligations, together with service charge payments made by the Council's management company, from years 11-50/55. In addition, up-front Stamp Duty Land Tax (SDLT) will be payable in respect of the grant of the under lease. Peel have agreed to cover the cost of the SDLT.</p>

Development	Narrative	Risk/Liability
Hamilton Street	<p>A PUT/CALL 25/11/22 with Wirral Methodist Housing Assoc and ALPHA (R.S.L) Limited.</p> <p>Option sum £1 for both parties.</p> <p>Council has granted a Put option to the seller for the Council to purchase or underwrite the sale of a building. The Call and Put has a potential value of £800k to the Council.</p>	<p>The Put is where the Council would have to purchase the premises if it fails to reach its negotiated Option Price. In the period expiring on the earlier of a) 4 years from 22/11/22 or the proposed development of extra care facility with approx. 85 units has reached two brick courses above foundation level.</p> <p>The seller can serve notice on the Council to purchase the property for £800k with vacant possession. If after 12 weeks the Council has not responded the seller can dispose of the property to a third party.</p> <p>Where the sale to a third party is less than £800k the Council will pay the shortfall.</p> <p>Where the Council exercises the option or the developer option the Council will pay the developer, the grant, for contributing towards affordable/social housing. If the value of the market is less than £800k a grant funding agreement is entered into. The grant limit is £800k less sale/purchase price.</p>

Note 18a - Financial Instruments – Fair Value

For each class of financial assets and financial liability, the Council is required to disclose the fair value of that class of assets and liabilities in such a way that a comparison with the carrying amount is possible. For most assets, including money market funds and other pooled funds, the fair value is taken from the market price.

Financial instruments classified at amortised cost are carried in the Balance Sheet at amortised cost. Their fair values have been estimated by calculating the net present value of the remaining contractual cash flows at 31st March 2023, using the following methods and assumptions:

- Loans borrowed by the Council have been valued by discounting the contractual cash flows over the whole life of the instrument at the appropriate market rate for local authority loans.
- Discount rates for “Lender’s Option Borrower’s Option” (LOBO) loans have been reduced to reflect the value of the embedded options. The size of the reduction has been calculated using proprietary software.
- The fair values of other long-term loans and investments have been discounted at the market rates for similar instruments with similar remaining terms to maturity on 31st March.
- The fair values of financial guarantees have been estimated based on the likelihood of the guarantees being called and the likely payments to be made.
- The fair values of finance lease assets and liabilities and of PFI scheme liabilities have been calculated by discounting the contractual cash flows (excluding service charge elements) at the appropriate AA-rated corporate bond yield.
- No early repayment or impairment is recognised for any financial instrument.
- The fair value of short-term instruments, including trade payables and receivables, is assumed to approximate to the carrying amount given the low and stable interest rate environment.

Fair values are shown in the table below, split by their level in the fair value hierarchy:

Level 1 – fair value is only derived from quoted prices in active markets for identical assets or liabilities e.g., bond prices.

Level 2 – fair value is calculated from inputs other than quoted prices that are for the asset or liability, e.g., interest rates or yields for similar instruments.

Level 3 – fair value is determined using unobservable inputs. E.g., non-market data such as cash flow forecasts or estimated creditworthiness.

The fair value of financial instruments held at amortised cost is higher than their balance sheet carrying amount because:

- the Authority’s portfolio of loans includes transactions where the interest rate payable is higher than the current rates available for similar loans as at the balance sheet date.
- the interest rate on similar investments is now higher than that obtained when the investment was originally made.

Financial Assets Measured at Fair Value

Recurring Fair Value Measurements -	Fair Value Hierarchy Level	31 March 2022	31 March 2023
		£000	£000
FA Measured at Fair Value - Money Market Funds	1	46,964	12,126
FA Measured at Fair Value - Externally Managed Funds	1	16,835	16,185
FA Measured at Fair Value - Group Entities	3	0	8,455
Balance 31 March		63,799	36,766

Reconciliation of fair value measurements for fixed assets carried at fair value categorised within level 3 investments of the fair value hierarchy for financial assets

	31 March 2023		
	Unquoted Shares		Total
	£000	£000	£000
Opening Balance	0	0	0
Total gains or losses for the period:			
Additions	0	8,455	8,455
Balance 31 March	0	8,455	8,455

	31 March 2022		
	Unquoted Shares	Other	Total
	£000	£000	£000
Opening Balance	0	0	0
Total gains or losses for the period:			
Additions	0	0	0
Balance 31 March	0	0	0

The fair value of financial assets and financial liabilities that are not measured at Fair Value (but for which Fair Value disclosures are required)

Financial Liabilities

	31 March 2022		31 March 2023	
	Carrying Amount	Fair Value	Carrying Amount	Fair Value
	£000	£000	£000	£000
Financial Liabilities held at Amortised Cost	(217,187)	(323,650)	(280,918)	(319,762)
PFI and finance lease liabilities	(34,403)	(35,913)	(31,221)	(29,209)
Total	(251,590)	(359,563)	(312,139)	(348,971)

Financial Assets

	31 March 2022		31 March 2023	
	Carrying Amount	Fair Value	Carrying Amount	Fair Value
	£000	£000	£000	£000
Cash & Cash Equivalents at Amortised Cost	18	18	0	0
Loans and Receivables at Amortised Cost	2,785	2,785	10,837	10,837
Long-Term Debtors	18,463	18,463	14,370	14,370
Total	21,266	21,266	25,207	25,207

Fair value hierarchy for financial assets and financial liabilities that are not measured at fair value

31 March 2023				
Recurring fair value measurements using:	Quoted prices in active markets for identical assets (Level 1)	Other significant observable inputs (Level 2)	Significant unobservable inputs (Level 3)	Total
Financial Liabilities	£000	£000	£000	£000
Financial Liabilities held at amortised cost:				
Loans/Borrowings	0	(319,762)	0	(319,762)
PFI and finance lease liabilities	0	(29,209)	0	(29,209)
Total	0	(348,971)	0	(348,971)
Financial Assets				
Amortised Cost:				
Other loans and receivables	0	25,207	0	25,207
Total	0	25,207	0	25,207

31 March 2022				
Recurring fair value measurements using:	Quoted prices in active markets for identical assets (Level 1)	Other significant observable inputs (Level 2)	Significant unobservable inputs (Level 3)	Total
Financial Liabilities	£000	£000	£000	£000
Financial Liabilities held at amortised cost:				
Loans/Borrowings	0	(323,650)	0	(323,650)
PFI and finance lease liabilities	0	(35,913)	0	(35,913)
Total	0	(359,563)	0	(359,563)
Financial Assets				
Loans and Receivables:				
Other loans and receivables	0	21,266	0	21,266
Total	0	21,266	0	21,266

Financial liabilities

The borrowings held by the authority consist of different types of loan, including the following categories of longer-term borrowing:

Lender Offer Borrower Option (LOBO)

The fair value (£122.9m) is higher than the carrying amount (£90.4m) because the Council's Lender Offer Borrower Option portfolio includes a number of fixed rate loans where the interest payable is higher than the rates available for similar loans at the balance sheet date.

Public Works Loan Board (PWLB)

The fair value (£26.0m) is greater than the carrying amount (£27.8m) because the Council's Public Works Loan Board portfolio includes a number of fixed rate loans where interest payable is lower than the rates available for similar loans at the balance sheet date.

Other Market Loans

The fair value (£46.7m) is higher than the carrying amount (£38.5m) because the Council's Market Long Term loan has an interest rate payable that is higher than the rates available for a similar loan at the balance sheet date.

Central Government and Local Government Loans

The fair value (£124.2m) is equal to the carrying amount as these loans consist of short term cashflow loans with a duration of less than 12 months (therefore Fair Value considerations are immaterial) and interest free loans which have zero interest considerations.

Private Finance Initiatives (PFI)

The fair value (£29.2m) is lower because the implicit interest rate on the Council's PFI contracts is lower than current long-term interest rates. PFI rates also include an element to cover the risks around construction, which is no longer present.

Note 19 - Debtors

Short Term Debtors

2021/22			2022/23			
Gross Debtors £000	Expected Losses £000	Net Debtors £000		Gross Debtors £000	Expected Losses £000	Net Debtors £000
49,018	(18,396)	30,622	Trade Receivables	56,436	(18,100)	38,336
5,406	0	5,406	Prepayments	3,171	0	3,171
36,909	(19,347)	17,562	Local Taxation	40,771	(22,617)	18,154
31,484	(250)	31,234	Other Receivable Amounts	45,969	(250)	45,719
122,817	(37,993)	84,824	Total Debtors	146,347	(40,967)	105,380

Long Term Debtors

2021/22			2022/23			
Gross Debtors £000	Expected Losses £000	Net Debtors £000		Gross Debtors £000	Expected Losses £000	Net Debtors £000
5,299	(497)	4,802	Loans	5,608	(426)	5,182
13,661	0	13,661	Other Debtors	9,188	0	9,188
18,960	(497)	18,463	Total Long Term Debtors	14,796	(426)	14,370

Long-term debtors relate to debts for other authorities and associated liabilities of former Merseyside County Council historical debts totalling £8.934m (£13.402m 2021/22) and two caravan park sites £0.254m (£0.259m) and £5.182m of existing loans.

Expected credit losses have been reviewed, and the result has been a reduction in the carrying value to (£0.426m) previously (£0.497m). Loans of £5.182m (£4.802m) relates to various regeneration loans (equity renewal/empty property loans and renovation loans) and loans to third parties.

Note 20 - Debtors for Local Taxation

The past due but not impaired amount for local taxation (council tax and non-domestic rates) is analysed by age as follows:

2021/22 £000	2022/23 £000
5,173	4,759
3,298	3,084
2,656	2,271
1,856	1,977
1,242	1,387
1,795	2,152
16,020 Total	15,630

Note 21 - Cash and Cash Equivalents

The net balance of Cash and Cash Equivalents at the Balance Sheet date is shown in the table below:

2021/22		2022/23
£000		£000
12,180	Cash and Bank balances	12,056
(18,375)	Bank Overdraft	(13,383)
(6,195)	Total Cash and Cash Equivalents	(1,327)

2021/22		2022/23
£000		£000
46,982	Short Term Investments	12,126
46,982	Total Cash and Cash Equivalents	12,126

Cash comprises cash on hand and on demand deposits. Cash equivalents are investments that are instantly repayable to the Council on demand and that are readily convertible to known amounts of cash with insignificant risk of a change in value. These are balances held in interest bearing call accounts and money market funds with institutions meeting our credit ratings.

Note 22 – Creditors

2021/22		2022/23
£000		£000
(41,937)	Trade payables	(32,273)
(79,633)	Other payables	(38,347)
(121,570)	Total Creditors	(70,620)

2021/22		2022/23
£000		£000
(459)	Other payables	(1,226)
(459)	Total Long Term Creditors	(1,226)

Note 23 – Provisions

The provisions figures shown in the Balance Sheet comprises of the following balances.

Total Provisions

2021/22	Total Provision	2022/23
£000		£000
(15,528)	Opening Balance	(16,556)
(7,308)	Increase in provision during year	(11,137)
6,032	Utilised during year	10,758
248	Unused amounts reversed	1,079
(16,556)	Closing Balance	(15,856)

Current Provisions

2022/23	Severance Pay	Insurance Fund	NNDR Appeals	Education Health & Care Plans	Late Penalty Fees	Planning Appeals	Other	Total
	£000	£000	£000	£000	£000	£000	£000	£000
Opening Balance	(1,755)	(950)	(9,040)	(543)	(300)	0	(92)	(12,680)
Increase in provision during year	(493)	(950)	(8,477)	(799)	0	(310)	(108)	(11,137)
Utilised during year	1,755	950	7,290	543	220	0	0	10,758
Unused Amounts Reversed	0	0	0	0	80	0	0	80
Closing Balance	(493)	(950)	(10,227)	(799)	0	(310)	(200)	(12,979)

2021/22	Severance Pay	Insurance Fund	NNDR Appeals	Land Charges	Education Health & Care Plans	Late Penalty Fees	Other	Total
	£000	£000	£000	£000	£000	£000	£000	£000
Opening Balance	(2,241)	(950)	(8,027)	(248)	(526)	0	(92)	(12,084)
Increase in provision during year	(1,755)	0	(4,555)	0	(266)	(300)	0	(6,876)
Utilised during year	2,241	0	3,542	0	249	0	0	6,032
Unused Amounts Reversed	0	0	0	248	0	0	0	248
Unwinding of discounting	0	0	0	0	0	0	0	0
Other movements	0	0	0	0	0	0	0	0
Closing Balance	(1,755)	(950)	(9,040)	0	(543)	(300)	(92)	(12,680)

Severance Pay

The Council has identified funding that will be required for staff reductions in financial year 2022/23 that will cost £0.493m and has therefore made a provision for this liability.

Insurance Fund

This is required to cover possible liability insurance claims. The overall estimate of the amount required to cover these is based on an actuarial investigation, which seeks to estimate the ultimate claims arising in respect of each risk period. The basis for calculating the provision is claims actually reported as outstanding. The timing of future payments depends almost entirely upon when claims are settled but are likely to run over a number of years.

NNDR Appeals

Following the introduction of the Business Rates Retention Scheme from 1 April 2013, billing authorities are required to make an estimate of the impact of successful appeals covering not only 2023/24 but also any backdated amount relating to earlier years. This will include decisions made in future years regarding appeals which may affect the 2023/24 and earlier financial years' business rates charges. The provision calculation is based upon data supplied by the Valuation Office at 31 March 2023 regarding outstanding and settled appeals.

Education Health and Care Plans

The assessment process can take some time to complete and so as not to disadvantage pupils, schools put additional support in place as soon as need is identified and will then be financially recompensed retrospectively once the assessment process is complete. At the end of the financial year there were a significant number of pupil assessments in progress, and which are not yet complete. A financial liability exists in the form of retrospective payments to schools, but the value of the payments will not be known until the assessments are complete.

Planning Appeals

The provision is for Planning Appeals against the Council's decision to refuse to grant planning permission for applications.

Other Provisions

All other provisions are individually insignificant in being below £0.1m.

Long Term Provisions

2022/23	Insurance Fund £000	Total £000
Opening Balance	(3,876)	(3,876)
Unused Amounts Reversed	999	999
Closing Balance	(2,877)	(2,877)

2021/22	Insurance Fund £000	Total £000
Opening Balance	(3,444)	(3,444)
Increase in provision during year	(432)	(432)
Closing Balance	(3,876)	(3,876)

Note 24 - Usable Reserves

The Council holds a number of reserves, both revenue and capital for various reasons. They provide assurance to ensure financial stability, funding for future initiatives or investments, and allow balances to be earmarked to meet expected future cost pressures.

Balances on the General Fund (see Movement in Reserves Statement) and earmarked general fund reserves (see breakdown in the Transfers to/from Earmarked Reserves note) are available for funding both capital and revenue expenditure. The amounts relating to balances held by schools are accounted for as Earmarked Reserves and are not included in the General Fund Balance.

As agreed by Full Council as part of the 2022/23 budget setting process and the Medium-Term Finance Strategy, the General Fund has increased by £2.5m during 2022/23.

The Capital Receipts Reserve and Capital Grants Unapplied detailed in this note are held for capital purposes only.

Total Usable Reserves

31 March 2022	31 March 2023
£000	£000
(10,676) General Fund Balance	(13,176)
(97,186) Earmarked General Fund Reserves	(72,257)
(6,182) Capital Receipts Reserve	(2,979)
(39,658) Capital Grants Unapplied	(51,474)
(153,702) Balance 31 March	(139,886)

Capital Receipts Reserve

The Capital Receipts Reserve contains the proceeds of fixed assets sales that are available to meet future capital investment.

31 March 2022	31 March 2023
£000	£000
(1,190) Balance 1 April	(6,182)
(4,383) Capital Receipts in year	(2,423)
(153) Private Sector Housing Renewal Receipts in year	(54)
(456) Deferred Receipts realised	(5)
4,469 Capital Receipts transferred to Capital Adjustment Account to repay debt	4,469
0 Capital Receipts used for financing	2,930
(4,469) Other movements	(1,714)
(6,182) Balance 31 March	(2,979)

Capital Grants Unapplied

The Capital Grants Unapplied reserve holds grants and contributions received towards capital projects for which the Council has met the conditions that would otherwise require repayment of the monies, but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and/or the financial year in which this can take place.

31 March 2022	31 March 2023
£000	£000
(24,429) Balance 1 April	(39,658)
(27,171) Capital grants recognised in year	(29,376)
11,942 Capital grants and contributions applied	17,553
0 Repaid capital grants	7
(39,658) Balance 31 March	(51,474)

Note 25 - Unusable Reserves

31 March 2022 £000	31 March 2023 £000
(290,362) Revaluation Reserve	(353,149)
141 Financial Instruments Revaluation Reserve	111
(77,321) Capital Adjustment Account	(93,273)
2,402 Financial Instruments Adjustment Account	2,383
572,706 Pension Reserve	28,875
(464) Deferred Capital Receipts Reserve	(459)
16,462 Collection Fund Adjustment Account	8,142
4,615 Accumulated Absences Account	4,521
33 Pooled Investment Funds Adjustment Account	713
1,690 Dedicated Schools Grant Adjustment Account	4,763
229,902 Total	(397,373)

Further information on each of the above reserves is below:

Revaluation Reserve

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- Revalued downwards or impaired and the gains are lost;
- Used in the provision of services and the gains are consumed through depreciation;
or
- Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

31 March 2022 £000	31 March 2023 £000
(275,702) Balance 1 April	(290,362)
(24,196) Upward revaluation of assets	(81,121)
2,514 Downward revaluation of assets and impairment losses not charged to the Surplus or Deficit on the Provision of Services	8,563
(21,682) Surplus or deficit on revaluation of non-current assets not charged to the Surplus or Deficit on the Provision of Services	(72,558)
6,275 Difference between fair value depreciation and historical cost depreciation	6,150
747 Accumulated gains on assets sold or scrapped	3,621
7,022 Amount written off to the Capital Adjustment Account	9,771
(290,362) Balance 31 March	(353,149)

Financial Instrument Revaluation Reserve

The Financial Instrument Revaluation Reserve contains gains or losses made by the Council arising from movements in the value of its investments measured at fair value through other comprehensive income. The balance is reduced when investments with accumulated gain are revalued downwards, impaired, and when an investment is disposed of, and gains realised.

31 March 2022 £000	31 March 2023 £000
109 Balance 1 April	141
0 Realignment of investments	(129)
32 Other movements	99
141 Balance 31 March	111

Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different accounting arrangements for the consumption of non-current assets and for their financing under statutory provisions. The Account is charged with costs of acquisition, construction or enhancement of assets. Depreciation, impairment losses and amortisations of assets are charged to the Comprehensive Income and Expenditure Statement with postings from the Revaluation Reserve to convert fair values to an historical cost basis.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Council.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

31 March 2022 £000		31 March 2023 £000
(96,780)	Balance 1 April	(77,321)
33,838	Charges for depreciation and impairment of non-current assets	27,711
(678)	Revaluation losses on non-current assets	(4)
2	Amortisation of intangible assets	110
13,024	Revenue expenditure funded from capital under statute	11,644
4,469	Repayment of debt – Merseyside Residual Debt Fund	4,469
9,012	Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	10,985
59,667	Reversal of Items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement	54,915
(7,022)	Adjusting Amounts written out of the Revaluation Reserve	(9,771)
2,250	Repayment of debt - Group company loan	(2,500)
54,895	Net written out amount of the cost of non-current assets consumed in the year	42,644
0	Use of Capital Receipts Reserve to finance new capital expenditure	(2,930)
(23,336)	Capital Grants and Contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing	(39,978)
(4,469)	Write-off Merseyside Residual Debt Fund receipt to long term debtors	(4,469)
(7,537)	Statutory provision for the financing of capital investment charged against the General Fund and HRA balances	(9,347)
(35,342)	Capital financing applied in year:	(56,724)
10	Movements in the market value of Investment Properties debited or credited to the Comprehensive Income and Expenditure Statement	(1,334)
154	Public Sector Housing Loans	54
(158)	Capital expenditure charged against the General Fund and HRA balances	(592)
(100)	Movement in the donated assets account credited to the Comprehensive Income and Expenditure Statement	0
(77,321)	Balance 31 March	(93,273)

Financial Instrument Adjustment Account

The Financial Instrument Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefitting from gains per statutory provisions. The balance in the Financial Instrument Adjustment Account at the end of the year represents the amount that should have been charged to the Comprehensive Income and Expenditure Statement in accordance with proper accounting practices under the Code of Practice, but which Statutory Provisions allow or require to be deferred over future years. At 31 March 2023 the account had a balance of £2.383m (2021/22 £2.402m).

31 March 2022 £000		31 March 2023 £000
2,491	Balance 1 April	2,402
(89)	Downward revaluation of investments	(19)
	(89) Total Changes in revaluation and impairment	(19)
2,402	Balance 31 March	2,383

Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Council accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Council makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

31 March 2022 £000		31 March 2023 £000
531,815	Balance 1 April	572,706
4,774	Remeasurements of the net defined benefit (liability)/asset	(587,219)
62,082	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	71,976
(25,965)	Employer's pensions contributions and direct payments to pensioners payable in the year	(28,588)
572,706	Balance 31 March	28,875

Deferred Capital Receipts

Deferred capital receipts relate to the principal element of loans provided by the Council, which are repaid over a number of years. The capital receipt is only recognised as and when the principal sum is repaid. At 31 March 2023 the reserve had a balance of £0.459m (2021/22 £0.464m).

31 March 2022 £000		31 March 2023 £000
(1,174)	Balance 1 April	(464)
710	Other movements	5
(464)	Balance 31 March	(459)

Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax and National Non-domestic Rates income in the Comprehensive Income and Expenditure Statement as it falls due from tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the

Collection Fund. At 31 March 2023, the account had a balance of £8.142m (2021/22 £16.462m), representing the Council's share of the overall Collection Fund balance.

31 March 2022 £000	31 March 2023 £000
42,018 Balance 1 April	16,462
(25,556) Amount by which council tax and non-domestic rates income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	(8,320)
16,462 Balance 31 March	8,142

Accumulated Absences Account

The Accumulating Compensated Absences Adjustment Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year e.g., annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account. The account had a debit balance of £4.521m at 31 March 2023 (2021/22 debit balance of £4.615m).

31 March 2022 £000	31 March 2023 £000
2,582 Balance 1 April	4,615
(2,582) Settlement or cancellation of accrual made at the end of the preceding year	(4,615)
1,257 Amounts accrued relating to prior year	0
3,358 Amounts accrued at the end of the current year	4,521
2,033 Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in year in accordance with statutory requirements	(94)
4,615 Balance 31 March	4,521

Pooled Fund Adjustment Account

The Pooled Investment Funds Adjustment Accounts contain gains or losses made by the Council arising from movements in the value of its investments that have quoted market prices or otherwise do not have fixed or determinable payments.

31 March 2022 £000	31 March 20223 £000
(24) Balance 1 April	33
0 Realignment of investments	129
57 Changes in fair value of pooled investments	551
33 Balance 31 March	713

Dedicated Schools Grant Adjustment Account

The Secretary of State for the Department for Levelling Up, Housing and Communities (DLUHC) laid before Parliament a statutory instrument (the instrument) to amend The Local Authorities (Capital Finance and Accounting) Regulations (the 2003 Regulations).

The provisions came into effect from 29 November 2020. This has been extended for a further 3-year period up to March 2026 through the Local Authorities (Capital Finance and Accounting) (England) (Amendment) (No.2) Regulations 2022. This was approved by government 16 December 2022.

The instrument amends the 2003 Regulations by establishing new accounting practices for school's budget deficits. The Council must record any such deficit in a separate account relating to school's budgets.

The accounting practice has the effect of separating schools budget deficits from the Councils' general fund for a period of six financial years. This issue can only be fully resolved by closing the deficits. Therefore, the accounting treatment introduced by this regulation covers the financial reporting period from 2020/21 to 2025/26 to provide time for Government and the Council to look at budgetary and financial management strategies to reduce the deficit Adjustment Account.

31 March 2022 £000	31 March 2023 £000
1,679 Balance 1 April	1,690
11 Movements in Year	3,073
1,690 Balance 31 March	4,763

Note 26 - Cash Flow Statement: Operating Activities

The cash flows for operating activities include the following items:

2021/22		2022/23
£000		£000
(274)	Interest received	(1,133)
13,496	Interest paid	15,772
13,222	Total	14,639

The surplus or deficit on the provision of services has been adjusted for the following non-cash movements:

2021/22		2022/23
£000		£000
(33,838)	Depreciation	(27,711)
678	Impairment and downward valuations	4
(2)	Amortisation	(110)
712	(Increase)/decrease in impairment for bad debts	(2,903)
(13,727)	(Increase)/decrease in creditors	57,938
(5,364)	Increase/(decrease) in debtors	23,518
184	Increase/(decrease) in inventories	25
(36,117)	Movement in pension liability	(43,388)
(9,012)	Carrying amount of non-current assets and non-current assets held for sale, sold or derecognised	(10,983)
(938)	Other non-cash movements charged to the surplus or deficit on provision of services	1,989
(97,424)	Total	(1,621)

The surplus or deficit on the provision of services has been adjusted for the following items which are investing and financing activities:

2021/22		2022/23
£000		£000
2,133	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	2,222
37,329	Capital Grants credited to surplus or deficit on the provision of services	51,566
39,462	Total	53,788

Note 27 - Cash Flow Statement: Investing Activities

The cash flows for investing activities include the following:

2021/22		2022/23
£000		£000
31,581	Purchase of property, plant and equipment, investment property and intangible assets	50,459
2,779	Purchase of short-term (not to be considered cash equivalents) and long-term investments (includes investments in associates, joint ventures and subsidiaries)	8,062
(2,133)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(2,222)
(37,329)	Capital Grants received	(51,566)
(3,626)	Other receipts from investing activities	(4,351)
(8,728)	Net cash flows from investing activities	382

Note 28 - Cash Flow Statement: Financing Activities

The cash flows for financing activities include the following items:

2021/22		2022/23
£000		£000
(9,005)	Cash receipts of short-term and long-term borrowing	(69,080)
2,509	Cash payments for the reduction of outstanding liabilities relating to finance leases and on-Balance-Sheet PFI contracts	3,182
42,300	Repayments of short-term and long-term borrowing	5,944
(25,556)	Other payments for financing activities	(8,320)
10,248	Net cash flows from financing activities	(68,274)

Note 29 - Reconciliation of Liabilities Arising from Financing Activities

	1 April 2022	Financing cash flows	Non-cash changes Other non-cash changes	31 March 2023
	£000	£000	£000	£000
Long-term borrowings	(145,268)	0	1,016	(144,252)
Short-term borrowings	(71,919)	(63,127)	(1,620)	(136,666)
On balance sheet PFI liabilities	(34,403)	3,187	(5)	(31,221)
Total liabilities from financing activities	(251,590)	(59,940)	(609)	(312,139)

	1 April 2021	Financing cash flows	Non-cash changes Other non-cash changes	31 March 2022
	£000	£000	£000	£000
Long-term borrowings	(149,434)	(1,383)	5,549	(145,268)
Short-term borrowings	(101,198)	34,685	(5,406)	(71,919)
On balance sheet PFI liabilities	(36,912)	2,465	44	(34,403)
Total liabilities from financing activities	(287,544)	35,767	187	(251,590)

Analysis of PFI liability is detailed below:

	31 March 2022	31 March 2023
	£000	£000
On balance sheet PFI liabilities - Short Term	(3,187)	(3,219)
On balance sheet PFI liabilities - Long Term	(31,216)	(28,002)
Total PFI liabilities from financing activities	(34,403)	(31,221)

Note 30 - Pooled Budgets

The Council has entered into a pooled budget arrangement in partnership with NHS Cheshire & Merseyside ICB, under Section 75 of the Health Act 2006, for the commissioning and delivery of various integrated Care & Health functions. This pooled budget is hosted by the Council and commenced on 1st April 2015; it includes, but is not limited to, services funded by the Better Care Fund.

At the end of the year the fund has a deficit position of £8.7m. Due to the significant ongoing financial pressures experienced by the ICB (Integrated Care Board) a decision was taken to exclude the negative impact on their budgets during 22/23 within the pool. The fund ensures that integration of commissioning is used as an opportunity to transform the provision of services and to make more effective use of the resources available (making the most of the "Wirral Pound"). Greater effective and efficient integrated commissioning will drive the benefits both financially and in terms of increased health, and wellbeing of Wirral residents.

The pool incentivises the NHS and local government to work more closely together around people, placing their well-being as the focus of care and health services. Locally, the primary aims of the pooled fund are:

- Supporting independence in the community by placed-based activity.
- Reducing non-elective admissions and reducing residential admissions by providing the right care and support within the community.

- Facilitating earlier hospital discharge.

2021/22 £000	Revenue	2022/23 £000
Funding provided to the pooled budget:		
(71,974)	Wirral Council	(71,575)
(164,678)	Cheshire and Merseyside ICB	(174,479)
(236,652)	Total	(246,054)
Expenditure met from the pooled budget:		
88,009	Wirral Council	82,805
151,479	Cheshire and Merseyside ICB	171,914
239,488	Total	254,719
2,836	Net deficit arising on the pooled budget during the year	8,665
Cost of the Council's share of the deficit on the pooled budget for the year		
1,418		4,333
2021/22 £000	Capital (Disabled Facilities grant and Social Care)	2022/23 £000
Funding provided to the pooled budget:		
(4,724)	Wirral Council	(4,724)
0	Cheshire and Merseyside ICB	0
(4,724)	Total	(4,724)
Expenditure met from the pooled budget:		
4,724	Wirral Council	4,724
0	Cheshire and Merseyside ICB	0
4,724	Total	4,724
0	Net surplus arising on the pooled budget during the year	0
Cost of the Council's share of the deficit on the pooled budget for the year.		
0		0

Note 31 - Members' Allowances

During the year Member's allowances including Employer's costs totaled £812k (2021/22 £768k) as set out in the following table:

2021/22 £000	2022/23 £000
767	811
1	1
768	812
Total Members' Allowances	

Note 32 – Officers’ Remuneration

The following table shows the remuneration for senior officers per annum. The figures include salary costs, taxable travel costs and where posts are removed any redundancy payments:

			Salaries	Expenses Allowances	Compensation for Loss of Office	Pension Contribution	Total
	Employment Period	Notes	£	£	£	£	£
2022/23							
Chief Executive (Paul Satoor)	01/04/22 - 31/03/23		178,913	0	0	29,265	208,177
Assistant Chief Executive	01/04/22 - 31/03/23		57,107	0	0	16,655	73,761
Director of Regeneration and Places	01/04/22 - 13/09/22	a	56,662	0	0	9,616	66,278
Director of Regeneration and Places	01/01/23 - 31/03/23	b	32,020	0	0	5,443	37,464
Director of Neighbourhood Services	01/04/22 - 31/03/23		125,157	0	0	21,238	146,394
Director of Children, Families and Education	01/04/22 - 31/03/23		128,160	0	0	21,774	149,934
Director of Adults' Care and Health and Strategic Commissioning	01/04/22 - 31/03/23		128,081	0	0	19,449	147,530
Director of Public Health	01/04/22 - 30/09/22	c	51,085	0	0	7,316	58,402
Director of Public Health	01/10/22 - 31/03/23	d	50,249	0	0	7,226	57,474
Director of Law and Governance (Monitoring Officer)	01/04/22 - 18/09/22	e	61,271	0	0	10,161	71,432
Director of Law and Governance (Monitoring Officer)	09/01/23 - 31/03/23	f	26,383	0	0	4,485	30,869
Director of Resources	01/04/22 - 31/03/23		128,251	0	0	21,774	150,025
Director of Finance (S151 Officer)	01/01/23 - 31/03/23	g	28,867	0	0	4,907	33,774
TOTAL			1,052,204	0	0	179,308	1,231,513

a) Employee left 13/09/22

b) New starter on 01/01/23

c) Employee left 30/09/22

d) New starter on 01/10/22

e) Employee left 18/09/22

f) New starter on 09/01/23

g) New SLT structure included a separate Director of Finance who has responsibility for S151 officer previously this was within the Director of Resources post.

			Salaries	Expenses Allowances	Compensation for Loss of Office	Pension Contribution	Total
	Employment Period	Notes	£	£	£	£	£
2021/22							
Chief Executive (Paul Satoor)	01/04/21 - 31/03/22	a	188,723	0	0	28,605	217,328
Assistant Chief Executive	01/04/21 - 31/03/22		80,445	0	0	23,557	104,003
Director of Regeneration and Places	01/04/21 - 31/03/22		119,849	0	0	20,374	140,223
Director of Neighbourhood Services	01/04/21 - 31/03/22		119,849	0	0	20,374	140,223
Director of Children, Families and Education	01/04/21 - 31/03/22		121,566	0	0	20,666	142,232
Director for Adults' Care and Health and Strategic Commissioning	01/04/21 - 31/03/22		123,877	0	0	21,059	144,935
Director of Public Health	01/04/21 - 31/03/22		101,759	0	0	14,633	116,392
Director of Law and Governance (Monitoring Officer)	01/04/21 - 31/03/22	b	127,295	0	0	21,200	148,495
Director of Resources (S151 Officer)	01/04/21 - 31/03/22		124,705	0	0	21,200	145,905
TOTAL			1,108,068	0	0	191,668	1,299,736

a & b) The remuneration of the Chief Executive and Director of Law and Governance includes an allowance for acting as Returning Officers which took place during the year.

The table below shows remuneration over £50,000 to employees in bands of £5,000, including senior officers shown in the previous tables. Changes within bands are primarily due to the impact of pay awards, so people move up the bands and not solely due to additional staff being employed. Remuneration does, however, include severance and pension strain costs where the Council has made decisions to release staff from the employment of the Council through redundancy or early retirement. The numbers of employees by band are therefore inflated by these one-off costs and do not represent ongoing staff numbers being paid salaries within the remuneration bands shown.

The costs of providing additional retirement benefits are calculated by the Pension Fund and are either accrued in year or reimbursed to the Pension Fund over a 5-year period.

Officers Remuneration

The following table shows remuneration over £50,000 to employees in bands of £5,000, including senior officers shown in the previous tables. Remuneration does, however, include severance and pension strain costs where the Council has made decisions to release staff from their employment of the Council through redundancy and early retirements. The number of employees by band are therefore inflated by those one-off costs and do not represent on-going staff numbers being paid within the remuneration bands shown.

The costs of the provision additional retirement benefits are calculated by the Pension Fund and are recharged to the Council, who reimburse the Fund over 5 years.

Amount	2021/22			2022/23		
	Other	Teacher	Total	Other	Teacher	Total
£50,001 - £55,000	98	65	163	77	63	140
£55,001 - £60,000	30	41	71	88	59	147
£60,001 - £65,000	23	24	47	39	34	73
£65,001 - £70,000	14	28	42	12	17	29
£70,001 - £75,000	21	15	36	20	21	41
£75,001 - £80,000	8	13	21	7	14	21
£80,001 - £85,000	6	3	9	5	13	18
£85,001 - £90,000	3	1	4	4	2	6
£90,001 - £95,000	3	4	7	4	1	5
£95,001 - £100,000	1	1	2	4	2	6
£100,001 - £105,000	1	2	3	0	1	1
£105,001 - £110,000	0	0	0	0	1	1
£110,001 - £115,000	0	0	0	1	0	1
£115,001 - £120,000	2	1	3	0	1	1
£120,001 - £125,000	3	0	3	0	0	0
£125,001 - £130,000	2	0	2	4	0	4
£175,001 - £180,000	0	0	0	1	0	1
£185,001 - £190,000	1	0	1	0	0	0
Total	216	198	414	266	229	495

Exit Packages

The number of exit packages with total cost per band of compulsory and other redundancies are set out in the table below. These packages include pension contributions in respect of added years, ex-gratia payments and other departure costs.

Exit package cost band (including special payments)	Number of compulsory redundancies		Number of other departures agreed		Total number of exit packages by cost band		Total cost of exit packages in each band	
	2021/22	2022/23	2021/22	2022/23	2021/22	2022/23	2021/22 £000	2022/23 £000
£0-£20,000	0	0	68	38	68	38	624	294
£20,001 - £40,000	0	0	30	9	30	9	799	240
£40,001 - £60,000	0	0	2	1	2	1	84	49
£60,001 - £80,000	0	0	0	0	0	0	0	0
£80,001 - £100,000	0	0	0	0	0	0	0	0
Total	0	0	100	48	100	48	1,508	583

Note 33 - External Audit Costs

The Council's auditors are Grant Thornton and will incur audit fees of £268k relating to the external audit. The costs reported for 2022/23 include additional costs of £48k for other services provided. The Council has received £61k of grant from central government to support the rise in fees.

2021/22 £000		2022/23 £000
230	Fees payable to external auditors with regard to external audit services carried out by the appointed auditor for the year	220
47	Fees payable in respect of other services provided by external auditors during the year	48
277	Total	268

Note 34 - Dedicated Schools Grant

The Council's expenditure on schools is funded primarily by grant monies provided by the Education and Skills Funding Agency, the Dedicated Schools Grant (DSG). DSG is ringfenced and can only be applied to meet expenditure properly included in the Schools Budget, as defined in the School and Early Years Finance (England) Regulations 2022. The Schools Budget includes elements for a range of educational services provided on an authority-wide basis and for the Individual Schools Budget, which is divided into a budget share for each maintained school.

Details of the deployment of DSG receivable for 2022/23 are as follows:

DSG Receivable for 2022/23	Central Expenditure £000	Individual Schools Budget £000	Total £000
Final DSG for year before Academies recoupment			315,760
Academy figure recouped for year			(118,021)
Total DSG after academy recoupment			197,739
Plus: Brought forward from previous year			0
Less: Carry forward to following year (agreed in advance)			0
Agreed initial budgeted distribution in year	40,194	157,545	197,739
In year adjustments		(183)	(183)
Final budget distribution for year	40,194	157,362	197,556
Less: Actual central expenditure	(43,583)		(43,583)
Less: Actual ISB deployed to schools		(157,047)	(157,047)
Plus: Local Authority contribution for year			0
In Year Carry-forward to 2022/23	(3,389)	315	(3,074)
Plus/Minus: Carry forward to following year (agreed in advance)			
Carry-forward to 2022/23			
DSG unusable reserve at the end of year			(1,690)
Addition to DSG unusable reserve at the end of year			(3,073)
Total of DSG unusable reserve at the end of year			(4,763)
Net DSG position at the end of year			(4,763)

At 31st March 2023 the Dedicated Schools Grant reserve has a debit balance to the value of £4.763m which represents a deficit position to be carried forward into 2023/24. The deficit position is mainly due to additional pressure in the High Needs block. Wirral Council is actively developing a plan to recoup the deficit.

Comparative table for 2021/22

DSG Receivable for 2021/22	Central Expenditure	Individual Schools Budget	Total
	£000	£000	£000
Final DSG for year before Academies recoupment			301,470
Academy figure recouped for year			(113,712)
Total DSG after academy recoupment			187,758
Plus: Brought forward from previous year			0
Less: Carry forward to following year (agreed in advance)			0
Agreed initial budgeted distribution in year	36,379	151,379	187,758
In year adjustments	0	80	80
Final budget distribution for year	36,379	151,459	187,838
Less: Actual central expenditure	(36,470)	0	(36,470)
Less: Actual ISB deployed to schools	0	(151,379)	(151,379)
Plus: Local Authority contribution for year		0	0
In Year Carry-forward to 2022/23	(91)	80	(11)
Plus/Minus: Carry forward to following year (agreed in advance)			0
Carry-forward to 2022/23			0
DSG unusable reserve at the end of year			(1,679)
Addition to DSG unusable reserve at the end of year			(11)
Total of DSG unusable reserve at the end of year			(1,690)
Net DSG position at the end of year			(1,690)

Note 35 - Grant Income

The Council credited the following grants and contributions and donations to the Comprehensive Income and Expenditure Statement in 2022/23. During 2022/23, new grants were received compared to 2021/22 in several areas, however Covid-19 related grants have reduced. There are also new grants associated with the Council taking on new responsibilities and receiving additional funding as a result:

2021/22 £000	Credited to Taxation and Non-Specific Grant Income Revenue Grants:	2022/23 £000
(23,779)	Grant to Compensate for Changes to Business Rates S31	(20,324)
(14,642)	Social Care Support Grant	(19,767)
0	Services Grant	(5,616)
(5,471)	Schools Private Finance Initiative	(5,472)
0	Covid Additional Relief Fund	(4,334)
(1,523)	Independent Living Fund Grant	(1,523)
0	Market Sustainability & Fair Cost of Care	(1,215)
0	Business Rates Levy Surplus	(683)
0	Council Tax Rebate Scheme	(681)
(484)	Lower Tier Services Grant	(520)
(515)	Local Council Tax Support Administration Grant	(506)
(178)	New Homes Bonus Grant	(438)
0	Council Tax Rebate New Burdens	(391)
(258)	Local Reform and Community Voices	(258)
(255)	Staying Put	(245)
(10,006)	Covid-19 Support	0
(1,797)	Covid-19 Sales Fees & Charges Compensation	0
(3,351)	Local Income Tax Guarantee	0
(3,943)	Local Council Tax Support Grant	0
(383)	Covid Clinically Extremely Vulnerable Grant	0
(291)	New Burdens - Local Restrictions, Christmas & Closed Business payments	0
(309)	Other Revenue Grants less than £250K	(413)
(67,185)	Total Revenue Grants	(62,386)
	Capital Grants:	
(11,871)	Future High Streets Fund Birkenhead	0
(4,724)	Disabled Facilities Grant	(4,724)
(3,723)	School Condition*	(4,107)
(4,690)	Transport Supplementary Grant	(4,252)
(3,203)	Housing Infrastructure Fund / Northbank Wirral Waters	0
	Liverpool City Region contribution to construction of housing units on former	
(2,110)	House of Fraser site in Birkenhead	0
(984)	West Kirby Flood Alleviation	(10,557)
(773)	Section 106 Grants and Contributions (various)	0
(693)	Birkenhead Town Deal Fund	(8,791)
(588)	Formula Capital	(591)
(537)	Key Route Network	(1,144)
(504)	Future High Streets Fund New Ferry	(500)
(307)	Liscard Town Centre	(20)
(215)	SUD Leasowe to Seacombe corridor CATP	(1,610)
(1,047)	High Needs Provision Grant*	(4,316)
0	Active Travel	(2,225)
0	Purchase of Hind Street (National Grid)	(1,800)
0	Levelling Up Fund	(1,468)
0	Formula Capital Energy Efficiency	(1,258)
(303)	Birkenhead Central Gateway	(1,253)
0	Wallasey toe Reinforcement	(1,140)
0	LED Grant Funded	(481)
(1,057)	Other Capital Grants (less than £250K)	(1,329)
(37,329)	Total Capital Grants	(51,566)
(104,514)	Total credited to Taxation and Non-Specific Grant Income	(113,952)

There was a significant increase in availability of capital grant funding in 2022/23 compared to 2021/22. Much of this was to support regeneration activities.

Grant Income Credited to Services

2021/22	2022/23
£000	£000
(187,838) Dedicated Schools Grant	(195,818)
(84,877) Housing Benefits	(82,910)
(30,142) Public Health Grant	(30,989)
(12,480) Pupil Premium	(13,148)
(3,049) Household Support Fund *2	(6,098)
0 Schools Supplementary Grant	(3,617)
(2,658) Universal Infant Free School Meals	(2,484)
(706) Recovery Premium Allocations	(1,728)
(528) Project ADDER (Addiction, Disruption, Diversion, Enforcement, Recovery) Accelerator programme	(1,656)
(1,606) Physical Education and Sports Grant	(1,646)
0 Social Care Discharge Fund	(1,500)
(1,448) Sixth Form Funding	(1,481)
(1,159) Holiday Activities & Food Programme	(1,471)
(966) Wirral Ways to Work	(1,392)
(671) School Led Tutoring Grant	(1,314)
0 Energy Bills Alternative Fuel Payment	(1,187)
(1,146) Housing Benefits Administration Grant	(1,185)
(700) Supporting Families Service Transformation Fund	(1,147)
(995) Asylum Seekers	(915)
(298) Step Up to Social Work	(822)
0 Council Tax Rebate Scheme	(817)
0 Adult Community Learning *	(798)
(852) Homelessness Prevention Grant	(782)
(279) Maritime Accelerator Project/Port City	(779)
0 Homes for Ukraine Tariff	(726)
(613) Youth Justice Board	(673)
(1,444) Syrian Resettlement Programme	(631)
(536) Discretionary Housing Payments	(552)
(537) Rough Sleeper Initiative	(539)
0 Homes for Ukraine Education & Childcare Grant	(438)
(419) Supporting Families	(411)
0 Asylum Seeker Dispersal	(410)
0 Business Rates Cost of Collection Allowance	(317)
(296) Teachers' Pension Employers' Contribution Grant & Supplementary Fund	(310)
0 Active Travel Capability Grant	(276)
(318) Social Workers in Schools	(253)
0 Category 2 Funding To Support Development of Bids	(250)
0 Agency Workforce Project Grant	(250)
(453) Community Safety Partnership	(226)
(285) We Can Talk About Domestic Abuse	(197)
(333) School improvement/monitor/brokerage grant	(154)
(1,188) Covid-19 Catch Up Premium	(92)
(320) Mass Testing Funding	(53)
(833) High Intensity Therapeutic Interventions Programme	(20)
(1,336) 16-19 Further Education *	0
(760) Domestic Abuse Act New Burdens	(752)
(615) Next Step Accommodation Program Grant	0
(485) Urban Development Corporation Competition	0
(402) Safer Streets Project	(29)
(287) Weight Management Grant	0
0 Capital Grants Treated as REFCUS	(780)
(3,096) Other Grants (less than £250k)	(4,010)
(13,093) Covid - Principal Credited to Services	(52)
(360,047) Total	(368,085)

* 2021/22 has been restated in the above table to split Adult Community Learning (£0.798m) and Test and Learn Pilots funding (£0.127m) in 2022/23, and to identify the *2 Household Support Fund separately from Covid principal grants.

Covid-19 Grant Income

2021/22	2022/23
£000 Covid Grant Classification	£000
Principal - Taxation and Non Specific	
(10,006) Emergency Covid-19 Funding (Tranche 1 to 5)	0
(12,800) Section 31 Grants - Business Rates Relief	0
(2,624) Other (less than £10m)	(53)
(25,430) Total Principal Taxation and Non Specific	(53)
<hr/>	
(16,142) Total Principal - Credited to Services	0
<hr/>	
Agent (income and expenditure excluded from the Comprehensive Income and Expenditure Statement)	
(14,194) Covid Business Restart Grant	0
(15,786) Other (less than £10m)	(38)
(29,980) Total - Agent	(38)
<hr/>	
(71,552) Total - Covid Grants	(91)

The Council has acted as agent, administering grants on behalf of external partner organisations in 2022/23, in addition to the COVID agency grants above.

The relevant partnerships are summarised in the table below:

Agent (income and expenditure excluded from the Comprehensive Income and Expenditure Statement) - Non-Covid

2021/22	2022/23
£000	£000
0 Community Discharge Grant	(1,914)
(107) Detox Grant	(541)
(107) Total - Agent	(2,455)

The Community Discharge grant is wholly administered on behalf of external partners and the Council does not have a share of the grant. It is held on behalf of various local authorities and NHS bodies in Cheshire and Merseyside. Any approvals for expenditure are coordinated by NHS England Northwest. The grant has been fully utilised and no further grant payments are expected in future years.

The Detox (inpatient detoxification) grant is also held on behalf of a range local authority partners in the Cheshire and Merseyside area. The Council has a share of the grant, and this is £0.111m for 2022/23. The £0.111m is included within the 'Other grants (less than £250k)' line within the 'Credited to Services' table above. The figure above is the share attributable to the partners.

REFCUS Grant Income

As explained in the Note of Significant Accounting Policies (Note 1, Section 21.0), capital grants which do not give rise to a Council owned or controlled non-current asset are deemed to be and treated per the Code as Revenue Expenditure Funded by Capital Under

Statute (REFCUS) income. The amounts recognised are shown in the "Capital Grants Treated as REFCUS" line above.

Other Grants

The Council has received several grants and contributions that have yet to be recognised as income as they have conditions attached to them; if these conditions remain unmet, this may require the monies or property to be returned. The balances at 31st March 2023 are as follows:

2021/22	2022/23
£000	£000
(188) Cluster of Empty Homes	(185)
(67) Mulberry Properties	(67)
0 s106 various	(190)
(255) Total	(442)

Note 36 - Related Parties

The Council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council. In this context, related parties include:

- Central Government
- Elected Members of the Council
- Senior Officers
- Other Public Bodies; and
- Entities controlled or significantly influenced by the Council

Central Government

Central Government has significant control over the general operations of the Council. It is responsible for providing the statutory framework, within which the Council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties (e.g., council tax bills, housing benefits).

Details of grants received from Government departments are set out in the analysis in the Grant Income note.

Other Public Bodies

The Council has a member representation on committees of the following organisations to which the Council pays a levy or precept.

	Number of Representatives	Restated Precept / Levy 2021/22 £000	Apportionment of Previous Years Deficit 2021/22 £000	Precept / Levy 2022/23 £000	Apportionment of Previous Years Surplus 2022/23 £000
Merseyside Police Authority	2	21,380	(269)	22,553	710
Merseyside Fire & Rescue Service	4	8,454	(466)	8,601	45
Merseyside Recycling and Waste Authority	2	17,666	0	17,673	0
Merseyside Port Health	6	105	0	105	0
Environment Agency	1	182	0	185	0
Liverpool City Region Combined Authority	10	23,861	(24)	24,272	60

The Council has entered into a pooled budget arrangement in partnership with NHS Cheshire & Merseyside ICB, under Section 75 of the Health Act 2006, for the commissioning and delivery of various integrated Care & Health functions. Further details are contained in the note for Pooled Budgets.

The Council is a host to a Public Health collaboration (Champs) with 8 other Councils across Merseyside and Cheshire with the purpose of improving the health and wellbeing of their population via collective investments, the other councils being Cheshire East, Cheshire West and Chester, Halton, Knowsley, Liverpool, Sefton, St Helens and Warrington. In 2022/23, all nine members contributed £51k each to the collaboration, with a number of health bodies providing contributions, the largest being NHS Cheshire and Merseyside ICB (£1.3m in 2022/23).

In hosting the service, Wirral Council employs the staff and collects and distributes funding on behalf of the member Councils as per the collective agreement of all 9 Directors.

The Council also acts as the administering authority to Merseyside Pension Fund and charged the Fund £3.5m (£4.0m in 2021/22) for administration and investment management costs.

Entities controlled or significantly influenced by the Council

Alongside the individually significant relationships, the Council works with a range of bodies complementary to the Council's objectives. The contributions can be either a direct financial payment or a non-financial contribution to support the running of the body. The Council also commits staff time and support whilst working with its partners and, in certain cases, is represented at officer or member level in strategic decision making. On review of these payments, the Council does not feel that any undue influence has been exerted to these organisations as a result of the contributions made. The total direct financial contributions to such organisations for services in 2022/23 amounted to £7.7m (£11.7m in 2021/22), these are detailed below, inclusive of VAT where applicable.

Wirral Evolutions Limited

The Council had significant influence over Wirral Evolutions Limited through its ownership of 100% of the shares in the company up until 30th September 2022. From 1st October 2022 Wirral Evolutions became part of Wirral Councils Adults, Care and Health directorate.

In the six months of 2022/23 that the company was active, the Council purchased adult social care services to the value of £2.65m (£6.22m in 2021/22).

In 2021/22 the liability was primarily related to the Merseyside Pension Fund, but for 2022/23, this is incorporated into the Council balances.

Edsential CIC

The Council also has significant influence over Edsential Community Interest Company through its ownership of 50% of the shares in the company and having one senior officer on the board. This is a joint venture with Cheshire West and Chester Council to provide services to the Education sector.

The Council purchased services from Edsential to the value of £5.09m in 2022/23 (£5.71m in 2021/22).

The Council has provided the company with two loans with balances of £0.25m for a working capital loan and £0.86m for a Covid loan as at the 31st March 23. The Council has provided for an expected credit loss provision of £0.23m

Wirral Growth Company Limited Liability Partnership

Wirral Growth Company Ltd Partnership has been set up to deliver the key regeneration agenda as a Limited Liability Partnership with Muse Holdings Ltd. In 2022/23 there were no costs to the Council but recognised a share of the profit (£8.45m).

During 2022/23 the Council did provide a capital loan which has an outstanding balance of £0.25m as at the 31st March 2023.

Pension Guarantees

The Council acts as a guarantor for a number of staff who work in various external bodies that have been admitted to the Merseyside Pension Fund. On cessation of the body's participation in the fund, any shortfalls are initially claimed from the admitted body. If they cannot be recovered from that source, the pension fund would look at the guarantee arrangements and draw down from bonds that are in place and, if still insufficient, from the guarantor. The Council acts as a guarantor for a number of bodies. The estimates unrecorded liability is not material at 31st March 2023 and has not been reflected in the 2022/23 Accounts.

Elected Members of the Council and Officers

Members of the Council have direct control over the Council's financial and operating policies. The total of member's allowances paid in 2022/23 is shown in the Members Allowances Note.

During 2022/23 works and services to the value of £18.6m (£18.0m in 2021/22) was commissioned from organisations and £0.3m (£5.7m in 2021/22) as charged to organisations in which Members had an interest (over and above those reported separately). The year-end creditors balance owed to these organisations is £53k. And the debtors balance owed from the organisations is £103k.

In all instances, the payments were made with proper consideration of declarations of interest. The relevant members did not take part in any discussion or decision relating to the payments. Details of all these transactions are recorded in the Register of Members' Interest, open to public inspection at the Town Hall during office hours. The following Members and Officers of the Council held interests in the following companies, which had transactions with the Council during 2022/23.

In accordance with Section 117 of the Local Government and Finance Act 1972, all Senior Officers of the Council have been asked to declare any interests in other bodies with whom the Council may have dealings. No significant 'pecuniary interests' have been identified during 2022/23.

Organisation	Member/Officer
Birkenhead Sixth Form College	CLr Gillian Wood
Birkenhead YMCA	CLr Andrew Hodson
Devonshire Park Primary School	CLr Christopher Cooke
Friends of Birkenhead Kennels	CLr Lesley Rennie
Gautby Road Play and Community Centre	CLr Elizabeth Grey CLr Brian Kenny CLr Julie McManus
Hilbre High School	Officer Mike Cockburn
Magenta Living	CLr Tony Jones
Mersey Park Primary School	CLr Yvonne Nolan
Merseyside Society for Deaf People	CLr Andrew Hodson CLr Clare O'Hagan
North Birkenhead Development Trust	CLr Brian Kenny
North West Employers Organisation	CLr Janette Williamson
Overton Community Centre Ltd	CLr Jean Robinson
Pensby High School	CLr Allan Brame
Raeburn Primary School	CLr Dave Mitchell
Ridgeway High School	CLr Allan Brame
Royal National Lifeboat Institution (RNLI)	CLr Tony Jones
South Wirral High School	CLr Phil Gilchrist
St Anselm's College	CLr George Davies
The Barnstondale Centre	Officer Vicki Shaw
The Clatterbridge Cancer Care NHS Foundation Trust	CLr Yvonne Nolan
The Foundation Years Trust	Officer Elizabeth Hartley
The Little Centre, Beechwood Ltd	CLr Brian Kenny
Thought Branch Ltd	CLr Helen Collinson
Millfields Primary School	CLr Phil Gilchrist
Wirral Citizens Advice Bureau	CLr Karl Greaney
Wirral Credit Union	CLr Stephen Bennett CLr Karl Greaney
Wirral Development Trust	CLr Helen Collinson CLr Angela Davies CLr Karl Greaney
Wirral Environmental Network	CLr Naomi Graham
Wirral Multicultural Organisation	CLr Pat Cleary CLr Michael Collins CLr Stuart Kelly CLr Sue Percy
Wirral Sensory Services	CLr George Davies
Wirral University Teaching Hospital	CLr Michael Collins CLr Kathy Hodson
Woodchurch High School	CLr Tony Smith

Interest in Companies

Following a review of the Council's relationships with various organisations in whom it has a stake hold, it has been determined that the activities of these entities are not material to be reported within a Group Statement of Accounts. Those organisations are shown in the following table with Members and Officers of the Council held interests in the following companies during 2022/23.

Company	Control / Interest	Directors	Company Status	Members and Officers of the Council held interests
Edsential CIC	Joint Venture	Alison Ashley Helen Brackenbury Ian Philip McGrady Elaine McGunigall Jane Helen Owens Mark Parkinson Sharon Senn Nicola Wetton Adrian Francis Whiteley <u>Wirral Officer:</u> James Backhouse	Active	Cllr Jean Robinson Officer James Backhouse
Wirral Growth Company LLP	Limited liability Partnership	Muse Places Ltd Wirral Borough Council	Active	Cllr Jean Robinson Officer Simone White Officer Daniel Kirwan
Wirral Evolutions Ltd	Subsidiary	Shaer Halewood Graham Hodgkinson Jason Oxley Michael Naden Pamela Joyce Williams	Active (non-trading)	Officer Shaer Halewood Officer Graham Hodgkinson Officer Jason Oxley
Wirral Growth Company Nominee	Subsidiary	David Armstrong	Dormant	Officer David Armstrong
Wirral Holdings Ltd	Subsidiary	Paul Satoor	Dormant	Officer Paul Satoor

Note 37 - Capital Expenditure and Capital Financing

The Council's Capital Financing requirement has risen in 2022/23 as capital costs incurred totalled £62.1m, with funding set aside including adjustments totalling £57.3m. The overall Capital Financing requirement will be funded from a combination of future revenue contributions, capital receipts and external funding. Revenue expenditure funded from capital under statute (REFCUS) during the year was £11.6m.

2021/22		2022/23
£000		£000
362,649	Opening Capital Financing Requirement	371,702
	Capital Investment:	
31,581	Property Plant and Equipment	49,621
1	Investment Property	0
0	Intangible Assets	838
15,204	Revenue Expenditure Funded from Capital Under Statute	11,644
(53)	Other Capital Expenditure	0
46,733	Total Capital Spending	62,103
	<u>Sources of Finance:</u>	
0	Capital receipts - Applied to Capital Expenditure	(2,930)
(4,469)	Capital receipts - Applied to MRDF	(4,469)
(23,235)	Government Grants and other contributions	(39,978)
(2,281)	Adjustment to prior years financing	0
	<u>Sums set aside from revenue:</u>	
(158)	- Direct revenue contributions	(592)
(7,537)	- Minimum revenue provision	(9,347)
(37,680)	Total Sources of Finance	(57,316)
371,702	Closing Capital Financing Requirement	376,489
Explanation of movements in year		
2021/22		2022/23
£000		£000
9,053	Increase in underlying need to borrow (unsupported by government financial assistance)	4,787
9,053	Increase/(decrease) in Capital Financing Requirement	4,787

Note 38 - Leases

Authority as Lessor: Finance Leases

The Council has leased out the following properties on finance leases with the remaining terms shown in the table.

Property	Lesee	Remaining Term
Wirral Country Park Caravan Site	The Caravan Club Ltd	5 Years
Wirral Country Park Caravan Site	The Caravan Club Ltd	26 Years

The Council has gross investments in the leases, made up of the minimum lease payments expected to be received over the remaining terms and the residual value anticipated for the properties when the leases come to an end. The minimum lease payments comprise settlement of the interest in the properties acquired by the lessees and finance income that will be earned by the Council in future years whilst the debtor remains outstanding.

The gross investment is made up of the following amounts:

31 March 2022 £000		31 March 2023 £000
	Finance lease debtor (net present value of minimum lease payments):	
5	- current	5
264	- non-current	254
240	Unearned finance income	231
509	Gross investment in the lease	490

The gross investment in the lease and the minimum lease payments will be received over the following periods:

Gross Investment in the Lease			Minimum Lease Payments	
31 March 2022 £000	31 March 2023 £000		31 March 2022 £000	31 March 2023 £000
19	19	Not later than one year	8	7
75	75	Later than one year and not later than five years	28	25
415	396	Later than five years	74	63
509	490 Total		110	95

In October 2021, the Council entered into two leases with Canada Life for a period of 250 years at a peppercorn rent, enabling the regeneration of the Birkenhead Commercial District.

Authority as Lessee: Operating Leases

The Council was committed at 31 March 2023 to making payments of £0.763m under operating leases. The future minimum lease payments due under non-cancellable leases in future years are as follows:

31 March 2022 £000		31 March 2023 £000
(658)	Not later than one year	(650)
(569)	Later than one year and not later than five years	(113)
(1,227) Total		(763)

The expenditure charged to services in the CIES in the year in relation to these leases are:

31 March 2022 £000		31 March 2023 £000
(658)	Minimum lease payments	(650)
(658) Total		(650)

Authority as Lessor: Operating Leases

The Council leases out elements of its property portfolio to various organisations as part of its dual aims of helping to generate economic activity in the area and in order to generate a return on assets held. These leases are all categorised as operating leases due to the fact the returns only reflect a small proportion of the asset's value or the nature of the lease agreements.

All income generated from these leases is reflected in the Comprehensive Income and Expenditure Statement as it becomes due, primarily on the Financing and Investment Income line of the Statement.

Future minimum lease payments receivable under non-cancellable leases in future years are:

31 March 2022		31 March 2023
£000		£000
834	Not later than one year	955
2,281	Later than one year and not later than five years	3,427
4,262	Later than five years	3,776
7,377	Total	8,158

Note 39 - Service Concession Arrangements

The Wirral Schools' PFI Scheme Project Agreement was originally signed in March 2001 and involved the rebuilding and/or refurbishment of one primary and eight secondary schools in Wirral. A Deed of Amendment was entered into on 9 September 2004 to extend the contract until July 2031.

The first phase of the Project (Construction Works) was completed on the final schools in August 2006 and the Council now receive support services in accordance with a detailed set of Output Specifications. These include building and services maintenance, grounds maintenance, catering, cleaning, caretaking, security, utilities and telecommunications.

The specifications for Support Services are not prescriptive and it is up to our PFI Partner, Wirral Schools Services Ltd (WSSL) to devise a programme of service delivery which achieves the Council's Output Specifications. The success of this is measured by way of a payment mechanism and deductions system.

It is only in pre-agreed circumstances that WSSL is excused from performance. These situations are known as Relief Events and they include the declaration of any emergency by the Council, failure by any utility company, loss or damage to a road servicing a school or any strike affecting the relevant industry.

Other than under these clearly defined circumstances, risk on the above services is transferred to WSSL. There are examples of "Shared Risk" such as that on Utility Consumption, "Limited Risk" such as that on the maintenance of loose furniture, fittings and equipment and "No Risk" to WSSL whereby the costs of damage caused by an Act of Vandalism under specific conditions, rest with the Council.

The price for the provision of the services (i.e., the provision of the School accommodation and the Support Services) is essentially a fixed price for the duration of the term.

There are several provisos to this e.g., annual indexation in accordance with the Retail Prices Index and Value for Money Testing. The latter is carried out at five-year intervals and involves a comparison between the current price paid for a particular service (such as cleaning or catering) with equivalent prevailing market costs. If the market average is higher or lower than the current cost by a certain amount, then any excess outside of that range leads to a price adjustment.

The Project Agreement will come to an end on its agreed expiry date of 31 July 2031. Thirty months prior to the Expiry Date, a Handback Survey will be carried out. This will detail each asset and component of each school and will report on the residual life of those assets. On the Expiry Date, the facilities will be handed back to the Council, at nil consideration, in a condition which complies with specific standards / life expectancies for individual components within each school.

The Council only has the right to terminate the contract if it compensates the contractor. Guidelines are clearly set out for rules governing Compensation on Termination, as classified under events of Project Co. Default or Council Default.

South Wirral High has adopted Foundation status. Birkenhead Park School (formerly University Academy Birkenhead), Weatherhead High, Hilbre High, Wirral Grammar School, Bebington High and Prenton High have adopted Academy status. The assets relating to the Academies are no longer reflected in the Balance Sheet.

Kingsway Academy closed in August 2018 and the building legally transferred back to the Council during 2022/23 at nil consideration in a reversal of the transaction occurring when schools convert to academy status. During 2022/23 £1.365m has been spent to adapt the site in preparation for the full transfer of Claremount Specialist Sports College, with the site subsequently being revalued as an operational asset as at 31st March 2023.

Claremount Specialist Sports College took partial occupancy in September 2022 and will take occupancy of 75% of the site from June 2023. Foxfield school are also on site, although not using the main building. The remaining space will then be reviewed for the best allocation based on the education requirements across Wirral.

An onerous contract has been recognised in the CIES and balance sheet for Kingsway Schools' future costs of £1.45m, this recognises the unavoidable costs of meeting the obligation under the PFI contract, for the duration of the contract until 2031. The contract was originally treated as an operating lease but with the introduction of IFRIC 12 'Service Concession Arrangements', it has now been accounted for as a finance lease. The value of assets held under the schools PFI scheme is shown below.

Valuation information for PFI assets recognised in the Balance Sheet:

	Leasowe Primary £000	South Wirral High £000	Kingsway £000	Total £000
Cost or Valuation				
at 1 April 2022	2,768	13,757	0	16,525
Additions	0	20	1,365	1,385
Revaluation increases/(decreases) recognised in the Revaluation Reserve	693	1,842	16,555	19,090
at 31 March 2023	3,461	15,619	17,920	37,000
Accumulated Depreciation and Impairment				
at 1 April 2022	(0)	(0)	0	(0)
Depreciation charge	(51)	(399)	(42)	(492)
Depreciation written out to the Revaluation Reserve	51	399	42	492
at 31 March 2023	(0)	(0)	0	(0)
Net Book Value:				
at 31 March 2023	3,461	15,619	17,920	37,000
at 1 April 2022	2,768	13,757	0	16,525

2021/22	Leasowe Primary £000	South Wirral High £000	Kingsway £000	Total £000
Cost or Valuation				
at 1 April 2021	2,753	13,402	0	16,155
Additions	46	0	0	46
Revaluation increases/(decreases) recognised in the Revaluation Reserve	(31)	355	0	324
at 31 March 2022	2,768	13,757	0	16,525
Accumulated Depreciation and Impairment				
at 1 April 2021	(0)	(0)	0	(0)
Depreciation charge	(50)	(387)	0	(437)
Depreciation written out to the Revaluation Reserve	50	387	0	437
at 31 March 2022	(0)	(0)	0	(0)
Net Book Value:				
at 31 March 2022	2,768	13,757	0	16,525
at 1 April 2021	2,753	13,402	0	16,154

Payments due under PFI Schemes

Estimated future payments remaining to be made under PFI contracts are as follows:

Reimbursement of Capital Expenditure	Payment for Services £000	Lease Liability £000	Interest £000	Lifecycle Costs £000	Total £000
Payable within one year	5,700	3,219	5,119	1,336	15,374
Payable within two to five years	23,673	14,416	20,735	4,597	63,421
Payable within six to ten years	20,983	13,586	16,507	1,678	52,754
Total	50,356	31,221	42,361	7,611	131,549

The unitary payment in 2022/23 is £13.714m (2021/22 £12.842m), allocated as follows:

2021/22	2022/23
£000	£000
4,736 Service Costs	5,071
3,608 Interest and Similar Charges	4,389
2,465 Lease Liability	1,067
2,034 Life Cycle Costs	3,187
12,842 Total	13,714

Liability

The value of the outstanding lease liability which reflects both the short and long term is shown in the table below.

In calculating the future unitary payments to the end of the contract from 2016-17 onward the most up to date information available has been used. This gives a more accurate estimate of the total outstanding liability. The annual unitary payment is increased by the Retail Price Index less 10%. RPI is based on the most up to date information as opposed to the estimates in the operator's financial model.

2021/22	2022/23
£000	£000
36,912 Balance outstanding at start of year	34,403
(2,509) Payments during the year	(3,182)
34,403 Balance outstanding at year-end	31,221

Note 40 - Pension Schemes Accounted for as Defined Contribution Schemes

Teachers

Teachers employed by the Council are members of the Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE). The Scheme provides teachers with specified benefits upon their retirement, and the Council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Scheme is technically a defined benefit scheme. However, the Scheme is unfunded and the DfE uses a national fund as the basis for calculating the employer's contribution rate paid by local authorities. The Council is not able to identify its share of the underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. In 2022/23, the Council paid £15.5m (2021/22 £14.6m) to Teachers' Pensions in respect of teachers' retirement benefits. There were no contributions remaining payable at the year-end. The contributions due to be paid in the next financial year are estimated to be £15.5m. The Council is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. The Council is not liable to the Scheme for any other entities' obligations under the plan.

Public Health

When Public Health staff transferred from Wirral primary care trust (PCT) in April 2013 on the abolition of the Primary Care Trusts (PCTs) nationally, they retained access to the NHS Pension Scheme. The Scheme provides specified benefits upon retirement towards which the Council makes contributions based on a percentage of members' salaries. The Scheme is administered by the NHS Business Services Authority on behalf of the Department of Health in England and Wales. The Scheme is a multi-employer defined benefit scheme. The Scheme is unfunded, and the Department of Health uses a notional fund as the basis for setting employer contribution rates. Valuations of the fund are undertaken every four years. The Scheme has over 1.3m active members employed in a wide variety of organisations.

A small number of staff (41) transferred from the Wirral PCT and consequently the Council is unable to identify its share of the underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme. As a proportion of the total contributions into the NHS Pension Scheme during the year ending 31 March 2023, the Council's own contributions are negligible. In 2022/23 the Council paid £0.161m (2021/22 £0.158m) to the NHS Pension Scheme in respect of the retirement benefits of public health staff. There were no contributions remaining payable at the year-end. Contributions due to be paid in the next financial year are estimated to be £0.161m. The Council is not liable to the Scheme for any other entities' obligations under the plan.

Note 41 - Defined Benefit Pension Scheme check all tables include revised 21/22 & 22/23

Participation in Pension Schemes

As part of the terms and conditions of employment of its officers, the Council makes contributions towards the cost of post-employment benefits within the Local Government Pension Scheme. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments (for those benefits) and to disclose them at the time that employees earn their future entitlement.

The Council participates in the following post-employment schemes:

The Local Government Pension Scheme (LGPS)

The Local Government Pension Scheme, administered locally by Wirral Borough Council, is a funded defined benefit final salary scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level intended to balance the pension's liabilities with investment assets.

Arrangements for the award of discretionary post-retirement benefits upon early retirement, is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these liabilities, and cash must be generated to meet actual pension payments as they eventually fall due.

The Merseyside Pension Fund is a multi-employer scheme operated under the regulatory framework for the Local Government Pension Scheme and the governance of the scheme is the responsibility of the Fund Pensions Committee, which comprises Councillors and

representatives from other employers. Policy is determined in accordance with the Public Service Pensions Act 2013.

The principal risks to the Council of the scheme are the longevity assumptions, statutory changes to the scheme, structural changes to the scheme (i.e., large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the scheme.

There will be 185 LGPS members transferring back to Wirral Council from the Wirral Community NHS Foundation Trust (WCFT) arrangement on a planned date of 1st July 2023.

The transfer of Wirral Evolution's Pension Fund Members plan assets to Wirral Council's Pension Fund, which took place on the 1 October 2022, is shown under Loss/(gain) on settlements. The pension assets/liabilities transferred are shown under liabilities assumed on entity combinations.

Discretionary Post-retirement Benefits

Discretionary post-retirement benefits on early retirement are an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. There are no plan assets built up to meet these pension liabilities.

Unfunded Teachers' Scheme

The Council is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme referred to in the Pension Schemes Accounted for as Defined Contribution Schemes note. These costs are accounted for on a defined benefit basis and the Council is not liable to the Scheme for any other entities' obligations under the plan.

Transactions Relating to Post-employment Benefits

The Council recognises the cost of retirement benefits in the reported cost of service when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the Council is required to make against council tax is based on the cash payable in the year, so the real cost of post-employment/retirement benefits is reversed out of the General Fund via the Movement on Reserves Statement. The transactions shown in the table below have been made in the Comprehensive Income and Expenditure Statement and the General Fund balance via the Movement in Reserves Statement during the year:

General Fund Transactions

2021/22				2022/23			
Local Government Pension Scheme	Discretionary Benefits	Unfunded Teachers' Scheme	Total	Local Government Pension Scheme	Discretionary Benefits	Unfunded Teachers' Scheme	Total
£000	£000	£000	£000	£000	£000	£000	£000
Comprehensive Income and Expenditure Statement							
Cost of Services							
				Service cost comprising:			
48,598	0	0	48,598	58,091	0	0	58,091
0	0	0	0	4	0	0	4
1,958	0	0	1,958	702	0	0	702
0	0	0	0	(3,093)	0	0	(3,093)
630	0	0	630	717	0	0	717
9,787	659	450	10,896	14,130	874	551	15,555
60,973	659	450	62,082	70,551	874	551	71,976
				Total charged to Surplus and Deficit on Provision of Services			

Other post-employment benefits charged to the Comprehensive Income and Expenditure Statement

Local Government Pension Scheme	Discretionary Benefits	Unfunded Teachers' Scheme	Total		Local Government Pension Scheme	Discretionary Benefits	Unfunded Teachers' Scheme	Total
£000	£000	£000	£000		£000	£000	£000	£000
				Re-measurement of the net defined benefit liability comprising:				
(103,543)	0	0	(103,543)	Return on plan assets (excluding the amount included in the net interest expense)	83,112	0	0	83,112
119,904	1,866	61	121,831	Actuarial gains and losses - experience	126,487	2,395	1,155	130,037
(14,082)	(227)	(193)	(14,502)	Actuarial gains and losses arising on changes in demographic assumptions	(9,362)	(90)	(159)	(9,611)
835	0	153	988	Actuarial gains and losses arising on changes in financial assumptions	(779,124)	(8,117)	(3,516)	(790,757)
3,114	1,639	21	4,774	Total charged to Other Comprehensive Income and Expenditure Statement	(578,887)	(5,812)	(2,520)	(587,219)
64,087	2,298	471	66,856	Total charged to the Comprehensive Income and Expenditure Statement	(508,336)	(4,938)	(1,969)	(515,243)

Pension Assets and Liabilities recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the Council's obligation in respect of its defined benefit plans is as set out in the table above and below. The total liability at 31 March 2023 is £27.8m (£460.0m as at 31 March 2022).

2021/22				2022/23			
Local Government Pension Scheme	Discretionary Benefits	Unfunded Teachers' Scheme	Total	Local Government Pension Scheme	Discretionary Benefits	Unfunded Teachers' Scheme	Total
Movement in Reserves Statement							
£000	£000	£000	£000	£000	£000	£000	£000
(60,973)	(659)	(450)	(62,082)	(70,551)	(874)	(551)	(71,976)
21,258	2,457	2,250	25,965	24,000	2,420	2,168	28,588
(39,715)	1,798	1,800	(36,117)	(46,551)	1,546	1,617	(43,388)

2021/22				2022/23			
Local Government Pension Scheme	Discretionary Benefits	Unfunded Teachers' Scheme	Pensions Assets and Liabilities Recognised in Total the Balance Sheet	Local Government Pension Scheme	Discretionary Benefits	Unfunded Teachers' Scheme	Total
£000	£000	£000	£000	£000	£000	£000	£000
(1,949,538)	(32,429)	(20,753)	(2,002,720)	(1,377,214)	(25,071)	(16,616)	(1,418,901)
1,430,014	0	0	1,430,014	1,390,026	0	0	1,390,026
(519,524)	(32,429)	(20,753)	(572,706)	12,812	(25,071)	(16,616)	(28,875)

Reconciliation of the Movements in the Fair Value of Scheme (Plan) Assets:

2021/22				2022/23				
Local Government Pension Scheme	Discretionary Benefits	Unfunded Teachers' Scheme	Total	Movement in the Value of Scheme Assets	Local Government Pension Scheme	Discretionary Benefits	Unfunded Teachers' Scheme	Total
£000	£000	£000	£000		£000	£000	£000	£000
1,319,972	0	0	1,319,972	Opening fair value of scheme assets	1,430,014	0	0	1,430,014
27,505	0	0	27,505	Interest income	40,336	0	0	40,336
				Re-measurement gain / (loss):				
103,543	0	0	103,543	- The return on plan assets, excluding the amount included in the net interest expense	(83,112)	0	0	(83,112)
21,258	2,457	2,250	25,965	Contributions from employer	24,000	2,420	2,168	28,588
8,149	0	0	8,149	Contributions from employees into the scheme	9,139	0	0	9,139
(49,783)	(2,457)	(2,250)	(54,490)	Benefits / transfers paid	(50,167)	(2,420)	(2,168)	(54,755)
(630)	0	0	(630)	Administration expenses	(717)			(717)
0	0	0	0	Liabilities assumed on entity combinations	20,533	0	0	20,533
1,430,014	0	0	1,430,014	Closing value of scheme assets	1,390,026	0	0	1,390,026

Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation):

2021/22				2022/23				
Local Government Pension Scheme	Discretionary Benefits	Unfunded Teachers' Scheme	Total	Movements in the Fair Value of Scheme Liabilities	Local Government Pension Scheme	Discretionary Benefits	Unfunded Teachers' Scheme	Total
£000	£000	£000	£000		£000	£000	£000	£000
(1,796,667)	(32,588)	(22,532)	(1,851,787)	Opening balance at 1 April	(1,949,538)	(32,429)	(20,753)	(2,002,720)
(48,598)	0	0	(48,598)	Current service cost	(58,091)	0	0	(58,091)
(37,292)	(659)	(450)	(38,401)	Interest cost	(54,466)	(874)	(551)	(55,891)
(8,149)	0	0	(8,149)	Contributions from scheme participants	(9,139)	0	0	(9,139)
				Re-measurement gains and losses:				
(119,904)	(1,866)	(61)	(121,831)	- Actuarial gains / (losses) - experience	(126,487)	(2,395)	(1,155)	(130,037)
14,082	227	193	14,502	- Actuarial gains / (losses) from changes in demographic assumptions	9,362	90	159	9,611
(835)	0	(153)	(988)	- Actuarial gains / (losses) from changes in financial assumptions	779,124	8,117	3,516	790,757
0	0	0	0	Past service cost	(4)	0	0	(4)
(1,958)	0	0	(1,958)	Gains / (losses) on curtailments	(702)	0	0	(702)
49,783	2,457	2,250	54,490	Benefits / transfers paid	50,167	2,420	2,168	54,755
0	0	0	0	Liabilities assumed on entity combinations	(17,440)	0	0	(17,440)
(1,949,538)	(32,429)	(20,753)	(2,002,720)	Balance as at 31 March	(1,377,214)	(25,071)	(16,616)	(1,418,901)

LGPS Pension Scheme Assets Comprised of:

2021/22			2022/23		
Quoted £000	Unquoted £000	Total £000	Quoted £000	Unquoted £000	Total £000
30,679	0	30,679	24,035	0	24,035
Cash and cash equivalents					
Equities					
210,040	23,762	233,802	186,450	15,640	202,090
319,169	156,651	475,820	309,786	160,930	470,716
529,209	180,413	709,622	496,236	176,570	672,806
Subtotal Equities					
Bonds					
0	0	0	823	0	823
0	0	0	901	0	901
15,402	0	15,402	17,425	0	17,425
41,824	0	41,824	30,494	0	30,494
119,585	0	119,585	127,536	0	127,536
7,012	0	7,012	8,112	0	8,112
0	(4,694)	(4,694)	0	(6,448)	(6,448)
183,823	(4,694)	179,129	185,291	(6,448)	178,843
Subtotal Bonds					
Property					
0	77,445	77,445	0	62,149	62,149
1,760	22,002	23,762	1,235	44,588	45,823
0	35,789	35,789	0	43,079	43,079
1,760	135,236	136,996	1,235	149,816	151,051
Subtotal Property					
Alternatives					
147	40,630	40,777	137	51,860	51,997
0	89,180	89,180	0	79,436	79,436
2,200	5,867	8,067	0	274	274
0	50,164	50,164	0	33,613	33,613
0	64,098	64,098	0	75,183	75,183
0	42,830	42,830	0	42,393	42,393
0	26,402	26,402	0	20,579	20,579
2,347	49,723	52,070	2,195	46,783	48,978
0	0	0	0	4,939	4,939
0	0	0	0	5,899	5,899
4,694	368,894	373,588	2,332	360,959	363,291
Subtotal Alternatives					
750,165	679,849	1,430,014	709,129	680,897	1,390,026
Total Assets					

Significant Assumptions by the Actuary have been:

2021/22	Local Government Pension Scheme	2022/23
Mortality assumptions		
Longevity at retirement for current pensioners		
20.9	Men	22.4
24.0	Women	25.9
Longevity at retirement for future pensioners		
22.4	Men	21.2
25.9	Women	23.7
Other assumptions		
3.4%	Rate of inflation	2.7%
4.9%	Rate of increase in salaries	4.2%
3.5%	Rate of increase in pensions	2.8%
2.8%	Rate for discounting scheme liabilities	4.8%

2021/22	Teachers' Unfunded	2022/23
Mortality assumptions		
Longevity at retirement for current pensioners aged 75		
12.5	Men	12.8
15.0	Women	14.8
Longevity at retirement for current pensioners aged 65		
20.9	Men	21.2
24.0	Women	23.7
Other assumptions		
3.5%	Rate of inflation	2.7%
3.6%	Rate of increase in pensions	2.8%
2.8%	Rate for discounting scheme liabilities	4.9%

Increase by 0.1%	LGPS £000	Teachers' Unfunded £000
Longevity	13,584	829
Rate of inflation	14,984	251
Rate of increase in salaries	12,953	0
Rate for discounting scheme liabilities	9,390	(483)

Note 42 - Contingent Assets and Liabilities

Contingent Liabilities

Non-Domestic Rates

The Council has made a provision for National Non-Domestic Rates (Business Rates) appeals based upon its best estimate of the actual liability in known appeals as at 31 March 2023. However, as appeals can be backdated for several years it is possible that additional costs could be incurred by the Council if any subsequent appeals are successful. There is an estimated contingent liability of circa £1.248m relating to unknown claims.

Acquisition of Premises

A PUT/CALL option on 25/11/22 with Wirral Methodist Housing Assoc and ALPHA (R.S.L) Limited. The Council has granted a Put option to the seller for the Council to purchase or underwrite the sale of a building. The Put is where the Council would have to purchase the premises if it fails to reach its negotiated Option Price. In the period expiring on the earlier of 4 years from 22/11/22 or the proposed development of extra care facility with approx. 85 units has reached two brick courses above foundation level.

Option sum of £1 for both parties is applicable and the Put and Call Option has a potential value of £800k to the Council which is funded through the Strategic Acquisition Fund. The seller can serve notice on the Council to purchase the property for £800k with vacant possession. If after 12 weeks the Council has not responded, the seller can dispose of the property.

Contingent Liabilities offset by Asset

A PUT/CALL option is in place whereby Peel L and P (Ports No.3) Limited (Peel) and Wirral Council have an agreement to sell/acquire the Hythe Office Development for a maximum period of three years post practical completion. This option applies if at any point the value exceeds the option price of £4.985m. Where the value exceeds £4.985m the Put cannot be called upon by Peel Holdings.

The Put is where the Council, would have to purchase the Hythe if it fails to reach its negotiated Option Price value and such purchase would be at the option price. Where the value exceeds this sum the Put option falls away.

If the Put was called the Council would be required to purchase the site and capital borrowing would be required of £4.985m. Should the valuation be at more than the option price the Council could choose to trigger the call option and take the Lease for the option price which would be lower than the independent valuation.

Note 43 - Nature and Extent of Risks Arising from Financial Instruments

The Council has adopted CIPFA's Code of Practice on Treasury Management and complies with The Prudential Code of Capital Finance for Local Authorities.

As part of the Treasury Management Code, the Council approves a Treasury Management Strategy before the commencement of each financial year. The Strategy sets out the parameters for the management of risks associated with Financial Instruments. The

Council also produces Treasury Management Practices specifying the practical arrangements to be followed to manage these risks.

The Treasury Management Strategy includes an Investment Strategy in compliance with the Department for Levelling Up, Housing and Communities (DLUHC) Investment Guidance for Local Authorities. This Guidance emphasises that priority is to be given to security and liquidity, rather than yield. The Council's Treasury Strategy, together with its Treasury Management Practices are based on seeking the highest rate of return consistent with the proper levels of security and liquidity.

The main risks covered are:

- Credit Risk: The possibility that one party to a financial instrument will fail to meet their contractual obligations, causing a loss to the other Council;
- Liquidity Risk: The possibility that the Council will be unable to raise funds to meet the commitments associated with Financial Instruments;
- Market Risk: The possibility that the value of an instrument will fluctuate because of changes in interest rates, market prices etc.

Credit Risk

The Council manages credit risk by ensuring that treasury investments are only placed with organisations of high credit quality as set out in the Treasury Management Strategy. These include commercial entities with a minimum long-term credit rating of A-, the UK government, other local authorities, and organisations without credit ratings upon which the Council has received independent investment advice. Recognising that credit ratings are imperfect predictors of default, the Council has regard to other measures including credit default swap and equity prices when selecting commercial entities for investment.

A limit is placed on the amount of money that can be invested with a single counterparty (other than the UK government). The Council also sets a total group investment limit for institutions that are part of the same banking group, along with a limit on the amount that can be invested for a period longer than a year. These limits can be found within the 'Treasury Management Strategy Statement'.

The table below summarises the credit risk exposures of the Council's investment portfolio at 31 March 2023 by the counterparty's country of origin and its credit rating. The table confirms that all investments were made in line with the Council's approved credit rating criteria at the time of placing the investment:

Credit Rating *	Balance Invested	Maturity of Investment			Balance
	as at 31 March 22	Cash Equivalent	Short Term Investment	Long Term Investment	Invested as at 31 March 23
	£000	£000	£000	£000	£000
AAA	46,955	12,077	0	0	12,077
A+	0	0	0	0	0
A	0	0	0	0	0
Unrated Energy Bond	1,500	0	0	1,500	1,500
Unrated Subsidiaries + Corporate	1,500	0	1,107	0	1,107
Total	49,955	12,077	1,107	1,500	14,684
Credit risk not applicable*	17,000	0	7,000	18,455	25,455
Total Investments	66,955	12,077	8,107	19,955	40,139

* Credit risk is not applicable to shareholdings and pooled funds where the Council has no contractual right to receive any particular sum of money.

Credit Risk - Debtors	31 March 2022	31 March 2023
	£000	£000
Less than three months	5,968	4,463
Three to six months	1,731	1,638
Six months to one year	2,812	1,203
More than one year	772	1,756
Total	11,283	9,060

Liquidity Risk

The Council has access to borrowing facilities from the Public Works Loan Board. There is no perceived risk that the Council will be unable to raise finance to meet its commitments. The Council also has to manage the risk that it will be exposed to replenishing a significant proportion of its borrowing at a time of unfavourable interest rates by aiming to have an even spread of maturities in each year.

The maturity analysis of the nominal value of the Council's debt at 31 March 2023 was as follows:

Liquidity Risk	31 March 2022	31 March 2023
	£000	£000
Less than one year	63,594	136,666
Between one and two years	9,102	6,598
Between two and five years	8,168	1,804
More Than 5 Years	1,239	1,237
More Than 10 years	135,084	134,613
Total	217,187	280,918

Trade Receivables

Trade receivables are also subject to non-payment and are reviewed for impairment. By adjusting for impairment, the credit risk is recognised in the accounts:

31 March 2022	31 March 2023
£000	£000
49,018 Gross Receivables	56,436
(18,396) Impairment	(18,100)
30,622	38,336
Total	Total

Market Risk

Interest Rate Risk:

The Council is exposed to risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

- borrowings at variable rates – the interest expense will rise
- borrowings at fixed rates – the fair value of the liabilities will fall
- investments at variable rates – the interest income will rise
- investments at fixed rates – the fair value of the assets will fall

Investments measured at amortised cost and loans borrowed are not carried at fair value, so changes in their fair value will have no impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services. Movements in the fair value of fixed rate investments measured at fair value will be reflected in Other Comprehensive Income or the Surplus or Deficit on the Provision of Services as appropriate.

If all interest rates had been 1% higher, with all other variables held constant, the financial effect would be as shown in the table below.

The approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed.

The Council has £94.5m (2022 £94.5m) of "Lender's option, borrower's option" (LOBO) loans with maturity dates between 2026 and 2065 where the lender has the option to propose an increase in the rate payable; the Council will then have the option to accept the new rate or repay the loan without penalty. In the current low interest rate environment, the likelihood of the lender increasing the rate is low; however, the likelihood will increase in later years should market interest rates rise.

Market Risk - Interest Rate Risk	31 March 2022	31 March 2023
	£000	£000
Increase in interest payable on variable rate borrowings	254	478
Increase in interest receivable on variable rate investments	(419)	(409)
Decrease in fair value of investments held at FVPL	53	14
Impact on Surplus or Deficit on the Provision of Services	(112)	83
Impact on Other Comprehensive Income and Expenditure	(112)	83
Decrease in fair value of fixed rate borrowings liabilities (no impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure)	(35,705)	(18,839)
Decrease in fair value of loans and investments at amortised cost	0	0

Market Risk: Price risk

The market prices of the Council's fixed rate bond investments and its units in pooled bond funds are governed by prevailing interest rates and the price risk associated with these instruments is managed alongside interest rate risk.

The Council's investment in a pooled property fund is subject to the risk of falling commercial property prices. This risk is limited by the Council's maximum exposure to property investments of £10m per fund. A 5% fall in commercial property prices at 31st March 2023 would result in a £0.04m (2022: £0.04m) charge to the Surplus or Deficit on the Provision of Services.

Market Risk: Foreign exchange risk

The Council has no financial assets or liabilities denominated in a foreign currency. It, therefore, has no exposure to loss arising as a result of adverse movements in exchange rates.



Additional Financial Statements

Collection Fund Statement

The collection fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate collection fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers and distribution to local authorities and the government of Council Tax and Non-Domestic Rates.

Business Rates expenditure is based on estimates of the income in the January prior to the start of the financial year. In response to the COVID-19 pandemic, Central Government subsequently announced a number of Business Rates reliefs, reducing the income recognised and therefore resulting in a significant deficit. Councils and precepting authorities have received additional Section 31 grants to compensate for the reliefs, and recovery of the deficit will be over 3 years from 2021/22.

2021/22			2022/23		
Business Rates £000	Council Tax £000	Total £000	Business Rates £000	Council Tax £000	Total £000
INCOME					
0	(191,857)	(191,857)	0	(199,078)	(199,078)
(58,402)	0	(58,402)	(59,706)	0	(59,706)
(58,402)	(191,857)	(250,259)	(59,706)	(199,078)	(258,784)
EXPENDITURE					
Apportionment of Previous Years Surplus / (Deficit)					
(35,988)	(2,010)	(37,998)	(21,237)	5,170	(16,067)
0	(269)	(269)	0	710	710
(364)	(102)	(466)	(215)	260	45
0	(24)	(24)	0	60	60
(36,352)	(2,405)	(38,757)	(21,452)	6,200	(15,252)
Precepts, Demands and Shares					
72,302	156,678	228,980	63,721	163,030	226,751
0	21,380	21,380	0	22,553	22,553
730	7,724	8,454	644	7,957	8,601
0	1,790	1,790	0	1,808	1,808
73,032	187,572	260,604	64,365	195,348	259,713
Charges to Collection Fund					
623	204	827	446	290	736
(920)	(834)	(1,754)	36	3,900	3,936
1,024	0	1,024	1,198	0	1,198
901	0	901	707	0	707
320	0	320	317	0	317
128	0	128	74	0	74
2,076	(630)	1,446	2,778	4,190	6,968
(19,646)	(7,320)	(26,966)	(14,015)	6,660	(7,355)
40,647	2,126	42,773	21,001	(5,194)	15,807
21,001	(5,194)	15,807	6,986	1,466	8,452

Notes to the Collection Fund

Note 1 - Council Tax Income

The Council is responsible for collecting council tax from its residents on behalf of itself, Police & Crime Commissioner for Merseyside, Merseyside Fire & Rescue Service, and Liverpool City Region Combined Authority. At the time of setting council tax for 2022/23, the tax base was estimated as 95,585.07 band D equivalent properties. This includes an adjustment for the proportion of Council Tax that is estimated to ultimately be collected.

The table below shows the number of band D equivalent properties in each valuation band, with 2021/22 included for comparison.

2022/23					
Band	Valuation band limits £	Calculated no of dwellings No	Ratio to band D	Equated No of dwellings No	Council Tax payable £
Disabled A	1/9th of Band A	73.6	5/9	40.9	
A	Upto and including - 40,000	36,564.3	6/9	24,376.2	1,368.39
B	40,001 - 52,000	25,645.9	7/9	19,946.8	1,596.45
C	52,001 - 68,000	23,826.4	8/9	21,179.0	1,824.51
D	68,001 - 88,000	12,077.6	9/9	12,077.6	2,052.58
E	88,001 - 120,000	7,664.3	11/9	9,367.5	2,508.71
F	120,001 - 160,000	4,084.3	13/9	5,899.5	2,964.83
G	160,001 - 320,000	2,976.8	15/9	4,961.3	3,420.97
H	More than - 320,001	244.9	18/9	489.8	4,105.16
				Collection Rate	97.20%
				Council tax base	95,585.07

2021/22					
Band	Valuation band limits £	Calculated no of dwellings No	Ratio to band D	Equated No of dwellings No	Council Tax payable £
Disabled A	1/9th of Band A	64.7	5/9	36.0	
A	Upto and including - 40,000	35,666.7	6/9	23,778.0	1,327.50
B	40,001 - 52,000	25,212.4	7/9	19,610.0	1,548.74
C	52,001 - 68,000	23,448.8	8/9	20,843.0	1,769.99
D	68,001 - 88,000	11,895.0	9/9	11,895.0	1,991.24
E	88,001 - 120,000	7,620.7	11/9	9,314.0	2,433.74
F	120,001 - 160,000	4,001.6	13/9	5,780.0	2,876.23
G	160,001 - 320,000	2,930.2	15/9	4,884.0	3,318.74
H	More than - 320,001	236.5	18/9	473.9	3,982.48
				Collection Rate	97.50%
				Council tax base	94,198.6

Note 2 - Non-Domestic Rates

The Council is responsible for collecting non-domestic rates from businesses located within its area on behalf of itself and Merseyside Fire and Rescue Service. The total rateable value of all business properties within the Council's area as at 31 March 2023 is £185.5m (£186.1m as at 31 March 2022). The business rates paid by a business for a property within the Council area equate to the rateable value multiplied by a rate set by central government (the multiplier). The multiplier charged is based on the rateable value of the property as follows:

	2021/22 multiplier (pence)	2022/23 multiplier (pence)
Rateable Value		
Up to £51,000	49.9	49.9
Over £51,000	51.2	51.2



Glossary

Glossary

Accruals

Income is recognised when it is earned rather than when it is received. Expenditure is recognised when goods or services are received rather than when the payment is made.

Actuarial Gains and Losses

Actuaries assess financial and non-financial information provided to project levels of future pension fund requirements. Changes in actuarial deficits or surpluses arise because:

- Events have not coincided with the actuarial assumptions made at the last valuation
- The actuarial assumptions have changed.

Balances

The balances are to provide funding for unanticipated expenditure and / or expenditure that is of an unforeseen nature. The level is determined having regard to the strategic, operational and financial risks and uncertainties faced by the Council.

Budget

The budget is a statement of the spending plans for the financial year.

Capitalisation Directive

This is where the council can apply to borrow money to fund Revenue in exceptional circumstances due to factors beyond the local authority's control i.e., Covid 19

The costs that can be capitalised are expenditure costs as they are incurred, the Council will charge a Minimum Revenue Provision (MRP) over the life of the assets, in the case of a directive this is no more than 20 years.

Capital Expenditure

Expenditure on the acquisition of an asset or expenditure, which adds to, and not merely maintains, the value of an existing fixed asset.

Capital Receipts

Income received from the disposal of land and other capital assets, and from the repayment of grants and loans to the Council.

Chartered Institute of Public Finance and Accountancy (CIPFA)

This institute is the leading professional accountancy body for public services and produces the Code of Practice that must be followed in preparing the Council's financial statements.

Collection Fund

A fund administered by the Council to record all income collected from local taxpayers and business ratepayers and shows how this is passed on to other public authorities.

Community Assets

These are fixed assets which the Council intends to hold in perpetuity which have no determinable finite useful life and may have restrictions on their disposal, e.g., Parks.

Council Tax

This is the main source of taxation for the Council. It is levied on households within the area and the proceeds are paid into the Collection Fund for distribution to precepting authorities and for use by the Council's General Fund.

Creditors

Amounts owed by the Council for works undertaken, goods received or services provided for which payment had not been made at the date of the Balance Sheet.

Current Service Costs (Pensions)

For a defined benefit scheme, the value of the pension benefits earned by active employees in the period, net of contributions paid by employees in respect of those benefits. The increase in the present value of a defined benefit pension scheme's liabilities expected to arise from employee service in the current period i.e., the ultimate pension benefits earned by employees in the current year.

Curtailment (Pensions)

For a defined benefit scheme, an event that reduces the expected years of future service of present employees or reduces the number of employees the accrual of defined benefits for some or all of their future service.

Debtors

Amounts owed to the Council that had not been received at the date of the Balance Sheet.

Defined Benefits Scheme

A pension, or other retirement benefit scheme, where the scheme's rules define the benefits payable independently of the contributions paid into the scheme. The benefits paid from the scheme are not directly related to the investments within the scheme. The scheme may be funded or unfunded.

Defined Contributions Scheme

A pension or other retirement benefit scheme into which an employer pays regular contributions, as an amount or as a % of pay, and has no legal or constructive obligation to pay further contributions if the scheme does not have sufficient assets to pay all employee benefits relating to employee service in the current and prior periods.

Depreciation

A charge that represents the extent to which an asset has been worn-out or used or otherwise reduced the useful economic life of a fixed asset during the year.

Expected Rate of Return on Pensions Assets

For the Pension Fund the average rate of return, including both income and changes in fair value net of scheme expenses, expected over the remaining life of the asset.

Expenditure

Amounts paid by the Council for works undertaken, goods received or services provided, which is deemed to have been spent when the works, goods or services have been received.

FVOCI

Fair value other comprehensive income.

General Fund

The main revenue fund of the Council and includes the net costs of all services financed by local taxpayers and Government grants. It is the day-to-day spending on services.

Government Grants

Specific assistance by Government and similar bodies in the form of cash. For specific grants to a particular service there is expected to be compliance with certain conditions relating to the activities of the Council, but many grants are 'general' and used to help pay for the net cost of Council services generally.

Heritage Assets

These are tangible assets with historical, artistic, scientific, technological, geophysical or environmental qualities that are held and maintained for the contribution to knowledge and culture. This includes Civil Regalia, works of art and historic buildings.

Impairment

A reduction in the value of a fixed asset below the amount brought forward in the Balance Sheet. Reductions include items such as a significant decline in a fixed asset's market value.

Income

Amounts due to the Council for goods supplied or services provided with the income deemed to have been earned once the goods or services have been supplied.

Infrastructure Assets

These are assets which generally cannot be sold and from which benefit can be obtained only from the continued use of the asset e.g., highways and bridges.

Intangible Assets

These are assets which do not have physical substance but are identifiable and controlled by the Council and include items such as software and licenses.

International Financial Reporting Standards (IFRS)

The Standards dictate specific accounting treatments. They must be applied to all financial statements in order to provide a true and fair view of the financial position, and a standardised method of comparison with others.

Investment Properties

Properties held solely to earn rentals or for capital appreciation, and not used to provide services or for administrative purposes.

Leases

Leasing costs are the rental for the use of an asset for a specified period of time. There are two different types of lease. Finance leases transfer substantially the risks and rewards of ownership of a fixed asset to the lessee. Operating leases are where the balance of risks and rewards remains with the lessor who retains the asset e.g., computer equipment.

Medium Term Financial Strategy (MTFS)

The Council's medium-term financial plan.

Minimum Revenue Provision (MRP)

This is the minimum amount that the Council is required to charge to the revenue account each year to provide for the repayment of debt.

National Non-Domestic Rates (NNDR also known as Business Rates)

A levy on business property based on national rate in the £ applied to the rateable value of the premises. The Government determines the national rate, and the Rates are collected by the Council and accounted for within the collection fund. The Council draws down from this an amount specified at the start of the year.

Net Book Value

A levy on business property based on national rate in the £ applied to the rateable value of the premises. The Government determines the national rate, and the Rates are collected by the Council and accounted for within the collection fund. The Council draws down from this an amount specified at the start of the year.

Net Expenditure

Gross expenditure less specific service income but before the deduction of non-ring-fenced government grants and local taxation.

OCIE

Other comprehensive Income and Expenditure.

Precept

The amount the Council is required to raise from Council Tax on behalf of other authorities namely the Merseyside Recycling & Waste Authority and the Liverpool Combined Authority. It is collected and distributed on behalf of precepting authorities by the Council. These transactions are accounted for within the Collection Fund.

Prior Year Adjustments

These are material adjustments applicable to prior years arising from changes in accounting policies or from the correction of fundamental errors. They do not include normal recurring corrections or adjustments of accounting estimates made in prior years.

Property, Plant and Equipment

Assets that yield benefits to the Council and the services provided for a period of more than one year e.g., buildings, land and vehicles.

Provisions

Amounts set aside to meet liabilities or losses which it is anticipated will be incurred but where the amount and / or timing of such costs is uncertain.

Public Works Loans Board (PWLB)

A Central Government body which is the main provider of loans to local authorities to fund capital expenditure.

Reserves

These are amounts held to meet specific, known or predicted future expenditure.

Revenue Expenditure

This is spending on the day-to-day running costs of providing services and is primarily employee costs, general running expenses and capital financing costs.

Revenue Expenditure Funded from Capital under Statute (REFCUS)

This represents items of capital expenditure where no asset exists, and the cost is allowed by statute to be charged as revenue expenditure to the Consolidated Income & Expenditure Statement.

Scheme Liabilities

These are the liabilities of the Pension Fund for outgoings in the future and reflect the benefits that the employer is committed to provide for service up to a set date.

Unfunded Defined Benefit Scheme

An employer managed retirement plan that uses the employer's current income to fund pension payments as they become necessary. This is in contrast to a funded pension scheme where an employer sets aside funds systematically and in advance to cover any pension plan expenses such as payment to retirees and their beneficiaries.

Unsupported (Prudential) Borrowing

This is borrowing for which no support is given by Central Government. The Council is permitted to undertake unsupported borrowing but has to ensure that the borrowing costs are affordable and be met from the revenue budget.

Useful Life

This is the period over which the Council will derive benefit from the use of an asset



Merseyside Pension Fund

Independent Auditor's Report

Intentionally left blank

MERSEYSIDE PENSION FUND ACCOUNTS

2021/22 £000	FUND ACCOUNT - For the year ended 31 March 2023	Note	2022/23 £000
	Dealing with members, employers and others directly involved in the fund:		
201,160	Contributions Receivable	7	205,024
225,296	Transfers In	8	18,489
426,456			223,513
(371,943)	Benefits Payable	9	(385,742)
(14,246)	Payments to and on account of Leavers	10	(17,109)
(386,189)			(402,851)
40,267	Net additions/(withdrawals) from dealing with members		(179,338)
(47,128)	Management Expenses	11	(45,917)
(6,861)	Net additions/(withdrawals) including Fund Management Expenses		(225,255)
	Return on Investments:		
329,589	Investment Income	12	257,547
603,329	Profit and Losses on Disposal of Investments and Change in Market Value of Investments	13	(614,666)
(4,907)	Taxes on Income	12	(5,836)
928,011	Net Return on Investments		(362,955)
921,150	Net Increase/(Decrease) in the Fund during the year		(588,210)
10,079,748	Net Assets of the Fund at the start of the year		11,000,898
11,000,898	Net Assets of the Fund at the end of the year		10,412,688
2021/22 £000	NET ASSETS STATEMENT - For the year ended 31 March 2023	Note	2022/23 £000
	Investment Assets	13	
3,360,827	Equities		3,172,527
731,666	Bonds		501,716
5,817,473	Pooled Investment Vehicles		5,922,231
382,521	Derivative Contracts		187,180
568,275	Direct Property		470,300
35,751	Loans		155,482
169,149	Short Term Cash Deposits		80,732
106,941	Other Investment Balances		130,507
11,172,603			10,620,675
(400,793)	Investment Liabilities	14	(239,184)
10,771,810	Total Net Investment Assets		10,381,491
6,394	Long Term Assets	19	3,423
245,138	Current Assets	20	45,076
(22,444)	Current Liabilities	20	(17,302)
11,000,898	Net Assets of the Fund as at 31 March		10,412,688

Notes to the Merseyside Pension Fund Accounts

Note 1 Description of the Fund

Merseyside Pension Fund (MPF/the Fund) is part of the Local Government Pension Scheme (LGPS), and Wirral Council is the Administering Authority.

The overall responsibility for the management of the Fund rests with the Pensions Committee, which for 2022/23 included eleven Councillors from Wirral Council, the Administering Authority and one Councillor from each of the four other Merseyside Borough Councils. Representatives of trade unions also attend. The more detailed consideration of investment strategy and asset allocation of the Fund's portfolios is considered by the Investment Monitoring Working Party, which includes two external advisers and a consultant. The more detailed consideration of governance and risk issues is considered by the Governance and Risk Working Party.

In 2015/16 a local Pensions Board was introduced in accordance with the Public Service Pensions legislation and regulations. The Board's aim is to assist the Administering Authority with ensuring compliance and the effective governance and administration of the Fund.

A) General

The Scheme is governed by the Public Services Pensions Act 2013. The Fund is administered in accordance with the following secondary legislation:

- The Local Government Pension Scheme Regulations 2013 (as amended)
- The Local Government Pension Scheme (Transitional Provisions, Savings and Amendment) Regulations 2014 (as amended)
- The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016.

The Fund is a contributory defined benefit pension scheme administered by Wirral Council to provide pensions and other benefits for pensionable employees of the Merseyside Local Authorities and a range of other scheduled and admitted bodies.

B) Membership

Membership of the LGPS is voluntary and employees are free to choose whether to remain in the Scheme or make their own personal arrangements outside the Scheme.

Organisations participating in Merseyside Pension Fund include:

- Scheduled bodies, which are Local Authorities and similar bodies whose staff are automatically entitled to be members of the Fund.
- Admitted bodies, which are organisations that participate in the Fund under an admission agreement between the Fund and the relevant organisation.

There are 223 employer organisations within Merseyside Pension Fund including Wirral Council itself. The Fund has 149,140 members as detailed below:

31 March 2022		31 March 2023
214	Number of Employers with Active Members	223
46,740	Number of Employees in Scheme	48,998
48,609	Number of Pensioners	50,111
6,645	Number of Dependants	6,602
42,553	Number of Deferred Pensioners	43,429
144,547	Total Number of Members in the Scheme	149,140

C) Funding

Benefits are funded by employee and employer contributions and investment earnings. Contributions are made by active members of the Fund in accordance with the LGPS, with employer contributions set to achieve the funding target for each individual employer as detailed within the Valuation Rates and Adjustment Certificate.

D) Benefits

Prior to 1 April 2014, pension benefits under the LGPS were based on final pensionable pay and length of pensionable service. From 1 April 2014, the Scheme became a career average scheme, whereby members accrue benefits based on their pensionable pay in that year at an accrual rate of 1/49th. Accrued pension is adjusted annually in line with the Consumer Price Index.

There are a range of other benefits provided under the Scheme, for more details please refer to the Fund's website: [Merseyside Pension Fund Website](#)

Note 2 Basis of Preparation

The Statement of Accounts summarises the Funds' transactions for the 2022/23 financial year and its position at year-end as at 31 March 2023. The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2022/23 which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

The accounts summarise the transactions of the Fund and report on the net assets available to pay pension benefits. The accounts do not take account of obligations to pay pensions and benefits which fall due after the end of the financial year. The actuarial present value of promised retirement benefits, valued on an International Accounting Standard (IAS) 19 basis, are shown within the statement by the Actuary, which is published as an addendum to the accounts.

The accounts have been prepared on a going concern basis.

The Code (paragraph 3.3.1.2) requires the disclosure of any accounting standards issued but not yet adopted. IFRS 16, introduced on 1 January 2019, was due to be adopted by the Code for accounting periods commencing on or after 1 April 2022, however, a decision by CIPFA is to defer the implementation of IFRS until 1 April 2024. This new accounting standard largely removes the distinction between operating and finance leases by introducing an accounting model that requires lessees to recognise assets and liabilities for all assets with a term of more than 12 months unless the underlying asset is of low value. Implementation of IFRS 16 is not expected to have a material impact on the Fund because it does not hold any assets as a lessee.

Note 3 Summary of Significant Accounting Policies

The financial statements have been prepared on an accruals basis, unless otherwise stated.

Contributions and Benefits

Contributions are accounted for on an accruals basis. Contributions are made by active members of the Fund in accordance with LGPS Regulations and employers' contributions are based on triennial actuarial valuations.

Employer normal contributions and deficit funding contributions are accounted for on the due dates on which they are payable under the schedule of contributions set by the Scheme actuary or on receipt if earlier than the due date.

Employers' pension strain contributions are accounted for in the period in which the liability arises. Any amount due in year, but unpaid, will be classed as a current financial asset. Amounts not due until future years are classed as long-term financial assets.

Benefits payable represent the benefits paid during the financial year and include an estimated accrual for lump-sum benefits outstanding as at the year-end. Benefits payable includes interest on late payment. Any amounts due but unpaid are disclosed in the net assets statement as current liabilities.

Estimates for post year-end outstanding items have been used for payments of retirement grants and death grants:

- Retirement grants due for payment, but not paid by 31 March, using actual figures as far as possible, and assuming maximum commutation to be taken, where the knowledge of the individual member's choice is still outstanding.
- Death grants due for payment, but not paid by 31 March, for example, awaiting Probate.

Transfers to and from Other Schemes

Transfer values represent the amounts received and paid during the year for members who have either joined, or left the Fund, during the financial year and are calculated in accordance with the Local Government Pension Scheme Regulations.

Individual transfers in/out are accounted for when received/paid, which is normally when the member liability is accepted or discharged.

Bulk (group) transfers are accounted for on an accruals basis in accordance with the terms of the transfer agreement.

Management Expenses

The Fund discloses its management expenses analysed into three categories: administration costs, investment management costs and oversight and governance costs, in accordance with CIPFA "Accounting for Local Government Management Costs".

Administration Costs

All administration expenses are accounted for on an accruals basis. All staff costs of the Fund's administration team are charged direct to the Fund. Associated management and other overheads are apportioned to the Fund in accordance with Council Policy.

Investment Management Costs

All investment expenses are accounted for on an accrual basis.

Fees of the external Investment Managers and Custodian are agreed in the respective mandates governing their appointments. Broadly, these are based on the

market values of the investments under their management and therefore increase or reduce as the value of these investments change.

Costs in respect of the internal investment team are classified as investment expenses.

Estimates for post year-end outstanding items have been used for external Investment Management fees, using the Fund's valuations as at 31 March.

In accordance with CIPFA "Accounting for Local Government Pension Scheme Management Expenses (2016)" guidance, transaction costs are shown under investment expenses.

Oversight and Governance Costs

All oversight and governance expenses are accounted for on an accruals basis. All staff costs associated with oversight and governance are charged direct to the Fund. Associated management and other overheads are apportioned to the Fund in accordance with Council Policy.

The cost of obtaining investment advice from external consultants is included in governance and oversight expenses.

Investment Income

Income from Equities is accounted for when the related investment is quoted ex-dividend. Income from Bonds, Pooled Investment Vehicles and interest on Loans and Short-term Deposits has been accounted for on an accruals basis. Distributions from Private Equity are treated as return of capital until the book value is nil then treated as income on an accruals basis.

Rental income from operating leases on properties owned by the Fund is recognised on a straight-line basis over the term of the lease. Any lease incentives granted are recognised as an integral part of the total rental income and recognised over the term of the lease. Property expenditure is deducted from rental income to report net income from properties.

Changes in the net market value of investments (including investment properties) are recognised as income and comprise all realised and unrealised profits/losses during the year.

Taxation

The Fund is a registered Public Service Scheme under Section 1 (1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers withholding tax in the country of origin, unless exemption is permitted. Irrecoverable tax is accounted for as a Fund expense as it arises.

Valuation of Investments

All financial assets apart from loans are included in the Net Asset Statement on a fair value basis as at the reporting date. Loans are included in the Net Asset Statement on an amortised cost basis. The values of investments as shown in the net asset statement have been determined at fair value in accordance with the requirements of the Code and IFRS13 (see note 15). For the purposes of disclosing levels of fair value hierarchy, the Fund has adopted the classification guidelines recommended in Practical Guidance on Investment Disclosures (PRAG/Investment Association, 2016). The values of investments as shown in the Net Asset Statement are determined as follows:

- Listed securities are valued at quoted bid market prices on the final day of the accounting period. The bid price is the price which the Fund would have obtained had the securities been sold at that date.
- For unlisted investments, wherever possible, valuations are obtained via the Independent Administrator. Valuations that are obtained direct from the Manager are verified against the latest available audited accounts adjusted for any cash flows up to the reporting date.
- Hedge Funds and Infrastructure are recorded at fair value based on net asset values provided by Fund Administrators, or using latest financial statements published by respective Fund Managers, adjusted for any cash flows.
- Private Equity valuations are in accordance with the guidelines and conventions of the British Venture Capital Association/International Private Equity guidelines, or equivalent.
- Indirect Property is valued at net asset value or capital fair value basis provided by the Fund Manager. For listed Funds, the net asset value per unit is obtained through data vendors.
- The freehold and leasehold interests in the properties held within the Fund were independently valued as at 31 March 2023 by Savills (UK) Limited, acting in the capacity of External Valuers as defined in the RICS Red Book (but not for the avoidance of doubt as an External Valuer of the Fund as defined by the Alternative Investment Fund Managers Regulations 2013). This valuation accords with the requirements of IFRS13 and the RICS Valuation – Global Standards (incorporating the IVSC International Valuation Standards) effective from 31 January 2022 together with the UK National Supplement effective 14 January 2019, together the “Red Book”.
- Pooled Investment Vehicles are valued at closing bid price if both bid and offer prices are published; or if single priced, at the closing single price. In the case of Pooled Investment Vehicles that are Accumulation Funds, change in market value also includes income which is reinvested by the Manager of the vehicle in the underlying investment, net of applicable withholding tax.

Translation of Foreign Currencies

Assets and liabilities in foreign currencies are translated into sterling at rates ruling at the year-end. Foreign income received during the year is translated at the rate ruling at the date of receipt. All resulting exchange adjustments are included in the revenue account.

Derivatives

The Fund uses derivative financial assets to manage exposure to specific risks arising from its investment activities.

Derivative contract assets are fair valued at bid prices and liabilities are fair valued at offer prices. Changes in the fair value of derivative contracts are included in change in market value.

The value of future contracts is determined using exchange prices at the reporting date. Amounts due from or owed to the broker are the amounts outstanding in respect of the initial margin and variation margin.

The value of exchange traded options is determined using the exchange price for closing out the option at the reporting date.

The future value of forward currency contracts is based on market forward exchange rates at the year-end date and determined as the gain or loss that would arise if the outstanding contract were matched at the year-end with an equal and opposite contract.

Short Term Deposits

Short-term deposits only cover cash balances held by the Fund. Cash held by Investment Managers awaiting investment is shown under "Other Investment Balances".

Financial Liabilities

The Fund recognises financial liabilities at fair value as at the reporting date. A financial liability is recognised in the Net Assets Statement on the date the Fund becomes party to the liability. From this date, any gains or losses arising from changes in the fair value of the liability are recognised by the Fund.

Additional Voluntary Contribution

The Committee holds assets invested separately from the main fund. In accordance with regulation 4 (1) (b) of the Pensions Schemes (Management and Investment of Funds) Regulations 2016, these assets are excluded from the Pension Fund accounts.

The Scheme providers are Utmost Life, Standard Life and Prudential. Individual members participating in this arrangement each receive an annual statement confirming the amounts held on their account and the movements in the year.

Note 4 Critical Judgements in Applying Accounting Policies

The Fund has not applied any critical judgements.

Note 5 Estimation & Uncertainty

Unquoted Investments

The Fund has significant unquoted investments within Private Equity, Infrastructure, Property and other Alternative investments. These are valued within the financial statements using valuations from the Managers of the respective assets. There are clear accounting standards for these valuations and the Fund has procedures in place to ensure valuations applied by Managers comply with these standards and any other relevant best practice. The value of unquoted assets as at 31 March 2023 was £5,423 million (£5,391 million at 31 March 2022).

Private Equity investments are valued at fair value in accordance with International Private Equity and British Venture Capital Association guidelines. These investments are not publicly listed and as such there is a degree of estimation involved in the valuation.

Infrastructure and other alternative assets are valued in accordance with Accounting Standards; however, the valuation basis includes a degree of estimation.

Hedge Funds are valued at the sum of the fair values provided by the Administrators of the underlying Funds plus adjustments that the Hedge Fund Directors or Independent Administrators judge necessary. These investments are not publicly listed and as such there is a degree of estimation involved in the valuation.

Direct property and pooled property funds use valuation techniques to determine the carrying amount. Where possible, these valuations are based on observable data, but where this is not possible, management uses the best available data.

For 2022/23 there remains additional uncertainty regarding the valuations of illiquid assets, due to the uncertainties in the financial markets and the time it will take to fully realise the impact on such assets and the impact of the conflict in Ukraine. There is an increased level of risk that the estimated valuations may be misstated. The valuations have been updated based upon the available information as at 31

March 2023 and maybe subject to variations as further information becomes available. Note 15 sets out a sensitivity analysis of such assets valued at level 3 (the remaining unquoted assets are classified as level 2 assets).

With regards to the Fund's level 3 investments, these are well diversified between sectors and also vintage year (year in which first influx of investment capital is delivered to a project or company) meaning that there will be a wide dispersion between the potential valuation effects. Some of the underlying level 3 investment assets could have seen positive uplifts to their valuations, as well as those which will have seen negative.

Note 6 Events after the Reporting Date

Non-Adjusting Post Balance Sheet Event

There have been no events since 31 March 2023, and up to the date when these accounts were authorised, that require any adjustments to these accounts.

Note 7 Contributions Receivable

Contributions are made by active members of the Fund in accordance with the LGPS and range from 5.5% to 12.5% of pensionable pay for the financial year ending 31 March 2023. Employee contributions are matched by employers' contributions which are based on triennial actuarial valuations. The 2022/23 contributions above were calculated at the valuation dated 31 March 2019. The 2019 actuarial valuation calculated the average primary employer contribution rate of 17.2% (2016 15.4%). The Fund received no additional or upfront payments covering the three-year period, until the next actuarial valuation (2021/22 £18.8 million).

"Pension Strain" represents the cost to employers when their employees retire early to compensate the Fund for the reduction in contribution income and the early payment of benefits. Payments to the Fund for such costs are made over agreed periods. An accrual has been made for agreed future payments to the Fund.

"Deficit Funding" includes payments by employers for past service deficit and additional payments by employers to reduce a deficit.

The Fund does reserve the right to levy interest charges on late receipt of contributions from employers. In 2022/23 no such charges were levied.

2021/22	Contributions Receivable	2022/23
£000		£000
	Employers	
122,986	Normal	118,429
6,721	Pension Strain	4,640
8,063	Deficit Funding	12,416
137,770	Total Employers	135,485
	Employees	
63,390	Normal	69,539
201,160		205,024
	Relating to:	
29,048	Administering Authority	31,872
144,178	Statutory Bodies	142,510
27,934	Admission Bodies	30,642
201,160		205,024

Note 8 Transfers In

There were no bulk transfers into the Fund during 2022/23. In 2021/22 an employer sought permission from the Secretary of State to transfer the administration of its pension obligations under the LGPS from one LGPS Fund to MPF, this resulted in a transfer of assets, liabilities and members (actives, deferreds and pensioners) to MPF.

2021/22	Transfers In	2022/23
£'000		£'000
205,761	Group Transfers	-
19,535	Individual Transfers	18,489
225,296		18,489

Note 9 Benefits Payable

2021/22	Benefits payable	2022/23
£000		£000
299,729	Pensions	313,088
63,287	Lump Sum Retiring Allowances	63,582
8,927	Lump Sum Death Benefits	9,072
371,943		385,742
	Relating to:	
50,115	Administering Authority	51,958
258,258	Statutory Bodies	267,269
63,570	Admission Bodies	66,515
371,943		385,742

Note 10 Payments to and on account of Leavers

2021/22	Payments to and on account of Leavers	2022/23
£000		£000
421	Refunds to Members Leaving Service	527
-	Payment for Members Joining State Scheme	-
(3)	Income for Members from State Scheme	(8)
-	Group Transfers to Other Schemes	-
13,828	Individual Transfers to Other Schemes	16,590
14,246		17,109

Note 11 Management Expenses

2021/22	Management Expenses	2022/23
£000		£000
3,267	Administration Costs	3,225
41,829	Investment Management Costs	40,280
2,204	Oversight and Governance Costs	2,757
(172)	Other Income	(345)
47,128		45,917

Note 11a Administration Costs

2021/22	Administration Costs	2022/23
£000		£000
2,245	Employee Costs	2,344
785	IT Costs	635
192	General Costs	224
45	Other Costs	22
3,267		3,225

Note 11b Investment Management Costs

2022/23						
	Total	External Investment Management Fees	External Investment Management Performance Fees	External Private Market Fees	External Private Market Expenses	Transaction Costs
	£'000	£'000	£'000	£'000	£'000	£'000
Equities	11,291	6,921				4,370
Bonds	100	100				
Pooled Investment Vehicles	26,239	3,225	135	9,820	13,059	
Derivative Contracts	650	650				
Loans	430			430		
Short Term Cash Deposits	-					
Other Investment Balances	-					
		10,896	135	10,250	13,059	4,370
External Services	536					
Internal Investment Management Fees	1,034					
	<u>40,280</u>					
2021/22						
	Total	External Investment Management Fees	External Investment Management Performance Fees	External Private Market Fees	External Private Market Expenses	Transaction Costs
	£'000	£'000	£'000	£'000	£'000	£'000
Equities	15,729	7,398	4,574			3,757
Bonds	100	100				
Pooled Investment Vehicles	23,321	3,515	1,181	6,661	11,964	
Derivative Contracts	227	774				(547)
Loans	785			785		
Short Term Cash	-					
Other Investment Balances	-					
		11,787	5,755	7,446	11,964	3,210
External Services	665					
Internal Investment Management Fees	1,002					
	<u>41,829</u>					

Note 11c Oversight & Governance Costs

Actuarial fees included within External Services below (note 11c) are shown gross of any fees that have been recharged to employers. Included within Other Income for 2022/23 is £266,438 relating to recharged Actuarial fees (2021/22 £122,060). The estimated External Audit fee for 2022/23 is £51,225, an additional £22,500 relates to services in respect of IAS19 assurances for admitted body auditors, which are recharged to those admitted bodies. An audit fee rebate was received during 2022/23 for £14,229.

2021/22	Oversight & Governance Costs	2022/23
£000		£000
586	Employee Costs	628
1,277	External Services	1,759
49	Internal Audit	49
48	External Audit	59
244	Other Costs	262
2,204		2,757

Note 12 Investment Income

Interest on loans has been accrued up to 31 March 2023.

Investment income figures are shown gross of tax. Included in these figures is recoverable taxation of £15.4 million (2021/22 £11.1 million).

The Fund is seeking to recover tax withheld by UK and overseas tax regimes under the EU principle of free movement of capital within its borders, repayments received in 2022/23 £4.6 million (2021/22 £3.5 million).

2021/22	Investment Income	2022/23
£000		£000
108,655	Dividends from Equities	106,747
3,301	Income from Bonds	3,603
73,089	Income from Pooled Investment Vehicles	65,320
27,024	Net Rents from Properties (Note 12A)	26,676
76	Interest on Short Term Cash Deposits	2,963
101,489	Income from Private Equity	46,501
14,784	Interest from Loans	5,132
1,171	Other	605
329,589		257,547
(4,907)	Irrecoverable Withholding Tax	(5,836)
324,682		251,711

Note 12a Property Income

No contingent rents have been recognised as income during the period.

2021/22	Property Income	2022/23
£000		£000
32,405	Rental Income	31,736
(5,382)	Direct Operating Expenses	(5,060)
27,023	Net Rent from properties	26,676

Note 13 Investments

2022/23					
	Market Value @ 31.3.22	Purchases at Cost and Derivative Payments	Sale Proceeds and Derivative Receipts	Change in Market Value*	Market Value @ 31.3.23
	£'000	£'000	£'000	£'000	£'000
Equities	3,360,827	897,965	(1,080,762)	(5,503)	3,172,527
Bonds	731,666	63,838	(90,236)	(203,552)	501,716
Pooled Investment Vehicles	5,817,473	1,228,412	(903,998)	(219,656)	5,922,231
Direct Property	568,275	5,464	(32,998)	(70,441)	470,300
Loans	35,751	136,874	(17,143)	-	155,482
	10,513,992	2,332,553	(2,125,137)	(499,152)	10,222,256
Derivative Contracts					
FX	(356)	333,556	(332,781)	(422)	(3)
Options	(8,395)	269,390	(197,002)	(115,378)	(51,385)
Swaps	-	15,429	(11,319)	(1,329)	2,781
	10,505,241	2,950,928	(2,666,239)	(616,281)	10,173,649
Short Term Cash Deposits	169,149				80,732
Other Investment Balances	106,941			1,615	130,507
Amounts due to stockbrokers	(9,521)				(3,397)
	10,771,810			(614,666)	10,381,491
2021/22					
	Market Value @ 31.3.21	Purchases at Cost and Derivative Payments	Sale Proceeds and Derivative Receipts	Change in Market Value*	Market Value @ 31.3.22
	£'000	£'000	£'000	£'000	£'000
Equities	3,213,642	1,222,238	(1,202,126)	127,073	3,360,827
Bonds	696,000	26,786	(23,670)	32,550	731,666
Pooled Investment Vehicles	5,393,027	599,023	(528,332)	353,755	5,817,473
Direct Property	463,725	42,872	(37,435)	99,113	568,275
Loans	78,110	32,643	(75,002)	-	35,751
	9,844,504	1,923,562	(1,866,565)	612,491	10,513,992
Derivative Contracts					
FX	-	593,193	(596,435)	2,886	(356)
Options	(32,471)	610,390	(584,592)	(1,722)	(8,395)
Swaps	(6,201)	37,904	(20,699)	(11,004)	-
	9,805,832	3,165,049	(3,068,291)	602,651	10,505,241
Short Term Cash Deposits	125,018				169,149
Other Investment Balances	144,548			678	106,941
Amounts due to stockbrokers	(22,868)				(9,521)
	10,052,530			603,329	10,771,810

*Note: The change in market value of investments during the year comprises all realised and unrealised appreciation and depreciation.

Note 13a Analysis of Investments

2021/22	Investment Assets	2022/23
£000		£'000
3,360,827	Equities	3,172,527
731,666	Bonds	501,716
	Pooled Investment Vehicles	
757,386	Equities	734,444
462,700	Bonds	344,168
953,461	Private Equity	957,631
312,784	Hedge Funds	295,738
763,610	Infrastructure	865,323
393,495	Unit Trusts - Property	459,067
1,733,759	Other Unitised Funds	1,817,271
440,278	Other	448,589
5,817,473		5,922,231
	Derivative Contracts	
895	FX	2
381,626	Options	184,397
-	Swaps	2,781
382,521		187,180
568,275	Property	470,300
35,751	Loans	155,482
	Short Term Cash Deposits	
169,149	Sterling	80,732
-	Foreign Currency	-
169,149		80,732
	Other Investment Balances	
-	Amounts Due from Brokers	-
3,524	Outstanding Trades	27,481
26,159	Outstanding Dividend Entitlements and Recoverable Withholding Tax	28,947
77,258	Cash Deposits	74,079
106,941		130,507
11,172,603	Total Investments	10,620,675

Note 13b Analysis of Derivatives

Forward Currency Contracts

The Fund's forward currency contracts are exchange traded and are used by a number of our external Investment Managers to hedge exposures to foreign currency back into sterling.

Settlement Date	Currency bought '000	Currency sold '000	Asset £'000	Liability £'000
Up to one month	GBP 494	KRW 795	1	-
Up to one month	GBP 9,355	EUR 10,642	-	(4)
Up to one month	GBP 611	AUD 1,130	-	(1)
Up to one month	AUD 1,172	GBP 634	1	-
			2	(5)
Net Forward Currency Contracts at 31 March 2023				(3)

Prior Year Comparative

Open Forward Currency Contracts at 31 March 2022	895	(1,251)
Net Forward Currency Contracts at 31 March 2022		(356)

Purchased/Written Options

Options are contracts between two parties that gives the purchaser the right, but not the obligation to either buy (call) or sell (put) at a price at a specific date. The purchaser immediately pays a non-returnable premium (price) to secure the option. To minimise the risk of loss of value through adverse equity price movements, during 2022/23, the Fund bought a number of equity option contracts that protect it from falls in value in its main investment markets.

Underlying Option Contract	Expires	Put/Call	Notional Holding £'000	Market Value 31 March 2023 £'000
Assets				
Overseas equity purchased	Over three months	Put	458	42,543
Overseas equity purchased	Over three months	Call	443	141,854
Total Assets				184,397
Liabilities				
Overseas equity written	Over three months	Put	(477)	(29,556)
Overseas equity written	Over three months	Call	(399)	(206,226)
Total Liabilities				(235,782)
Net Purchased/Written Options				(51,385)

Underlying Option Contract	Expires	Put/Call	Notional Holding £'000	Market Value 31 March 2022 £'000
Assets				
Overseas equity purchased	Over three months	Put	361	106,568
Overseas equity purchased	Over three months	Call	706	275,058
Total Assets				381,626
Liabilities				
Overseas equity written	Over three months	Put	(440)	(56,121)
Overseas equity written	Over three months	Call	(361)	(333,899)
Total Liabilities				(390,020)
Net Purchased/Written Options				(8,394)

Swaps

A swap is an over-the-counter contractual obligation to exchange cash flows, the amount of which is determined by reference to an underlying asset, index, instrument or notional amount, according to terms which are agreed at the outset of the swap. MPF uses swaps to raise or lower the Fund's exposure in certain regions, to manage risks.

Type	Expires	Notional Holding £'000	Market Value 31/3/23 £'000
Assets			
Total Return Swaps	Up to one year	4	2,781
Total Assets			2,781
Liabilities			
Total Return Swaps	Up to one year	-	-
Total Liabilities			-
Net Swaps			2,781

There were no swaps as at 31 March 2022.

As at 31 March 2023, the Fund held cash and non-cash collateral of £4.7 million to mitigate the risk of loss and credit risk. As the Fund has an obligation to return the collateral, it is excluded from the Fund valuation.

Note 13c Property Holdings

The Fund's investment portfolio includes a number of directly owned properties that are leased commercially to various tenants. Details of these properties are as follows:

2021/22 £'000	Property	2022/23 £'000
463,725	Balance at the Start of the Year	568,275
42,872	Additions	5,464
(37,435)	Disposals	(32,998)
(14,912)	Net Gain/Loss on Fair Value	5,234
-	Transfers In/Out	-
114,025	Other Changes in Fair Value	(75,675)
568,275	Balance at the End of the Year	470,300

As at 31 March 2023 there were no restrictions on the realisability of investment property or of the remittance of income or proceeds of disposal and the Fund is not under any contractual obligations to purchase, construct or develop any of these properties.

Property Operating Leases

The Fund's property portfolio comprises a variety of units which are leased to organisations with the objective of generating appropriate investment returns. These leases are all categorised as operating leases due to the relatively short length of the agreements i.e., relative to the overall life of the asset and proportion of the assets' overall value. The leases do not meet the assessment criteria for finance leases, and the risks and rewards of ownership of the leased assets are retained by the Fund and reflected in the Net Assets Statement.

The properties comprise a mix of office, retail and industrial buildings. These leases vary in length from short-term to over 25 years.

The future minimum lease payments receivable under non-cancellable leases in future years are:

2021/22* £'000	Age profile of lease income	2022/23 £'000
Restated		
657	No later than one year	3,496
36,968	Between one and five years	24,435
338,080	Later than five years	152,128
375,705	Total	180,059

*For 2021/22 reporting, the above note was presented differently, therefore 2021/22 above has been updated to reflect the change in presentation. The requirements of The Code were previously met and there was no impact upon the Fund Account or Net Asset Statement.

With regards to the properties owned and leased by the Fund, all are leased to the tenants under contracts that have been assessed as operating leases and which may include periodic rent reviews etc. The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease entered into, such as adjustments following rent reviews.

Note 13d Summary of Manager's Portfolio Values at 31 March 2023

2021/22			2022/23	
£million	%		£million	%
Externally Managed				
318	2.9	JP Morgan (European equities)	341	3.3
409	3.8	Nomura (Japan)	415	4.0
380	3.5	Schroders (fixed income)	281	2.7
473	4.4	Legal & General (fixed income)	492	4.7
248	2.3	Unigestion (European equities)	135	1.3
220	2.0	M&G (global emerging markets)	232	2.2
315	2.9	TT International (UK equities)	318	3.1
320	3.0	Blackrock (UK equities)	336	3.2
311	2.9	Newton (UK equities)	216	2.1
226	2.1	Amundi (global emerging markets)	224	2.2
201	1.9	Maple-Brown Abbot (Pacific Rim equities)	198	1.9
1,271	11.8	State Street Global Advisor (Passive Manager)	1,331	12.7
727	6.7	State Street Global Advisor (Bonds Manager)	454	4.4
5,419	50.2	Total Externally Managed	4,973	47.8
Internally Managed				
628	5.8	UK equities	585	5.6
333	3.1	European equities	357	3.4
180	1.7	Asia pacific ex Japan	174	1.7
568	5.3	Property (direct)	470	4.5
439	4.1	Property (indirect)	674	6.5
956	8.9	Private equity	996	9.6
427	4.0	Hedge funds	338	3.3
791	7.3	Infrastructure	890	8.6
577	5.4	Private Credit	528	5.1
273	2.5	Global Equities Internal Factor	265	2.6
181	1.7	Short term deposits & other investments	131	1.3
5,353	49.8	Total Internally Managed	5,408	52.2
10,772	100.0	Total	10,381	100.0

The following holdings each represent more than 5% of the net assets of the Fund:

2021/22			2022/23	
£000	%		£000	%
628	5.8	State Street Pooled UK Index Linked Gilts	791	7.6
628		Total	791	

Note 13e Stock Lending

As at 31 March 2023, £220.3 million of stock was on loan to market makers, which was covered by cash and non-cash collateral, totalling £237.5 million. Collateral is marked to market and adjusted daily. Income from Stock Lending amounted to £603,572 and is included within "Other" Investment Income. As the Fund retains its economic interest in stock on loan, their value remains within the Fund valuation. As the Fund has an obligation to return collateral to the borrowers, collateral is excluded from the Fund valuation. The Fund used its Custodian as agent lender, lending only to an agreed list of approved borrowers. An indemnity is in place which gives the Fund further protection against losses.

Note 14 Investment Liabilities

2021/22	Investment Liabilities	2022/23
£000		£000
391,272	Derivative Contracts	235,787
9,521	Amounts due to Stockbrokers	3,397
400,793	Total	239,184

Note 15 Fair Value – Basis of Valuation

The basis of the valuation of each class of investment asset is set out below. There has been no change in the valuation techniques used during the year. All assets have been valued using fair value techniques which represent the highest and best price available at the reporting date.

Note 15 Fair Value – Basis of Valuation (continued)

Description of asset	Basis of valuation	Observable and unobservable inputs	Key sensitivities affecting the valuations provided
Level 1			
Quoted Equities and Pooled Investment Vehicles	Published bid market price ruling on the final day of the accounting period	Not required	Not required
Quoted Fixed Income Bonds and Unit Trusts	Published bid market price ruling on the final day of the accounting period	Not required	Not required
Derivatives - Futures and Options	Published exchange prices at the year-end	Not required	Not required
Loans	Carrying Value is deemed to be fair value because expected future interest rates are not significantly different from contractual interest rates for the loan.	Not required	Not required
Cash and Cash Equivalents	Carrying Value is deemed to be fair value because of the short-term nature of these financial instruments	Not required	Not required
Other Investment Balances	Carrying Value is deemed to be fair value because of the short-term nature of these financial instruments	Not required	Not required

Note 15 Fair Value – Basis of Valuation (continued)

Description of asset	Basis of valuation	Observable and unobservable inputs	Key sensitivities affecting the valuations provided
Level 1			
Investment Debtors and Creditors	Carrying Value is deemed to be fair value because of the short-term nature of these financial instruments	Not required	Not required
Level 2			
Unquoted Equities Investments	Average of broker prices	Evaluated price feeds	Not required
Unquoted Fixed Income Bonds and Unit Trusts	Average of broker prices	Evaluated price feeds	Not required
Unquoted Pooled Fund Investments	Average of broker prices	Evaluated price feeds	Not required
Derivatives - Forward Currency Contracts	Market forward exchange rates at the year end	Exchange rate risk	Not required
Derivatives - OTC Options and OTC Swaps	Option pricing models and Swaps pricing models	Not required	Not required
Pooled Property Funds and Hedge Funds where regular trading takes place	NAV - based pricing set on a forward pricing basis. Closing bid price where bid and offer prices are published - closing single price where single price is published	NAV - based pricing set on a forward pricing basis	Not required

Note 15 Fair Value – Basis of Valuation (continued)

Description of asset	Basis of valuation	Observable and unobservable inputs	Key sensitivities affecting the valuations provided
Level 3			
Pooled Property Funds where regular trading does not take place	NAV - based pricing set on a forward pricing basis. Valued by investment managers on a fair value basis each year using clear accounting guidance and industry best practice guidance.	NAV - based pricing set on a forward pricing basis.	Material events occurring between the date of the financial statements provided and MPF's own reporting date, changes to expected cashflows, differences between audited and unaudited accounts.
Hedge Funds where regular trading does not take place	NAV - based pricing set on a forward pricing basis. Valued by investment managers on a fair value basis each year using clear accounting guidance and industry best practice guidance.	NAV - based pricing set on a forward pricing basis.	Valuations are affected by any changes to the value of the financial instrument being hedged against.
Direct Property	Valued at fair value at the year-end using independent external Valuers in accordance with the Royal Institution of Chartered Surveyors (RICS) Valuation - Global Standards (the "RICS Red Book").	Existing lease terms and rentals, independent market research, nature of tenancies, covenant strength of existing tenants, assumed vacancy levels, estimated rental growth, discount rate.	Significant changes in rental growth, vacancy levels or the discount rate could affect valuations as could more general changes to market prices.
Other Unquoted, including Infrastructure and Private Equities	Comparable valuation of similar companies in accordance with International Private Equity and Venture Capital Valuation Guidelines or equivalent	EBITDA multiple, revenue multiple, discount for lack of marketability, control premium	Material events occurring between the date of the financial statements provided and MPF's own reporting date, changes to expected cashflows, differences between audited and unaudited accounts.

Note 15 Fair Value – Basis of Valuation (continued)

Sensitivity of assets valued at level 3

The table below sets out the assets classified as level 3 assets. The Fund has determined that the valuation methods described above are likely to be accurate to within the following ranges (as provided by the Fund's investment consultants) and has set out below the consequent potential impact on the closing value of investments held at 31 March 2023 and 31 March 2022. There are various factors that affect the complexity of valuation and the realisable value of assets and certain asset specific issues may lead to realisable valuations falling outside the stated range.

Level 3 Assets	Value at 31 March 2023 £000	Potential variance %	Value on increase £000	Value on decrease £000
Property	934,311	10.0	1,027,742	840,880
Unquoted UK equity	105,575	15.0	121,411	89,739
Unquoted overseas equity	15,827	15.0	18,201	13,453
Hedge funds	200,375	10.0	220,413	180,338
Infrastructure	865,323	15.0	995,121	735,525
Private equity	1,347,142	15.0	1,549,213	1,145,071
Total	3,468,553			

Level 3 Assets	Value at 31 March 2022 £000	Potential variance %	Value on increase £000	Value on decrease £000
Property	746,341	10.0	820,975	671,707
Unquoted UK equity	93,680	15.0	107,732	79,628
Unquoted overseas equity	12,292	15.0	14,136	10,448
Hedge funds	207,896	10.0	228,686	187,106
Infrastructure	775,522	15.0	891,850	659,194
Private equity	1,615,762	15.0	1,858,126	1,373,398
Total	3,451,493			

Note 15a Fair Value Hierarchy

Asset valuations have been classified into three levels, according to the quality and reliability of information used to determine fair values.

For the purposes of disclosing levels of fair value hierarchy, the Fund has adopted the classification guidelines recommended in "Practical Guidance on Investment Disclosures (PRAG/Investment Association 2016)".

Level 1

Assets at level 1 are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as level 1 comprise quoted equities, quoted fixed securities, quoted index-linked securities and unit trusts.

Listed investments are shown at bid prices. The bid value of the investment is based on the market quotation of the relevant stock exchange.

Loans, cash and other investment balances are valued at amortised cost rather than fair value, however, are included within the table for reconciliation purposes.

Level 2

MERSEYSIDE PENSION FUND ACCOUNTS

Assets at level 2 are those where quoted market prices are not available, for example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value and where these techniques use inputs that are based significantly on observable market data.

Level 3

Assets at level 3 are those where at least one input that could have a significant effect on the instrument's valuation is not based on observable market data.

Such investments would include unquoted equity investments and Hedge Fund of Funds, which are valued using various valuation techniques that require significant judgement in determining appropriate assumptions.

The values of the investment in Private Equity are based on valuations provided by the general partners to the Private Equity funds in which Merseyside Pension Fund has invested.

These valuations are prepared in accordance with the International Private Equity and Venture Capital Valuation Guidelines, which follow the valuation principles of IFRS. Valuations are usually undertaken annually at the end of December. Cash flow adjustments are used to roll forward the valuations to 31 March as appropriate. The values of the investment in Hedge Funds are based on the net asset value provided by the Fund Manager. Assurances over the valuation are gained from the independent audit of the value.

The following table provides an analysis of the financial assets of the pension fund grouped into Levels 1 to 3, based on the level at which the fair value is observable:

Values at 31 March 2023	Level 1 £000	Level 2 £000	Level 3 £000	Total £000
Investment assets				
Equities	3,119,873		52,654	3,172,527
Bonds	501,316	400		501,716
Pooled Investment Vehicles	974,002	2,002,630	2,945,599	5,922,231
Derivative Contracts		187,180		187,180
Direct Property			470,300	470,300
Loans	155,482			155,482
Short Term Cash Deposits	80,732			80,732
Other Investment Balances	130,507			130,507
Total Investment Assets	4,961,912	2,190,210	3,468,553	10,620,675
Investment liabilities				
Amounts due to stockbrokers	(3,397)			(3,397)
Derivative Contracts		(235,787)		(235,787)
Total Investment Liabilities	(3,397)	(235,787)	-	(239,184)
Net Investment Assets	4,958,515	1,954,423	3,468,553	10,381,491

MERSEYSIDE PENSION FUND ACCOUNTS

Values at 31 March 2022	Level 1 £000	Level 2 £000	Level 3 £000	Total £000
Investment assets				
Equities	3,298,587	214	62,026	3,360,827
Bonds	731,266	400		731,666
Pooled Investment Vehicles	1,048,861	1,947,420	2,821,192	5,817,473
Derivative Contracts		382,521		382,521
Direct Property			568,275	568,275
Loans	35,751			35,751
Short Term Cash Deposits	169,149			169,149
Other Investment Balances	106,941			106,941
Total Investment Assets	5,390,555	2,330,555	3,451,493	11,172,603
Investment liabilities				
Amounts due to stockbrokers	(9,521)			(9,521)
Derivative Contracts		(391,272)		(391,272)
Total Investment Liabilities	(9,521)	(391,272)	-	(400,793)
Net Investment Assets	5,381,034	1,939,283	3,451,493	10,771,810

A reconciliation of fair value measurements in Level 3 is set out below:

2021/22 £000		2022/23 £000
2,998,801	Opening balance	3,451,493
467,662	Acquisitions	361,936
(353,783)	Disposal proceeds	(347,339)
(3,075)	Transfer into/(out) Level 3	-
	Total gain/(losses) included in the fund account:	
108,690	On assets sold	79,909
233,198	On assets held at year end	(77,446)
3,451,493	Closing balance	3,468,553

MERSEYSIDE PENSION FUND ACCOUNTS

Note 16 Financial Instruments

Note 16a Classification of Financial Instruments

Financial Assets & Liabilities at 31 March 2023	Assets at amortised cost £000	Liabilities at amortised cost £000	Fair value through profit and loss £000	Total £000
Financial Assets				
Equities			3,172,527	3,172,527
Bonds			501,716	501,716
Pooled Investment Vehicles			5,922,231	5,922,231
Derivatives			187,180	187,180
Loans	155,482			155,482
Cash Deposits	80,732			80,732
Other Investment	130,507			130,507
Balances				
Long Term and Current Assets	48,499			48,499
Total Financial Assets	415,220	-	9,783,654	10,198,874
Financial Liabilities				
Derivatives			(235,787)	(235,787)
Other Investment		(3,397)		(3,397)
Balances				
Current Liabilities		(17,302)		(17,302)
Total Financial Liabilities	-	(20,699)	(235,787)	(256,486)
Total Net Assets	415,220	(20,699)	9,547,867	9,942,388
Financial Assets & Liabilities at 31 March 2022				
Financial Assets				
Equities			3,360,827	3,360,827
Bonds			731,666	731,666
Pooled Investment Vehicles			5,817,473	5,817,473
Derivatives			382,521	382,521
Loans	35,751			35,751
Cash Deposits	169,149			169,149
Other Investment	106,941			106,941
Balances				
Long Term and Current Assets	251,532			251,532
Total Financial Assets	563,373	-	10,292,487	10,855,860
Financial Liabilities				
Derivatives			(391,272)	(391,272)
Other Investment		(9,521)		(9,521)
Balances				
Current Liabilities		(22,444)		(22,444)
Total Financial Liabilities	-	(31,965)	(391,272)	(423,237)
Total Net Assets	563,373	(31,965)	9,901,215	10,432,623

Accounting policies describe how different asset classes of financial instruments are measured, and how income and expenses, including fair value gains and losses, are recognised. The table above analyses the carrying amounts of financial assets and liabilities by category and net asset statement heading.

MERSEYSIDE PENSION FUND ACCOUNTS

To allow reconciliation to the Net Asset Statement and for ease to the reader, all long-term and current assets and current liabilities have been included in this note, although not all are classified as financial instruments, the amounts that are not financial instruments are considered immaterial.

Note 16b Net Gains & Losses on Financial Instruments

2021/22 £000	Net Gains and Losses on Financial Instruments	2022/23 £000
	Financial Assets	
516,264	Fair Value through Profit and Loss	-
678	Amortised Cost - realised gains on derecognition of assets	1,615
516,942	Total Financial Assets	1,615
	Financial Liabilities	
(12,726)	Fair Value through Profit and Loss	(545,840)
(12,726)	Total Financial Liabilities	(545,840)
504,216	Net gains and losses on Financial Instruments	(544,225)

Note 16c Fair Value of Financial Instruments

There is no material difference between the carrying value and fair value of financial instruments. The majority of financial instruments are held at fair value and for those which are not, their amortised cost is considered to be equivalent to an approximation of fair value.

Note 17 Nature and Extent of Risks Arising from Financial Instruments

Risk and Risk Management

The Fund's objective is to achieve a funding level position of 100% whilst minimising the level and volatility of employer contributions. Investment strategy is decided with clear reference to this objective.

Over the long-term, the Fund's objective is to set policies that will seek to ensure that investment returns achieved will at least match the assumptions underlying the actuarial valuation and therefore be appropriate to the liabilities of the Fund.

Having regard to its liability profile, the Fund has determined that adopting a bespoke benchmark should best enable it to implement an effective investment strategy. This strategic benchmark is reviewed every three years, at a minimum, at the time of the actuarial valuation, but will be reviewed as required particularly if there have been significant changes in the underlying liability profile or the investment environment.

Note 17 Nature and Extent of Risks Arising from Financial Instruments (continued)

The Fund has carefully considered the expected returns from the various permitted asset classes and has concluded that in the longer term, the return on equities will be greater than from other conventional assets. Consequently, the benchmark is biased towards equities and skewed towards active management, particularly in less developed markets.

The Fund is also cognisant of the risk that the shorter-term returns may vary significantly from one period to another and between the benchmark and actual returns. Diversification of assets is seen as key to managing this risk and the

MERSEYSIDE PENSION FUND ACCOUNTS

risk/return characteristics of each asset and their relative correlations are reflected in the make-up of the strategic benchmark.

The Fund believes that, over the long-term, a willingness to take on volatility and illiquidity is likely to be rewarded with outperformance. The Fund considers that its strong employer covenant, maturity profile and cash flows enable it to adopt a long-term investment perspective. A mix of short-term assets, such as bonds and cash is maintained to cover short-term liabilities, while equities (both passive and active), private equity and direct property are held to benefit from the potential rewards arising from volatility and illiquidity risks. The Fund recognises that risk is inherent in investment activity and seeks to manage the level of risk that it takes in an appropriate manner. The Fund manages investment risks through the following measures:

- Broad diversification of types of investment and Investment Managers
- Explicit mandates governing the activity of Investment Managers
- The use of a specific benchmark, related to liabilities of the Fund for investment asset allocation
- The use of equity downside protection strategies
- The appointment of Independent Investment Advisors to the Investment Monitoring Working Party
- Comprehensive monitoring procedures for Investment Managers including internal officers and scrutiny by elected Members.

Note 17a Market Risk

The Fund is aware that its key risk is market risk i.e. the unpredictability of market performance in the future. The general practice to quantify these risks is to measure the volatility of historical performance. The tables below show the Fund's exposure to asset classes and their reasonable predicted variance (as provided by the Fund's investment consultants) and the resulting potential changes in net assets available to pay pensions.

Investment Consultant's volatility estimates are calculated using the Redington's Capital Market Assumptions (asset class return, volatility, and correlation assumptions). The assumptions represent the long-term capital market outlook (i.e., 10 years) based on data at 31 March 2023. The long-term assumptions are based on historical results, current market characteristics, professional judgement, and forward-looking expectations, with any long-term assumption, there is still a degree of uncertainty.

MERSEYSIDE PENSION FUND ACCOUNTS

	Value at 31 March 2023	Potential Variance	Value on increase	Value on decrease
2022/23	£million	%	£million	£million
UK Equities (all equities including pooled vehicles)	1,468	18.8	1,745	1,192
US Equities	571	15.6	660	482
Canadian Equities	43	20.8	51	34
European Equities	962	19.9	1,154	771
Japanese Equities	421	23.7	521	322
Emerging Markets Equities inc Pac Rim	889	20.6	1,073	706
Global Equities (all equities including pooled vehicles)	885	17.2	1,037	733
UK Fixed Income Pooled Vehicles	829	8.1	896	762
UK Index Linked Gilts	501	14.0	572	431
Pooled Property	459	11.9	514	404
Private Equity	958	31.3	1,257	658
Hedge Funds	296	7.6	318	273
Infrastructure	865	17.1	1,013	717
Other Alternative Assets	449	9.6	492	406
Loans, Short Term Deposits & Other	346	-	346	346
Investment Balances				
Total	9,942			
	Value at 31 March 2022	Potential Variance	Value on increase	Value on decrease
2021/22	£million	%	£million	£million
UK Equities (all equities including pooled vehicles)	1,660	19.0	1,976	1,345
US Equities	605	19.6	724	486
Canadian Equities	11	24.1	13	8
European Equities	986	22.6	1,209	764
Japanese Equities	420	20.4	505	334
Emerging Markets Equities inc Pac Rim	898	25.1	1,124	673
Global Equities (all equities including pooled vehicles)	810	19.0	964	656
UK Fixed Income Pooled Vehicles	926	8.6	1,005	846
UK Index Linked Gilts	731	7.1	783	679
Pooled Property	393	12.5	443	344
Private Equity	953	28.3	1,223	684
Hedge Funds	313	9.3	342	284
Infrastructure	764	18.7	906	621
Other Alternative Assets	440	8.1	476	405
Loans, Short Term Deposits & Other	523	-	523	523
Investment Balances				
Total	10,433			

Interest Rate Risk

The Fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risks, which represent that the fair value on future cash flows of a financial instrument will fluctuate because of changes in market interest rates. Interest rate risk is considered in relation to liabilities as well as assets and therefore through the funding level. This is documented in reports to the IMWP and in the accounts through the Actuary's report. MPF 's foreign currency exposure is principally

MERSEYSIDE PENSION FUND ACCOUNTS

through equities and other long-term assets. This risk is considered as being part of overall market risk and complicated by the effects of correlations and possible offset through diversification and consequently, has not been disaggregated or reported as a discrete figure.

Currency Risk

Currency risk represents the risk that future cash flows will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency on any cash balances and investment assets not denominated in UK sterling.

MERSEYSIDE PENSION FUND ACCOUNTS

Note 17b Credit Risk

Credit risk represents that the counterparty to a financial transaction will fail to discharge an obligation and cause the Fund to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the Fund's financial assets and liabilities.

The Fund's arrangements for derivatives, securities lending and impaired items are dealt with in other notes to the accounts.

The short-term cash deposits and other investment balances are diversified with investment grade financial institutions. The Fund has a treasury management policy that is compliant with current best practice.

The Fund's cash holding, under its treasury management arrangements as at 31 March 2023, was £80.7 million (31 March 2021 £169.4 million). This was held on instant access accounts with the following institutions:

2021/22		Rating (S & P)	2022/23
£000			£000
40,996	Lloyds Bank	Long A+ Short A-1	32,014
73,153	Northern Trust	AAAm	28,718
15,000	Invesco	AAAm	-
20,000	Federated	AAAm	20,000
20,000	Santander	Long A Short A-1	-
169,149	Total		80,732

Cash held by Investment Managers, shown in other investment balances, is excluded from the above table, this cash is held for reinvestment in the asset class they are mandated to manage.

Note 17c Liquidity Risk

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The Fund's key priority is to pay pensions in the long-term and in the short-term and the asset allocation is the key strategy in ensuring this. The earlier sections have dealt with the longer-term risks associated with market volatility.

The Fund always ensures it has adequate cash resources to meet its commitments. The Fund has a cash balance at 31 March of £81 million. The Fund has £6,572 million in assets which could be realised in under 7 days' notice, £834 million in assets which could be realised in under 90 days' notice and £2,536 million in assets which could not be realised within a 90-day period.

The Fund has no borrowing or borrowing facilities.

The management of the Fund also prepares periodic cash flow forecasts to understand and manage the timing of the Fund's cash flows. The Fund has a net withdrawal for 2022/23 in its dealing with members of £179 million and management expenses of £46 million, this net withdrawal overall, is offset by investment income of £258 million.

Refinancing Risk

MERSEYSIDE PENSION FUND ACCOUNTS

Refinancing risk represents the risk that the Fund will need to replenish a significant proportion of its financial instruments at a time of unfavourable interest rates. The Fund does not have any financial instruments that have a refinancing risk as part of its investment strategy.

Note 17d Outlook for Real Investment Returns

The expectation of future real investment returns can affect the Fund's liabilities as they may impact on the discount rate used by the actuary to discount the liabilities; the Fund's actuary has calculated that the Fund has sensitivity to this discount rate of 17% per 1% change in real investment returns. The Fund considers both the liabilities and assets together and assesses the funding ratio and the implications for investment strategy on a quarterly basis at the IMWP.

Note 18 Funding Arrangements

In line with The Local Government Pension Scheme Regulations 2013, the Fund's actuary undertakes a funding valuation every three years for the purpose of setting employer contribution rates for the forthcoming triennial period. The last such valuation took place at 31 March 2022. The next valuation will take place as at 31 March 2025.

The most recent Triennial Valuation by the actuary was at 31 March 2022, when the funding level was 106% of projected actuarial liabilities (2019 101%). The funding objective is to achieve and then maintain assets equal to the funding target. The funding target is the present value of 100% of projected accrued liabilities, including allowance for projected final pay. The FSS sets out the process for determining the recovery in respect of each employer. At the 2022 valuation, the average recovery period adopted for employers in deficit is 11 years, and for the employers in surplus is 14 years.

The funding method adopted is the projected unit method, which implicitly allows for new entrants replacing leavers.

The key elements of the funding policy are to:

- Manage employers' liabilities effectively and ensure that sufficient resources are available to meet all liabilities as they fall due
- Enable employer contribution rates to be kept at a reasonable and affordable cost to the taxpayers, scheduled, designating and admitted bodies, while achieving and maintaining Fund solvency and long-term cost efficiency, which should be assessed in light of the profile of the Fund now and in the future due to sector changes
- Maximise the returns from investments within reasonable risk parameters taking into account the above aims.

Summary of key whole Fund assumptions used for calculating funding target

MERSEYSIDE PENSION FUND ACCOUNTS

31 March 2022

Long Term Yields

Market implied RPI inflation 3.90% p.a.

Solvency Funding Target Financial Assumptions

Investment Return/Discount Rate:

Higher Risk Investment Bucket 4.60% p.a.

Medium Risk Investment Bucket 4.35% p.a.

Lower Risk Investment Bucket 2.70% p.a.

CPI Price Inflation:

Higher Risk Investment Bucket 3.10% p.a.

Medium Risk Investment Bucket 3.10% p.a.

Lower Risk Investment Bucket 3.60% p.a.

Short Term Salary Increases

Varies by employer

Long Term Salary Increases:

Higher Risk Investment Bucket 4.60% p.a.

Medium Risk Investment Bucket 4.60% p.a.

Lower Risk Investment Bucket 5.10% p.a.

Pension Increases in Payment:

Higher Risk Investment Bucket 3.10% p.a.

Medium Risk Investment Bucket 3.10% p.a.

Lower Risk Investment Bucket 3.60% p.a.

Future Service Accrual Financial Assumptions (Higher Risk Bucket)

Investment Return/Discount Rate 5.1% p.a.

CPI Price Inflation 3.10% p.a.

Short Term Salary Increases

Varies by employer

Long Term Salary Increases

4.60% p.a.

Pension Increases/Indexation of CARE Benefits

Assumed to be in line with CPI assumptions above

McCloud

Reasonable estimate in line with national guidance

For further and full details please refer to the Fund's website:

[Merseyside Pension Fund Website](#)

MERSEYSIDE PENSION FUND ACCOUNTS

Note 19 Long Term Assets

Assets due in more than one year include future payments of pension strain and accrued loan interest.

2021/22	Long Term Assets	2022/23
£000		£000
6,394	Assets due in more than one year	3,423
6,394	Total	3,423

Note 20 Current Assets & Liabilities

"Sundry debtors" mainly covers general debtors, property arrears due, agents' balances and recoverable taxation.

"Provision for Credit Losses" relates to general debtors and property rental income and is based on an assessment of all individual debts at 31 March 2023.

The main components of "Sundry Creditors" are the outstanding charges for Investment Management fees, payable quarterly in arrears, Custodian and Actuarial fees, plus income tax due, pre-paid rent and Administering Authority reimbursement.

2021/22	Current Assets & Liabilities	2022/23
£000		£000
Assets		
16,772	Contributions due	22,779
710	Amounts due from external managers	-
1,776	Accrued and outstanding investment income	5,675
205,761	Transfer Values Receivable	-
22,039	Sundry Debtors	16,839
(1,920)	Provision for credit losses	(217)
-	Cash at bank	-
245,138	Current Assets	45,076
Liabilities		
-	Amounts due to external managers	995
6,011	Retirement grants due	3,116
16,433	Sundry Creditors	13,191
22,444	Current Liabilities	17,302
222,694	Net Current Assets	27,774

MERSEYSIDE PENSION FUND ACCOUNTS

Note 21 Contractual Commitments

Commitments for investments amounted to £1,201 million at 31 March 2023. (2021/22 £923 million). These commitments relate to Private Equity £537.21 million, Infrastructure £183.62 million, Private Credit £129.64 million, Indirect Property £348.47 million and Other Alternatives £2.36 million. As some of these funds are denominated in foreign currencies, the commitment in sterling is subject to change due to currency fluctuations.

Note 22 Contingent Assets

When determining the appropriate Fund policy for employers, the different participating characteristics as either a contractor or community body or whether a guarantor of sufficient financial standing agrees to support the pension obligations is taken into consideration when setting the fiduciary strategy.

It is the policy to actively seek mechanisms to strengthen employer covenants by engaging "contingent assets" in the form of bonds/indemnity insurance, local authority guarantors, parent company guarantors or charge on assets to mitigate the risk of employers exiting the Fund, leaving unrecoverable debt.

These financial undertakings are drawn in favour of Wirral Council, as the Administering Authority of Merseyside Pension Fund and payment will only be triggered in the event of employer default.

Note 23 Related Party Transactions

There are three groups of related parties: transactions between Wirral Council (as Administering Authority) and the Fund, between employers within the Fund and the Fund, and between Members and Senior Officers and the Fund.

Management expenses include charges by Wirral Council in providing services in its role as Administering Authority to the Fund, which amount to £4.9 million. (2021/22 £4.0 million). Such charges principally relate to staffing required to maintain the pension service. Central, Finance and IT costs are apportioned to the Fund on the basis of time spent on Fund work by Wirral Council. There was a debtor of £4.2 million (2021/22 £7.5 million) and a creditor of £1.1 million as at 31 March 2023 (2021/22 £0.9 million).

Employers are related parties in so far as they pay contributions to the Fund in accordance with the appropriate Local Government Pension Scheme Regulations (LGPS). Contributions for the year are shown in note 7 and in respect of March 2023 payroll are included within the debtors figure in note 20.

A specific declaration has been received from Pension Committee Members and principal officers regarding membership of, and transactions with, such persons or their related parties. A number of Members act as Councillors or Board members of particular Scheme employers, listed below, who maintain a conventional employer relationship with the Fund:

Liverpool City Council, Knowsley Council, Sefton Council and St Helens Borough Council, Wirral Council and Merseyside Fire and Rescue Authority. The value of the transactions with each of these related parties, namely the routine monthly

MERSEYSIDE PENSION FUND ACCOUNTS

payments to the Fund of employers' and employees' contributions, is determined by the LGPS Regulations, and as such, no related party transactions have been declared.

Each member of the Pension Committee and Pension Board Members formally considers conflicts of interest at each meeting.

Note 23a Key Management Personnel

The Fund's senior management during 2022/23 was comprised of seven individuals: the Director of Pensions, the Head of Pensions Administration, Senior Portfolio Managers (x3), Head of Finance & Risk and the Senior Manager Operations & Information Governance, the remuneration paid to the senior management during 2022/23 was £511,376 (2021/22 £495,615). In addition, employer contributions of £86,696 (2021/22 £83,899) were also met from the Fund and charged to the Fund Account.

Note 23b Officer Board Roles

A number of officers at MPF act in an un-remunerated board capacity on investment bodies in which the Fund has an interest:

Officer Name	Position at MPF	Company	MPF Value as at 31/3/23
Peter Wallach	Director of Pensions	GLIL	£380.3m
MPF committed an additional £125m to GLIL during 2022/23, the contingent liability as at 31 March 2023 is £90.7m.			
		Northern Pool GP (NO.1) Ltd	£245.2m
MPF committed an additional £90m to NPEP during 2022/23, the contingent liability as at 31 March 2023 is £398.0m.			
		Tellsons Investors LLP	£37.1m.

There were no new commitments to Tellsons during 2022/23, there is no contingent liability as at 31 March 2023.

Adil Manzoor	Senior Portfolio Manager	Virtus (Kothar Group)	£19.3m
--------------	--------------------------	-----------------------	--------

There were no new commitments to Virtus during 2022/23, there is no contingent liability as at 31 March 2023.

Owen Thorne	Portfolio Manager	Technology Enhanced Operations Ltd (TEO)	£16.2m
-------------	-------------------	--	--------

There were no new commitments to TEO during 2022/23, there is no contingent liability as at 31 March 2023.

Note 24 Additional Voluntary Contribution Investments

MERSEYSIDE PENSION FUND ACCOUNTS

2021/22	Additional Voluntary Contribution (AVC) Investments	2022/23
£000		£000
	The aggregate amount of AVC investments is as follows :	
1,819	Utmost Life	1,590
5,165	Standard Life	5,108
11,546	Prudential	12,352
18,530		19,050
	Changes during the year were as follows:	
2,699	Contributions	2,779
3,078	Repayments	2,105
422	Change in market values	(154)

MERSEYSIDE PENSION FUND ACCOUNTS

Scheme Employers with Active Members as at 31 March 2023

Scheduled Bodies

Academy of St Francis of Assisi	Halewood Academy Centre for Learning
Alsop High School	Halewood C of E Primary (Academy)
Bellerive FCJ Catholic College	Halewood Town Council
Birkdale High School (Academy)	Halsnead Primary School (Academy)
Birkenhead High School Academy	Harmonize (Academy)
Birkenhead Sixth Form College (Academy)	Hawthornes Free School
Bishop Martin CE Primary	Heygreen Community Primary (Academy)
Blacklow Brow School (Academy)	Hilbre High School (Academy)
Blue Coat School (Academy)	Hillside High School (Academy)
Brakenwood Junior School	Holy Spirit Catholic Primary (Academy)
Calday Grange Grammar School (Academy)	Holy Trinity CE Primary (Academy)
Carmel College	Hope Academy
Chesterfield High School (Academy)	Hugh Baird College
Chief Constable	Huyton with Roby CE Primary (Academy)
Childwall Sports and Science Academy	Kew Woods
Christ Church Moreton Primary (Academy)	Kings Leadership Academy (Liverpool)
Church Drive Primary	Kirkby High School
Churchtown Primary (Academy)	Knowsley Lane Primary School (Academy)
Co-op Academy Bebington	Knowsley M.B.C.
Co-op Academy Portland	Knowsley Town Council
Co-op Academy Woodslee	LDST – Liverpool Diocesan Schools Trust (Academy)
Cronton C of E Primary (Academy)	Litherland High School (Academy)
Cronton Parish Council	Litherland Moss Primary (Academy)
Croxteth Community Primary School (Academy)	Liverpool City Council
Deyes High School (Academy)	Liverpool City Region Combined Authority (LCRCA)
Dixons Broadgreen Academy	Liverpool College (Academy)
Dixons Croxteth Academy	Liverpool Institute of Performing Arts (LIPA)
Dixons Fazakerley Academy	Liverpool John Moores University
Eccleston Parish Council	Liverpool Life Science UTC (Academy)
Edsential SLE	Liverpool Street Scene Services Ltd
Egremont Primary School (Academy)	Lord Derby Academy
Everton Free School (Academy)	Maghull High School (Academy)
Faith Primary School (Academy)	Maghull Town Council
Finch Woods Academy	Merseyside Fire & Rescue Authority
Formby High School (Academy)	Merseyside Passenger Transport Executive (MPTE)
Garston C of E Primary School (Academy)	Merseyside Recycling and Waste Authority
Gayton Primary School (Academy)	New Park Primary (Academy)
Great Meols Primary School (Academy)	
Greasby Junior School (Academy)	
Greenbank High School (Academy)	

MERSEYSIDE PENSION FUND ACCOUNTS

North Liverpool Academy
Nutgrove Methodist Aided Primary
Office of the Police and Crime
Commissioner for Merseyside
(OPCCM)
Oldershaw Academy
Our Lady of Pity RC Primary School
(Academy)
Outwood Academy Haydock
Parish CE Primary (Academy)
Park View Academy
Poulton Lancelyn Primary School
(Academy)
Prenton High School for Girls
(Academy)
Prescot Town Council
Rainford CE Primary School
Rainford High School (Academy)
Rainford Parish Council
Rainhill Parish Council
Rainhill High School (Academy)
Rainhill St Anns CE Primary School
(Academy)
Range High School (Academy)
Roscoe Primary (Academy)
Sacred Heart Catholic Academy
School Improvement Liverpool Ltd
Sefton M.B.C.
Shared Education Services Ltd
Shoreside Primary School
Southport College
St Ambrose Catholic Primary
(Academy)
St Andrew's CE Primary (Academy)
St. Anselms College (Academy)
St Augustine of Canterbury
(Academy)
St. Edwards College (Academy)
St. Edmund Arrowsmith Catholic
Academy
St. Francis Xavier's College
(Academy)
St Gabriel's CE Primary
St. Helens College
St. Helens M.B.C.
St James' Primary School (Academy)
St John Plessington Catholic College
St. Joseph's Catholic MAT
St Joseph's Primary (Academy)
St Margaret Church of England
Academy
St Mary & St Thomas CE Primary
School (Academy)
St Marys Catholic College
St Michael's C of E High School
(Academy)
St Nicholas Catholic Primary
(Academy)
St Silas C of E Primary School
(Academy)
St Thomas C of E Primary (Academy)
Stanley High School (Academy)
Stanton Road Primary School
Sylvester Primary Academy
The ACC Liverpool Group Ltd
The Academy of St Nicholas
The Beacon C E Primary School
(Academy)
The Belvedere Academy
The Birkenhead Park School
The City of Liverpool College
The Prescot School (Academy)
The Salesian Academy of St John
Bosco
The Studio (Academy)
The Sutton Academy
The Trinity Catholic Primary
(Academy)
Thurstaston Dawpool Primary School
(Academy)
Town Lane Infant School (Academy)
Townfield Primary School (Academy)
University of Liverpool Maths School
Upton Hall School (Academy)
Weatherhead High School (Academy)
West Derby School (Academy)
West Kirby Grammar School
(Academy)
Whiston Town Council
Whiston Willis Primary (Academy)
Willow Tree Primary
Wirral Council
Wirral Grammar School for Boys
(Academy)
Wirral Grammar School for Girls
(Academy)
Wirral Metropolitan College
Woodchurch High School (Academy)
Yew Tree Primary Academy

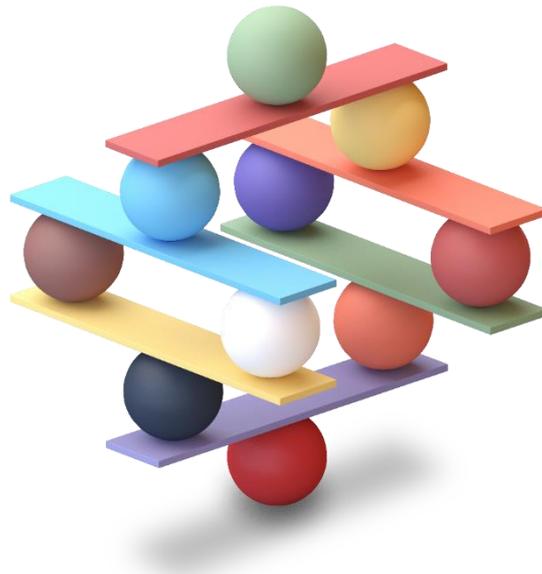
MERSEYSIDE PENSION FUND ACCOUNTS

Admission Bodies

Absolutely Catering (Holy Family)
Addaction (Sefton)
Agilisys Limited
Agilisys Ltd (Sefton)
Arriva North West
Association of Police Authorities
Balfour Beatty PFI SEN School
Balfour Beatty Workplace
Birkenhead School (2002)
Bouygues E & S FM UK Ltd
Bulloughs
Bulloughs @ Emmaus
Bulloughs @ SLT
Care Quality Commission
Carroll Cleaning Company Ltd
(Ashurst)
Catholic Children's Society
Change Grow Live
Churchill Contract Services (HFC MAT)
Churchill Contract Services (Sutton)
Citizens Advice Liverpool
City Heath Care (St Helens)
Commutual (Torus Foundation)
Compass (Scolarest) Wirral Schools
CWP (NHS)
Dataspire Solutions Ltd (St Edmund
Arrowsmith)
Dolce Ltd
Friends of Birkenhead Council Kennels
Fun 4 Kidz
Glenvale Transport Ltd/Stagecoach
Hochtief Liverpool Schools
Hochtief Wirral Schools
Improvement & Development Agency
Interserve (Facilities Management)
Ltd
ISS Mediclean Ltd (Outwood
Academy)
Kingswood Colomendy Ltd.
Liverpool Hope University
Local Government Association
Mellors Catering – Birkdale
Mellors Catering - Rainhill
Mellors Catering – St Anns
Mellors Catering – St Johns
Mellors Catering – St Mary & St
Thomas
Mellors @ Sutton Academy
Mitie Care Custody Ltd
One Day Ltd
Orian Solutions
Partners Credit Union
Port Sunlight Village Trust
Sanctuary Home Care Ltd
Sefton New Directions Ltd
Sentrex Services UK Ltd (Our Lady)
South Liverpool Housing Ltd
Southern Electric Co Ltd
Tarmac Trading Ltd
Taylor Shaw (Great Meols)
Taylor Shaw (Hugh Baird)
Taylor Shaw (Raeburn)
Taylor Shaw (Range)
Taylor Shaw (St Andrews)
Torus 62 Ltd
Veolia ES Merseyside & Halton
Volair Ltd
WCFT (NHS)
Welsh Local Government Association
WIRED
Wirral Autistic Society (Autism
Together)
Wirral Partnership Homes (Magenta)
Yunex Ltd

Merseyside Pension Fund

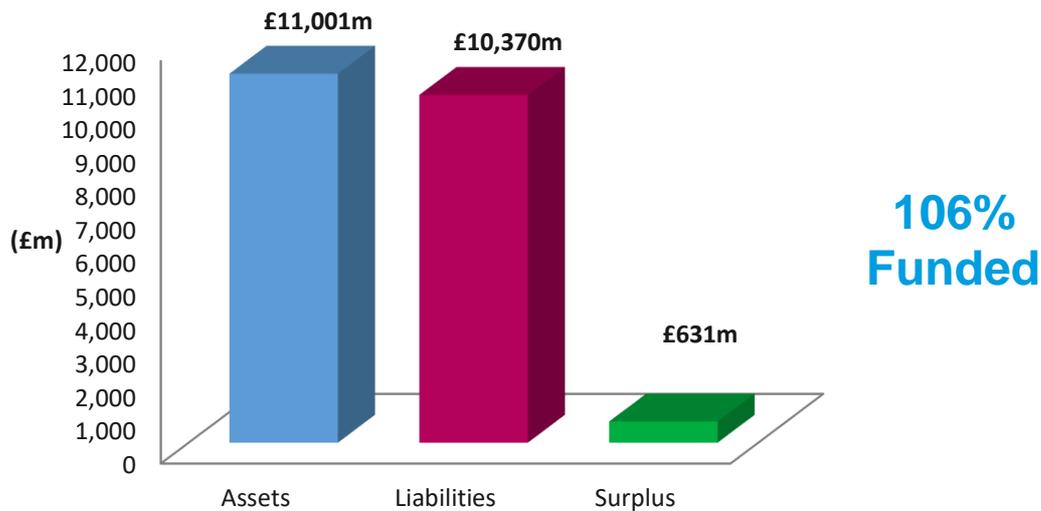
Accounts for the year ended 31 March 2023 – Statement by the Consulting Actuary



This statement has been provided to meet the requirements under Regulation 57(1)(d) of The Local Government Pension Scheme Regulations 2013.

An actuarial valuation of the Merseyside Pension Fund was carried out as at 31 March 2022 to determine the contribution rates with effect from 1 April 2023 to 31 March 2026.

On the basis of the assumptions adopted, the Fund's assets of £11,001 million represented 106% of the Fund's past service liabilities of £10,370 million (the "Solvency Funding Target") at the valuation date. The surplus at the valuation was therefore £631 million.



The valuation also showed that a Primary contribution rate of 18.7% of pensionable pay per annum was required from employers. The Primary rate is calculated as being sufficient, together with contributions paid by members, to meet all liabilities arising in respect of service after the valuation date.

The funding objective as set out in the FSS is to achieve and maintain a solvency funding level of 100% of liabilities (the solvency funding target). In line with the FSS, where a shortfall exists at the effective date of the valuation a deficit recovery plan will be put in place which requires additional contributions to correct the shortfall. Equally, where there is a surplus it may be appropriate to offset this against contributions for future service, in which case contribution reductions will be put in place to allow for this.

The FSS sets out the process for determining the recovery plan in respect of each employer. At the 2022 actuarial valuation the average recovery period adopted was 11 years for employers in deficit and 14 years for the employers in surplus, and the total initial recovery payment (the “Secondary rate” for 2023/26) was a surplus offset of approximately £37m per annum in £ terms (which allows for the contribution plans which have been set for individual employers under the provisions of the FSS), although this varies year on year.

Further details regarding the results of the valuation are contained in the formal report on the actuarial valuation dated March 2023.

In practice, each individual employer’s position is assessed separately and the contributions required are set out in the report. In addition to the certified contribution rates, payments to cover additional liabilities arising from early retirements (other than ill-health retirements) will be made to the Fund by the employers.

The funding plan adopted in assessing the contributions for each individual employer is in accordance with the Funding Strategy Statement (FSS). Any different approaches adopted, e.g. with regard to the implementation of contribution increases and deficit recovery periods, are as determined through the FSS consultation process.

The valuation was carried out using the projected unit actuarial method and the main actuarial assumptions used for assessing the Solvency Funding Target and the Primary rate of contribution were as follows:

	For past service liabilities (Solvency Funding Target)	For future service liabilities (Primary rate of contribution)
Rate of return on investments (discount rate):		
Higher Risk Investment Bucket	4.60% per annum	5.10% per annum
Medium Risk Investment Bucket	4.35% per annum	4.85% per annum
Lower Risk Investment Bucket	2.70% per annum	2.70% per annum
Rate of pay increases (long term)*:		
Higher Risk Investment Bucket	4.60% per annum	4.60% per annum
Medium Risk Investment Bucket	5.10% per annum	5.10% per annum
Lower Risk Investment Bucket		
Rate of increases in pensions in payment (in excess of GMP):		
Higher Risk Investment Bucket	3.10% per annum	3.10% per annum
Medium Risk Investment Bucket	3.10% per annum	3.10% per annum
Lower Risk Investment Bucket	3.60% per annum	3.60% per annum

*allowance was also made for short-term public sector pay restraint over a 3 year period

The assets were assessed at market value.

The next triennial actuarial valuation of the Fund is due as at 31 March 2025. Based on the results of this valuation, the contribution rates payable by the individual employers will be revised with effect from 1 April 2026.

Actuarial Present Value of Promised Retirement Benefits for the Purposes of IAS 26

IAS 26 requires the present value of the Fund's promised retirement benefits to be disclosed, and for this purpose the actuarial assumptions and methodology used should be based on IAS 19 rather than the assumptions and methodology used for funding purposes.

To assess the value of the benefits on this basis, we have used the following financial assumptions as at 31 March 2023 (the 31 March 2022 assumptions are included for comparison):

	31 March 2022	31 March 2023
Rate of return on investments (discount rate)	2.8% per annum	4.8% per annum
Rate of CPI Inflation / CARE benefit revaluation	3.3% per annum	2.7% per annum
Rate of pay increases	4.8% per annum*	4.2% per annum*
Increases on pensions (in excess of GMP) / Deferred revaluation	3.4% per annum	2.8% per annum

*An adjustment has been made for the short-term pay restraint in line with the 2022 actuarial valuation

The demographic assumptions are the same as those used for funding purposes with the exception of the mortality assumption, which uses the same base table but a long-term rate of life expectancy improvement of 1.5% pa

Full details of the demographic assumptions are set out in the formal reports to the respective valuations.

The movement in the value of the Fund's promised retirement benefits for IAS 26 is as follows:

	2023
Start of period liabilities	£14,138m
Interest on liabilities	£391m
Net benefits accrued/paid over the period*	£87m
Actuarial gains (see below)	-£4,604m
End of period liabilities	£10,012m

**this includes any increase in liabilities arising as a result of early retirements*

Key factors leading to actuarial gains above are:

- **Change in financial assumptions:** Corporate bond yields increased significantly over the year, with a corresponding increase in discount rate to 4.8% p.a. from 2.8% p.a. In addition, there has been a reduction in long-term assumed CPI to 2.7% p.a. from 3.3%. In combination, these factors lead to a significant reduction in liabilities
- **Pension increases / high short-term inflation:** The figures allow for the impact of the April 2023 pension increase of 10.1%, along with the high levels of CPI since September 2022 (which will feed into the 2024 pension increase). As current inflation is higher than the long term assumption, this increases the liabilities

Paul Middleman
Fellow of the Institute and
Faculty of Actuaries

Mark Wilson
Fellow of the Institute and
Faculty of Actuaries

Mercer Limited
August 2023

Appendix - additional considerations

The “McCloud judgment”: The figures above allow for the impact of the judgment based on the proposed remedy.

GMP indexation: The above figures allow for the provision of full CPI pension increases on GMP benefits for members who reach State Pension Age after 6 April 2016.

Covid 19 / Ukraine: The financial assumptions allow for these factors to the degree that they are reflected in the market values on which the assumptions are based. The impact of COVID deaths over the period 2019/22 will be included in the actuarial gains / losses item above. The mortality assumption includes no specific adjustment for COVID as our view is that it is not possible at this point to draw any meaningful conclusions on the long-term impact.

Current high inflation: The period-end figures above allow for the impact of actual known CPI at the accounting date as noted above. The period-end assumptions then allow for expected (market implied) CPI from that point.